

**COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY**

**BASIC FINANCIAL STATEMENTS  
AND SUPPLEMENTARY INFORMATION**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2024**

**(WITH THE ADDITIONAL REPORT REQUIRED BY THE  
GOVERNMENT AUDITING STANDARDS AND UNIFORM GUIDANCE)**

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**AICPA & CIMA**

Together as the Association of International  
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Governmental Audit Quality Center  
Puerto Rico Society of Certified Public Accountants  
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**PART I**  
**FINANCIAL**

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*“ENHANCING THE QUALITY OF ACCOUNTING, AUDITING AND ATTESTATION SERVICES”*

## INDEPENDENT AUDITOR'S REPORT

To the Director of the  
Office of the Legislative Services of the Legislative Assembly  
of the Commonwealth of Puerto Rico  
San Juan, Puerto Rico

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, and each mayor fund of the **Office of the Legislative Services of the Legislative Assembly of the Commonwealth of Puerto Rico (Office)**, as of and for the fiscal year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the **Office's** basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the **Office**, as of June 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements Section of our report. We are required to be independent of the **Office**, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**INDEPENDENT AUDITOR'S REPORT**  
**To the Director of the Office of Legislative Services**  
**of the Legislative Assembly of the Commonwealth of Puerto Rico**  
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***Emphasis of Matters***

***The Office of Legislative Services – Only Basic Financial Statements***

As discussed in Note 1, the basic financial statements of the **Office** are intended to present the financial position and the changes in financial position of only that portion of the governmental activities of the financial reporting entity of the Commonwealth of Puerto Rico that is attributable to the transactions of the **Office**. They do not purport to, and do not, present fairly the financial position of the Commonwealth of Puerto Rico as of June 30, 2024, the changes in its financial position, or, where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the **Office's** ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether do to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the **Office's** internal control. Accordingly, no such opinion is expressed.

## INDEPENDENT AUDITOR'S REPORT

To the Director of the Office of Legislative Services  
of the Legislative Assembly of the Commonwealth of Puerto Rico  
Page 3

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the **Office's** ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, on pages 6-17, Schedule of Revenues and Expenditures – Budget and Actual – General Fund information on pages 78-79, and employees' retirement systems information and employees' other postemployment benefits information, on pages 80-82 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Matters***

#### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the **Office's** basic financial statements. The accompanying Schedule of Expenditures of Federal Awards, as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Costs Principles, and Audit Requirements for Federal Award*, on pages 84-85, is presented for purposes of additional analysis and is not required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the financial statements as a whole.

**INDEPENDENT AUDITOR'S REPORT**  
**To the Director of the Office of Legislative Services**  
**of the Legislative Assembly of the Commonwealth of Puerto Rico**  
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**Report Required by *Governmental Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2025 on our consideration of the **Office's** internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the **Office's** internal control over financial reporting and compliance.



CPA DIAZ-MARTINEZ, CSP  
Certified Public Accountants & Consultants  
License Number 12, expires on December 1, 2025

Caguas, Puerto Rico  
February 26, 2025



DPSC12-15  
Office of the Legislative Services of the  
Legislative Assembly of the Commonwealth of  
Puerto Rico



The following is a discussion and analysis of the Office of Legislative Services of the Legislative Assembly of the Commonwealth of Puerto Rico (Office)'s financial performance, including an overview and analysis of the financial activities of the Office for the fiscal year ended June 30, 2024. Readers should consider this information in conjunction with the information included in our letter of transmittal, which can be found preceding this narrative, and with the Office's financial statements, including the notes to the financial statements, which are located after this analysis.

## **FINANCIAL HIGHLIGHTS**

### **Government-wide Highlights**

The government-wide financial statements report information about the Office as a whole using the economic resources measurement focus and accrual basis of accounting:

- The Office's net deficit amounted to (\$2,909,249) as of June 30, 2024. Such net position (deficit) decreased by \$2,805,126 during the fiscal year ended June 30, 2024. This decrease is mostly attributable to additional revenues received during the year.
- The total assets of the Office decreased by \$522,901 during the fiscal year ending June 30, 2024. This decrease is mainly attributable to a decrease in cash available at the end of the fiscal year.
- Total Pension Liability increased by \$1,560,274 and Total OPEB Liability decreased by \$18,103.
- The total liabilities of the Office amounted to \$16,707,166 comprised of the accrual required under GASB No. 34 for vacations and sick leave in the amounts of \$1,066,925; \$1,306,584 due to creditors and other governmental units, the accrual required under GASB No. 73 for the proportionate share of the "collective" Total Pension Liability in the amount of \$12,352,971; GASB No. 75 Total OPEB Liability of \$309,877; Unearned Revenues from Federal Award of \$1,508,539; and recognized Leases Liability of \$162,270, at the close of the fiscal year ended June 30, 2024.
- The Office of Legislative Services has the resources to meet its ongoing obligations, including the liabilities for accrued vacations and sick leave.

### **Fund Highlights**

The fund financial statements provide detailed information about the Office's most significant funds using the current financial resources measurement focus and modified accrual basis of accounting:

- At the close of the current fiscal year, the Office's governmental funds reported combined ending fund balances of \$9,009,703, an increase of \$1,186,718 or 13.18% when comparing with the prior year.
- The General Fund reported an excess of revenues over expenditures and other financing resources of \$1,151,423 and unassigned fund balance of \$5.4 million.

### **General Financial Highlights**

- The net investment in capital assets from governmental activities as of June 30, 2023, was \$836,318 (net of accumulated depreciation and amortization of \$2,081,195, and lease liability of \$162,270).
- The final budget of the Office for the fiscal year ended June 30, 2023, was \$8,484,198. The Office achieved an economy of \$2,166,577 in its management of the general fund and special revenue fund 2023-2024 budget for the fiscal year ended June 30, 2024.

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**OVERVIEW OF THE FINANCIAL STATEMENTS**

This management’s discussion and analysis is a required supplementary information to the basic financial statements and is intended to serve as an introduction to the basic financial statements of the Office. The basic financial statements are comprised of the three components: (1) government-wide financial statement, (2) fund financial statements, and (3) notes to the basic financial statements.

**Basic Financial Statements**

The Office’s basic financial statements consist of two kinds of statements, each with a different view of the Office’s finances. The Government-Wide Financial Statements provide both long-term and short-term information about the Office’s overall financial status. The Fund Financial Statements focus on major aspects of the Office’s operations, reporting that operations in more detail than the government-wide statements. The following figure summarizes the major features of the financial statements. The overview section below also describes the structure and contents of each of the statements in more detail.

	GOVERNMENT-WIDE STATEMENTS	FUND FINANCIAL STATEMENTS
		GOVERNMENTAL
SCOPE	Entire entity	The day-to-day operating activities of the Office for basic governmental services
ACCOUNTING BASIS AND MEASUREMENT FOCUS	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus
TYPE OF ASSET, LIABILITY, AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES INFORMATION	All assets and liabilities, both financial and capital, short-term and long-term All deferred outflows and deferred inflows of resources	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included All deferred outflows and deferred inflows of resources
TYPE OF INFLOW AND OUTFLOW INFORMATION	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the year; expenditures when goods or services have been received and payment is during the year or soon thereafter

- ***New Significant Accounting Standards Implemented***

The provisions of the following Governmental Accounting Standards Board (GASB) Statements are effective and have been implemented, when applicable, during the fiscal year ended June 30, 2024:

- Statement No. 99, *Omnibus 2022*
- Statement No. 100, *Accounting Changes and Error Corrections—an amendment of GASB Statements No. 62*

GASB Statement No. 99, *Omnibus 2022*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees.

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The requirements of this Statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 100, *Accounting Changes and Error Corrections—an amendment of GASB Statements No. 62*. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. As part of those descriptions, for (1) certain changes in accounting principles and (2) certain changes in accounting estimates that result from a change in measurement methodology, a new principle or methodology should be justified on the basis that it is preferable to the principle or methodology used before the change. That preferability should be based on the qualitative characteristics of financial reporting—understandability, reliability, relevance, timeliness, consistency, and comparability. This Statement also addresses corrections of errors in previously issued financial statements.

None of the Statements have significant implications in the financial statements of the Office.

- **Government-Wide Financial Statements**

The government-wide statements report information about the Office as a whole using accounting methods similar to those used by private-sector businesses. They are prepared using the flow of economic resources measurement focus and the accrual basis of accounting.

*Statement of Net Position* – Presents information on all the Office’s assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them reported as net position.

$$\text{Net Position} = (\text{Assets} + \text{Deferred Outflows of Resources}) - (\text{Liabilities} + \text{Deferred Inflows of Resources})$$

Over time, increases or decreases in net position may serve as a useful indicator of whether its financial position is improving or deteriorating. Other non-financial factors such as the condition of the Office’s infrastructure may need to be considered to assess the overall financial position of the Office.

*Statement of Activities* – The *Statement of Activities* presents information showing how the Office’s net position (deficit) changed during the year. All changes in net position (current year’s revenues less expenses) are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected service charges and earned but unused vacation leave). The *Statement of Activities* is focused on both the gross and net cost of various governmental activities. This is intended to summarize and simplify the reader’s analysis of the revenues and costs of various state activities and the degree to which activities are subsidized by general revenues.

continue

The governmental activities of the Office include general government, and operational purposes. These activities are primarily financed through legislative appropriations (governmental activities).

The government-wide financial statements can be found on pages 18 through 20 of this report.

- **Governmental Funds Financial Statements**

A fund is a group of related accounts used to maintain control over resources that are segregated for specific activities or objectives. The Office, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements provide more detailed information about the Office's most significant funds. Funds are accounting devices that the Office uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by Federal and Government regulations, as well as by bond covenants.

*Governmental Funds* – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide statements. However, unlike the government-wide statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Office's near-term financing requirements. As required by GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the current fiscal year, the Office's governmental funds reported combined ending fund balances of \$9.0 million. Of this amount, the General Fund presents an Unassigned Fund Balance of \$5.4 million, that is available balance for spending at the government's discretion. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that is not available for new spending because it has already been committed.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Office maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for two major funds and an aggregate total for all non-major funds. The Office's major governmental funds are the General Fund and Special Fund.

The General Fund is the chief operating fund of the Office. At the end of the current fiscal year, the General Fund balance was \$5.4 million.

The governmental fund financial statements can be found on pages 21 through 24 of this report.

- **Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the governmental-wide and fund financial statements. The notes to the basic financial statements can be found on pages 25 through 76 of this report.

- **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information. This section includes a *Schedule of Revenues and Expenditures – Budget and Actual*, which includes reconciliation between the statutory fund balance for budgetary purposes and the fund balance for the General Fund as presented in the governmental fund financial statements.

The *Schedule of Revenues and Expenditures – Budget and Actual* can be found on the pages 78-79 of this report.

- **Required Supplementary Information – Employees’ Retirement System**

The required supplementary information reported are related to the GASB Statement No. 73 and GASB Statement No. 75 for pension liability and OPEB liability reporting, are presented immediately following the notes to the financial statements and can be found on pages 80-82 of this report.

## FINANCIAL ANALYSIS OF THE OFFICE AS A WHOLE

### Government-Wide Financial Statements Analysis

The following Table presents a summary of the Statements of Net Position as of June 30, 2024, and 2023:

Table 1

	Commonwealth of Puerto Rico Office of Legislative Services of the Legislative Assembly Statement of Net Position As June 30,			
	Governmental Activities		Total	
	2024	2023	Dollar Change 2024	Percent Change 2023
Current Assets	\$ 11,821,826	\$ 13,126,431	\$ (1,304,605)	-9.94%
Capital Assets	998,588	216,884	781,704	360.42%
<b>Total Assets</b>	<b>12,820,414</b>	<b>13,343,315</b>	<b>(522,901)</b>	<b>-3.92%</b>
Deferred Outflows of Resources	1,385,844	2,148,361	(762,517)	-35.49%
Current Liabilities	4,229,503	6,273,757	(2,044,254)	-32.58%
Noncurrent Liabilities	12,477,663	11,440,700	1,036,963	9.06%
<b>Total Liabilities</b>	<b>16,707,166</b>	<b>17,714,457</b>	<b>(1,007,291)</b>	<b>-5.69%</b>
Deferred Inflows of Resources	408,341	3,491,594	(3,083,253)	-88.31%
Net Position (Deficit)				
Net Investment in Capital Assets	836,318	175,081	661,237	377.67%
Restricted	10,490	3,425,605	(3,415,115)	-99.69%
Unrestricted (Deficit)	(3,756,057)	(9,315,061)	5,559,004	-59.68%
<b>Total Net Position (Deficit)</b>	<b>\$ (2,909,249)</b>	<b>\$ (5,714,375)</b>	<b>\$ 2,805,126</b>	<b>-49.09%</b>

continue

### Analysis of Net Position

As noted earlier, the net (deficit) position may serve over time as a useful indicator of a government's financial position. The Office's liabilities and deferred inflows exceeded its assets and deferred outflows by (\$2.9) million at the close of the most recent fiscal year.

A portion of the Office's net (deficit) position reflects its investment in capital assets (e.g., equipment, computer equipment, improvement to facilities, furniture, vehicles, and intangibles) for \$836 thousands [total capital assets less accumulated depreciation and amortization, and lease liability]. The Office uses these assets to provide services to legislative assembly and consequently, these assets are not available for future spending.

Restricted net position represents resources that are subject to external restrictions on how they may be used.

Unrestricted net position (deficit) is the part of the net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements.

As of June 30, 2024, the Office presented an unrestricted (deficit) net position of (\$3.7) million. This balance was affected by long-term obligations such as compensated absences \$1.0 million, \$309,877 for Total OPEB and Total Pension Liability of \$12.3 million, for which the Office did not provide funding in previous budgets. Historically, such obligations have been budgeted on a pay-as-you-go basis without providing funding for their future liquidation. There is a \$2.8 million change in positive net position reported in connection with the Office's governmental activities.

### Changes in Net Position

The following table summarizes the changes in net position for the years ended June 30, 2024 and 2023:

Table 2

**Commonwealth of Puerto Rico  
Office of Legislative Services of the Legislative Assembly  
Changes in Net Position  
As June 30,**

	Governmental Activities		Total	
			Dollar Change	Percent Change
	2024	2023	2024	2023
<b>Revenues:</b>				
Operating Grants and Contributions	\$ 3,508,060	\$ 203,881	\$ 3,304,179	1620.64%
General Revenues:				
Intergovernmental	8,484,198	8,165,215	318,983	3.91%
Interest Revenue	139,668	80,045	59,623	74.49%
<b>Total Revenues</b>	<u>12,131,926</u>	<u>8,449,141</u>	<u>3,682,785</u>	43.59%
Governmental Activities Expenses:				
General Government – Administrative and Operating	8,918,253	3,874,906	5,043,347	130.15%
Internships	404,910	341,280	63,630	18.64%
Interest	3,637	5,478	(1,841)	-33.61%
<b>Total Expenses</b>	<u>9,326,800</u>	<u>4,221,664</u>	<u>5,105,136</u>	120.93%
<b>Changes in Net Position</b>	<b>2,805,126</b>	<b>4,227,477</b>	<b>(1,422,351)</b>	-33.65%
Net Position (Deficit), Beginning of Year	(5,714,375)	(9,941,852)	4,227,477	-42.52%
<b>Net Position (Deficit), Ending of Year</b>	<u><b>\$ (2,909,249)</b></u>	<u><b>\$ (5,714,375)</b></u>	<u><b>\$ 2,805,126</b></u>	<b>-49.09%</b>

continue

**Analysis of Changes in Net Position**

The Office’s net (deficit) position overall decreased by \$2.8 million during fiscal year 2023-2024, compared to a \$4.2 million increase last fiscal year. A discussion of these changes is presented in the government activities below.

*Governmental Activities.* The Office’s net position (deficit) decreased by \$2.8 million in the current fiscal year. For the most part, increases in revenues changes in expenses were related to payroll and related expenses and internships for the year.

Approximately 70.1% of the Office’s revenues came from state contributions. The Office’s expenses cover a range of services. The largest expenses are general administration with 96.6% of total expenses. Expenses increase as compared with 2023.

The Office’s major expense is related to salaries, benefits and payroll taxes, which represents 60.2% and 43.0% of total expenses for the fiscal years ended June 30, 2024, and 2023, respectively.

The following Table 3 focuses on the cost of each of the Office’s largest functions/programs as well as each functions/program’s net cost (total cost less fees generated by the programs and program–specific intergovernmental aid):

**Table 3**

**Commonwealth of Puerto Rico  
Office of Legislative Services of the Legislative Assembly  
Agency Cost of Programs/Functions  
Fiscal Years Ended June 30**

	<b>Total Cost of Services</b>		<b>Net Cost of Services</b>	
	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>
<b>Governmental Activities:</b>				
General Government – Administrative and Operating	\$ 8,918,253	\$ 3,874,906	\$ 5,410,193	\$ 3,671,025
Internships	404,910	341,280	404,910	341,280
Interest	3,637	5,478	3,637	5,478
<b>Total Expenses</b>	<b>\$ 9,326,800</b>	<b>\$ 4,221,664</b>	<b>\$ 5,818,740</b>	<b>\$ 4,017,783</b>

**FINANCIAL ANALYSIS OF THE OFFICE’S FUNDS**

**Governmental Funds**

The focus of the Office’s governmental funds is to provide information on near-term inflows, outflows and balances of resources available for spending. Such information is useful in assessing the Office’s financing requirements. Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent (see Table 4).

Table 4

Commonwealth of Puerto Rico  
Office of Legislative Services of the Legislative Assembly  
Fund Balances  
As of June 30,

**FUND BALANCES**

	Nonspendable		Restricted		Unassigned		Total	
	2024	2023	2024	2023	2024	2023	2024	2023
<b>Funds:</b>								
General	\$ 27,900	\$ 22,725	\$ -	\$ -	\$ 5,437,870	\$ 4,291,622	\$ 5,465,770	\$ 4,314,347
Special Funds	-	-	-	3,425,605	3,530,443	-	3,530,443	3,425,605
ARPA Fund	-	-	10,490	80,033	-	-	10,490	80,033
<b>Total</b>	<b>\$ 27,900</b>	<b>\$ 22,725</b>	<b>\$ 10,490</b>	<b>\$ 3,505,638</b>	<b>\$ 8,968,313</b>	<b>\$ 4,291,622</b>	<b>\$ 9,006,703</b>	<b>\$ 7,819,985</b>

As of the end of the fiscal year 2024, the Office's governmental funds reported a combined ending balance of \$9,006,703. The general fund is the chief operating fund of the Office. The combined fund balances include non-spendable fund balance amounting to \$27,900 as of June 30, 2024. This is the portion of fund balances that cannot be spent readily with cash or is legally or contractually required not to be spent in the General Fund or there are no expectations of being converted in cash soon enough to affect the current period. There are restricted fund balances amounting to \$10,490. This is the portion of fund balance that reflects resources that are subject to externally enforceable legal restrictions to pay for specific program purposes. Accordingly, since there is an excess of non-spendable, restricted fund balances over total fund balances, an unassigned fund balance of \$8,968,313 was reported in the governmental funds on June 30, 2024.

The Office's General Fund balance increased by \$1,151,423 or 26.7%, as a result of the current fiscal year's change in financial position. See additional related comment in the following section titled general fund budgetary highlights.

Table 5

Commonwealth of Puerto Rico  
Office of Legislative Services of the Legislative Assembly  
General Fund  
As of June 30,

	2024	2023	Dollar Change	Percent Change
<b>Revenues:</b>				
Appropriation from Commonwealth	\$ 7,096,198	\$ 6,770,215	\$ 325,983	4.81%
Other	-	-	-	
<b>Total Revenues</b>	<b>7,096,198</b>	<b>6,770,215</b>	<b>325,983</b>	<b>4.81%</b>
<b>Expenditures:</b>				
General Government	6,111,677	6,444,531	(332,854)	-5.16%
Capital Outlay	175,149	82,275	92,874	112.88%
Debt Service	36,762	33,244	3,518	10.58%
<b>Total Expenditures</b>	<b>6,323,588</b>	<b>6,560,050</b>	<b>(236,462)</b>	<b>-3.60%</b>
<b>Other Financing Sources (Uses)</b>				
Transfers In	225,221	-	225,221	100.00%
Intangible Right-To-Use Issued	153,592	22,062	131,530	596.18%
<b>Total Other Financing Sources (Uses)</b>	<b>378,813</b>	<b>22,062</b>	<b>356,751</b>	
<b>Net Change in Fund Balance</b>	<b>\$ 1,151,423</b>	<b>\$ 232,227</b>	<b>\$ 919,196</b>	<b>395.82%</b>

continue

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The General and Special Revenue Fund's Budget for the fiscal year ended June 30, 2024 was \$8,484,198, and the actual expenditures charged to the current budget were \$6,317,622. The total expenditure represented 74.5% of the total budget available for the fiscal year. The Office's expenditure rate of 74.55% represents a decrease rate when compared to the prior year's performance of 90.5%.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

At the end of the fiscal year, the Office has invested \$998,588 (net of accumulated depreciation and amortization) in a broad range of capital assets, including vehicles, equipment and right-to-use equipment. This amount represents a net increase of \$781,704 or 360.42% more than the prior year. The Office acquired a total of \$948,887 of capital assets during the fiscal year 2023-2024.

Table 6 present the components of capital assets during the fiscal years 2024 and 2023:

Table 6

**Commonwealth of Puerto Rico  
Office of Legislative Services of the Legislative Assembly  
Capital Assets, Net  
As of June 30,**

Description	2024	2023	Dollar Change	Percent Change
<b>Governmental Activities:</b>				
Depreciable Capital Assets (Net):				
Equipment	\$ 49,140	\$ 35,110	\$ 14,030	39.96%
Computer Equipment	731,579	57,109	674,470	1181.02%
Library	1,199	1,199	-	0.00%
Improvement to Facilities	7,790	10,250	(2,460)	-24.00%
Furnitures	4,355	16,426	(12,071)	-73.49%
Vehicles	45,375	59,829	(14,454)	-24.16%
Right-To-Use Equipment	159,150	36,961	122,189	330.59%
<b>Total Capital Assets</b>	<b>\$ 998,588</b>	<b>\$ 216,884</b>	<b>\$ 781,704</b>	<b>360.42%</b>

Additional information on the Office's capital assets can be found in Note 5 to the basic financial statements on pages 40-41 of this report.

**LONG-TERM LIABILITIES**

At year-end, the Office had \$12.4 million in outstanding debt including compensated absences, Total Other Postemployment Benefits Liability, Total Pension Liability for the implementation of GASB No. 73, and leases liability. This amount represents an increase of \$986,264, or 12.51% compared to the prior year.

continue

Table 7 present the components of outstanding long-term debts as of June 30, 2024, and 2023:

Table 7

**Commonwealth of Puerto Rico  
Office of Legislative Services of the Legislative Assembly  
Outstanding Long-Term Debt  
As of June 30,**

	<u>2024</u>	<u>2023</u>	<u>Dollar Change</u>	<u>Percent Change</u>
<b>Governmental Activities:</b>				
Total Pension Liability	\$ 11,480,218	\$ 9,908,185	\$ 1,572,033	16%
Total Other Postemployment Benefits Liability	277,077	295,880	(18,803)	-6%
Leases Liability (Intangible Right-To-Use)	129,908	41,803	88,105	211%
Compensated Absences	590,460	1,245,531	(655,071)	-52.59%
<b>Total</b>	<b><u>\$ 12,477,663</u></b>	<b><u>\$ 11,491,399</u></b>	<b><u>\$ 986,264</u></b>	<b><u>8.58%</u></b>

More detailed information about the Office's long-term liabilities is presented in Note 7 of the basic financial statements on page 41 of this report.

**DEFERRED OUTFLOWS / INFLOWS OF RESOURCES**

**Deferred Outflows of Resources**

Deferred outflows of resources are defined in GASB Concept Statement No. 4, *Elements of Financial Statements*, as the acquisitions and consumptions of net assets by the government that is applicable to future periods to the Office's Statement of Net Position for this fiscal year. This classification balance, although similar to "assets," is set apart because these items do not meet the technical definition of being the Office asset on the date of these financial statements. In other words, these amounts are not available to pay liabilities in the way assets are available. When all the recognition criteria are met, the deferred outflow of resources will become an expense/expenditure.

The most significant deferred outflow of resources reported are related to the implementation of GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statement 67 and 68*, for employer financial accounting purpose. However, there may be some deferred outflows of resources attributable to the various components that impact pension changes, and can include investment changes amortization, changes due to actuarial assumptions, and differences between expected or actual experience.

**Deferred Inflows of Resources**

Deferred inflows of resources are the counterpart to deferred outflows of resources on the Statement of Net Position. Deferred inflows of resources are not technically liabilities of the Office as of the date of the financial statements. When all the recognition criteria are met, the deferred inflow of resources will become revenue or an increase to net position.

Deferred inflows of resources related to pensions represent a net amount attributable to the various components that impact pension changes, and can include investment changes amortization, changes due to actuarial assumptions, and differences between expected or actual experience.

continue

More detailed information about the Office's deferred outflows of resources and deferred inflows of resources is presented in Note 6 to the financial statements on page 41 of this report.

### ***PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)***

Also, attention was directed to Note 14 to the basic financial statements on pages 65-76 of this report, related to the Puerto Rico Oversight, Management, and Economic Stability Act, Pub. Law 114-187 ("PROMESA" or the "Act"), was enacted into law on June 30, 2016. The Senate had passed PROMESA on June 29, 2016, and President Obama signed the Act into law on June 30, 2016, one day before the Commonwealth of Puerto Rico was expected to, and did, default on substantial payment obligations. As part of the requirement imposed by this bill, the Commonwealth must reduce the deficit by increasing revenues and reduce substantially expenses, including subsidies to the municipalities of Puerto Rico.

The 2024 Fiscal Plan provides the principles and priorities for Puerto Rico so the Government and the Oversight Board together can fulfill the purpose of PROMESA to achieve fiscal responsibility and adequate access to credit markets, so Puerto Rico will never repeat the mistakes that made PROMESA necessary and has access to investments that will help build a solid infrastructure to improve the quality of life in Puerto Rico and foster economic growth.

This 2024 Fiscal Plan has four parts: (1) Puerto Rico's progress in stabilizing government finances, (2) the Commonwealth's current financial conditions and risks, (3) details of the actions required to achieve fiscal responsibility and adequate access to credit markets, and (4) description of the actions the Oversight Board and the Government must take to complete PROMESA's mandate.

### ***ECONOMIC FACTORS AND NEXT YEAR'S BUDGET***

During fiscal year 2023, Economic Development Bank's Economic Activity Index (the "EDB-EAI"), increased by 2.4% when compared to fiscal year 2022, and advanced by 1.6% during the fiscal year 2024. For the period of July – June of FY2025 it diminished by 0.2%. Moreover, an increment of 2.6% was registered during calendar year 2023, after a 3.1% growth during calendar year 2022. However, for the January – July 2024 period it weakened by 0.2% when compared to the same period of calendar year 2023.

The EDB-EAI reached 127.0 points in July 2024, an improvement of 0.8% on a m-o-m basis. On a y-o-y basis, the Index declined by 0.2%.

The Index grew by 2.4% during fiscal year 2023, and by 1.6% for the fiscal year 2024. Similarly, for the calendar year 2023 it closed with an expansion of 2.7%. However, for the period January – July of calendar year 2024, it declined by 0.2%. All the percent changes are the result of a y-o-y comparison.

The EDB-EAI y-o-y percent change increased for 28 consecutive months as the restrictive measures taken to contain the effects of COVID-19 became more flexible, trailing henceforth an improvement in the economic activity.

Although job gains are evident across labor reports, particularly in industries like manufacturing, construction, trade and services, certain factors are still of concern. Inflationary trends, high energy costs and geopolitical pressures linked to the evolution of the Russia-Ukraine and the Gaza-Israel conflict add uncertainty to the Island's economic activity, as they do throughout the rest of the world.

During July 2024, the four Index's s. a. components registered monthly growth: gasoline consumption (2.9%), electric energy generation (1.2%), cement sales (2.1%) and non-farm payroll employment (0.4%).

continue

### ***Employment***

The Governor of PR, Pedro Pierluisi Urrutia, signed on February 18, 2022, the Administrative Statement 2021-023, which increased the minimum wage to \$10.95 per hour for construction workers of reconstruction projects financed with Federal funds. In addition, it created the Multisectoral Advisory Council of Project Labor Agreements to establish the guidelines and protocols to develop a Project Labor Agreement as a requirement to bid and contract with Federal funds.

Total non-farm payroll employment, averaged 963,800 jobs in May, 960,000 jobs in June, and 964,000 jobs in July which means a rise of 0.5% in May, a decrease of 0.4% in June and a recovery of 0.4% in July, all changes in a m-o-m basis. The annual raises were 2.5%, 2.1% and 2.3%. On the other hand, the seasonally adjusted unemployment rate in August 2024 was estimated at 5.7%. This rate represented a decrease of 0.1 percentage point compared to July 2024 (5.8%).

The Office expects limited changes in revenues for the next year. Budgeted expenditure is expected to decrease accordingly to the projected revenues. Among planned projects, this budget may be adjusted in accordance with the PROMESA Act. The Office adopted the 2024-2025 fiscal year budgets on July 1, 2024. The legislative appropriations for the fiscal year ending June 30, 2025, amount to \$8,457,010. This represents an increase of \$291,795 when comparing to 2024.

### ***CONTACTING THE OFFICE'S FINANCIAL MANAGEMENT***

This financial report is designed to provide a general overview of the Office's finances for those interested. Also, this report serves to demonstrate the Office's accountability for the money it receives from legislative appropriations. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of Legislative Services, Office of Finance, PO Box 9023986, San Juan, PR 00902-3986.

	<u>GOVERNMENTAL ACTIVITIES</u>
<b>ASSETS:</b>	
Current Assets:	
Cash	\$ 11,767,227
Receivables (Net):	
Other	26,699
Office Supplies	<u>27,900</u>
<b>Total Current Assets</b>	<b><u>11,821,826</u></b>
Non-Current Assets:	
Capital Assets, Net	<u>998,588</u>
<b>TOTAL ASSETS</b>	<b><u>12,820,414</u></b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>	
Pension Related	1,353,044
Other Postemployment Benefits Related	<u>32,800</u>
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b><u>1,385,844</u></b>

continue

	<u>GOVERNMENTAL ACTIVITIES</u>
<b>LIABILITIES:</b>	
Current Liabilities:	
Accounts Payable	\$ 862,691
Due to Governmental Units	443,893
Unearned Revenues	1,508,539
Leases Liability (Intangible Right-To-Use)	32,362
Compensated Absences	476,465
Other Postemployment Benefit Obligation	32,800
Total Pension Liability	<u>872,753</u>
<b>Total Current Liabilities</b>	<b><u>4,229,503</u></b>
Non-Current Liabilities:	
Leases Liability (Intangible Right-of-Use)	129,908
Compensated Absences	590,460
Total Other Postemployment Benefits Liability	277,077
Total Pension Liabilities	<u>11,480,218</u>
<b>Total Non-Current Liabilities</b>	<b><u>12,477,663</u></b>
<b>TOTAL LIABILITIES</b>	<b><u>16,707,166</u></b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>	
Unamortized Investment in Employees' Retirement System	<u>408,341</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b><u>408,341</u></b>
<b>NET POSITION (DEFICIT):</b>	
Net Investment in Capital Assets	836,318
Restricted for:	
Subsidies and Incentives	10,490
Unrestricted (Deficit)	<u>(3,756,057)</u>
<b>TOTAL NET POSITION (DEFICIT)</b>	<b><u>\$ (2,909,249)</u></b>

The accompanying *Notes to the Basic Financial Statements* are an integral part of this Statement.

COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position	
		Charges For Services	Operating Grants and Contributions		Capital Grants and Contributions
<b>PRIMARY GOVERNMENT:</b>					
<b>Governmental Activities:</b>					
General Government – Administrative and Operating	\$ 8,918,253	\$ -	\$ 3,508,060	\$ -	\$ (5,410,193)
Internships	404,910	-	-	-	(404,910)
Interest	3,637	-	-	-	(3,637)
<b>Total Primary Government</b>	<b>\$ 9,326,800</b>	<b>\$ -</b>	<b>\$ 3,508,060</b>	<b>\$ -</b>	<b>\$ (5,818,740)</b>
<b>General Revenues:</b>					
					8,484,198
Intergovernmental					139,668
Interest Revenue					<u>8,623,866</u>
<b>Total General Revenues</b>					<b>8,623,866</b>
<b>CHANGES IN NET POSITION</b>					
					<b>2,805,126</b>
Net Position (Deficit), Beginning of Year					<u>(5,714,375)</u>
<b>NET POSITION (DEFICIT), ENDING OF YEAR</b>					<b>\$ (2,909,249)</b>

The accompanying *Notes to the Basic Financial Statements* are an integral part of this Statement.

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**COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY**

**BALANCE SHEET – GOVERNMENTAL FUNDS  
JUNE 30, 2024**

	<u>GENERAL FUND</u>	<u>LEGISLATIVE SERVICE FUND</u>	<u>ARPA FUND</u>	<u>TOTAL FUNDS</u>
<b>ASSETS:</b>				
Cash	\$ 6,127,216	\$ 3,516,753	\$ 2,123,258	\$ 11,767,227
Receivables (Net):				
Other	14,282	12,417	-	26,699
Due from Other Funds	-	16,550	16,405	32,955
Inventory Supplies	27,900	-	-	27,900
<b>Total Assets</b>	<b><u>\$ 6,169,398</u></b>	<b><u>\$ 3,545,720</u></b>	<b><u>\$ 2,139,663</u></b>	<b><u>\$ 11,854,781</u></b>
<b>LIABILITIES:</b>				
Accounts Payable	\$ 226,780	\$ 15,277	\$ 620,634	\$ 862,691
Due to Other Funds	32,955	-	-	32,955
Due to Governmental Units	443,893	-	-	443,893
Unearned Revenues	-	-	1,508,539	1,508,539
<b>Total Liabilities</b>	<b><u>703,628</u></b>	<b><u>15,277</u></b>	<b><u>2,129,173</u></b>	<b><u>2,848,078</u></b>
<b>FUND BALANCES:</b>				
Nonspendable – Inventory	27,900	-	-	27,900
Spendable:				
Restricted	-	-	10,490	10,490
Unassigned	5,437,870	3,530,443	-	8,968,313
<b>Total Fund Balances</b>	<b><u>5,465,770</u></b>	<b><u>3,530,443</u></b>	<b><u>10,490</u></b>	<b><u>9,006,703</u></b>
<b>Total Liabilities and Fund Balances</b>	<b><u>\$ 6,169,398</u></b>	<b><u>\$ 3,545,720</u></b>	<b><u>\$ 2,139,663</u></b>	<b><u>\$ 11,854,781</u></b>

The accompanying *Notes to the Basic Financial Statements* are an integral part of this Statement.

**COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY**

**RECONCILIATION OF THE  
BALANCE SHEET – GOVERNMENTAL  
FUNDS TO THE STATEMENT OF NET POSITION  
JUNE 30, 2024**

<b>Total Fund Balances – Government Funds (Page 21)</b>	<b>\$ 9,006,703</b>
Amount reported for Governmental Activities in the Statement of Net Position (Page 19) are different because:	
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds. In the current period, these amounts are:	
Capital Assets	\$ 3,079,783
Accumulated Depreciation / Amortization	<u>(2,081,195)</u>
Total Capital Assets	998,588
Deferred Outflows of Resources in Governmental Activities are paid in the current available soon period and therefore are reported in the funds.	1,385,844
Deferred Inflows of Resources in Governmental Activities corresponded to future period and therefore are not reported in the funds.	(408,341)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:	
Total Pension Liability	(12,352,971)
Total Other Postemployment Benefit Liability	(309,877)
Leases Liability (Intangible Right-To-Use)	(162,270)
Accrued Compensated Absences	<u>(1,066,925)</u>
Total Long-Term Liabilities	<u>(13,892,043)</u>
<b>Total Net Position of Governmental Activities (Page 19)</b>	<b><u>\$ (2,909,249)</u></b>

The accompanying *Notes to the Basic Financial Statements* are an integral part of this Statement.

COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES – GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024

	GENERAL FUND	LEGISLATIVE SERVICE FUND	ARPA FUND	TOTAL FUNDS
<b>REVENUES:</b>				
Intergovernmental	\$ 7,096,198	\$ 1,388,000	\$ -	\$ 8,484,198
Federal Awards	-	-	3,508,060	3,508,060
Interest Revenue	-	-	139,668	139,668
<b>Total Revenues</b>	<b>7,096,198</b>	<b>1,388,000</b>	<b>3,647,728</b>	<b>12,131,926</b>
<b>EXPENDITURES:</b>				
Current				
General Government – Administrative and Operating Activities	6,111,677	876,812	2,719,752	9,708,241
Internships	-	404,910	-	404,910
Capital Outlays	175,149	1,440	772,298	948,887
Debt Service:				
Principal	33,125	-	-	33,125
Interest	3,637	-	-	3,637
<b>Total Expenditures</b>	<b>6,323,588</b>	<b>1,283,162</b>	<b>3,492,050</b>	<b>11,098,800</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>772,610</b>	<b>104,838</b>	<b>155,678</b>	<b>1,033,126</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	225,221	-	-	225,221
Transfers Out	-	-	(225,221)	(225,221)
Intangible Right-To-Use Issued	153,592	-	-	153,592
<b>Total Other Financing Sources (Uses)</b>	<b>378,813</b>	<b>-</b>	<b>(225,221)</b>	<b>153,592</b>
<b>Net Change in Fund Balances</b>	<b>1,151,423</b>	<b>104,838</b>	<b>(69,543)</b>	<b>1,186,718</b>
Fund Balances, Beginning	4,314,347	3,425,605	80,033	7,819,985
<b>FUND BALANCES, ENDING</b>	<b>\$ 5,465,770</b>	<b>\$ 3,530,443</b>	<b>\$ 10,490</b>	<b>\$ 9,006,703</b>

The accompanying *Notes to the Basic Financial Statements* are an integral part of this Statement.

**Net Change in Fund Balances – Government Funds (Page 23)** **\$ 1,186,718**

Amount reported for Governmental Activities in the Statement of Activities (Page 20)  
are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of  
Activities the cost of those assets is allocated over their estimated useful lives and reported  
as depreciation expense. In the current period, these amounts are:

Depreciation / Amortization Expense	\$ (165,535)	
Capital Outlays	<u>948,887</u>	
Excess of Depreciation Expense over Capital Outlays		783,352

Governmental Funds only report the proceeds received in the disposal of assets. In the Statement  
of Activities, a gain or loss is reported for each disposal. Thus, the change in net assets differs  
from the change in fund balance by the cost of the disposed asset (1,648)

Proceed of Loan provide current financial resources to governmental funds, but issuing debt  
increase Noncurrent Liabilities in the Statement of Net Position. In the current period, proceeds  
corresponded to the implementation of GASB Statement No. 87, *Leases* (153,592)

Some expenses reported in the Statement of Activities do not require the use of current  
financial resources and therefore are not reported as expenditures in governmental funds.  
These activities consist of:

Change in Compensated Absences	178,606	
Principal Payments on Leases Liability (Intangible Right-To-Use)	33,125	
Change in Total Other Postemployment Benefits Liability	18,103	
Change in Total Pension Liability and Related Inflows and Outflows	<u>760,462</u>	
Total Additional Expenses		<u>990,296</u>

**Change in Net Position of Governmental Activities (Page 20)** **\$ 2,805,126**

## NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Office of Legislative Services (the “Office”) is an integral part of the Commonwealth of Puerto Rico created under the Resolution No. 11 of January 27, 1954, by the Legislature of Puerto Rico. The Office serves all members of the Legislative Assembly of Puerto Rico of all political parties, which request and use their professional services, as well as commissions and legislative bodies.

The Commonwealth of Puerto Rico was constituted on July 25, 1952, under the provisions of its Constitution as approved by the people of Puerto Rico and the Congress of the United States of America. The Commonwealth’s Constitution provides for the assignment of powers to the executive, legislative and judicial branches of the government. The Commonwealth assumes responsibility for public safety, public health, public housing, wealth, education and economic development.

The Office performs a variety of functions, of great importance to the mission undertaken by the Legislative Assembly of Puerto Rico. Among the main functions carried out by this Office are the following: considering and resolving legal questions submitted to it, preparing draft bills and resolutions, as well as, reviewing legislative measures prepared by the legislators, drafting opinions, of legal and constitutional nature for the Legislature and its members concerned with the proposed legislation, conducting research and preparing reports related to legislation and other legislative matters, providing advice to the different various legislative committees and the legislators who seek its services for drafts bills of special or general legislation, expediting the process for searching, obtaining and maintaining current information as to the questions and issues facing the Legislature related to the organization and operation of the Commonwealth; translates draft bills and resolutions, studies and reports of legislative interest and laws approved by the Governor into English and Spanish.

### **Financial Reporting Entity**

The Office is for financial reporting purposes, part of the Commonwealth of Puerto Rico. Because the Office is part, for financial reporting purposes, of the Commonwealth, its financial data is included as part of the Commonwealth of Puerto Rico financial statements.

Effective July 1, 2010, the Office became fiscally autonomous pursuant to the provisions of Act No. 230 of July 23, 1974, as amended on September 11, 2004, known as the "Government of Puerto Rico Accounting Law". The funds of the Office are under the custody of the Secretary of Treasury of Puerto Rico until transferred to the Office. The accompanying financial statements are issued solely and for the information and use of the Secretary of Treasury, the Director of the Office, the Governor, and the citizens of the Commonwealth of Puerto Rico.

### **Going Concern Evaluation**

On an annual basis, as required by Governmental Accounting Standards Board (“GASB”) No. 56, *Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards*, the Office performs an evaluation to determine whether there are conditions or events (known and reasonably knowable), considered in the aggregate, that raise substantial doubt about the Office’s ability to continue as a going concern within one year for the twelve (12) months beyond the financial statements date, including any currently known information that raise substantial doubt shortly thereafter. Management has concluded that there is no material uncertainty related to the Office’s ability to continue as a going concern through the date the financial statements were available to be issued.

### **Summary of Significant Accounting Policies**

The accompanying basic financial statements of the Office have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standard Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

continue

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

**Basis of Presentation and Fund Accounting**

The accompanying basic financial statements include the organization units governed by the Office's management. In evaluating the Office as a reporting entity, management has addressed the entire potential component unit. The basic criteria for including a potential component unit within the reporting entity is if potential component unit are financially accountable and other organization for which the nature and significance of their relationship with the entity that exclusion would cause the Office's financial statements to be misleading or incomplete. The GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the Office's ability to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the Office.

The relative importance of each criteria must be evaluated in light of specific circumstances in order to determine which components unit are to be included as part of the reporting entity. Our specific evaluation of the criteria applicable to the Office indicates that no organization meets the criteria to be included as component units. Accordingly, these basic financial statements present only the Office as the reporting entity.

The accompanying basic financial statements present the financial position of the governmental activities, business-type activities, each major governmental fund, and the aggregate remaining fund information of the Office at June 30, 2024, and the respective changes in financial position, and the cash flows, where applicable, thereof for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America (GAAP), as prescribed by the Governmental Accounting Standards Board (GASB).

In addition, the accompanying basic financial statements present the changes in the financial position (results of operations) of the governmental activities, each major governmental fund, and the aggregate remaining fund information for the fiscal year ended June 30, 2024, in conformity with GAAP.

The minimum required financial statement presentation applicable to the Office is composed of the following elements: (1) government-wide financial statements (GWFS), (2) governmental fund financial statements (GFFS), (3) notes to basic financial statements, and (4) required supplementary information (RSI).

The basic financial statements of the Office have been prepared in conformity with accounting principles generally accepted in the United States of America as applicable to local governmental units. The basic financial statements include both government-wide (based on the Office as a whole) and fund financial statements, which provide a more detailed level of financial information. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as governmental.

The financial information of the Office is presented in this report as follows:

***Required Supplementary Information – Management's Discussion and Analysis***

Management's discussion and analysis is required supplementary information that introduces the basic financial statements and provides an analytical overview of the Office's financial activities.

***Government-Wide Financial Statements (GWFS)***

While separate government-wide and fund financial statements are presented, they are interrelated. The GWFS (the *Statement of Net Position* and the *Statement of Activities*) report information on all the activities of the Office. For the most part, the effect of interfund activity has been removed from these financial statements.

continue

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

The focus of the *Statement of Net Position* is designed to be similar to bottom line results for the Office's governmental activities. This statement combines and consolidates governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations. The *Statement of Net Position* presents the reporting entities' assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net positions are classified as net investment in capital assets, restricted when constraints are placed on them that are imposed by external parties or by laws or regulations, and unrestricted. Designations solely imposed by the Office's management are not presented as restricted net position.

The *Statement of Activities* presents a comparison between direct expenses and program revenues for each function of the Office's governmental activities. *Direct expenses* are those that are clearly identifiable with a specific function or segment. In addition, to the extent that indirect costs are allocated to the various functions, the program expenses will include both direct and indirect costs. *Program Revenues* include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items properly excluded from program revenues are reported instead as *general revenues*.

***Governmental Funds Financial Statements (GFFS)***

The GFFS [the *Balance Sheet*, and the *Statement of Revenues, Expenditures and Changes in Fund Balance*] provide information about the Office's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. Non-major funds are summarized into a single column.

Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. The Office uses fund accounting, which is designed to demonstrate legal compliance and to segregate transactions related to certain government functions or activities.

By definition, the general fund is always considered a major fund. Governmental funds other than the general fund must be reported as major funds if they meet both the ten percent and five percent criterion, defined respectively, (1) an individual governmental fund reports at least ten percent of any of the following: a) total governmental fund assets, b) total governmental fund liabilities, c) total governmental fund revenues, or d) total governmental fund expenditures; (2) an individual governmental fund reports at least five/ten percent criterion of the aggregated total for governmental funds. In addition, a fund may be reported as major if it is believed to be of particular importance to financial statement users.

The following are the governmental funds presented in the financial statements as of, and for the year ended June 30, 2024:

*General Fund* – This fund includes the current financial resources, which relate to the general operations of the Office. These operations consist of the general administration and other activities not accounted for in the Incentive Fund and other non-major funds.

*Legislative Service Fund* – This major fund accounts for the financial resources related to the Special Assignment by the Commonwealth for the benefit to both Legislative branches, Senate and House of Representative, including internship programs, information systems, subscriptions and memberships on professional organizations.

*ARPA Fund* – This major fund accounts for the funds received for the American Rescue Plan Act, under the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF).

continue

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

The financial statements of the governmental funds are the following:

*Balance Sheet* – Reports information on June 30, 2024, about the current financial resources (assets, liabilities, deferred inflows of resources and fund balances) of each major governmental fund.

*Statement of Revenues, Expenditures and Changes in Fund Balances* – Reports information about the inflows, outflows and balances of current financial resources of each major governmental fund for the fiscal year ended June 30, 2024.

Since the GFFS are presented in a different measurement focus and basis of accounting than the GWFS, reconciliation is presented and separate explanation for each difference.

During the course of operations, the Office has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the GWFS.

Further, certain activity occurs during the fiscal year involving transfers of resources between funds. In GFFS these amounts are reported at gross amounts as transfers in/out. While reported in GFFS, certain eliminations are made in the preparation of the GWFS. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities' column.

The Office reports its financial position (*Balance Sheet*) and results of operations [*Statement of Revenues, Expenditures and Changes in Fund Balances*] in funds, which are considered separate accounting entities. The operations of each fund are accounted for within a set of self-balancing accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with legal, financial, and contractual provisions.

**Notes to the Basic Financial Statements**

The notes to the basic financial statements provide information that is essential to a user's full understanding of the data provided in the basic financial statements.

**Required Supplementary Information – Schedule of Revenues and Expenditures – Budget and Actual – General and Special Funds (Unaudited)**

The basic financial statements are followed by a section of required supplementary information. This section includes a *Schedule of Revenues and Expenditures – Budget and Actual – General and Special Funds*, which includes reconciliation between the statutory fund balance for budgetary purposes and the fund balance for the General and Special Funds as presented in the GFFS.

**Required Supplementary Information – Employees Retirement System (Unaudited)**

In accordance with Act No. 106-2017, because the plan is unfunded, a change to a "Pay-As-You-Go" basis resulted in the change in the applicable accounting standard from GASB Nos. 67/68 to GASB No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statement 67 and 68*, for employer financial accounting purpose. Also, required supplementary information that include the Schedule of Proportionate Share of the Total Pension Liability has changed to Total Pension Liability for unfunded Plan. Accordingly, the RSI is now in accordance with GASB No. 73.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

***Required Supplementary Information – Other Postemployment Benefits (OPEB) (Unaudited)***

The contribution requirement of ERS Medical Insurance Plan Contribution (MIPC) is established by Act No. 95 approved on June 29, 1963. There are no member or employer contributions on behalf of the MIPC. This benefit is financed on a “Pay-As-You-Go” basis from the General Fund of the Commonwealth of Puerto Rico. Since this benefit is not funded in advance, the Annual Required Contribution (ARC) for this benefit has been calculated based on an assumed investment return rate of 3.10% based on the asset allocation on the Commonwealth’s general assets that are used to pay this benefit.

In accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, that replaces GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, changes similar to those implemented on GASB No. 67, *Financial Reporting for Pension Plans*, and No. 68, *Accounting and Financial Reporting for Pensions* should be made. Also, required supplementary information that includes the Schedule of Proportionate Share of the Total OPEB Liability has been presented.

**Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

***Government-Wide Financial Statements***

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenue (including interest on deposits and investments) is generally recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Office gives (or receives) value without directly receiving (or giving) equal value in exchange. On an accrual basis, revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been met, other than time requirements. Receipts on any type of revenue sources collected in advance for use in the following fiscal year are recorded as unearned revenues.

The *Statement of Net Position* and the *Statement of Activities* display information of all the non-fiduciary activities of the Office, the primary government, as a whole. The Office activities are considered governmental type.

Government-Wide Statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This approach differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

For the most part, the effect of inter-fund activity has been removed from these statements. The government-wide *Statement of Activities* presents a comparison between expenses, both direct and indirect, and program revenues for each of the programs of the governmental activities of the Office.

Direct expenses are those that are specifically associated with a service or program and therefore clearly identifiable to a particular function. Indirect expenses for centralized services and administrative overhead are allocated among the programs and functions using a full cost allocation approach and are presented separately to enhance comparability of direct expenses between governments that allocate direct expenses and those that do not.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

Program revenues include changes paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues.

The comparison of program revenues and expenses identifies the extent to which each program is self-financing or draws for the general revenues of the Office.

***Governmental Funds Financial Statements***

The GFFS are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For these purposes, the Office considers revenues to be available if they are collected within sixty (60) days after the end of the current fiscal period. Revenues that the Office earns by incurring obligations are recognized in the same period as when the obligations are recognized. On June 30, 2024, all revenues sources met this availability criterion.

Expenditures are recorded when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Principal and interest on notes payable are recorded when they mature (when payment is due). Proceeds of long-term debt and acquisitions under capital leases, if any, are reported as other financing sources.

The accompanying *Balance Sheet – Governmental Funds* generally reflects only assets that will not be converted into cash to satisfy current liabilities. Long-term assets and those assets that will not be converted into cash to satisfy current liabilities are generally not accounted for in the accompanying *Balance Sheet – Governmental Funds*.

The measurement focus of the GFFS is on decreases of net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related governmental fund liability is incurred. Allocation of costs, such as depreciation and amortization, are recorded in the accompanying *Statement of Activities*, but are not recorded in the accompanying GFFS.

**Stewardship, Compliance, and Accountability**

The Office's total available spending authorization, which is considered its budget, is adopted in accordance with a statutory basis of accounting, which is not in accordance with the modified accrual basis of accounting. Revenues are generally recognized when cash is received.

Expenditures are generally recorded when the related expenditure is incurred or encumbered. Available appropriations and encumbrances will lapse the year following the end of the fiscal year when the encumbrance was established, by means of Act No. 123 from August 17, 2001, which amended the existing appropriations and encumbrances lapsing provision of Act No. 230 from July 23, 1974.

Amounts required setting claims and judgments against the Office, and certain other liabilities are not recognized until they are encumbered or otherwise processed for payment. Under the statutory basis of accounting, the Office uses encumbrance accounting to record the full amount of purchase orders, contracts and other commitments of appropriated resources as deductions from the appropriation prior to actual expenditure. In the Office governmental funds, encumbrance is a significant aspect to budget control.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

**Budgetary Control**

On January 2, 2017, the Governor of Puerto Rico signed the Executive Order No. 2017-005, which required that all departments, agencies, and instrumentalities of the Commonwealth of Puerto Rico and those expressly required by the Governor, are ordered to implement the Zero-Base Budget methodology for the preparation of the budget for fiscal year 2017-2018 and subsequent fiscal years, per the applicable techniques and approaches of Zero-Base Budget and should be in conformity with the Fiscal Plan approved by the Oversight Board for Puerto Rico, pursuant to the Federal Law Pub. L. 114-187, *Puerto Rico Oversight, Management and Economic Stability Act* (PROMESA).

For budgetary purposes, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. The encumbrances (i.e., purchase orders, contracts) are considered expenditures when incurred. For GAAP reporting purposes, encumbrances outstanding at year-end are reported as assigned fund balances and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year. In addition, under the budgetary basis of accounting, revenues are recorded when cash is received. The unencumbered balance of any appropriation at the end of the year will lapse at the end of such fiscal year. The legal of budgetary control at the Office are for general and special funds expenditures.

**Risk Financing**

The Commonwealth of Puerto Rico purchases commercial insurance covering casualty, theft, tort, claims, and other losses for the Office. The Office reimburses the Commonwealth for premium payments made on its behalf. The Office's current insurance policies have not been canceled or terminated.

For workers' compensation, the State Insurance Fund Corporation, a component unit of the Commonwealth of Puerto Rico, provides the workers' compensation insurance to the Office's employees.

The Office is authorized to deposit only in financial institutions approved by the Department of the Treasury of the Commonwealth of Puerto Rico, and such deposits should be kept in separate accounts in the name of the Office.

**Inter-Fund Balances**

Activities between funds that are representative of lending and borrowing arrangements outstanding at the end of the fiscal year are referred to as due to/from other funds/ (i.e. the current portion of inter-fund loans). Eliminations are made in the government-wide financial statements of the amounts reported as inter-fund receivables and payables.

**Cash and Cash Equivalents**

The Office considers all highly liquid investments with a maturity of three (3) months or less when purchased to be cash equivalents. The cash balances are available to meet current operating requirements in various interest-bearing accounts with the Commercial Banks.

**Inventories**

All inventories are valued at cost using the first-on/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Inventories consist primarily of supplies held for consumption for the Office and are recorded in both government-wide and fund financial statements.

continue

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

**Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statement as “interfund balances”.

Advance between funds, as reported in the fund financial statements, if any, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Receivables consist of all revenues earned but not collected on June 30, 2024. These account receivables are shown net of estimated allowances for uncollectible accounts, which are determined upon past collection experience, historical trends, and current economic conditions. Receivables represent mostly service charges corresponding to June revenues collected during July and August 2024. Intergovernmental receivables in the other governmental funds represent amounts owed to the Office for reimbursement of expenditures incurred pursuant to state appropriations.

Accounts payable represent amounts, including salaries and wages, owed for goods and services received prior to year-end.

**Capital Assets**

Capital assets, which include equipment, computer and software, library, furniture, and vehicles, are reported in the applicable governmental activities’ columns in the GWFS. Capital assets are defined by the Office as assets with an initial, individual cost of more than \$500 (amount not rounded) and an estimated useful life in excess of three years.

As the Office constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the Office values these capital assets at the acquisition value of the item at the date of its donation.

Capital outlay is recorded as expenditures of the General Fund and other governmental funds and as assets in the GWFS to the extent the Office capitalization threshold is met. Depreciation and amortization expense are recorded only in the GWFS. The capital assets are depreciated using the straight-line method over the following estimated useful lives:

CAPITAL ASSETS	YEARS
Equipment	5
Computer Equipment	5
Library	3
Improvement to Facilities	6
Furniture	5
Vehicles	5
Right-To-Use Equipment	5

Depreciation and amortization expense of capital assets is recorded as a direct expense of the function/program specifically identified with the asset.

Impaired capital assets that will no longer be used by the Office, if any, are reported at the lower of carrying value or fair value. Impairment losses on capital assets with physical damages that will continue to be used by the Office are measured using the restoration cost approach. Impairments of capital assets that are subject to a change in the manner or duration of use, or assets affected by enactment or approval of laws or regulations or other changes in environmental factors or assets that are subject to technological changes or obsolescence, if any, are measured using the service units’ approach.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

**Deferred Outflows/Inflows of Resources**

Deferred outflows of resources and deferred inflows of resources are defined in GASB Concept Statement No. 4, *Elements of Financial Statements*, as the acquisitions and consumptions of net assets by the government that is applicable to future periods. Pursuant to GASB Statement No. 63, “*Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*”, and GASB Statement No. 65, “*Items Previously Reported as Assets and Liabilities*”, the Office recognizes deferred outflows and inflows of resources.

In addition to assets, the *Statement of Net Position* will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenses/expenditures) until then.

In addition to liabilities, the *Statement of Net Position* will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Based on this concept, the Office reports the deferred outflows of resources or deferred inflows of resources resulting from the implementation of GASB No. 73. Note 6 presents additional information about the composition of these items.

The Office has items, which arise under accrual basis and modified accrual basis of accounting that qualify for reporting in deferred outflows/inflows of resources. Accordingly, the items related to the pension system are reported in the government-wide *Statement of Net Position*, and *unavailable revenue* is reported only in the governmental funds *Balance Sheet*. The governmental funds don't report *unavailable revenues*. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

**Long-Term Obligations**

The liabilities reported in the GWFS include other noncurrent liabilities (e.g., vacation, sick leave, claims and judgments, noncurrent liabilities to other governmental entities and third parties).

In the GFFS, expenditures for principal and interest payments, if any, for governmental fund general and special fund are recognized in the corresponding fund when due.

**Compensated Absences**

Compensated absences are accounted for under the provisions of GASB Accounting Standards Codification Section C60, *Compensated Absences*. Compensated absences include paid time off made available to employees in connection with vacation, sick leave and compensatory time. The liability for compensated absences recorded in the accompanying Statement of Net Position is limited to leave that: (1) is attributable to services already rendered on or before June 30, 2024 and (2) is not contingent on a specific event (such as illness) that is outside the control of the Office and the employee. The liability for compensated absences includes salary-related costs, which are directly and incrementally related to the amount of salary paid to the employee (such as employer's share of social security taxes and Medicare taxes).

The employees of the Office do not apply by the Act. No. 26 of April 29, 2017 (Act No. 26-2017), the employees of the Office are granted thirty (30) days of vacation and eighteen (18) days of sick leave annually. The employee has the right to accumulate an excess of vacation up to sixty (60) days and sick leave up to ninety (90) days, until December 31st of each year. Compensated absences are accrued when incurred using the pay or salary rates in effect at the date of the *Statement of Net Position*.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

Upon termination of employment, an employee receives compensation for all accumulated unpaid regular vacation leave at the current rate up to the maximum of sixty (60) days. When the reason for the separation is to qualify for the retirement for years of services or disability, a deferred pension or after having worked for at least ten (10) years of services without being a participant in a retirement system sponsored by the government you will also be entitled to pay of the lump sum of sick leave accumulated and not use up to maximum of ninety (90) days. However, if the employee worked ten years in the services within which some years, he has part of some retirement system sponsored by the government and the other were not involved, he will not be entitled to the payment of the mentioned license, except if he withdraws the contributions made to the retirement systems, which would make him a non-participant with 10 years or service.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reported period. Actual results could differ from those estimates.

**Federal Awards**

Contributions received from Federal grants are credited to operating revenues under the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) in the accounting period in which they are earned and become measurable.

**Claims and Judgments**

The estimated amount of the liability for claims and judgments, if any, which is due on demand, such as from adjudicated or settled claims, is recorded in the General Fund when the liability is incurred. Long-Term Liabilities includes an amount estimated as a contingent liability or liabilities with a fixed or expected due date, if any, which will require future available financial resources for its payment.

**Fair Value**

The Office follows the provisions of GASB Statement No. 72, *Fair Value Measurements and Application*. The fair value measurements made in the accompanying financial statements assume that transactions take place in the Office's principal market, or the Office's most advantageous market in the absence of a principal market. Fair values have been measured assuming that general market participants would act in their economic best interest.

To determine fair value measurements, fair values have not been adjusted for transaction costs and the Office has considered the unit of account of the asset or liability. The unit of account refers to the level at which an asset or a liability is aggregated or disaggregated for measurement, recognition, or disclosure purposes as provided by the accounting standards.

The Office has used valuation techniques that are appropriate under the circumstances and for which sufficient data is available to measure fair values. The techniques applied are consistent with one or more of the following approaches: (1) the market approach, (2) the cost approach, or (3) the income approach. The market approach uses prices and other relevant information generated by market transactions involving identical or comparable assets, liabilities, or a group of assets and liabilities. The cost approach reflects the amount that would be required to replace the present service capacity of an asset. The income approach converts future amounts (such as cash flows or income and expenses) to a single current (discounted) amount. Valuation techniques have been applied consistently, though a change may be appropriate in certain circumstances.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

The fair value measurements applied by management take into account the highest and best use for a nonfinancial asset. A fair value measurement of a liability assumes that the liability would be transferred to a market participant and not settled with the counterparty. In the absence of a quoted price for the transfer of an identical or similar liability and if another party holds an identical item as an asset, the Office uses the fair value of that asset to measure the fair value of the liability. The Office's financial instruments consist of cash and cash equivalents, accounts and loans receivable, other assets, accounts payable and accrued liabilities, bonds and notes payable and other long-term obligations.

This Statement also established a hierarchy of inputs to valuation techniques used to measure fair value. The disclosure of fair value estimates in the hierarchy is based on whether the significant inputs into the valuations are observable. The three levels of the fair value hierarchy are described as follows:

**Level 1** – Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that we can access.

**Level 2** – Inputs to the valuation methodology whose values are based on quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar instruments in markets that are not active; and model derived valuation in which all significant inputs are observable.

**Level 3** – Inputs to the valuation methodology are unobservable inputs for asset or liability and may require a degree of professional judgment.

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation.

Based on the criteria set forth above, the Office has classified its financial instruments as Level 2 instruments as of June 30, 2024.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The Office's valuation techniques maximize the use of observable inputs and minimize the use of unobservable inputs.

The observability of observable market data is monitored to assess the appropriate classification of financial instruments within the fair value hierarchy. Changes in economic conditions or model-based valuation techniques may require the transfer of financial instruments from one fair value level to another. In such instances, the transfer would be reported at the beginning of the fiscal year. For the fiscal year ended June 30, 2024, there were no transfers from Level 2 to other categories.

The following methods and assumptions were used to estimate the fair values of the most significant financial instruments on June 30, 2024. There have been no changes in valuation methods.

- For cash in commercial banks and deposits with governmental bank, accounts and loans receivable, other assets and accounts payable and accrued liabilities, their respective estimated fair values approximate their carrying amounts recorded in the accompanying financial statements. The cost or contract value (net realizable value of assets and estimated settlement amounts of liabilities) was used to determine their respective fair values of these assets and liabilities due to their short-term nature and maturity periods.
- For long-term obligations, the estimated fair values also approximate carrying amounts. These obligations have been incurred at the prevailing market interest rates and terms for these types of instruments, accordingly, the Office determined their fair values using valuation models that use observable market quotes.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

Fair value reporting requires management to make estimates and assumptions about the effects of matters that are inherently uncertain. The judgments made in determining the estimated fair value assigned to each financial instrument is significant and can materially impact the changes in net position and fund balances of the Office. The valuations are based on information available on June 30, 2024, and are based on expectations and assumptions that have been deemed reasonable by management.

Estimates developed using alternate are subjective, requiring significant judgments such as the amount and timing of future cash flows and the selection of appropriate discount rates that reflect market and credit risk.

The preceding valuation methods described may produce a fair value calculation that may not be indicative of net realizable or reflective of future fair values. Furthermore, while management believes that the Office's valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

However, the difference between the estimated fair values and carrying values of the Office's financial instruments were not considered significant by the Office on June 30, 2024.

**Leases**

In Fiscal Year 2022, the Office adopted the Governmental Accounting Standards Board Statement No. 87, Leases (GASB Statement No. 87). GASB Statement No. 87 establishes a uniform approach for lease accounting based on the principle that leases are financing of the right to use an underlying asset. The new leases standard also requires enhanced disclosure which includes a general description of the leasing arrangements, the aggregate amount of resources outflows recognized from lease contracts, including those not included in the measurement of the lease liabilities, and the disclosure of the long-term effect of lease arrangements on a government's resources. The Office reviewed its existing leases and asserted that some leases should be reported under the new standard. Accordingly, the Office has recognized a lease liability and an intangible right-to-use lease asset (a capital asset hereinafter referred to as the lease asset) for the period presented in these financial statements.

**Accounting for Pension Costs**

As further disclosed in Note 9, effective July 1, 2017, a new "Pay-As-You-Go" ("Pay-Go") system was enacted into law by Act No. 106 of 2017 (Act No. 106-2017), significantly reforming the defined benefit plan (the Plan) of the Employees' Retirement System of the Government of the Commonwealth of Puerto Rico (ERS). Under the "Pay-Go" system, employers' contributions and other contributions ordered by special laws were all eliminated and substantially all the assets of the Plan were liquidated, and its proceeds transferred to the Commonwealth's General Fund for payment of pension benefits; therefore, since the enactment of Act No. 106-2017, the Commonwealth's General Fund makes direct payments to the pensioners and is then reimbursed for those payments by the participating employers.

Act No. 106-2017 impacts the benefits provided to ERS members as follows:

- New employees hired July 1, 2017 or later will be participants in a separate defined contribution plan and will not become ERS members.
- Effective July 1, 2017, current ERS members will no longer make any contributions to ERS. Prospectively, active members will participate in a separate defined contribution plan.

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

In addition, Act No. 106-2017 provides that ERS will be funded on a “Pay-As-You-Go” basis. This funding change resulted in the change in the applicable accounting standard from GASB Nos. 67/68 to GASB No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statement 67 and 68*, for employer financial accounting purpose. The following contributions are eliminated by Act No. 106-2017:

- Act No. 116-2011 employer contributions – was 15.525% of payroll in 2016-2017 and was scheduled to increase by 1.25 of payroll per year to an ultimate rate of 20.525% of payroll in 2020-2021 and later.
- Act No. 32-2013 Additional Uniform Contribution.
- Act No. 3-2013 Supplemental Contributions – was \$2,000 for each pensioner who was previously benefiting as an Act No. 447-1951 and Act No. 1-1990 member while an active employee. The contribution paid for the Medical Insurance Plan Contribution (up to \$1,200 per member), the Christmas Bonus (\$200 per member), and Medication Bonus (\$100 per member) payable to members who retired prior to July 1, 2013. The excess of these Supplemental Contributions remained in the System to pay down the unfunded actuarial accrued liability.

As ERS is a multiple employer plan and the benefits are no longer funded by a pension trust, GASB No. 73 applies to the pension benefits provided to each participating employer’s own employees. The Central Government and its component units are considered to be one employer. Other employers, like municipalities, also participate in ERS.

**Other Postemployment Benefits**

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, that replaces GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, governs the specifics of accounting for public OPEB plan obligations for participating employers and is required to be implemented for employer fiscal years beginning after June 15, 2017.

In addition to the pension benefits described in Note 9, the Commonwealth provides other retirement benefits, such as Christmas Bonus, and postemployment healthcare benefits (OPEB) for its retired employees in accordance with local law. Substantially, all of the employees may become eligible for these benefits if they reach normal retirement age while working for the Commonwealth. There are no member or employer contributions on behalf of the Medical Insurance Plan Contribution (MIPC). This benefit is not funded by an OPEB trust, GASB No. 74 does not apply. It is financed on a “Pay-As-You-Go” basis from the General Fund of the Commonwealth of Puerto Rico and Municipalities funds (see Note 10).

**Net Position/Fund Balance**

**A) Net Position**

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources in the government-wide financial statements.

The GWFS utilize a net position presentation, which are categorized as follow:

- *Net Invested in Capital Assets* – These consists of capital assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of notes payable and other debts that are attributed to the acquisition, construction or improvements of those assets. For Governmental Activities, net investment in capital assets is comprised only of Capital Assets, Net of Accumulated Depreciation / Amortization and related Lease Liability.

continue

**NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** – continuation

- *Restricted Net Position* – These results when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position* – These consist of net position which do not meet the definition of the two preceding categories. An unrestricted net position often is designated, to indicate that management does not consider them to be available for general operations. Unrestricted net position often has constraints on resources that are imposed by management but can be removed or modified.

***Net Position Flow Assumption***

Sometimes the Office will fund outlays for a particular purpose from both restricted (e.g., restricted notes or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Office's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

**B) *Fund Balance***

Beginning with fiscal year 2011, the Office implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- *Nonspendable* – amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact.
- *Restricted* – amounts constrained to specific purposes by their providers (such as grantors), through constitutional provisions, or by enabling legislations.
- *Committed* – amounts constrained to specific purposes by the Office itself, using its highest level of decision-making authority (such as legislation). To be reported as committed, amounts cannot be used for any other purpose unless the Office takes the same highest-level action to remove or change the constraint.
- *Assigned* – amounts the Office intends to use for a specific purpose. Intent can be expressed by the Office or by an official or body to which the Office delegates authority.
- *Unassigned* – all amounts not included in other spendable classifications.

**NOTE 2 – CASH AND CASH EQUIVALENTS**

Puerto Rico laws authorize governmental entities to invest in direct obligations or obligations guaranteed by the federal government or the Commonwealth of Puerto Rico. The Office is also allowed to invest in bank acceptances, other bank obligations and certificates of deposit in financial institutions authorized to do business under the Federal and Commonwealth laws.

**NOTE 2 – CASH AND CASH EQUIVALENTS** – continuation

During the year, the Office invests its funds in interest bearing bank accounts. The Office is authorized to deposit only in institutions approved by the Department of the Treasury of the Commonwealth of Puerto Rico. Such deposits should be kept in separate accounts in the name of the Office. Under Puerto Rico statutes, public funds deposited in commercial banks must be fully collateralized for the amount deposited in excess of the amounts insured by the Federal Deposit Insurance Corporation. During the year ended June 30, 2024, the Office invested its funds in bank accounts bearing interest.

The Office follows the provisions of GASB Accounting Standards Codification Section C20, *Cash Deposit with Financial Institutions*, related with cash deposit and interest-earning investment contract with financial institutions. Accordingly, the following is essential information about credit risk, interest rate risk, custodial credit risk, and foreign exchange exposure of deposits and investments of the Office on June 30, 2024:

***Credit Risk***

This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. On June 30, 2024, the Office invested only in cash equivalents of \$11.8 million consisting of interest-bearing accounts in commercial banks, which are insured by the FDIC, generally up to a maximum of \$250,000. As previously mentioned, public funds deposited by the Office in commercial banks must be fully collateralized for the amounts deposited more than the FDIC coverage. No investments in debt or equity securities were made during the Fiscal Year ended June 30, 2024. Therefore, the Office's management has concluded that the credit risk related to any possible loss related to defaults by commercial banks on the Office's deposits is considered low on June 30, 2024.

***Custodial Credit Risk***

This is the risk that, in the event of the failure of a depository financial institution, the Office will not be able to recover its cash and investments or will not be able to recover collateral securities that are in the possession of an outside party. Pursuant to the Investment Guidelines for the Commonwealth adopted by FAFAA, the Office may invest in obligations of the Commonwealth, obligations of the United States, certificates of deposit, commercial paper, banker's acceptance, or in pools of obligations of the municipalities of Puerto Rico, which are managed by FAFAA. On June 30, 2024, the Office has balances deposited in commercial banks amounting to \$11,767,227 are insured by the FDIC up to the established limit and the excess are fully collateralized as explained above. Therefore, the Office's management has concluded that on June 30, 2024, the custodial credit risk associated with the Office's cash and cash equivalents is considered low.

***Interest Rate Risk***

This is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Office manages its exposure to declines in fair values by: (1) not including debt or equity investments in its investments portfolio on June 30, 2024, (2) limiting the weighted average maturity of its investments in certificates of deposit to periods of four months or less, and (3) keeping most of its banks' deposits and certificates of deposit in interest bearing accounts generating interest at prevailing market rates. Therefore, on June 30, 2024, the interest risk associated with the Office's cash and cash equivalent is considered low.

***Foreign Exchange Risk***

This is the risk that changes in exchange rates will adversely affect the value of an investment or a deposit. According to the aforementioned investment guidelines, adopted by the Office, the Office is prevented from investing in foreign securities or any other types of investments for which foreign exchange risk exposure may be significant. Accordingly, management has concluded that the foreign exchange risk related to the Office's deposits is considered low on June 30, 2024.

continue

**NOTE 3 – INVENTORY**

Inventories in the Governmental Fund Financial Statements have been recorded using the consumption method and are stated at the lower of cost (first-in, first out method) or market. Inventories consist primarily of supplies held for consumption for the Office.

The Office uses the purchase method of accounting where purchases of inventories are recognized as expenditures when the goods are received, and the transaction is vouched. Generally accepted accounting principles allow the purchase method to account for inventories but concludes that when the inventory amount is significant, the amount must be reported in the Commonwealth's fund balance sheet. An estimated value for inventories is reported as both an asset and a fund balance reserve in the General Fund.

Description	Location	Valuation
Office Supplies	OSL Office	\$ 27,900

**NOTE 4 – UNEARNED REVENUES**

Government-wide Statement of Net Position and Governmental Funds Balance Sheet reports unearned revenues for resources received before it has a legal claim to them; in connection with cash collected for revenues that are not considered to be available to liquidate liabilities of the current period related to the CSLFRF funds.

**NOTE 5 – CAPITAL ASSETS**

As of June 30, 2024, the net capital assets are compound of the following:

Description	Balance at June 30, 2023 Reported	Additions	Retirements	June 30, 2024
<b>Capital Assets:</b>				
Equipment	\$ 404,976	\$ 32,255	\$ (11,134)	\$ 426,097
Computer Equipment	873,227	763,040		1,636,267
Library	25,179	-	-	25,179
Improvement to Facilities	104,775	-	-	104,775
Furniture	473,765	-	(6,758)	467,007
Vehicles	173,999	-	-	173,999
Right-To-Use Equipment	92,867	153,592	-	246,459
<b>Total Depreciable Capital Assets</b>	<b>2,148,788</b>	<b>948,887</b>	<b>(17,892)</b>	<b>3,079,783</b>
<b>Less: Accumulated Depreciation</b>				
Equipment	(369,866)	(16,879)	9,788	(376,957)
Computer Equipment	(816,118)	(88,570)	-	(904,688)
Library	(23,980)	-	-	(23,980)
Improvement to Facilities	(94,525)	(2,460)	-	(96,985)
Furniture	(457,339)	(11,769)	6,456	(462,652)
Vehicles	(114,170)	(14,454)	-	(128,624)
<b>Less: Accumulated Amortization for Leased Assets:</b>				
Right-To-Use Equipment	(55,906)	(31,403)	-	(87,309)
<b>Total Accumulated Depreciation/Amortization</b>	<b>(1,931,904)</b>	<b>(165,535)</b>	<b>16,244</b>	<b>(2,081,195)</b>
<b>CAPITAL ASSETS, NET</b>	<b>\$ 216,884</b>	<b>\$ 783,352</b>	<b>\$ (1,648)</b>	<b>\$ 998,588</b>

continue

**NOTE 5 – CAPITAL ASSETS** – continuation

Depreciation/amortization expenses of Governmental Activities were charged to general governmental function for the fiscal year ended June 30, 2024.

**NOTE 6 – DEFERRED OUTFLOWS / INFLOWS OF RESOURCES**

Pursuant to GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the Office recognized deferred outflows of resources in the government-wide and fund statements. These items are a consumption of net position by the Office that is applicable to a future reporting period. Previous financial reporting standards do not include guidance for reporting those financial statement elements, which are distinct from assets and liabilities. The Office has items that are reportable on the Government-wide *Statement of Net Position* that are relates to outflows/inflows from changes in the Total Pension Liability (Note 9).

Under the modified accrual basis of accounting, it is not enough that revenue is earned; it must also be available to finance expenditures of the current period. Governmental funds *Balance Sheet* report *Deferred Inflows of Resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period (unavailable). Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

At the end of the current fiscal year, the various components of *Deferred Outflows/Inflows of Resources* reported in the basic financial statements were as follows:

<b>Government-Wide:</b>	<b>Governmental Activities</b>
Deferred Outflows of Resources	
Pension Related	\$ 1,353,044
OPEB Related	32,800
Total Deferred Outflows of Resourc	<u>\$ 1,385,844</u>
 Deferred Inflows of Resources	
Pension Related	<u>\$ 408,341</u>

**NOTE 7 – LONG-TERM OBLIGATIONS**

The liabilities reported as June 30, 2024 in the government-wide financial statements was as follows:

	<b>Balance at June 30, 2023</b>	<b>Increase</b>	<b>Decrease</b>	<b>Balance at June 30, 2024</b>	<b>Due within One (1) Year</b>	<b>Due after One (1) Year</b>
Compensated Absences	\$ 1,245,531	\$ 710,670	\$ (889,276)	\$ 1,066,925	\$ 476,465	\$ 590,460
Leases Liability (Intangible Right-To-Use)	41,803	153,592	(33,125)	162,270	32,362	129,908
Total Other Postemployment Benefits Liability	327,980	-	(18,103)	309,877	32,800	277,077
Total Pension Liability	<u>10,792,697</u>	<u>1,560,274</u>	<u>-</u>	<u>12,352,971</u>	<u>872,753</u>	<u>11,480,218</u>
TOTAL	<u>\$ 12,408,011</u>	<u>\$ 2,424,536</u>	<u>\$ (940,504)</u>	<u>\$ 13,892,043</u>	<u>\$ 1,414,380</u>	<u>\$12,477,663</u>

continue

## NOTE 8 – INTERGOVERNMENTAL REVENUES

Intergovernmental revenues consist primarily of funds received from the Commonwealth of Puerto Rico. Intergovernmental revenues are accounted for through the General Fund because they are not restricted to specific purposes. For the Legislative Service Fund intergovernmental revenues are for specific purposes as established by the Legislative Assembly.

## NOTE 9 – EMPLOYEE’S RETIREMENT PLAN

After the approval of Act No. 106-2017, with the elimination of the Board of Trustees and the liquidation of plan assets, the GASB No. 73, *Accounting and Financial Reporting for Pensions and Related Assets that are not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statement 67 and 68*, was implemented instead of GASB No. 68 effective on July 1, 2018. Accordingly, Total Pension Liability, Deferred Outflows / Inflows of Resources is presented. The information related to the Total Pension Liability presented is as of June 30, 2023, and for reporting purpose is as of June 30, 2024.

### ***Employee’s Retirement System of the Government of the Commonwealth of Puerto Rico***

As summarized in Section Vi, the Puerto Rico Government Employees Retirement System (PRGERS) provides benefits to members, or their beneficiaries, upon:

- Retirement
- Disability
- Vested Withdrawal
- Death
- Nonvested Withdrawal (return of contributions)

These benefits will be referred to as the “Basic System Benefits” throughout this report. Prior to Act No. 106-2017, these benefits were paid from System assets.

For members who retired prior to July 1, 2013, annuity benefits are subject to a \$500 monthly minimum. The amount in excess of \$200 and less than \$300 is a System Administered Benefit (see below) for all employees. The amount in excess of \$300 and less than \$400 is a System Administered Benefit for Public Corporation and Municipality employees. For Act No. 447-1951 and Act No. 1-1990 members who retire July 1, 2013 or later, the accrued benefits as of June 30, 2013, or date of termination if earlier, are subject to a \$400 monthly minimum.

*This space was intentionally left blank.*

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

<i>Participant Data</i>			
	July 1, 2021 Census Data Collection	July 1, 2022 Census Data Collection	Total Changes
<b><u>Active Members</u></b>			
Number	37,439	34,380	-3,059
Average Salary	\$ 35,636	\$ 35,406	\$ (230)
Total Annual Salary	\$ 1,334,172,033	\$ 1,217,252,004	\$ (116,920,029)
<b><u>Terminated Vested Members Members *</u></b>			
Number	n/a	34,380	34,380
Average Monthly Basis System Benefit	n/a	\$ 585	\$ 585
<b><u>Retirees</u></b>			
Number	94,723	95,127	404
Average Monthly Basis System Benefit	\$ 1,109	\$ 1,105	\$ (4)
Average Monthly System Administered Benefit	\$ 71	\$ 69	\$ (2)
<b><u>Disabled Members</u></b>			
Number	12,259	11,661	-598
Average Monthly Basis System Benefit	\$ 414	\$ 419	\$ 5
Average Monthly System Administered Benefit	\$ 209	\$ 207	\$ (2)
<b><u>Beneficiaries</u></b>			
Number	15,271	15,884	613
Average Monthly Basis System Benefit	\$ 392	\$ 417	\$ 25
Average Monthly System Administered Benefit	\$ 25	\$ 24	\$ (1)

\* Effective with the July 1, 2022 census data collection, valuation quality data on terminated vested members was provided by PRGERS.

Basis System Benefit and System Administered Benefit amounts shown above are for pension benefits, including minimum benefits, COLAs, and future benefits to Act No. 211 retirees, and excludes benefits payable at a later date to Law No. 70 Section 4B retirees. Special Law "bonus" benefits are not reflected.

Change in Plan Provisions since Prior Valuation

There have been no changes in plan provisions since the prior valuation.

Change in Assumptions since Prior Valuation

In accordance with GASB Statement No. 73, the discount rate is based on a bond market index. PRGERS has selected the Bond Buyer General Obligations 20-Bond Municipal Bond Index for this purpose. The index rate and resulting discount rate increase from 3.54% as of June 30, 2022 to 3.65% as of June 30, 2023.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

As PRGERS indicated that very few members who retired July 1, 2013 and later [post- Act No. 3 of April 4, 2013 (Act No. 3-2013 retirees)] have elected a joint & survivor annuity, the assumed form of payment for pos-Act No 3-2013 retirees who were indicated as married and not entitled to future benefits payable as a result of Act No. 211 has been revised to a modified cash refund. Previously such retirees were assumed to have a joint and 100% survivor annuity, with a spouse’s date of birth imputed based on an assumed age difference of 4 years with males older than females and an adjustment for the probability the spouse has pre-deceased the retiree as of the valuation date.

As valuation quality data on terminated vested members was provided by PRGERS effective with the July 1, 2022 census data collection, the 5% load on the GASB Statement No.73 actuarial accrued liabilities to approximate the value of the liability on behalf of deferred vested participants eliminated.

The Total Pension Liability as of June 30, 2024 decreased by (1) \$0.27 billion due to the increase in the discount rate, (2) \$0.53 billion due to the change in the assumed for of payment for certain current post-Act No. 3-2013 and (3) \$0.04 billion due to reflecting valuation quality data for individual terminated vested members in lieu of loading the actuarial accrued liability.

**(1) Summary of Plan Provisions**

Act No. 106 of August 23, 2017 (Act No. 106-2017) closed participation in the Defined Benefit Pension Plan for Participants of the Employee’s Retirement System of the Government of the Commonwealth of Puerto Rico (PRGERS) to new members effective July 1, 2017, and moved prospective accruals for all current active members to a separate defined contribution plan outside of PRGERS. This summary details the provisions under Act No. 3 of April 4, 2013 (Act No. 3-2013), which was effective July 1, 2013, and under which the benefits to be paid to PRGERS members are determined. Certain provisions are different for the three groups of members who entered PRGERS prior to July 1, 2013, as described below:

- Members of Act No. 447-1951 are generally those members hired before April 1, 1990 (Contributory, Defined Benefit Program)
- Members of Act No. 1 are generally those members hired on or after April 1, 1990 (Act No. 1-1990) and on or before December 31, 1999 (Contributory, Defined Benefit Program)
- Members of Act No. 305 are generally those members hired on or after January 1, 2000, and on or before June 30, 2013 (Define Contributory Hybrid Program or System 2000).

Act No. 106-2017 eliminate the prior statutory employer contributions and changed the funding of PRGERS benefits to Pay-As-You-Go by the Commonwealth., public corporation or municipality. Prior to July 1, 2017, most benefits were paid from system assets while some benefits were paid by the General Fund, public corporation or municipality.

Subsequent to Act No. 106-2017, 2022 Plan of Adjustment eliminated the Act No. 127-1958 high risk death and disability benefits for System 2000, Act No. 3-2013, and Act No. 106-2017 members in high risk positions, eliminated future cost of living adjustment, including those on the Act No. 127-1958 benefits, and eliminated all future PRGERS benefits for System 2000 and Act No. 3-2013 members who were not in payment status as of March 15, 2022.

As directed by the System, the June 30, 2019, through June 30, 2021, valuations included the Act No. 127-1958 death and disability benefits for Act No. 106-2017 employees (e.g. those hired July 1, 2017 and later) in high-risk positions. These benefits are described in items 8b and 9b.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

1. Type of Plan

The System is a contributory, hybrid defined benefit plan.

2. Effective Date

The System was established in 1951 by Act No. 447 of May 15, 1951, to be effective January 1, 1952. The plan was last amended under the 2022 Plan of Adjustment.

3. Eligibility for Membership

Members of the Employees Retirement System of the Government of Puerto Rico and its instrumentalities include all regular full-time and non-municipal temporary employees who are not contributing to other Retirement Systems (Articles 1-104 and 1-105) and were hired before July 1, 2017 (Act No. 106-2017). Employees include those in the following categories:

- Police of Puerto Rico,
- Firefighters of Puerto Rico,
- Elective Officers of the People of Puerto Rico and the employees of the Legislature,
- Officers and employees of the Government of Puerto Rico,
- Officers and employees of public enterprises,
- Officers and employees, including mayors of the municipalities, and
- Irregular personnel fulfilling the requirements of regular employee.

Membership is mandatory, except for the Governor of Puerto Rico, Government Secretaries, heads of public agencies and instrumentalities, the Governor’s aides, gubernatorial appointees of commissions and boards, members of the Legislature, the Controller of Puerto Rico, the employees of the Agricultural Extension Service of the U.P.R., the Ombudsman and the Commonwealth Election Board employees (Article 1-105). In addition, membership is optional for eligible employees while working and residing outside the territorial limits of the Commonwealth of Puerto Rico (Act No. 112 of 2004).

System 2000 and Act No. 3-2013 members who were not in payment status as of March 15, 2022, are no longer entitled to PRGERS benefits based on the provisions of the 2022 Plan of Adjustment.

4. Definitions

- a. Fiscal Year: A Fiscal Year is a 12-month period beginning on July 1 and ending on June 30 (Article 1-104).
- b. General Fund: The General Expenses Budget of the Government of the Commonwealth of Puerto Rico.
- c. Government of Puerto Rico or Government: The Government of the Commonwealth of Puerto Rico, its departments, divisions, bureaus, offices, agencies and dependencies (Article 1-104).
- d. Public Enterprise: Any government instrumentality of the People of Puerto Rico (Article 1-104).
- e. Municipality: The Municipality of San Juan (Article 1-104).

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

- f. Employer: The Government of Puerto Rico, any public enterprise that has elected to participate in the System, or any municipality that has elected to participate in the System (Article 1-104 and 1-110).
- g. Employee: Any officer or employee of the Employer is regularly employed on a full time basis (Article 1-104).
- h. Creditable Service for Act No. 447-1951 members: The years and months of plan participation, during which contributions have been made, beginning on the later date of hire or January 1, 1952 and ending on date of separation from service. For purposes of calculating Creditable Service, the following schedule shall apply:

Service During a Fiscal Year	Creditable Service Earned
15 days during the same month	1 month
2 months and 15 days to 5 months and 14 days	½ year
5 months and 15 days to 8 months and 14 days	¾ year
8 months and 15 days to 12 months	1 year

Months in which less than 15 days of service are rendered do not count towards Creditable Service (Article 1-106).

In general, Creditable Service may be earned for any period of employment during which no contributions were made if Accumulated Contributions for such periods are paid to the System. The same rules hold for rehired employees who previously received a refund of Accumulated Contributions at separation. (Article 1-106)

Creditable Service also includes purchased service, if any (Article 1-106).

- i. Creditable Service for Act No. 1-1990 members: The years and completed months of plan participation, during which contributions have been made, beginning on date of hire and ending on date of separation from service (Articles 1-106 and 2-109). For purposes of calculating Creditable Service, the following schedule shall apply:

Service During a Fiscal Year	Creditable Service Earned
Less than 3 months	None
3 to 5 months	½ year
6 to 8 months	¾ year
9 months or more	1 year

In general, Creditable Service may be earned for any period of employment during which no contributions were made if Accumulated Contributions for such periods are paid to the System. The same rules hold for rehired employees who previously received a refund of Accumulated Contributions at separation. (Article 1-106)

Creditable Service also includes purchased service, if any (Article 1-106).

- j. Compensation: The gross cash compensation, excluding bonuses and overtime, upon which contributions by a Member to the Fund are based (Article 1-104).
- k. Average Compensation for Act No. 447-1951 members: The average of the 3 highest years (36 highest months) of compensation that the participant has received for Creditable Service (Article 1-104).

continue

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

- l. Average Compensation for Act No 1-1990 members: the average of the last 5 years of compensation that the participant has received for Creditable Service. If annual compensation in the average period exceeds by more than 10% the annual compensation in the immediately preceding year, the compensation in excess of said 10% shall not be included in the calculation of Average Compensation. (Article 2-108)
- m. Contributions: The amount deducted from the compensation of a Member and the employer (Sectio 781).
- n. Regular Interest: The interest rate as prescribed by the Board of Trustees (Article 1-104). Prior to July 1, 2017, the rate was 2.50%. Due to Act No. 106-2017, regular interest ceased July 1, 2017.
- o. Accumulated Contributions: The sum of all amounts deducted from the compensation of a Member prior to July 1, 2013, with regular Interest (Article 1-104).
- p. Actuarial Equivalent: Equality in value such that the present value of the amount under any form of payment is essentially the same as the present value of the amount under the normal form of annuity payment for single participants. Actuarially Equivalent factors are determined based on annuity and mortality tables adopted by the Board of Trustees based on the System’s experience and in accordance with the recommendations of the actuary.

For purposes of converting the Define Contribution Hybrid Contribution Account to a lifetime annuity, the current factors adopted by the Board are the single life annuity factors using an interest rate of 4% and the RP-2000 Healthy Annuitant Mortality Table for ages 50 and over and the RP-2000 Employees Mortality Table for ages under 50, projected to 2025 using Scale AA and blended 50% male / 50% female.

- q. Public Officers in High-Risk Positions: The Commonwealth of Puerto Rico Police, the Municipal Police, the Commonwealth Firefighter Corps, the Municipal Firefighter Corps, and the Custody Officers Corps.
- r. Social Security Retirement Age (SSRA): The Social Security Retirement Age varies based on the year of birth as indicated in the table below:

<b>Year of Birth</b>	<b>Social Security Retirement Age</b>
1937 or earlier	65 years
1938	65 years and 2 months
1939	65 years and 4 months
1940	65 years and 6 months
1941	65 years and 8 months
1942	65 years and 10 months
1943 to 1954	66 years
1955	66 years and 2 months
1956	66 years and 4 months
1957	66 years and 6 months
1958	66 years and 8 months
1959	66 years and 10 months
1960 and later	67 years

continue

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

- s. Retirement Savings Account: The individual retirement account established for each member of System 2000 (Article 1-104). Each member has a nonforfeitable right to the value of his Retirement Account (Article 3-107).
  - t. Credits to Retirement Savings Account: The credits to the retirement savings account include (1) any initial transfer balance for transferred participants, (2) contributions of the members to System 2000, and (3) the investment yield for each semester of the fiscal year based on the investment alternatives elected by the member (Article 3-107).
  - u. Investment Alternatives for Retirement Savings Account: System 2000 members could choose to allocate their Retirement Savings Account, in multiples of 10%, to the following investment options prior to July 1, 2013. Changes in allocation could have been made annually, effective each July 1.
    - i. Fixed income – The yield is equal to the average monthly yield of the Two-Year Constant Maturity Treasuries during each semester of the fiscal year.
    - ii. System’s investment portfolio – the yield is equal to 90% (75% prior to July 1, 2004) of the investment portfolio yield of the System during each semester of each fiscal year minus management fees such as fees payable to administrators of the portfolio.
    - iii. Other alternatives adopted by the Board of the System.
  - v. Defined Contribution Hybrid Contribution Account: The individual account established for each active member as of July 1, 2013, and for each future member thereafter. Each member has a nonforfeitable right to their contributions to the Defined Contribution Hybrid Contribution Account and, for the System 2000 members, the initial transfer of their Retirement Saving Account as of June 30, 2013.
  - w. Credit to Defined Contribution Hybrid Contribution Account: The credits to the retirement savings account include (1) the Retirement Savings Account as of June 30, 2013, for System 2000 members, (2) contributions by all members from July 1, 2013, to June 30, 2017, to PRGERS, and (3) the investment yield for each semester of the fiscal year as determined by the Board. The investment yield determined by the Board shall never be less than 80% of the investment portfolio yield of the System during each semester of each fiscal year minus management fees such as, but not limited to, fees payable to administrator of the portfolio, safekeeping of securities and investment counseling. With the move to Pay-As-You-Go funding under Act No. 106-2017, no credits are applied after June 30, 2017.
5. Coordination with Social Security for Act No. 447 Members: Except for police, mayors and employees of the Agricultural Extension Service of the U.P.R., participants may elect to coordinate coverage under the System with Federal Social Security by selecting the lower of two contribution options. Those participants selecting Option (1), the Coordination Plan, are subject to a benefit recalculation upon attainment of Social Security Retirement Age. Those participants selecting Option (2), the Supplementation Plan, will continue to receive the same benefits for life, without any adjustments at SSRA. At any time up to retirement, participants may change from Option (1) to Option (2) by making a contribution including interest to the System retroactive to the later of July 1, 1968, or to the date of plan entry, that will bring their career Accumulated Contributions to the Option (2) level. All police, mayors and employees of the Agricultural Extension Service of the U.P.R. are covered under Option (2), the Supplementary Plan.

continue

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

6. Retirement Benefits

- 1) Eligibility for Act No. 447-1951 Members: Act No. 447-1951 members who were eligible to retire as of June 30, 2013, would continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 447-1951 members could retire upon (1) attainment of age 55 with 25 years of Credited Service, (2) attainment of age 58 with 10 years of Credited Service, (3) any age with 30 years of Credited Service, and (4), for Mayors, attainment of age 50 with 8 years of Credited Service as a Mayor. In addition, Act No. 447-1951 members who attained 30 years of Credited Service by December 31, 2013, would be eligible to retire at any time.

Act No. 447-1951 members who were not eligible to retire as of June 30, 2013, and did not attain 30 years of Credited Service by December 31, 2013, would be eligible to retire upon attainment of the retirement eligibility age shown in the following table with 10 years of Credited Service.

Date of Birth	Attained Age as of June 30, 2013	Retirement Eligibility Age
July 1, 1957 or later	55 or less	61
July 1, 1956 to June 30, 1957	56	60
Before July 1, 1956	57 and up	59

- 2) Eligibility for Act No. 1-1990 Members: Act No. 1-1990 members who were eligible to retire as of June 30, 2013 would continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 1-1990 members could retire upon (1) attainment of age 55 with 25 years of Credited Service, (2) attainment of age 65 with 10 years of Credited Service, and (3) for Mayors, attainment of age 50 with 8 years of Credited Service as a Mayor.

Act No. 1-1990 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of age 65 with 10 years of Credited Service.

- 3) Eligibility for System 2000 Members: System 2000 members who were eligible to retire as of June 30, 2013, would continue to be eligible to retire at any time. Prior to July 1, 2013, System 2000 members could retire upon attainment of age 60.

System 2000 members who were not eligible to retire as of June 30, 2013, would be eligible to retire upon attainment of the retirement eligibility age shown in the following table.

Date of Birth	Attained Age as of June 30, 2013	Retirement Eligibility Age
July 1, 1957 or later	55 or less	65
July 1, 1956 to June 30, 1957	56	64
July 1, 1955 to June 30, 1956	57	63
July 1, 1954 to June 30, 1955	58	62
Before July 1, 1954	59 and up	61

System 2000 members who were not in payment status as of March 15, 2022, are no longer entitled to future benefits from PRGERS based on the provisions of the 2022 Plan of Adjustment.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

- 4) Eligibility for Members Hired after June 30, 2013: Attainment of age 67.

Act No. 3-2013 members who were not in payment status as of March 15, 2022, are no longer entitled to future benefits from PRGERS based on the provisions of the 2022 Plan of Adjustment.

- 5) Eligibility for Public Officers in High Risk Positions: Public Officers in High Risk Positions are eligible to retire from active service at age 55 and must retire at age 58, regardless of membership law. Two two-year extensions (delaying retirement until age 62) may be requested by the member from the Superintendent of the Puerto Rico Police, the Chief of the Firefighter Corps, or supervising authority as applicable. Public Officers in High Risk Positions who terminate employment with a vested benefit prior to age 55 are eligible to retire based on the above provisions for the applicable membership law.

- 6) Benefit: An annuity payable for the lifetime of the members equal to the annuitized value of the balance in the Defined Contribution Hybrid Contribution Account at the time of retirement, plus, for Act 447-1951 and Act No. 1-1990 members, the Accrued Benefit determined as of June 30, 2013. If the balance in the Defined Contribution Account is \$10,000 or less, the balance in the Defined Contribution Hybrid Contribution Account shall be paid as a lump sum instead of as an annuity.

- 7) Accrued Benefit as of June 30, 2013 for Act No. 447-1951 Members: The accrued benefit as of June 30, 2013 shall be determined based on the Average Compensation for Act No. 447-1951 members, the years of Creditable Service, and the attained age of the member all as of June 30, 2013. For Act No. 447-1951 Mayors, the Highest Compensation as a Mayor is determined as of June 30, 2013.

If the Act No. 447-1951 member had at least 30 years of Credited Service as of June 30, 2013, the accrued benefit equals 65% of Average Compensation if the member was under age 55 as of June 30, 2013, or 75% of average compensation if the member was at least age 55 as of June 30, 2013. For participants selecting to Coordinate Plan, the benefit is re-calculated at the SSRA as 1.5% of Average Compensation up to \$6,600 multiplied by years of Credited Service, up to 30 years, plus 65% (75% if member was at least age 55 as of June 30, 2013) of Average Compensation in excess of \$6,600.

If the Act No. 447-1951 member had less than 30 years of Credited Service as of June 30, 2013, and attains 30 years of Credited Service by December 31, 2013, the accrued benefit equals 55% of Average Compensation if the member was under age 55 as of June 30, 2013, or 60% of Average Compensation if the member was at least age 55 as of June 30, 2013. For participants selecting the Coordination Plan, the benefit is re-calculated at SSRA as 1.5% of average compensation up to \$6,600 multiplied by years of Credited Service, up to 30 years, plus 55% (60% if member was at least age 55 as of June 30, 2013) of Average Compensation in excess of \$6,600. Member contributions received from Act No. 447-1951 members eligible for this transitory benefit during the period beginning July 1, 2013, and ending upon the attainment of 30 years of Credited Service are considered pre-July 1, 2013 contributions; the contributions to the Defined Contribution Hybrid Contribution Account begin after the member attains 30 years of Credited Service.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

If the Act No. 447-1951 member had less than 30 years of Credited Service as of December 31, 2013, the accrued benefit equals 1.5% of Average Compensation multiplied by years of Credited Service up to 20 years, plus 2% of Average Compensation multiplied by years of Credited Service in excess of 20 years. The maximum benefit is 75% of the Average Compensation. Except for Commonwealth Police and Commonwealth Firefighters, the benefit is actuarially reduced for each year payment commences prior to age 58. For participants selecting the Coordination Plan, the basic benefit is re-calculated at SSRA as 1% of Average Compensation up to \$6,600 multiplied by years of Credited Service up to 20 years, plus 1.5% of Average Compensation in excess of \$6,600 multiplied by years of Credited Service in excess of 20 years, plus 2.0% of average Compensation in excess of \$6,600 multiplied by years of Credited Service in excess of 20 years. Except for Police and Firefighters, the benefit is actuarially reduced for each year payment commences prior to age 58.

For Act No. 447-1951 Mayors with at least 8 years of Credited Service as a mayor, the accrued benefit will not be less than 5% of Highest Compensation as a Mayor for each year of Credited Service as a Mayor up to 10 years, plus 1.5% of Highest Compensation as Mayor for each year of non-Mayor Credited Service up to 20 years, plus 2.0% of Highest Compensation as Mayor for each year of non-Mayoral Credited Service in excess of 20 years. Non-Mayor Credited Service includes service earned as a Mayor in excess of 10 years. The maximum benefit is 90% of the Highest Compensation as a Mayor.

- 8) Accrued Benefit as of June 30, 2013, for Act No. 1-1990 Members: The accrued benefit as of June 30, 2013 shall be determine based on the average compensation for Act No. 1 members, the years of Credited Service, and the attained age of the member all as of June 30, 2013. For Act No. 1-1990 Mayors, the Highest Compensation as a Mayor is determined as of June 30, 2013.

If the Act No. 1-1990 Commonwealth Police or Firefighter had at least 30 years of Credited Service as of June 30, 2013, the accrued benefit equals 65% of Average Compensation if the member was under age 55 as of June 30, 2013, or 75% of Average Compensation if the member was at least age 55 as of June 30, 2013.

For all other Act No. 1-1990 members, the accrued benefits equal 1.5% of Average Compensation multiplied by years of Creditable Service. The benefit is actuarially reduced for each year payment commences prior to age 65.

For Act No. 1-1990 Mayors with at least 8 years of Credited Service as a mayor, the accrued benefit will not be less than 5% of Highest Compensation as a Mayor for each year of Credited Service as a Mayor up to 10 years, pus 1.5% of Highest Compensation as Mayor for each year of non-Mayoral Credited Service up to 20 years, plus 2.0% of Highest Compensation as Mayor for each year of non-Mayoral Credited Service in excess of 20 years. Non-Mayoral Credited Service includes service earned as a Mayor in excess of 10 years. The maximum benefit is 90% of the Highest Compensation as a Mayor.

7. Termination Benefits

- a. Lump Sum Withdrawal

Eligibility: A Member is eligible upon termination of service prior to 5 years of service or if the balance in the Define Contribution Hybrid Contribution Account is \$10,000 or less.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

Benefit: The benefit equals a lump sum payment of the balance in the Defined Contribution Hybrid Contribution Account as of the date of the permanent separation of service.

b. Deferred Retirement

Eligibility: A Member is eligible upon termination of service prior to 5 or more years of service (10 years of Credited Service for Act No. 447-1951 and Act No. 1-1990 members) prior to the applicable retirement eligibility, provided the member has not taken a lump sum withdrawal of the Accumulated Contribution and the Define Contribution Hybrid Contribution Account.

Benefit: An annuity payable for the lifetime of the member commencing at the applicable retirement eligibility age equal to the annuitized value of the balance in the Defined Contribution Hybrid Contribution Account at the time of retirement, plus, for Act No. 447-1951 and Act No. 1-1990 members, the Accrued Benefit determined as of June 30, 2013.

8. Death Benefits

a. Pre-retirement Death Benefit

Eligibility: Any current non-retired member is eligible.

Benefit: A refund of the Defined Contribution Hybrid Contribution Account, plus the Accumulated Contributions for Act No. 447-1951 and Act No. 1-1990 members.

b. High-Risk Death Benefit under Act No. 127-1958

Eligibility: Police, firefighters, and other employees in specified high-risk positions who die in the line of work due to reasons specified in Act No. 127-1958 (as amended). System 2000, Act No. 3-2013 and Act No. 106-2017 members who were not in payment status as of March 15, 2022, are no longer eligible based on the provisions of the 2022 Plan of Adjustment.

Spouse’s Benefit: 50% of the participant’s Compensation at date of death, payable as an annuity until death or remarriage (Act No. 127-1958 as amended).

Children’s Benefit: 50% of the participant’s Compensation at date of death, payable as an annuity, allocated pro-rata among eligible children. The annuity is payable for life for a disabled child, until age 18 for a non-disabled child not pursuing studies, and until age 25 for a non-disabled child who is pursuing studies. (Act No. 127-1958 as amended)

Benefit if no spouse or children: The parents of the member shall each receive 60% of the participant’s Compensation at date of death, payable as an annuity for life. (Act No. 127-1958 as amended)

Post-death increases: Effective July 1, 1996, and subsequently every three years, the above death benefits are increased by 3% provided that the beneficiary(ies) had been receiving payments for at least three years. Future COLAs were eliminated effective March 15, 2022. (Act No. 127-1958 as amended)

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

c. Post-retirement Death Benefit for Members who retired prior to July 1, 2013

Eligibility: Any retiree or disabled member receiving a monthly benefit who has not elected a reversionary annuity and whose benefits commenced prior to July 1, 2013.

Benefit: The benefit is as follows (Act No. 105-1969 as amended by Act No. 4-1985).

- (i) For those married or with dependent children at the time of death, the annual income to a widow, or widower of dependent children is equal to 60% (50% if the Coordination Plan – 30% prior to January 1, 2004) of the retirement benefit payable for life for a surviving spouse and/or disabled children and payable until age 18 (age 25 if pursuing studies) for non-disabled children. If in the Coordination Plan, the benefit to the surviving spouse does not begin until the spouse’s attainment of age 60 and the surviving spouse must have been married to the member for at least 10 years to be eligible for this benefit.
- (ii) The benefit, when there is no relation as stated above, is equal to the remaining balance of Accumulated Contributions at the time of retirement after the deduction of lifetime annual income paid and is payable to a beneficiary or to the Member’s estate. In no case shall the benefit be less than \$1,000. (Article 2-113 and Act No. 524-2004)

d. Post-retirement Death Benefit for Members who retired after June 30, 2013

Eligibility: Any retiree or disabled member who began receiving a monthly benefit after June 30, 2013.

Spouse’s Benefit: If the member elected at the time of retirement to transfer a portion of the annuity to a beneficiary by selecting an actuarially equivalent optional form of payment, the applicable survivor benefit.

For all members, the excess, if any, of the Defined Contribution Hybrid Contribution Account, plus the Accumulated Contribution for Act No. 447-1951 and Act No. 1-1990 members, at the time of retirement over the total annuity payments paid to the member and any beneficiary per the terms of the optional form of payment shall be payable to a beneficiary or the Member’s estate.

e. *Beneficiaries receiving occupational death benefits as of June 30, 2013 continue to be eligible to receive such benefits.*

9. Disability Benefits

a. Disability

Eligibility: All members are eligible upon the occurrence of disability.

Benefit: The balance of the Defined Contribution Hybrid Contribution Account payable as lump distribution, an immediate annuity or a deferred annuity at the election of the participant. Act No. 447-1951 and Act No. 1-1990 members remain eligible to receive the accrued benefit as of June 30, 2013, commencing at the applicable retirement eligibility age.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

b. High Risk Disability under Act No. 127-1958

Eligibility: Police, firefighters, and other employees in specified high-risk positions who are disabled in the line of work due to reasons specified in Act No. 127-1958 (as amended). System 2000, Act No. 3-2013 and Act No. 106-2017 members who were not in payment status as of March 15, 2022, are no longer eligible based on the provisions of the 2022 Plan of Adjustment.

Benefit: 80% (100% for Act No. 447 members) of Compensation as of date of disability, payable as an annuity. If the member dies while still disabled, this annuity benefit continues to his beneficiaries. Beneficiaries include the surviving spouse and/or disabled children (for life), non-disabled children until age 18 (age 25 if pursuing studies), and the parents if no other beneficiaries. Effective July 1, 1996, and subsequently every three years, the disability benefit is increased by 3% provided that the member (or beneficiary) had been receiving payments for at least three years. Future COLAs were eliminated effective March 15, 2022. (Act No. 127-1958 as amended)

- c. Members who qualify for occupational or non-occupational disability benefits as of June 30, 2013 continue to be eligible to receive such benefits.

10. Minimum Benefits

- a. Past Ad hoc Increases: The Legislature, from time, increases pensions for certain retirees as described in Act No. 124-1973 and Act No. 23-1983.

- b. Minimum Benefit for Members who Retired before July 1, 2013: The minimum monthly lifetime income for members who retired or become disabled before July 1, 2013, is \$500 per month effective July 1, 2013 (\$400 per month effective July 1, 2007 and \$300 per month up to June 30, 2007). (Act No. 156-2003, Act No. 35-2007, and Act No. 3-2013)

- c. Minimum Benefit for Act No. 447-1951 and Act No. 1-1990 Members who Retired before July 1, 2013 or later: The minimum monthly accrued benefit as of June 30, 2013, or date of termination if earlier, for Act No. 447-1951 and Act No. 1-1990 members who retire July 1, 2013 or later is \$400 per month effective July 1, 2013. The benefit derived from the Defined Contribution Hybrid Account is added after this minimum benefit is applied.

- d. Coordination Plan Minimum Benefit: A minimum monthly benefit is payable upon attainment of SSRA such that the benefit, when added to the Social Security Benefit, is not less than the benefit payable prior to SSRA.

11. Cost-of-Living Adjustments (COLA) to Pension Benefits: The Legislature, from time to time, increases pensions by 3% for retired and disabled members. Beneficiaries are not entitled to COLAs granted after the retiree’s death. The first increase was granted by Act No. 10-1992. Subsequent 3% increases have been granted every third year since 1992, with the latest 3% increase established on April 24, 2007, and effective July 1, 2007 (retroactive to January 1, 2007) for retired and disabled members that were receiving a monthly benefit on or before January 1, 2004 (Act No. 35-2007). In addition, effective July 1, 2008, any retired or disabled member that was receiving a monthly annuity on or before January 1, 2004, less than \$1,250 per month received an increase of up to 3% without exceeding the limit of \$1,250 per month (Act No. 35-2007). Future COLAs were eliminated effective March 15, 2022. (Various Acts)

continue

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

12. Medical Insurance Plan Contribution: A payment of up to \$100 per month to the eligible medical insurance plan selected by the retiree or disabled member provided the member retired prior to July 1, 2013. (Act No. 483-2004 as amended by Act No. 3-2013)
13. Special “Bonus” Benefits:
  - a. Christmas Bonus: An annual bonus of \$200 for each retiree, beneficiary, and disabled member paid in December provided the member retired prior to July 1, 2013. (Act No. 144-2005 as Amended by Act No. 3-2013)
  - b. Medication Bonus: An annual bonus of \$100 for each retiree, beneficiary, and disabled member to cover health costs paid in July provided the member retired prior to July 1, 2013. (Act No. 155-2003, as Amended by Act No. 3-2013)

**(2) Allocation Methodology**

GASB Statement No. 73 requires that the primary government and the component units that provide pensions through the same defined benefits pension plan of its primary government, recognize their proportionate share of the total pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense (benefit). The employer allocation percentage presented in the schedule of employer allocations and applied to amounts presented in the schedule of pension amounts by employer are based on the ration of each participating entity’s actual benefit payments for allocation to the aggregate total of benefit payments for allocation paid by all participating entities during the year ending on the measurement date. Employer allocation percentages have been rounded for presentation purposes; therefore, amounts presented in the schedule of pension amounts by employer may result in immaterial differences. The difference between the actual benefits payments’ column and the benefits payments for allocation in the schedule of employer allocations represents lump-sum distributions of accumulated benefits that were not considered for allocation purposes.

**(3) Total Pension Liabilities and Actuarial Information**

The Total Pension Liability of the System was approximately \$23.3 billion as of June 30, 2023 and was determined by an actuarial valuation as of July 1, 2022 which was rolled forward to June 30, 2023 (measurement date as of June 30, 2023).

**(a) Actuarial Methods and Assumptions**

The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

*Discount Rate*

The discount rate for June 30, 2024, was 3.65%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the bond Buyer general Obligation (GO) 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

*Mortality*

The mortality tables used in the June 30, 2023; actuarial valuation was as follows:

– *Pre-retirement Mortality*

For general employees not covered under Act No. 127-1958, the PubG-2010 employee rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. For members covered under Act No. 127-1958, the PubS-2010 employee rates for males and females, projected using MP-2021 on a generational basis. As generational table, they reflect mortality improvements both before and after the measurement date.

100% of deaths while in active service are assumed to be occupational for members covered under Act No. 127-1958.

– *Post-retirement Retiree Mortality*

The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date. This assumption is also used for beneficiaries prior to the member’s death.

– *Post-retirement Disabled Mortality*

The PubG-2010 disabled retiree rates, adjusted by 80% for males and 100% for females, projected using Mortality Improvement Scale MP-2021 on a generational basis. As generational table, it reflects mortality improvements both before and after the measurement date.

– *Post-retirement Beneficiary Mortality*

Prior to the retiree’s death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree’s death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As generational table, it reflects mortality improvements both before and after the measurement date.

**(b) Total Pension Liability**

The information disclosed below is presented in accordance with GASB No 73, after the implementation of Act No. 106-2017. The Office’s Total Pension Liability was measured as of June 30, 2022. The measurement Date is June 30, 2023, the date as of which the Total Pension Liability is determined. The Reporting Date is for periods ending July 1, 2023 through June 30, 2024.

As June 30, 2024, the Office’s proportional share of the Total Pension Liability used was as follows (last available information):

Proportion – June 30, 2023	0.04872%
Proportion – June 30, 2024	<u>0.05947%</u>
Change – Increase (Decrease)	<u>0.01075%</u>

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

As of June 30, 2024, the Office reported \$12,352,971 as Total Pension Liability for its proportionate shares of the Total Pension Liability of ERS.

Total Pension Liability	June 30, 2024	
	Total	Proportionate Share (0.05947%)
Total Pension Liability – Central Government	\$ 20,770,773,432	\$ 12,352,971

**(c) Pension Expense**

For the fiscal year ended June 30, 2024, in accordance with the approved budget from the FOMB, a Pay-Go charge for all components of the Legislative Assembly of the Commonwealth of \$8,111,000 was assigned. The Office does not make payments to the ERS.

**(d) Deferred Outflows/Inflow of Resources**

As of June 30, 2024, the Office reported Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	\$ 8,608	\$ 77,043
Changes in assumptions	471,683	-
Change in employer's proportion and differences between the employer's contributions and the employer's proportionate share of contributions	-	331,298
Employer pension payments made subsequent to the measurement date	872,753	-
Total	<u>\$ 1,353,044</u>	<u>\$ 408,341</u>

Deferred outflows of resources and deferred inflows of resources above represent the unamortized portion of changes to Total Pension Liability to be recognized in future periods in a systematic and rational manner.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Amount
2025	\$ (263,939)
2026	(263,939)
2027	(263,939)
2028	(263,939)
2029	(263,939)
Total	<u>\$ (1,319,693)</u>

continue

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

***Discount Rate***

After June 30, 2017, the Commonwealth enacted legislation that changed the structure of pension administration managed by ERS. For further information regarding such pension legislation, (see Note 1). The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index.

The discount rate on June 30, 2023 and 2024, was as follow:

	<b>June 30, 2023</b>	<b>June 30, 2024</b>
Discount Rate	3.54%	3.65%
20 Year Tax-Exempt Municipal Bond Yield	3.54%	3.65%

***Changes in Total Pension Liability***

Changes in Total Pension Liability	June 30, 2024	
	Total	Proportionate Share (0.05947%)
<b>Balance as of June 30, 2023 – Central Government</b>	<b>\$ 22,152,465,178</b>	<b>\$ 13,174,702</b>
Changes for the year:		
Service Cost	18,825,516	11,196
Interest on Total Pension Liability	761,281,508	452,756
Effect of Plan Changes	-	-
Effect of Economic/demographic Gains or Losses	(44,302,560)	(26,348)
Effect of Assumptions Changes or Inputs	(773,481,042)	(460,011)
Benefits Payments	(1,344,015,168)	(799,324)
<b>Balance as of June 30, 2024 – Central Government</b>	<b>\$ 20,770,773,432</b>	<b>\$ 12,352,971</b>

**(e) *Sensitivity of the Proportionate Share of the Total Pension Liability to Changes in the Discount Rate***

The following presents the Office’s proportionate share of the Total Pension Liability calculated using the discount rate, as well as what the Office’s proportionate share of the Total Pension Liability would be if it were calculated using a discount rate that is 1 – percentage point lower or 1 – percentage point higher than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	2.65%	3.65%	4.65%
Total Pension Liability	\$ 13,773,017	\$ 12,352,971	\$ 11,167,258

***“Pay-As-You-Go” Funding***

On June 27, 2017, the Treasury Department issued Circular Letter No. 1300-46-17 in order to convey to the central government agencies, public corporations and municipalities the new implementation procedures to adopt, effective July 1, 2017, a new “Pay-As-You-Go” (“Pay-Go”) mechanism for the ERS.

continue

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

Subsequently, on August 23, 2017, the Governor signed into law the “Act to Guarantee the Payment to Our Pensioners and Establish a New Plan for Defined Contributions for Public Servants” (Act No. 106-2017), which reformed the Commonwealth Retirement Systems. Act No. 106-2017 terminated the previously existing pension programs for the ERS’s participants as of June 30, 2017. The members of the prior programs and new system members hired on and after July 1, 2017, are now enrolled in a new defined contributions program. Act No. 106-2017 also established by law the “Pay-Go” mechanism for the payment of accumulated pension benefits and eliminated employers’ contributions and other analogous contributions. Approximately \$2 billion was allocated for the payment of “Pay-Go” benefits in each of the budgets for fiscal years 2018 through 2021.

Furthermore, Act No. 106-2017 modified the ERS’s governance. Under Act No. 106-2017, the ERS’ Board of Trustees was substituted with a new Retirement Board, which is currently responsible for governing all of the Commonwealth’s Retirement Systems.

Act No. 106-2017 also ordered a suspension of the ERS’s loan programs and ordered a merger of the administrative structures of the retirement systems. At the Retirement Board’s discretion, the servicing of the ERS’s existing loan portfolio may be externalized. Pursuant to Act No. 106-2017, the employees of the ERS that are not retained under the new administrative structure will be transferred to other public agencies in conformity with Act No. 8-2017.

At a basic level, ERS will need to hold some level of operating cash to account for any ongoing timing issues between receipt and disbursement of funds. The “Pay-Go” funding needed in a given year is the difference between actual contributions and actual disbursements:

- Contributions to ERS are primarily based on statutory percentage of payroll.
- Disbursements are comprised of benefit payments, administrative expenses, and Pension Obligation Bond debt service.

Contributions and disbursements will experience natural variation due to emerging demographic experience. Contributions and disbursements can also be greatly impacted by specific management decisions, such as an early retirement incentive program or other workforce reduction. A major issue that needs to be addressed by ERS and the Commonwealth is determining what the process of ERS budgeting for “Pay-Go” funding will be. While the ERS can set an expected “Pay-Go” amount at the time of budgeting for an upcoming fiscal year, both actual contributions and disbursements can vary from expectations during the fiscal year.

- If the budget is set based on expected contributions and disbursements, in the event of adverse experience during the fiscal year, should provide for additional funds from the sponsoring employers.
- If the ERS be permitted to develop a budget request of a “Pay-Go” amount for the fiscal year that includes a margin to provide a buffer against adverse outcomes.
- And how would the impacts of specific management decisions be handled.

There are certainly many more operational details to be considered. “Pay-Go” operation is a complex issue that requires careful thought and planning, constant monitoring, and the ability to respond to emerging events quickly.

**NOTE 9 – EMPLOYEE’S RETIREMENT PLAN** – continuation

The Employee’s Retirement System of the Government of the Commonwealth of Puerto Rico provides additional information of the Defined Benefit Program and Hybrid Program. They issue a publicly available financial report that includes financial statements and required supplementary information for ERS, as a component unit of the Commonwealth. That report may be obtained by writing to the Administration at PO Box 42003, Minillas Station, San Juan, PR 00940-2003.

**NOTE 10 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

In addition to the pension benefits described in Note 9 the Commonwealth provides other retirement benefits, such as Christmas Bonus, and healthcare benefits for its retired employees in accordance with local laws. Substantially, all of the employees may become eligible for these benefits if they reach normal retirement age while working for the Commonwealth.

**(1) Plan Description**

The Other Postemployment Benefit Plan of the Commonwealth of Puerto Rico for Retired Participants of the Employees’ Retirement System (the Plan) is an unfunded, defined benefit other postemployment healthcare benefit plan (OPEB). The Plan is administered on a “Pay-As-You-Go” basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (GASB Statement No. 75). Under the guidance of GASB Statement No. 75, the Commonwealth and its component units are considered to be one employer and are classified for financial reporting purposes as a single employer defined benefit OPEB plan.

***Healthcare Benefits***

The Plan covers a payment of up to \$100 per month to the eligible medical insurance plan selected by each member provided that the member retired prior to July 1, 2013 (Act No. 483, as Amended by Act No. 3-2013).

***Christmas Bonus Benefits***

The Christmas Bonus was \$200 per retiree, beneficiary, and disabled member paid in December provided the member retired prior to July 1, 2013 (Act No. 144, as Amended by Act No. 3-2013).

***Medication Bonus***

The Plan covers an annual bonus of \$100 for each retiree, beneficiary, and disabled member to cover health costs paid in July provided the member retired prior to July 1, 2013. Evidence of coverage is not required. The amount is prorated if there are multiple beneficiaries. (Act No. 155, as Amended by Act No. 3-2013).

**(2) Allocation Methodology**

GASB Statement No. 75 requires that the primary government and the component units that provide OPEB benefits through the same defined benefits OPEB plan, recognize their proportionate share of the total OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense (benefit). The employer allocation percentage presented in the schedule of employer allocations and applied to amounts presented in the schedule of OPEB amounts by employer are based on the ration of each participating entity’s actual benefit payments for allocation to the aggregate total of benefit payments for allocation paid by all participating entities during the year ending on the measurement date. Employer allocation percentages have been rounded for presentation purposes; therefore, amounts presented in the schedule of OPEB amounts by employer may result in immaterial differences.

continue

**NOTE 10 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)** – continuation

**(3) Total OPEB Liabilities and Actuarial Information**

The Total OPEB Liability was approximately \$646.6 million as of June 30, 2024 and was determined by an actuarial valuation as of July 1, 2023 which was rolled forward to June 30, 2024 (measurement date as of June 30, 2023).

***Actuarial Methods and Assumptions***

The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

*Discount Rate*

The discount rate for June 30, 2024, was 3.65%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the bond Buyer general Obligation (GO) 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

*Mortality*

– *Pre-retirement Mortality*

For general employees not covered under Act No. 127-1958, the PubG-2010 employee rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. For members covered under Act No. 127-1958, the PubS-2010 employee rates for males and females, projected using Mortality Improvement Scale MP-2021 on a generational basis. As generational table, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act No. 127-1958.

– *Post-retirement Mortality*

Rates which vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

– *Post-retirement Disabled Mortality*

Rates which vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 disabled retiree rates, adjusted by 80% for males and 100% for females, projected using Mortality Improvement Scale MP-2021 on a generational basis. As generational table, it reflects mortality improvements both before and after the measurement date.

– *Post-retirement Beneficiary Mortality*

Prior to the retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As generational table, it reflects mortality improvements both before and after the measurement date.

**NOTE 10 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) – continuation**

***Relationship Between Valuation Date, Measurement Date, and Reporting Date***

The Valuation Date is July 1, 2022. This is the date as of which the actuarial valuation is performed. The Measurement Date is June 30, 2023. This is the date on which the Total OPEB Liability is determined. The Reporting Date is the employer’s fiscal year date. This report is for measurement year July 1, 2022 to June 30, 2023 for reporting period ending June 30, 2024.

***Significant Changes***

There have been no significant changes between the valuation date and measurement year end.

***Total OPEB Liability***

The Total OPEB Liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date. Any significant changes during this period have been reflected as prescribed by GASB No. 75.

Total OPEB Liability	June 30, 2024	
	Total	Proportionate Share (0.04793%)
Total OPEB Liability – Central Government	\$ 646,564,186	\$ 309,877

The Office’s proportionate share of the Total Pension Liability used was as follows:

Proportion – June 30, 2023	0.04715%
Proportion – June 30, 2024	<u>0.04793%</u>
Change – Increase (Decrease)	<u>0.00078%</u>

***Discount Rate***

The discount rate on June 30, 2023 and 2024, was as follow:

	June 30, 2023	June 30, 2024
Discount Rate	3.54%	3.65%
20 Year Tax-Exempt Municipal Bond Yield	3.54%	3.65%

As of June 30, 2023, the PRGERS have issued its audited financial statements schedules as of and for the fiscal year ended June 30, 2023 and has it provided the Office with the audited schedules of employment allocations and OPEB amounts by employer as of June 30, 2023 (Office’s measurement date), necessary to comply with the requirements of GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, as of June 30, 2024.

**NOTE 10 – OTHER POSTEMPLOYMENT BENEFITS (OPEB) – continuation**

Changes in OPEB Pension Liability	June 30, 2024	
	Total	Proportionate Share (0.04793%)
<b>Balance as of June 30, 2023 – Central Government</b>	<b>\$ 695,603,332</b>	<b>\$ 327,980</b>
Changes for the year:		
Service Cost	-	-
Interest on Total Pension Liability	23,521,779	11,273
Effect of Plan Changes	-	-
Effect of Economic/demographic Gains or Losses	(4,023,274)	(1,928)
Effect of Assumptions Changes or Inputs	(5,698,612)	(2,731)
Benefits Payments	(62,839,039)	(24,717)
<b>Balance as of June 30, 2024 – Central Government</b>	<b>\$ 646,564,186</b>	<b>\$ 309,877</b>

***Deferred Inflows and Outflows***

Because all participants are inactive, there are no deferred inflows as any changes due to changes in actuarial assumptions or demographic gains and losses are recognized immediately during the measurement year and only \$32,100 of outflows for subsequent payment to the measurement date.

***Sensitivity of the Proportionate Share of the Total OPEB Liability to Changes in the Discount Rate***

The following presents the Office’s proportionate share of the Total OPEB Liability calculated using the discount rate, as well as what the Office’s proportionate share of the Total OPEB Liability would be if it were calculated using a discount rate that is 1 – percentage point lower or 1 – percentage point higher than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	2.65%	3.65%	4.65%
Total OPEB Liability	\$ 336,450	\$ 309,877	\$ 286,952

**NOTE 11 – CONTINGENCIES**

**Litigation**

According to the laws of the Commonwealth of Puerto Rico, the Office is fully represented by the Puerto Rico Department of Justice in defense of all legal cases. Any claims with negative financial impact would be paid from the General Fund of the Commonwealth of Puerto Rico, with no effect on the budget or resources of the Office.

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**NOTE 12 – LEASES**

**Lease Assets – Lessee**

The Office has recorded intangible right-to-use lease assets as a result of implementing GASB No. 87. The lease assets are initially measured at an amount equal to the initial measurement of the related lease liability [plus any lease payments made prior to the lease term and ancillary charges necessary to place the lease into service, less lease incentives], if any. Lease assets are amortized on a straight-line basis over the shorter of the useful life of the underlying asset or the lease term.

Lease asset activity for the Office for the year ended June 30, 2024, was as follows:

Right-To-Use Equipment	\$ 246,459
Amortization - Right-To-Use Equipment	<u>(87,309)</u>
Total Right-To-Use Equipment Less Accumulated Amortization	<u>\$ 159,150</u>

**Lease Liability – Lessee**

The Office has entered into agreements to lease equipment. The lease agreements have been recorded at the present value of the future lease payments as of the date of their inception or, for leases existing prior to the implementation fiscal year at the remaining terms of the agreement, using the facts and circumstances available on July 1, 2022.

An agreement was in effect on July 1, 2021, to lease equipment through March 2024, requiring 21 monthly payments of \$2,555. The lease liability is measured at the applicable Incremental Borrowing Rate (IBR) of 13.60%. On January 1, 2023, another contract to lease equipment through January 2028, requiring 60 monthly payments of \$431. The lease liability is measured at the applicable Incremental Borrowing Rate (IBR) of 6.67%. The IBR is the contract borrowing rates. As a result of the lease, the Office has a lease asset with a net book value of \$36,961, and a lease liability of \$41,803 on June 30, 2024.

Long-Term Liability Roll-Forward Schedule:

	<b>Balance at June 30, 2023</b>	<b>Increase</b>	<b>Decrease</b>	<b>Balance at June 30, 2024</b>	<b>Due within One (1) Year</b>	<b>Due after One (1) Year</b>
Leases Liability (Intangible Right-To-Use)	<u>\$ 41,803</u>	<u>\$ 153,592</u>	<u>\$ (33,125)</u>	<u>\$ 162,270</u>	<u>\$ 32,362</u>	<u>\$ 129,908</u>

The future minimum payments on this lease as of June 30, 2024, were as follows:

Fiscal Year Ending June 30,	Principal Payments	Interest Payments	Total
2025	\$ 32,362	\$ 7,189	\$ 39,551
2026	33,997	5,553	39,550
2027	35,718	3,832	39,550
2028	34,905	2,060	36,965
2029	<u>25,288</u>	<u>496</u>	<u>25,784</u>
Total	<u>\$ 162,270</u>	<u>\$ 19,130</u>	<u>\$ 181,400</u>

continue

**NOTE 13 – COMPONENTS OF FUND BALANCES**

Fund balances are presented in the following categories: nonspendable, restricted, committed, assigned, and unassigned (see Note 1 for a description of these categories). A detailed schedule of fund balances on June 30, 2024 is as follows:

	<u>GENERAL FUND</u>	<u>LEGISLATIVE SERVICE FUND</u>	<u>ARPA FUND</u>	<u>TOTAL FUNDS</u>
<b>Nonspendable:</b>	<b>\$ 27,900</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 27,900</b>
<b>Restricted For:</b>				
General Government and Internships	-	-	10,490	10,490
ARPA projects	-	-	-	-
<b>Total Restricted</b>	<b>-</b>	<b>-</b>	<b>10,490</b>	<b>10,490</b>
<b>Committed To:</b>				
<b>Total Committed</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Assigned To:</b>				
<b>Total Assigned</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Unassigned</b>	<b>5,437,870</b>	<b>3,530,443</b>	<b>-</b>	<b>8,968,313</b>
<b>Total Fund Balances</b>	<b>\$ 5,465,770</b>	<b>\$ 3,530,443</b>	<b>\$ 10,490</b>	<b>\$ 9,006,703</b>

The Office establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Office through adoption or amendment of the budget as intended for specific purposes (such as the purchase of fixed assets, construction, debt service, or for other purposes).

The Puerto Rico Oversight, Management, and Economic Stability Act, Pub. Law 114-187 (PROMESA" or the "Act"), was enacted into law on June 30, 2016. The Senate had passed PROMESA on June 29, 2016, and President Obama signed the Act into law on June 30, 2016, one day before the Commonwealth of Puerto Rico was expected to, and did, default on substantial payment obligations.

**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)**

The Puerto Rico Oversight, Management, and Economic Stability Act, Pub. Law 114-187 ("PROMESA" or the "Act"), was enacted into law on June 30, 2016. The Senate had passed PROMESA on June 29, 2016, and President Obama signed the Act into law on June 30, 2016, one day before the Commonwealth of Puerto Rico was expected to, and did, default on substantial payment obligations.

Fiscal responsibility is a high standard. It is the foundation of Puerto Rico's recovery, the mandate of PROMESA to enable Puerto Rico to prosper, and the essence of effective government. Puerto Rico can and will meet this standard.

The Puerto Rico Government and the Financial Oversight and Management Board for Puerto Rico (the Oversight Board) together have made significant progress in achieving fiscal responsibility, stabilizing Puerto Rico's finances, substantially reducing its debt burden, and making significant strides to reform its civil service. Fiscal responsibility, however, is more than completing the debt restructuring and stabilizing Puerto Rico's finances.

**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)** – continuation

Fiscal responsibility includes reforms that are critical to ensure budgetary discipline in the future, some of which may require legislative action. Fiscal responsibility requires clear spending priorities. No government can pay for everything it wants to do – every government and every legislature must first determine what needs to be done, prioritizing healthcare, education, and economic development.

When U.S. Congress passed the bi-partisan Puerto Rico Oversight, Management, and Economic Stability Act of 2016 (PROMESA) that created the Oversight Board, the Governor of Puerto Rico had declared the debt unpayable, and the Government was in default. Decades of economic decline and chronic financial mismanagement left Puerto Rico in crisis, soon exacerbated by natural disasters, including Hurricanes Irma and María in 2017, earthquakes, and the global COVID-19 pandemic in 2020.

According to a U.S. Government Accountability Office (GAO) report from 2018, the causes of the crisis were:

- Inadequate financial management and oversight practices, such as the overestimation of potential revenues and persistent spending in excess of appropriated amounts;
- Prolonged economic contraction, impacted by outmigration and resulting diminished labor force, the high cost of energy and importing goods, regulatory challenges to doing business, the phaseout of the possessions tax credit, and banking and housing struggles; and
- Policy decisions, such as allowing the use of debt proceeds to balance budgets, insufficiently addressing public pension funding shortfalls, and inadequately managing the financial condition of the Puerto Rico Electric Power Authority (PREPA).

**EXHIBIT 1: ROOT CAUSES OF THE FISCAL CRISIS AND ACTIONS TO ACHIEVE FISCAL RESPONSIBILITY AND ADEQUATE ACCESS TO CREDIT MARKETS**



1. As stated in the U.S. Government Accountability Office (GAO) report from 2018.

Prior to PROMESA and for each of the first 16 consecutive years of this century, from fiscal years 2000 to 2016, Government spending exceeded recurring Government revenues. Controls and guardrails, to the extent they existed, were insufficient to prevent overestimation of revenues, excessive borrowing, overspending, and the deficits that eroded Puerto Rico’s economic stability. Before PROMESA, Government pensions were not sufficiently funded, putting pension payments for current and future retirees at risk.

continue

**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)** – continuation

As result of these practices, the consolidated Commonwealth’s outstanding debt and pension liabilities had grown to over \$120 billion – with more than \$70 billion in financial debt and more than \$50 billion in pension liabilities – an amount almost twice the size of Puerto Rico’s economy.

Puerto Rico has come a long way. Today, Puerto Rico is stable, and the Commonwealth government is solvent. The massive debt is almost completely restructured, a critical element of fiscal responsibility and access to market access. This Fiscal Plan, as mandated by PROMESA, defines the path to complete the journey from bankruptcy to prosperity and to reverse decades of fiscal mismanagement. Completing this path will lead Puerto Rico to sustainable economic growth and opportunity for the people of Puerto Rico right here, in Puerto Rico.

The 2024 Fiscal Plan provides the principles and priorities for Puerto Rico so the Government and the Oversight Board together can fulfill the purpose of PROMESA to achieve fiscal responsibility and adequate access to credit markets, so Puerto Rico will never repeat the mistakes that made PROMESA necessary and has access to investments that will help build a solid infrastructure to improve the quality of life in Puerto Rico and foster economic growth.

This 2024 Fiscal Plan has four parts: (1) Puerto Rico’s progress in stabilizing government finances, (2) the Commonwealth’s current financial conditions and risks, (3) details of the actions required to achieve fiscal responsibility and adequate access to credit markets, and (4) description of the actions the Oversight Board and the Government must take to complete PROMESA’s mandate.

**EXHIBIT 2: THE OVERSIGHT BOARD’S PRINCIPAL AREAS OF FOCUS**



continue

**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)** – continuation

**Financial Stability Accomplishments**

The Oversight Board was successful in significantly reducing Puerto Rico’s debt burden through restructuring agreements and plans that were confirmed by the U.S. District Court for the District of Puerto Rico. The Commonwealth of Puerto Rico’s debt has been drastically reduced and made affordable. Through the concerted efforts of the Oversight Board and the Government described below, the debt burden is on course to be reduced to \$31 billion. Prior to the debt restructuring, 25 cents of every tax dollar Puerto Rico raised was needed to pay debt service. The lower debt service on the post-restructuring debt obligations now accounts for approximately 6% of debt policy revenues compared to roughly 25% before the restructuring. All said, the Oversight Board led debt restructuring will save the people of Puerto Rico approximately \$70 billion in principal and interest payments to creditors.

Puerto Rico must not fall back. Stability must turn into recovery. The change that helped Puerto Rico overcome the fiscal crisis must be permanent. Budget reform is essential.

Under the Fiscal Plans and PROMESA certified budgets, Puerto Rico has moved from structural deficits to fiscal stability. The Oversight Board developed a comprehensive process to evaluate budget changes throughout the year to ensure sufficient funding sources are available to support operating needs.

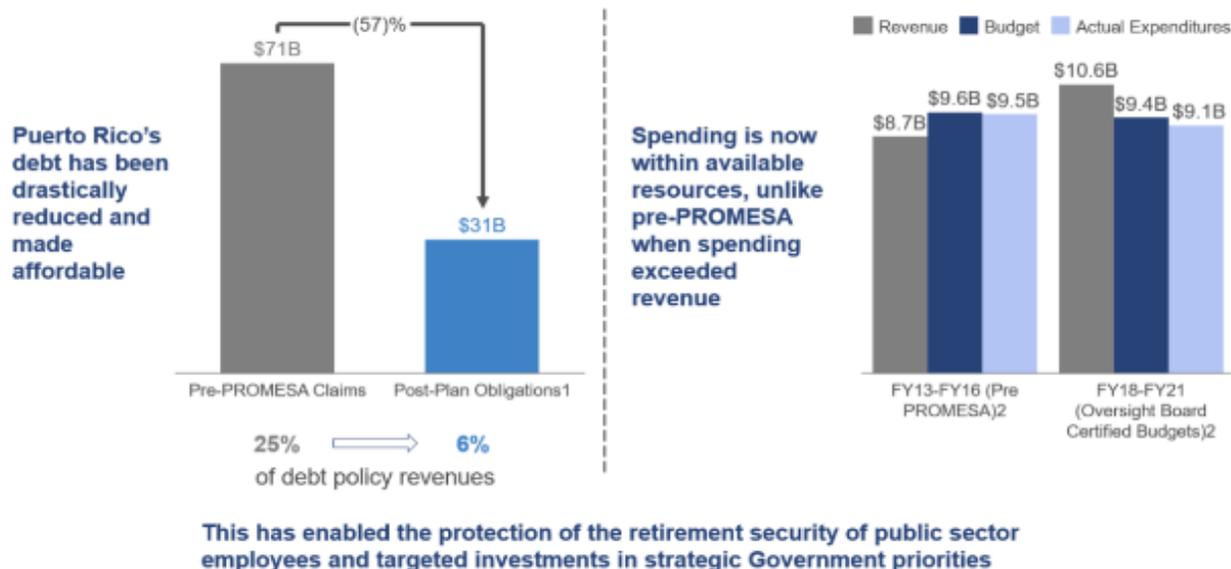
Through the Fiscal Plan, the Government and the Oversight Board made significant investments even as the government budget was rightsized through fiscal year 2022, to fit available resources. Select investments include funding to expand healthcare services, facilities, and infrastructure; police officer and teacher salary increases and new positions for school nurses and psychologists, expanding the Earned Income Tax Credit (EITC) program that benefits low-income households.

The current Government administration has engaged in critical reform initiatives, including the implementation of the Uniform Remuneration Plan across Puerto Rico’s civil service, the introduction of private operators to the management of electricity generation and distribution, and the implementation of a uniform time and attendance policy for Government employees.

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**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)** – continuation

**EXHIBIT 3: SINCE PROMESA, CONSIDERABLE PROGRESS HAS BEEN MADE TOWARDS ACHIEVING FINANCIAL STABILITY**



1. In addition to the restructured debt obligations, approximately \$10.8 billion in unused cash from prior fiscal years was paid in accordance with the terms set forth in the Commonwealth Plan of Adjustment.  
 2. Amounts are 4-year averages of revenue, budget, and actual expenditures.  
 Section 1 of the 2024 Fiscal Plan

**Actions Needed to Achieve Fiscal Responsibility and Adequate Access to Credit Markets**

The Oversight Board, in partnership with the Government, has achieved several critical milestones to tend to the symptoms of Puerto Rico's fiscal crisis, yielded billions in surpluses and ensured that the Government and covered entities' expenditures are in line with revenues. However, the Government must still undertake significant work to put in place the practices needed to ensure that this progress is sustained beyond the longevity of the Oversight Board. In particular, the Government must establish robust financial management and oversight practices, while also making targeted investments to promote sustainable and inclusive economic development.

The 2024 Fiscal Plan highlights a set of initiatives that aim to ensure the successful pursuit of these objectives. The initiatives are designed to cascade throughout the Government of Puerto Rico and serve as an overarching guide to allocating the resources needed to achieve the Commonwealth's long-term fiscal and economic outcomes.

**Actions to Establish Robust Financial Management and Oversight**

The 2024 Fiscal Plan identified eight areas of focus to achieve long-term fiscal responsibility. Success in these areas is critical for Puerto Rico to fully recover from bankruptcy and to fulfil the mandate of PROMESA to achieve fiscal responsibility. The 2024 Fiscal Plan includes initiatives across these eight areas, which aim to address the most crucial financial management challenges that Puerto Rico faces.

NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA) – continuation

EXHIBIT 4: LIST OF FOCUS AREAS TO ACHIEVE LONG-TERM FISCAL RESPONSIBILITY

Focus area	Description
Improved economic and revenue forecasting	The Government should assemble its revenue, economic, and budget functions and create a coordinated process to produce and maintain one integrated set of economic and revenue projections over both the short- and long-term.
Budget best practices	The Government must establish a comprehensive framework budget that includes procurement, budgeting, revenue administration, and performance management, and the Office of Management and Budget (OMB) must ensure that all entities adopt best practices in budget preparation.
Comprehensive capital delivery program	The Government must develop and adopt a multi-year capital plan for all its agencies and instrumentalities. The plan would use standardized project prioritization criteria to ensure all investments are aligned with the Government’s strategic objectives and with the capacity of Puerto Rico’s private sector to absorb investments.
Improved management of education resources	The Government must support high-quality education to Puerto Rico’s school children and higher-education students through equitable, fiscally sustainable, and transparent processes.
Improved government service delivery & labor relations	The Government must undertake significant reforms to improve public services in Puerto Rico by building a more efficient civil service and addressing challenges regarding labor relations.
Outcome-based, data-driven, and controlled healthcare spending	The Government must take an active role to support the improvement of public health outcomes and ensure the financial sustainability of Puerto Rico’s healthcare system. A plan to address challenges in the health care system is required including an assessment of regulatory and statutory obstacles that contribute to shortcomings in access and quality.
Improved, transparent financial reporting	The Government must address the fiscal management deficiencies and implement procedures and practices that will continue to exist in the post-PROMESA. It must track and report key information about Puerto Rico’s financial condition, such as the performance of revenues and expenditures.
Optimized municipal fiscal management	The Government must work with the Oversight Board and municipalities to implement a restructured grant and transfer system that will provide municipalities with a transparent process for the awarding of specific service grants that augment existing municipal service delivery. This envisioned system will also improve performance and enhance accountability through the monitoring of outcome metrics.

**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)** – continuation

**Actions to Promote Economic Growth**

With the debt restructurings near completion, the confusion and uncertainty that has plagued the economy for much of the last decade has subsided. To generate revenues that are resilient even when the current influx of federal funding subsidies, fiscal stability alone will not suffice. The Government will also need to execute targeted investments and implement profound structural reforms to produce sustainable growth, support Government revenues, and prevent debt-financed operating expenditures. The 2024 Fiscal Plan describes an effort to develop an integrated plan that will serve as a roadmap to unlock future growth. While that plan is developed, the Oversight Board and the Government will continue to support specific priorities through a first wave of economic growth initiatives that aim to address the most crucial challenges that Puerto Rico faces.

**EXHIBIT 5: LIST OF FOCUS AREAS TO PROMOTE ECONOMIC GROWTH**

Focus area	Description
Integrated framework for economic growth	A robust effort that assesses the current situation and positioning of Puerto Rico, consolidates its identified opportunities, and allows for a coordinated integration of economic development efforts, supported by the Oversight Board, the Government, and stakeholders.
Human capital, focused on robust, highly-skilled, and healthy workforce	<p><u>Highly skilled workforce:</u> Government must identify the appropriate funding level and manage existing resources responsibly to reform K-12 education to give all Puerto Ricans the opportunity to develop core competencies in areas such as information synthesis, creativity, problem-solving, communication, and teamwork.</p> <p><u>Healthy workforce:</u> Government must engage key stakeholders to create a roadmap for the improvement of healthcare in Puerto Rico and develop a deep understanding of the situation of the healthcare workforce to appropriately address the shortage of healthcare professionals that Puerto Rico has historically faced.</p> <p><u>Robust workforce:</u> The Government must prioritize initiatives to boost labor force participation, rolling out targeted re-skilling programs for high-growth occupations and creating an environment that encourages public assistance program recipients to work in the formal sector.</p>
Economic strategies, focused on improved ease of doing business	The Government must create an environment that encourages innovation and entrepreneurship, attracts investment, and promotes exports. To increase the ease of doing business in Puerto Rico.
Economic policies, focused on reforms of Puerto Rico’s tax system	The Government must reduce the structural complexity of Puerto Rico’s tax system, thus reducing the cost of administration and the cost of compliance for private businesses and enhance the transparency of the system by reducing exemptions and the use of special tax regimes.
Infrastructure, focused on reduced cost and increased reliability of energy, transportation, and internet connectivity	Government must prioritize infrastructure initiatives to build resilient and sustainable infrastructure that reduces the cost of energy, transportation, and internet connectivity. Moreover, the Government must optimize the management of existing infrastructure assets, e.g., by improving the regulation of the electric power sector and by consolidating public transportation assets into mode-aligned entities.

continue

**NOTE 14 – PUERTO RICO OVERSIGHT, MANAGEMENT, AND ECONOMIC STABILITY ACT (PROMESA)** – continuation

**Completing the Oversight Board’s PROMESA Mandate**

Prolonged financial stability, necessary to ensure that a debt default and crisis does not happen again in Puerto Rico, will require addressing the root causes described in the 2018 GAO report through the establishment of robust financial management and oversight practices as well as the execution of targeted investments to enhance economic development. The Government must also implement the key structural reforms and confront the reality that the record level of federal fiscal support is waning. Revenue collections appear to have crested, and growth has moderated, highlighting the need for Puerto Rico to focus on accelerating economic growth using its own resources, assets, and capabilities.

Successfully restructuring the vast majority of Puerto Rico’s debt is only one step towards achieving fiscal responsibility. It is not enough to declare the mandate completed. The debt was a symptom of a much larger problem: the lack of fiscal responsibility. To complete our mandate, sound fiscal management practices must be accepted and implemented over the long term. For now, only the Oversight Board’s presence prevents Puerto Rico from falling back into budget deficits. By the time the Oversight Board terminates, the government must be able to pass and maintain a balanced budget with a long term multiyear financial plan that is in balance to prevent future deficits and the painful adjustments that are so difficult to implement by any elected government.

That is why the Fiscal Plan and the Oversight Board’s efforts are now focused on partnering with the Government to complete the reforms required to achieve fiscal responsibility over the long term as required under PROMESA, including the implementation of robust financial management and oversight practices as well as structural reforms, economic growth plans, the advancement and completion of critical projects, and improving the Government’s overall economic conditions.

A key element of this Fiscal Plan is to transfer the responsibility to safeguard this balance to Puerto Rico’s elected leaders, through significantly strengthened budget processes and guardrails to ensure budgetary discipline enshrined in practice, regulation, and law.

The Oversight Board has consistently been clear that its mandate is finite, and it should only exist until the Oversight Board and the Commonwealth fulfill the requirements of PROMESA. This Fiscal Plan shows the progress the Government has made to fulfill these conditions, the gaps that remain, and the actions the Oversight Board is taking to help the Government close these gaps. Taken together, the actions included in this Fiscal Plan, if thoughtfully implemented, can set the stage for increased growth and opportunity for all in Puerto Rico and the termination of the Oversight Board.

Puerto Rico has come a long way. It is well positioned to take advantage of its current fiscal recovery and the economic upswing to restore sustainable growth and prosperity. Completing the mandate of PROMESA will help to regain trust and restore confidence in the future, and signal to the world the tremendous comeback of Puerto Rico as the shining star of the Caribbean. This Fiscal Plan is the road map to finishing the job.

**NOTE 15 – NEW ACCOUNTING STANDARDS**

**A. Implementation of Governmental Accounting Standards Board (GASB) Statements**

The provisions of the following Governmental Accounting Standards Board (GASB) Statements are effective and have been implemented, when applicable, during the year ended June 30, 2024:

- Statement No. 99, *Omnibus 2022 (Partial)*
- Statement No. 100, *Accounting Changes and Error Corrections—an amendment of GASB Statements No. 62*

continue

**NOTE 15 – NEW ACCOUNTING STANDARDS – continuation**

GASB Statement No. 99, Omnibus 2022. This Statement enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53.

GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statements No. 62. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period.

Furthermore, this Statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information (RSI) and supplementary information (SI). For periods that are earlier than those included in the basic financial statements, information presented in RSI or SI should be restated for error corrections, if practicable, but not for changes in accounting principles.

PRDH implemented the clarification contented in the Implementation Guide No. 2021-1, Implementation Guidance Update—2021, Question 5.1. Also, Questions 4.1-4.9 and 51.1 of Implementation Guide No. 2023-1, Implementation Guidance Update—2023, was implemented, as applicable; in addition to Question 4.10 that was simultaneously with the requirements of GASB Statement 100.

**B. Future Adoption of Governmental Accounting Standards Board (GASB) Statements**

GASB Statement No. 101, Compensated Absences. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

Another objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

The requirements of this Statement are effective for fiscal years beginning after December 15, 2023 (FY 2024-2025), and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 102, Certain Risk Disclosures. State and local governments face a variety of risks that could negatively affect the level of service they provide or their ability to meet obligations as they come due. Although governments are required to disclose information about their exposure to some of those risks, essential information about other risks that are prevalent among state and local governments is not routinely disclosed because it is not explicitly required. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government’s vulnerabilities due to certain concentrations or constraints. Examples include, but are not limited to, the composition of any of the following:

- a. Employers
- b. Industries
- c. Inflows of resources

continue

**NOTE 15 – NEW ACCOUNTING STANDARDS** – continuation

- d. Workforce covered by collective bargaining agreements
- e. Providers of financial resources
- f. Suppliers of material, labor, or services.

This Statement defines a concentration as a lack of diversity related to an aspect of a significant inflow of resources or outflow of resources. A constraint is a limitation imposed on a government by an external party or by formal action of the government's highest level of decision-making authority. Concentrations and constraints may limit a government's ability to acquire resources or control spending. Examples include, but are not limited to, the following:

- a. Limitations on raising revenue
- b. Limitations on spending
- c. Limitations on the incurrence of debt
- d. Mandated spending.

This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact to have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued.

If a government determines that those criteria for disclosure have been met for a concentration or constraint, it should disclose information in notes to financial statements in sufficient detail to enable users of financial statements to understand the nature of the circumstances disclosed and the government's vulnerability to the risk of a substantial impact. The disclosure should include descriptions of the following:

- The concentration or constraint
- Each event associated with the concentration or constraint that could cause a substantial impact if the event had occurred or had begun to occur prior to the issuance of the financial statements
- Actions taken by the government prior to the issuance of the financial statements to mitigate the risk.

The requirements of this Statement are effective for fiscal years beginning after June 15, 2024 (FY 2024-2025), and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues.

**Management's Discussion and Analysis**

This Statement continues the requirement that the basic financial statements be preceded by management's discussion and analysis (MD&A), which is presented as required supplementary information (RSI). MD&A provides an objective and easily readable analysis of the government's financial activities based on currently known facts, decisions, or conditions and presents comparisons between the current year and the prior year. This Statement requires that the information presented in MD&A be limited to the related topics discussed in five sections: (1) Overview of the Financial Statements, (2) Financial Summary, (3) Detailed Analyses, (4) Significant Capital Asset and Long-Term Financing Activity, and (5) Currently Known Facts, Decisions, or Conditions.

continue

**NOTE 15 – NEW ACCOUNTING STANDARDS – continuation**

Furthermore, this Statement stresses that the detailed analyses should explain why balances and results of operations changed rather than simply presenting the amounts or percentages by which they changed. This Statement emphasizes that the analysis provided in MD&A should avoid unnecessary duplication by not repeating explanations that may be relevant to multiple sections and that “boilerplate” discussions should be avoided by presenting only the most relevant information, focused on the primary government. In addition, this Statement continues the requirement that information included in MD&A distinguish between that of the primary government and its discretely presented component units.

**Unusual or Infrequent Items**

This Statement describes unusual or infrequent items as transactions and other events that are either unusual in nature or infrequent in occurrence. Furthermore, governments are required to display the inflows and outflows related to each unusual or infrequent item separately as the last presented flow(s) of resources prior to the net change in resource flows in the government-wide, governmental fund, and proprietary fund statements of resource flows.

**Presentation of the Proprietary Fund Statement of Revenues, Expenses, and Changes in Fund Net Position**

This Statement requires that the proprietary fund statement of revenues, expenses, and changes in fund net position continue to distinguish between operating and nonoperating revenues and expenses. Operating revenues and expenses are defined as revenues and expenses other than nonoperating revenues and expenses. Nonoperating revenues and expenses are defined as (1) subsidies received and provided, (2) contributions to permanent and term endowments, (3) revenues and expenses related to financing, (4) resources from the disposal of capital assets and inventory, and (5) investment income and expenses.

In addition to the subtotals currently required in a proprietary fund statement of revenues, expenses, and changes in fund net position, this Statement requires that a subtotal for *operating income (loss) and noncapital subsidies* be presented before reporting other nonoperating revenues and expenses. Subsidies are defined as (1) resources received from another party or fund (a) for which the proprietary fund does not provide goods and services to the other party or fund and (b) that directly or indirectly keep the proprietary fund’s current or future fees and charges lower than they would be otherwise, (2) resources provided to another party or fund (a) for which the other party or fund does not provide goods and services to the proprietary fund and (b) that are recoverable through the proprietary fund’s current or future pricing policies, and (3) all other transfers.

**Major Component Unit Information**

This Statement requires governments to present each major component unit separately in the reporting entity’s statement of net position and statement of activities if it does not reduce the readability of the statements. If the readability of those statements would be reduced, combining statements of major component units should be presented after the fund financial statements.

**Budgetary Comparison Information**

This Statement requires governments to present budgetary comparison information using a single method of communication—RSI. Governments also are required to present (1) variances between original and final budget amounts and (2) variances between final budget and actual amounts. An explanation of significant variances is required to be presented in notes to RSI.

**NOTE 15 – NEW ACCOUNTING STANDARDS** – continuation

Effective Date and Transition

The requirements of this Statement are effective for fiscal years beginning after June 15, 2025 (FY 2025-2026), and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets.

State and local governments are required to provide detailed information about capital assets in notes to financial statements. Statement No. 34, *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, requires certain information regarding capital assets to be presented by major class. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets.

This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement 34. Lease assets recognized in accordance with Statement No. 87, *Leases*, and intangible right-to-use assets recognized in accordance with Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, should be disclosed separately by major class of underlying asset in the capital as-sets note disclosures. Subscription assets recognized in accordance with Statement No. 96, *Subscription-Based Information Technology Arrangements*, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class.

This Statement also requires additional disclosures for capital assets held for sale. A capital asset is a capital asset held for sale if (a) the government has decided to pursue the sale of the capital asset and (b) it is probable that the sale will be finalized within one year of the financial statement date. Governments should consider relevant factors to evaluate the likelihood of the capital asset being sold within the established time frame.

This Statement requires that capital assets held for sale be evaluated each reporting period. Governments should disclose (1) the ending balance of capital assets held for sale, with separate disclosure for historical cost and accumulated depreciation by major class of asset, and (2) the carrying amount of debt for which the capital assets held for sale are pledged as collateral for each major class of asset.

Effective Date

The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is encouraged.

The Office has not yet determined the effect these statements will have on the basic financial statements.

**NOTE 16 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through February 26, 2025, which is the same date the financial statements were available to be issued.

**END OF NOTES**

## **Required Supplementary Information**

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COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY

SCHEDULE OF REVENUES AND EXPENDITURES –  
BUDGET AND ACTUAL – GENERAL AND SPECIAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024

	Budget Amounts		Actual Amounts (Budgetary Basis)	Variance
	Original	Final		
<b>REVENUES:</b>				
Intergovernmental	\$ 7,096,198	\$ 7,096,198	\$ 7,096,198	\$ -
Special Appropriations	1,388,000	1,388,000	1,388,000	-
Total Revenues	<u>8,484,198</u>	<u>8,484,198</u>	<u>8,484,198</u>	<u>-</u>
<b>EXPENDITURES:</b>				
Current:				
General Government – Administrative and				
Operating Activities	8,027,871	8,027,871	5,861,295	2,166,577
Internship Programs	404,910	404,910	404,910	-
Debt Service – Principal & Interests	36,762	36,762	36,762	-
Capital Outlays	14,655	14,655	14,655	-
Total Expenditures	<u>8,484,198</u>	<u>8,484,198</u>	<u>6,317,622</u>	<u>2,166,577</u>
<b>Excess (Deficiency) of Revenues Over (Under)</b>				
Expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,166,577</u>	<u>\$ 2,166,577</u>

The notes to the Required Supplementary Information are an integral part of this Schedule.



**COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE  
OF THE TOTAL PENSION LIABILITY  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Proportion of the Total Pension Liability *	0.05947%	0.04872%	0.06336%	0.06673%	0.06899%	0.06690%	0.06442%
Proportionate Share of the Collective Total Pension Liability	\$ 12,352,971	\$ 10,792,697	\$ 17,222,634	\$ 18,730,402	\$ 17,143,949	\$ 16,384,476	\$ 18,169,629
Covered - Employee Payroll	N/A						
Proportionate Share of the Collective Total Pension Liability as Percentage of Covered-Employee Payroll	N/A						

**Notes to Schedule:**

\* The amounts presented have a measurement date of the previous year end.

\* Covered payroll is no longer applicable since contributions are not longer based on payroll and were eliminated pursuant to Act No. 106-2017.

\* There are no assets accumulated in a trust that meets the criteria in GASBS No. 73, paragraph 4, to pay related benefits.

\*\* The Modified Eight Amended Title III Joint Plan of Adjustment of the Commonwealth of Puerto Rico, et al. ("2022 Plan of Adjustment") confirmed by the U.S. District Court for the District of Puerto Rico on January 18, 2022, eliminated the Act No. 127-1958 high risk death and disability benefits for System 2000, Act No. 3-2013, and Act No. 106-2017 members in high risk positions, eliminated future cost of living adjustment, including those on the Act No. 127-1958 benefits, and eliminated all future PRGERS benefits for System 2000 and Act No. 3-2013 members who were not in payment status as of March 15, 2022. These changes reduced the Total Pension Liability as of June 30, 2022 by \$2.0 billion. The reduction is recognized by the Office as a plan change and included in the FY2023 financial statements as stated by GASB No. 73.

**Note:** Fiscal year 2019 was the first year that the Office of Legislative Services transitioned from GASB Statement No. 68 to GASB Statement No. 73 as a result of the PayGo implementation. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.

The notes to the Required Supplementary Information are an integral part of this Schedule.

**COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF TOTAL  
OTHER POSTEMPLOYMENT BENEFITS LIABILITY  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Proportion of Total Other Postemployment Benefit Liability *	\$ 309,877	\$ 327,980	\$ 435,618	\$ 522,125	\$ 470,228	\$ 445,942	\$ 460,695	\$ 550,976
Proportionate Share of Total Other Postemployment Benefit	0.04793%	0.04715%	0.05458%	0.05970%	0.05650%	0.05295%	0.05005%	0.04649%
Covered - Employee Payroll	N/A							
Proportionate Share of Total Other Postemployment Benefit Liability as Percentage of Covered-Employee Payroll	N/A							

**Notes to Schedule:**

\* The amounts presented have a measurement date of the previous year end.

\* Covered payroll is no longer applicable since contributions are not longer based on payroll and were eliminated pursuant to Act No. 106-2017.

\* There are no assets accumulated in a trust that meet the criteria in GASBS No. 75 paragraph 4, to pay related benefits.

**Note:** Fiscal year 2019 was the first year that the new requirements of GASB Statement No. 75 were implemented by the Office of Legislative Services. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.

The notes to the Required Supplementary Information are an integral part of this Schedule.

Unaudited

1. The schedules are intended to show information for ten years. Additional years will be displayed as they become available. The information presented relates solely to the Office and not Employee's Retirement System of the Government of the Commonwealth of Puerto Rico as a whole.
2. The data provided in the schedule is based as of the measurement date of the total pension liability and total other postemployment benefits liabilities, which is as of the prior fiscal year ended June 30th.
3. On August 23, 2017, was enacted the Act No. 106, known as the "Act to Guarantee Payment to Our Retirees and Establish a New Plan for Defined Contributions for Public Employees". This Act determined and declared that the ERS, JRS and TRS are in a financial emergency. Also, by this Act is hereby created the Account for the Payment of Accumulated Pensions, a trust account, separated from the general assets and accounts of the Government, designated to pay the Accumulated Pensions by the ERS, JRS and TRS under the "Pay-As-You-Go" scheme, as established in Chapter 2 of this Act. Once Retirement Systems exhaust their assets, the Accumulated Pension Payment Account, which will be largely nourished by the General Fund, as provided in this Act, will assume and guarantee the payment of the Accumulated Pensions as established in this Act. However, the Municipalities, the Legislative Branch, the Public Corporations, the Government and the Administration of the Courts will be obliged to pay the "Pay-Go" Charge as appropriate to each one to nurture the Account for the Payment of the Accumulated Pensions.

**END OF NOTES**

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**PART II**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
AND REPORTS REQUIRED BY  
GOVERNMENT AUDITING STANDARDS AND UNIFORM GUIDANCE**

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**COMMONWEALTH OF PUERTO RICO  
OFFICE OF LEGISLATIVE SERVICES  
OF THE LEGISLATIVE ASSEMBLY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024**

<i><u>Federal Grantor/Pass-Through Grantor/Program or Cluster Title</u></i>	<i>Assistance</i>		<i><u>Passed-Through to Subrecipients</u></i>	<i><u>Total Federal Expenditures</u></i>
	<i><u>Listing Number</u></i>	<i><u>Pass-Through Entity Identifying Number</u></i>		
<b>U.S DEPARTMENT OF TREASURY PROGRAM:</b>				
Puerto Rico Office of Management and Budget – Coronavirus State and Local Fiscal Recovery Fund	21.027	N/A	\$ -	\$ 3,492,050
<i><b>Total U.S. Department of Treasury Program</b></i>			-	3,492,050
<i><b>Total Expenditures of Federal Awards</b></i>			<u>\$ -</u>	<u>\$ 3,492,050</u>

The accompanying Notes to Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

**1. BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal grant activities of the Office of Legislative Services of the Legislative Assembly of the Commonwealth of Puerto Rico (Office) under programs of the Federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Office, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Office.

The Office reporting entity is defined in Note 1 to the basic financial statements. All federal financial awards received directly from Federal agencies as well as Federal financial awards passed through other government agencies, if any, are included on the Schedule.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

- A. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- B. Negative amounts, if any, shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.
- C. Pass-through entity identifying numbers are presented where available and applicable.
- D. The Office has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**3. SCHEDULE NOT IN AGREEMENT WITH OTHER FEDERAL AWARD REPORTING**

The information included in the Schedule may not fully agree with other Federal award reports submitted directly to Federal granting agencies.

**4. ASSISTANCE LISTING NUMBER**

The Assistance Listing Number, formerly known as the Catalog of Federal Domestic Assistance (CFDA) Number, is a five-digit number assigned in the awarding document for all Federal assistance award mechanisms, including Federal grants and cooperative agreements.

**5. RELATIONSHIP TO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUND**

Expenditures of federal awards are reported in the Office's *Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds* as follows: ARPA Fund column.

**END OF NOTES**



*“ENHANCING THE QUALITY OF ACCOUNTING, AUDITING AND ATTESTATION SERVICES”*

**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Director of the  
Office of Legislative Services  
of the Legislative Assembly of the Commonwealth of Puerto Rico  
San Juan, Puerto Rico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Office of Legislative Services of the Legislative Assembly of the Commonwealth of Puerto Rico (Office)**, as of and for the fiscal year ended June 30, 2024, and the related notes to basic financial statements, which collectively comprise the **Office’s** basic financial statements, and have issued our report thereon dated February 26, 2025.

**Entity Part of the Commonwealth of Puerto Rico**

Our report on the basic financial statements includes an emphasis-of-matter paragraph drawing attention to Note 1 to the basic financial statements, which states that the basic financial statements include only the financial position and the changes in financial position of only that portion of the governmental activities of the financial reporting entity of the Commonwealth of Puerto Rico that is attributable to the transactions of the **Office**.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the basic financial statements, we considered the **Office’s** internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the **Office’s** internal control. Accordingly, we do not express an opinion on the effectiveness of the **Office’s** internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the **Office’s** financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Director of the Office of Legislative Services  
of the Legislative Assembly of the Commonwealth of Puerto Rico

Page 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the **Office's** financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the **Office's** internal control or on compliance. This report is an integral part of an audit reformed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CPA DIAZ-MARTINEZ, CSP  
Certified Public Accountants & Consultants  
License Number 12, expires on December 1, 2025

Caguas, Puerto Rico  
February 26, 2025



DPSC12-16  
Office of the Legislative Services of the  
Legislative Assembly of the Commonwealth of  
Puerto Rico





*“ENHANCING THE QUALITY OF ACCOUNTING, AUDITING AND ATTESTATION SERVICES”*

**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON  
 INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Director of the  
**Office of Legislative Services**  
 of the Legislative Assembly of the Commonwealth of Puerto Rico  
 San Juan, Puerto Rico

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the **Office of Legislative Services of the Legislative Assembly of the Commonwealth of Puerto Rico (Office)**’s compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the **Office**’s major Federal programs for the fiscal year ended June 30, 2024. The **Office**’s major Federal programs are identified in the Summary of Auditors’ Result Section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the **Office** complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance Section of our report.

We are required to be independent of the **Office** and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major Federal program. Our audit does not provide a legal determination of the **Office**’s compliance with the compliance requirements referred to above.

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE REQUIREMENTS FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Director of the Office of Legislative Services

of the Legislative Assembly of the Commonwealth of Puerto Rico

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## ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, status, regulations, rules, and provisions of contracts or grant agreements applicable to the **Office's** Federal program.

## ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the **Office's** compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the **Office's** compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the **Office's** compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the **Office's** internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the **Office's** internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis.

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE REQUIREMENTS FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

**To the Director of the Office of Legislative Services  
of the Legislative Assembly of the Commonwealth of Puerto Rico**

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*A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance Section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



CPA DIAZ-MARTINEZ, CSP  
Certified Public Accountants & Consultants  
License Number 12, expires on December 1, 2025

Caguas, Puerto Rico  
February 26, 2025



DPSC12-17

Office of the Legislative Services of the  
Legislative Assembly of the Commonwealth of  
Puerto Rico



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**PART III**  
**FINDINGS AND QUESTIONED COSTS**

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**Section I – Summary of Auditor Results**

**Financial Statements**

Type of auditor's report on whether the Financial Statements Audited were prepared in accordance with US GAAP:

- Unmodified Opinion  
Modified:  Qualify Opinion  
 Adverse Opinion  
 Disclaimer Opinion

Internal control over financial reporting:

- Significant deficiency (ies) identified?  Yes  No
- Material weakness (es) identified?  Yes  No
- Noncompliance material to financial statements noted?  Yes  No

**Federal Awards**

Any audit finding disclosed that are required to be reported in accordance with 2 CRF 200.516(a)?

- Yes  No

Type of auditor's report issued on compliance for each Major Federal Programs:

- Unmodified Opinion  
Modified:  Qualify Opinion  
 Adverse Opinion  
 Disclaimer Opinion

Internal control over Major Federal Programs::

**Questioned Costs**

- Significant deficiency (ies) identified?  Yes  No
- Material weakness (es) identified?  Yes  No
- Known Questioned Costs Greater than \$25,000 for a Compliance Requirement on a Major Program?  Yes \$ -  None Reported
- Known Questioned Costs Greater than \$25,000 on an Nonmajor Program?  Yes \$ -  None Reported
- Known or Likely Fraud Affecting a Federal Award?  Yes \$ -  None Reported

Identification of Major Federal Programs:

Federal Assistance Listing Number	Name of Federal Program or Cluster
21.027	Coronavirus State and Local Fiscal Recovery Funds (CSLFRF)

Dollar threshold used to distinguish between Type A and Type B Programs:

\$ 750,000

- Auditee qualified as low-risk auditee?  Yes  No

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SECTION II – FINANCIAL STATEMENT FINDINGS

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Our audit disclosed no findings that are required to be reported herein under the *Government Auditing Standards*.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

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Our audit disclosed no findings that are required to be reported herein under the *Uniform Guidance*.

END OF SCHEDULE

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(1) Audit Findings that have been Fully Corrected:

**NONE**

(2) Audit Findings not Corrected or Partially Corrected:

**NONE**

(3) Corrective action taken is significantly different from corrective action previously reported:

**NONE**

(4) Audit findings is no longer valid:

**NONE**

**END OF SCHEDULE**