

Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)

*Basic Financial Statements for the Year Ended
June 30, 2025 and Independent Auditors' Report*

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors of
Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
San Juan, Puerto Rico

Report on the Financial Statements

Opinion

We have audited the financial statements of the business-type activities and aggregated remaining fund information of Puerto Rico National Guard Institutional Trust (FIGNA by its Spanish acronym), a component unit of the Commonwealth of Puerto Rico, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise FIGNA's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of Puerto Rico National Guard Institutional Trust as of June 30, 2025, and the related changes in its net position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Puerto Rico National Guard Institutional Trust and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

The Puerto Rico National Guard Institutional Trust's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Puerto Rico National Guard Institutional Trust's ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Puerto Rico National Guard Institutional Trust's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Puerto Rico National Guard Institutional Trust's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

To the Board of Directors of
Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
San Juan, Puerto Rico
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Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 9 and the Schedules of Proportionate Share of the Collective Total Pension Liability and Proportionate Share of the Collective Total Postemployment Benefit Liability on pages 37 and 38, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2026, on our consideration of FIGNA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering FIGNA's internal control over financial reporting and compliance.



DLLC322-2119
Puerto Rico National Guard Institutional Trust

Galíndez LLC

San Juan Puerto Rico
March 26, 2026
License No. LLC-322
Expires December 1, 2026

TRUSTworthy

Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
Management's Discussion and Analysis (Unaudited)
For the Year Ended June 30, 2025

Introduction

Our discussion and analysis of the Puerto Rico National Guard Institutional Trust's (FIGNA) financial performance provides an overview of FIGNA's financial activities for the year ended June 30, 2025. This discussion and analysis was prepared by FIGNA's management and the readers are encouraged to review the financial statements and the notes to the financial statements to enhance their understanding of FIGNA's financial performance.

The management's discussion and analysis is not a required part of the financial statements, but it is supplementary information required by the Governmental Accounting Standards Board. This supplementary information is the responsibility of FIGNA's management. The independent auditor has applied certain limited procedures, which consisted principally of inquiries to management regarding the methods of measurement and presentation of the supplementary information. Therefore, the independent auditor did not audit such information and did not express an opinion on it.

Financial Highlights

- Total assets and deferred outflow of resources at June 30, 2025 amounted to \$92.8 million, reflecting an increase of approximately \$700 thousand from June 30, 2024.
- The operating income for the year ended June 30, 2025 amounted to \$1.2 million, a decrease of approximately \$461 thousand over the prior fiscal year. Operating expenses for the year ended June 30, 2025 amounted to \$4.8 million, an increase of \$468 thousand when compared to June 30, 2024. The non-operating revenues amounted to approximately \$5.3 million for the year ended June 30, 2025 compared to non-operating revenues of approximately \$5.2 million in the prior year, reflecting an increase of \$100 thousand.
- Net position increased by approximately \$6.5 million for the year ended June 30, 2025.

Overview of The Financial Statements

FIGNA is a component unit of the Commonwealth of Puerto Rico (hereinafter referred to as the Commonwealth) and is presented in the Commonwealth's governmental-wide financial statements as an enterprise fund.

This discussion and analysis is required supplementary information to the basic financial statements and is intended to serve as introduction to FIGNA's financial statements, which include: 1) Statement of net position, 2) Statement of revenues, expenses, and change in net position, 3) Statement of cash flows, and 4) Notes to financial statements.

- 1) **Statement of Net Position** - This statement presents information on all FIGNA's assets, deferred outflow of resources, liabilities and deferred inflows of resources, with the difference between assets plus deferred outflow of resources, and, liabilities plus deferred inflow of resources, reported as net position. Over time, increases or decreases in FIGNA's net position may serve as a useful indicator of whether its financial position is improving or deteriorating.
- 2) **Statement of Revenues, Expenses and Changes in Net Position** - This statement presents information showing how FIGNA's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

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- 3) **Statement of Cash Flows** - This statement presents information related to the cash flows of FIGNA by the following categories: operating activities, noncapital financing activities, capital and related financing activities and investing activities. This statement also portrays the health of FIGNA as current cash flows are sufficient to pay current liabilities.
- 4) **Notes to Financial Statements** - The notes to financial statements are an integral part of the basic financial statements and describe the significant accounting policies, related-party transactions, deposits, investments, capital assets, long-term liabilities, defined-benefit pension plan, and commitments and contingencies. The reader is encouraged to review the notes in conjunction with the management discussion and analysis and the financial statements.

FIGNA uses fund accounting to help ensure and demonstrate compliance with finance related legal requirements. The funds of FIGNA are as follows:

Proprietary fund - this fund is used to show activities that operate more like those of commercial enterprises. Because these funds charge fees for services provided to outside customers they are known as enterprise funds. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements use the accrual basis of accounting. The following is a brief description of FIGNA's proprietary funds:

Operational fund – accounts for all financial resources not required to be accounted in another fund. Primary sources of revenues consist of 38% of the concession revenues, rental income and interest on investments.

Annuities fund – accounts for three benefits programs: 1) annuities, 2) life insurance, and 3) funeral insurance. Primary sources of revenues consist of 52% of the concession revenues and interest on investments.

Educational fund – accounts for financial resources provided to help cover educational expenses. Primary sources of revenues consist of 10% of the concession revenues and interest on investments.

Major Financial Elements

Revenues

FIGNA's revenues are principally derived from concession royalties received under an agreement to operate military stores, and interest income from investments, which are distributed to FIGNA's three major funds: 1) Operational Fund, 2) Annuities Fund, and 3) Educational Fund. The funds were established by Act No. 23 of July 23, 1991. In addition, the Annuities Fund receives the Puerto Rico National Guard members' contributions, to offset, on a limited basis, the cost of benefits.

Expenses and Capital Outlays

Expenses consist principally of benefits paid to the members of the Puerto Rico National Guard Institutional Trust. Including payment of education expenses, temporary assistance to retired members, life and funeral benefits, among other services. Also, includes administrative expenses like salaries, energy costs, repair and maintenance (of FIGNA's facilities) and professional fees. Furthermore, at times, FIGNA defrays the cost of certain repair and maintenance performed to the property of the National Guard of Puerto Rico.

Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
Management's Discussion and Analysis (Unaudited)
For the Year Ended June 30, 2025

Financial Analysis of FIGNA's Business-Type Activities

The following table presents a summary of FIGNA's net position at June 30, 2025 and 2024:

	2025	Restated 2024	Change
Assets:			
Current assets	\$ 35,676,170	\$ 24,098,297	\$ 11,577,873
Non-current assets	43,899,918	54,501,125	(10,601,207)
Capital assets	<u>13,143,291</u>	<u>13,369,937</u>	<u>(226,646)</u>
Total assets	<u>92,719,379</u>	<u>91,969,359</u>	<u>750,020</u>
Deferred outflows of resources from pension activities	<u>44,048</u>	<u>90,488</u>	<u>(46,440)</u>
Liabilities:			
Current liabilities	2,197,888	2,157,304	40,584
Non-current liabilities	<u>954,943</u>	<u>1,049,921</u>	<u>(94,978)</u>
Total liabilities	<u>3,152,831</u>	<u>3,207,225</u>	<u>(54,394)</u>
Deferred inflows of resources	<u>9,907,013</u>	<u>15,700,667</u>	<u>(5,793,654)</u>
Net position:			
Invested in capital assets	13,143,291	13,369,937	(226,646)
Restricted	55,831,531	51,110,760	4,720,771
Unrestricted position	<u>10,728,761</u>	<u>8,671,258</u>	<u>2,057,503</u>
Total net position	<u>\$ 79,703,583</u>	<u>\$ 73,151,955</u>	<u>\$ 6,551,628</u>

The Statements of Net Position presents FIGNA's assets, deferred outflow of resources, liabilities and deferred inflows of resources, with the difference between, assets plus deferred outflow of resources, and, liabilities plus deferred inflow of resources, reported as net position, excluding the balance due between funds, which are considered internal balances that have been eliminated in the Statement of Net Position. The net position is reported in three categories: investment in capital assets, net of related debt, and restricted and unrestricted net position. Restricted net position may either be expendable or nonexpendable and are those assets that are restricted by law or by an external donor. Unrestricted net position often has constraints on resources imposed by management, which can be removed or modified.

The Statement of Net Position is prepared under the accrual basis of accounting, whereby revenues are recognized when the service is provided by FIGNA and expenses are recognized when others provide the service to FIGNA, regardless of when cash is exchanged. Assets and liabilities included in the Statement of Net Position are classified as current or noncurrent. FIGNA's cash outlays for capital assets, are not expenses, and therefore are capitalized, as incurred.

Puerto Rico National Guard Institutional Trust
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Management's Discussion and Analysis (Unaudited)
For the Year Ended June 30, 2025

Current Assets - FIGNA's current assets increased by \$11.6 million as of June 30, 2025, compared to June 30, 2024. The increase was primarily driven by a \$6.1 million rise in investments maturing within one year and a \$4.6 million increase in cash balances.

The growth in short-term investments mainly reflects a \$4.0 million certificate of deposit maturing in fiscal year 2026, an increase of \$719 thousand in variable annuities due to accreted investment income and an increase of \$1.2 million in corporate bonds maturing within one year due to scheduled maturities.

Refer to the Statement of Cash Flows (page 12) for detailed information regarding the increase in cash.

Capital assets - FIGNA's capital assets decreased from \$13.4 million at June 30, 2024, to \$13.1 million at June 30, 2025. The change was due to depreciation expense amounting to \$488 thousand, offset by capital expenditures amounting to \$261 thousand.

Non-current assets - FIGNA's investments are mostly reported at fair value in the statement of net position. FIGNA's non-current assets decreased from \$54.5 million at June 30, 2024, to \$43.9 million at June 30, 2025. The decrease of \$10.6 million is attributable to the following factors:

- Decrease of \$4.5 million in long-term investments, primarily related to the maturity of a certificate of deposit scheduled for fiscal year 2026.
- Decrease of \$550 thousand in lease receivable, consistent with the recognition and collection of revenue over time and the absence of new lease agreements during the fiscal year.
- Decrease of \$5.6 million in the service concession arrangement receivable, reflecting the regular recognition and collection of revenue under the concession terms as the arrangement progresses.

Current liabilities - Current liabilities amounted to \$2.2 million in fiscal years 2025 and 2024. As shown, there was no fluctuation between the fiscal years.

Deferred inflows of resources – Decrease in this line item from \$15.7 million in 2024 to \$9.9 million in 2025 is mostly due to the recognition of \$5 million of service concession arrangement revenue and \$717 thousand in lease revenue.

Net position - Net position represents the residual interest in FIGNA's assets and deferred outflow of resources after liabilities plus deferred inflow of resources, are deducted. FIGNA's net position increased approximately by \$6.6 million for the year ended June 30, 2025.

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Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
Management's Discussion and Analysis (Unaudited)
For the Year Ended June 30, 2025

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS

The statement of revenues, expenses and changes in net position – proprietary funds show the sources of FIGNA's changes in net position as they arise through its various programs and functions. A condensed summary of revenues, expenses and changes in net position for the fiscal years ended June 30, 2025 and 2024 is shown in the following table:

	2025	(Restated) 2024	Change
Operating revenues:			
Service concession arrangement revenue	\$ 5,034,718	\$ 5,034,718	\$ -
Lease revenue	717,251	708,562	8,689
Military contributions	274,994	264,595	10,399
Other	49,013	61,058	(12,045)
Total revenues	<u>6,075,976</u>	<u>6,068,933</u>	<u>7,043</u>
Operating expenses:			
Administration	3,210,406	2,830,114	380,292
Distributed benefits	1,634,911	1,547,044	87,867
Total operating expenses	<u>4,845,317</u>	<u>4,377,158</u>	<u>468,159</u>
Operating income	1,230,659	1,691,775	(461,116)
Non operating revenues	<u>5,320,969</u>	<u>5,224,364</u>	<u>96,605</u>
Increase in net position	<u>6,551,628</u>	<u>6,916,139</u>	<u>(364,511)</u>
Net position, beginning of the year, as restated	<u>73,151,955</u>	<u>66,235,816</u>	<u>6,916,139</u>
Net position, end of year	<u>\$ 79,703,583</u>	<u>\$ 73,151,955</u>	<u>\$ 6,551,628</u>

The Condensed Statements of Revenues, Expenses and Changes in Net Position presents FIGNA's operations results based on operating revenues, less operating expenses, plus non-operating revenues.

Operating Revenues - FIGNA's operating revenues for the year ended June 30, 2025, are practically the same in comparison with operating revenues for the year ended June 30, 2024.

Operating Expenses - Operating expenses increased by \$468 thousand, from \$4.4 million in fiscal year 2024 to \$4.8 million in fiscal year 2025. The increase was primarily attributable to a \$609 thousand rise in repairs and maintenance expenses, mainly related to non-capitalizable improvements and upkeep of the military stores.

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Non-Operating Revenues (Expenses) - For the year ended June 30, 2025, FIGNA reported non-operating revenues of \$5.3 million, resulting from the interest earned from investments amounting to approximately \$1.8 million, increase in the fair value of investments amounting to approximately \$2.6 million, interest revenue from service concession arrangement amounting to \$832 thousand and interest revenue from leases amounting to \$139 thousand while in 2024 FIGNA reported an increase in fair value of \$2.3 million, \$1.7 million in interest income, \$1.2 million in interest revenue from service concession arrangement and \$60 thousand in interest revenue from leases.

Information request

This section of the Management's Discussion and Analysis is designed for anyone interested in obtaining an overview of the finances of FIGNA. Questions regarding information in this section should be addressed to Puerto Rico National Guard Institutional Trust, Office of the Executive Director, *PO Box 9023786, San Juan, Puerto Rico, 00902-3786*.

Puerto Rico National Guard Institutional Trust

(A Component Unit of the Commonwealth of Puerto Rico)

Statement of Net Position – Proprietary Funds

June 30, 2025

	Business -Type Activities - Enterprise Funds				
	Operational Fund	Annuities Fund	Educational Fund	Eliminations	Total
Assets					
Current assets:					
Cash and cash equivalents	\$ 5,625,859	\$ 6,094,974	\$ 1,546,038	\$ -	\$ 13,266,871
Accounts receivable	207,875	-	-	-	207,875
Investments	5,963,648	8,160,782	1,569,381	-	15,693,811
Lease receivable	482,108	-	-	-	482,108
Service concession arrangement receivable	2,109,656	2,886,898	555,173	-	5,551,727
Interest receivable	118,137	148,764	28,608	-	295,509
Due from other funds	-	14,698,512	1,134,370	(15,832,882)	-
Prepaid expenses	81,019	97,250	-	-	178,269
Total current assets	14,588,302	32,087,180	4,833,570	(15,832,882)	35,676,170
Noncurrent Assets					
Investments	16,972,621	18,728,958	3,752,379	-	39,453,958
Lease receivable	1,510,508	-	-	-	1,510,508
Service concession arrangement receivable	1,115,472	1,526,435	293,545	-	2,935,452
Capital assets	13,143,291	-	-	-	13,143,291
Total noncurrent assets	32,741,892	20,255,393	4,045,924	-	57,043,209
Total assets	47,330,194	52,342,573	8,879,494	(15,832,882)	92,719,379
Deferred outflows of resources from pension activities	44,048	-	-	-	44,048
Total assets and deferred outflows of resources	\$ 47,374,242	\$ 52,342,573	\$ 8,879,494	\$ (15,832,882)	\$ 92,763,427
Liabilities					
Current liabilities:					
Accounts payable and accrued liabilities	\$ 2,062,313	\$ 9,780	\$ 81,750	\$ -	\$ 2,153,843
Total pension liability	44,045	-	-	-	44,045
Due to other funds	15,476,291	-	356,591	(15,832,882)	-
Total current liabilities	17,582,649	9,780	438,341	(15,832,882)	2,197,888
Noncurrent Liabilities					
Total pension liability	937,635	-	-	-	937,635
Total other post employment benefits liability	17,308	-	-	-	17,308
Total noncurrent liabilities	954,943	-	-	-	954,943
Total liabilities	18,537,592	9,780	438,341	(15,832,882)	3,152,831
Deferred inflows of resources					
From lease agreements	1,935,376	-	-	-	1,935,376
From service concession arrangement	3,029,222	4,145,251	797,164	-	7,971,637
Total liabilities and deferred inflows of resources	23,502,190	4,155,031	1,235,505	(15,832,882)	13,059,844
Net Position					
Investment in capital assets	13,143,291	-	-	-	13,143,291
Restricted for payment of benefits	-	48,187,542	7,643,989	-	55,831,531
Unrestricted	10,728,761	-	-	-	10,728,761
Total net position	23,872,052	48,187,542	7,643,989	-	79,703,583
Total liabilities, deferred inflows of resources and net position	\$ 47,374,242	\$ 52,342,573	\$ 8,879,494	\$ (15,832,882)	\$ 92,763,427

See accompanying notes to basic financial statements

Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Revenues, Expenses and Changes in Net position – Proprietary Funds
For the Year Ended June 30, 2025

	Business-Type Activities - Enterprise Funds			
	Operational Fund	Annuities Fund	Educational Fund	Total
Operating revenues				
Service concession arrangement revenue	\$ 1,913,193	\$ 2,618,053	\$ 503,472	\$ 5,034,718
Lease revenue	717,251	-	-	717,251
Military contributions	-	274,994	-	274,994
Other	49,013	-	-	49,013
Total operating revenues	<u>2,679,457</u>	<u>2,893,047</u>	<u>503,472</u>	<u>6,075,976</u>
Operating Expenses:				
Administrative expenses				
Payroll and related expenses	564,023	-	-	564,023
Depreciation and amortization	487,635	-	-	487,635
Professional services	490,012	-	-	490,012
Utilities	361,460	-	-	361,460
Repairs and maintenance	966,238	-	-	966,238
Office materials	33,871	-	-	33,871
Other administrative expenses	122,569	-	-	122,569
Insurance	136,598	48,000	-	184,598
Total administrative expenses	<u>3,162,406</u>	<u>48,000</u>	<u>-</u>	<u>3,210,406</u>
Distributed benefits				
Annuities expenses	-	1,077,000	-	1,077,000
Educational expenses	-	-	436,888	436,888
General benefits to the Puerto Rico National Guard and its members	<u>121,023</u>	<u>-</u>	<u>-</u>	<u>121,023</u>
Total distributed benefits	<u>121,023</u>	<u>1,077,000</u>	<u>436,888</u>	<u>1,634,911</u>
Total operating expenses	<u>3,283,429</u>	<u>1,125,000</u>	<u>436,888</u>	<u>4,845,317</u>
Operating income (loss)	<u>(603,972)</u>	<u>1,768,047</u>	<u>66,584</u>	<u>1,230,659</u>
Non-operating revenues:				
Interest	737,784	845,071	182,252	1,765,107
Interest revenue from service concession arrangement	316,206	432,703	83,212	832,121
Interest revenue from leases	139,264	-	-	139,264
Change in fair value of investments	<u>1,241,575</u>	<u>1,126,305</u>	<u>216,597</u>	<u>2,584,477</u>
Total non-operating revenues	<u>2,434,829</u>	<u>2,404,079</u>	<u>482,061</u>	<u>5,320,969</u>
Net changes in net position	1,830,857	4,172,126	548,645	6,551,628
Net position , beginning of the year, as restated	<u>22,041,195</u>	<u>44,015,416</u>	<u>7,095,344</u>	<u>73,151,955</u>
Net position , end of the year	<u>\$ 23,872,052</u>	<u>\$ 48,187,542</u>	<u>\$ 7,643,989</u>	<u>\$ 79,703,583</u>

See accompanying notes to basic financial statements

Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Cash Flows – Proprietary Funds
For the Year Ended June 30, 2025

	Business - Type Activities - Enterprise Funds			
	Operational Fund	Annuities Fund	Educational Fund	Total
Cash flows from operating activities:				
Receipts from service concession arrangement	\$ 2,527,677	\$ 3,463,511	\$ 665,178	\$ 6,656,366
Receipts from leases	717,090	-	-	717,090
Receipts from military contributions	-	274,994	-	274,994
Other operational receipts	49,013	-	-	49,013
Payments to general benefits of the Puerto Rico National Guard and members	(121,023)	-	-	(121,023)
Payments to annuities, life insurance and education benefits	-	(1,122,251)	(448,312)	(1,570,563)
Payments to suppliers for goods and services	(2,205,464)	-	-	(2,205,464)
Payments to employees and related costs	(529,276)	-	-	(529,276)
Internal balances	521,450	(420,000)	(101,450)	-
Cash provided by operating activities	959,467	2,196,254	115,416	3,271,137
Cash flows from capital and related financing activities:				
Acquisition of capital assets	(260,989)	-	-	(260,989)
Cash used in capital and related financing activities	(260,989)	-	-	(260,989)
Cash flows from investing activities:				
Interest collected on deposits and investments	739,560	847,503	182,720	1,769,783
Interest collected on service concession arrangement	322,323	441,074	84,822	848,219
Interest collected on leases	142,400	-	-	142,400
Purchase of investments	(3,355,972)	(3,942,481)	(777,095)	(8,075,548)
Proceeds from sales and redemptions of investments	2,881,106	3,377,716	668,486	6,927,308
Cash provided by investing activities	729,417	723,812	158,933	1,612,162
Increase in cash and cash equivalents	1,427,895	2,920,066	274,349	4,622,310
Cash and cash equivalents, beginning of year	4,197,964	3,174,908	1,271,689	8,644,561
Cash and cash equivalents, end of year	\$ 5,625,859	\$ 6,094,974	\$ 1,546,038	\$ 13,266,871
Reconciliation of operating income (loss) to net cash provided by operating activities:				
Operating income (loss)	\$ (603,972)	\$ 1,768,047	\$ 66,584	\$ 1,230,659
Adjustments to reconcile operating income (loss) from operations to net cash provided by operating activities:				
Depreciation and amortization	487,635	-	-	487,635
(Increase) decrease in:				
Accounts receivable	565,724	784,586	150,000	1,500,310
Lease receivable	717,090	-	-	717,090
Service concession arrangement receivable	1,957,677	2,678,926	515,178	5,151,781
Prepaid expense	(8,227)	(6,500)	-	(14,727)
Internal balances	521,450	(420,000)	(101,450)	-
Deferred outflows of resource from pension activities	46,440	-	-	46,440
(Decrease) increase in:				
Accounts payable	44,719	9,248	(11,425)	42,542
Total pension liability	(95,864)	-	-	(95,864)
Total other post employment benefits liability	(1,075)	-	-	(1,075)
Deferred inflows of resource from lease agreements	(752,217)	-	-	(752,217)
Deferred inflows of resource from SCA	(1,913,193)	(2,618,053)	(503,471)	(5,034,717)
Deferred inflows of resource from pension activities	(6,720)	-	-	(6,720)
Cash provided by operating activities	\$ 959,467	\$ 2,196,254	\$ 115,416	\$ 3,271,137
Noncash investing and noncapital financing activities:				
Net Increase in fair value of investments	\$ 2,584,477			
2024 deferred outflows of resources applied to reduce net pension and other postemployment benefits liabilities	90,488			

See accompanying notes to basic financial statements

1. REPORTING ENTITY

Puerto Rico National Guard Institutional Fund (FIGNA) is a component unit of the Commonwealth of Puerto Rico. It is a public corporation ascribed to the Puerto Rico National Guard and created by Act No. 23 of July 23, 1991 (Act 23). FIGNA owns or has the property rights for the real property and other properties where the military shops (Duty-Free Shops) are located. Under Act 23, FIGNA has the authority to operate the military shops or to grant concession those operations to a private party as well as to provide assistance benefits to the Puerto Rico National Guard members, spouses, and descendants, including annuities, education and operational funds. FIGNA is exempt from taxation in Puerto Rico.

FIGNA, through a concessionaire, operates the Duty-Free Shops located at Fort Allen in Juana Díaz; the municipalities of San Juan, Cayey, Ceiba, Gurabo, Mayagüez, Arecibo, and Vega Baja; Air Base Muñoz in Carolina; military museum in San Juan; and near to USCG Air Station Borinquen in Aguadilla.

FIGNA has the power to issue bonds for any principal amount that the Board of Directors considers necessary. It can also create the necessary reserves to guarantee the payments of such bonds and for the payment of other expenses that FIGNA considers necessary.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Use of estimates

The preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses/expenditures during the reported period. Actual results could differ from those estimates.

Measurement focus, Basis of Accounting and Financial Statement Presentation

The accompanying basic financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Accordingly, revenues are recognized when earned and expenses when incurred, regardless of the timing of related cash flows.

Proprietary Funds

FIGNA maintains three major funds, which are proprietary fund types. These funds account for those activities for which the intent of management is to recover, primarily through user charges, the cost of providing goods or services to the public. The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from FIGNA providing the services that correspond to its principal ongoing operations. Operating revenues are generated mostly from concessionaire royalties and rental income. Operating expenses include depreciation and amortization, professional services, utilities and all general and administrative expenses, among other. Revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

Proprietary Funds – (continued)

The following is a description of the nature and purpose of each fund type:

Operational Fund - This fund is the primary operating fund of FIGNA. It is used to account for all financial resources except those required to be accounted for in other funds. The primary sources of revenue earned by this fund are the concession income from the military shops, of which 38 percent is assigned by law, rental income, and interest income from investments. Such revenues must be used for the construction, reconstruction, rehabilitation and maintenance of facilities; to complement the legislative appropriations received annually by the Puerto Rico National Guard to attend to its administrative and operating expenses; to supplement the expenses of the National Guard; to meet expenses that lead to bolstering the "esprit de corps" of the members of the Puerto Rico National Guard and the social well-being, enjoyment, recreation and other non-profit purposes thereof, and to cover the administrative expenses of FIGNA, as established through regulations adopted to such effects by virtue of Act 23.

Annuities Fund - This fund is used to account for three benefit programs to the active and retired members of the Puerto Rico National Guard. The Annuities Program provides temporary assistance to retired members of the Puerto Rico National Guard who are at least 55 years old and have provided at least 20 years of honorable service. Qualified retired members receive a monthly annuity of \$250 for a period up to five years or until attaining age 60 and become eligible to receive benefits from the Federal Government. The Life and Funeral Insurance Programs are available to active members of the Puerto Rico National Guard and retired members that qualify for the Annuities Program. The Life Insurance Program provides a fixed benefit of \$5,000 paid to the beneficiaries, as designated by the insured. The Funeral Insurance Program provides benefits of up to \$3,000 for un-reimbursed funeral expenses. The beneficiary must provide evidence to support the amount requested. The primary sources of revenue earned by this fund are the concession income from the military shops, of which 52 percent is assigned by law, and interest income from investments. Also, active members must pay a monthly premium of \$5 to be entitled to the benefits under these programs. The benefits of the program may be adjusted at the discretion of the Board of Directors to account for cost-of-living inflation. The administrator of these programs cannot commit funds in excess of projected revenues in order to maintain actuarial based reserves factoring in an inflation of 3%.

Educational Fund - This fund is used to account for financial resources provided to help cover educational expenses incurred by the active members of the Puerto Rico National Guard and their family. The primary sources of revenue earned by this fund are the concession income from the military shops, of which 10 percent is assigned by law, and interest income from investments. The educational expenses, as defined in the economic assistance program, include enrollment at university levels and post-secondary level. The amounts to be reimbursed are determined by the Board of Directors.

Cash and cash equivalents

For financial statements purposes, FIGNA considers all highly liquid instruments purchased with a maturity of 90 days or less to be cash equivalents.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

Accounts receivable

As of June 30, 2025, all accounts receivable presented in the financial statements are considered collectable, therefore, no provision for doubtful accounts has been recorded in FIGNA's financial statements.

Leases

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 87 “*Leases*”, FIGNA is a lessor for non-cancelable leases of commercial spaces in various locations in Puerto Rico. Rental income arising from leases as a lessor is included as a receivable and deferred inflow of resources at the commencement of the lease and revenue is recognized on a straight-line basis over the lease term.

At the commencement of a lease, FIGNA initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivables are reduced by the principal portion of lease payments received. The deferred inflow of resources for deferred lease receipts is initially measured as the initial amount of the lease receivable, adjusted for lease payments made at or before the lease commencement date, less certain costs paid to or reimbursed to the lessee.

The key estimates and judgements related to lease receivables include how FIGNA determines the discount rate used to discount the expected lease receipts to present value, lease terms, and lease payments to be received, as follows:

- FIGNA uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease terms include the noncancellable periods of the leases.
- Lease receipts included in the measurement of lease receivables consist of fixed payments to be received from lessees.

FIGNA monitors changes in circumstances that would require a remeasurement of its leases and will remeasure lease receivables if certain changes occur that are expected to significantly affect the amount of lease receivables.

Public-Private and Public-Public Partnerships and Availability Payment Arrangements

FIGNA follows the provision of Governmental Accounting Standards Board (GASB) Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*.

Arrangements between governments and private entities or other governments have become more prevalent. Those arrangements, often referred to as public-private or public-public partnerships (collectively, P3s), generally result in the government transferring the obligation to provide certain public services to an external entity. Service concession arrangements (SCAs) are a type of P3. Availability payment arrangements (APAs) also have been used in practice to procure governmental services.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

Public-Private and Public-Public Partnerships and Availability Payment Arrangements – (continued)

The objectives of GASB Statement No. 94 are to improve the comparability of financial statements among governments that enter into P3s and APAs and to enhance the understandability, reliability, relevance, and consistency of information about P3s and APAs. The Statement applies recognition, measurement, and remeasurement requirements for P3s that are similar to the requirements for lease transactions in GASB Statement No. 87, *Leases*. GASB Statement No. 94 supersedes GASB Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*.

Investments

Investments are carried at fair value, except for non-participating investment contracts (guaranteed investment contracts and/or certificates of deposit), which are carried at cost. Fair value is determined based on quoted market prices and quotations received from independent broker/dealers or pricing service organizations. Investment income is presented as interest income in the statement of revenues, expenses, and changes in net assets - proprietary funds. Realized gains and losses from the sale of investments and unrealized changes in the fair value of outstanding investments are included in the change in the fair value of investments.

Fair Value Measurement

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, certain assets and liabilities are reported at fair value in the financial statements. FIGNA categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Capital assets

FIGNA defines capital assets as assets that (i) have an initial, individual cost of \$5,000 or more at the date of acquisition; and (ii) have a useful life of two or more years. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the time of donation.

Intangible assets are amortized over their estimated useful lives. Major outlays for capital assets and improvements are capitalized as projects are constructed and amortized over the estimated useful life of the improvements. The costs of normal maintenance and repairs that do not add value to the assets or materially extend asset lives are not capitalized and charged to operating expense in the year in which the expense has been incurred.

Capital assets of the proprietary funds are depreciated on the straight-line method over the assets' estimated useful life. There is no depreciation recorded for land and construction in progress.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

Capital assets – (continued)

The estimated useful life of capital assets is as follows:

<u>Description</u>	<u>Years</u>
Buildings and property rights	20-40 years
Leasehold improvements	5-15 years
Equipment	5 years
Vehicles	5 years

Impairment of Capital Assets

FIGNA accounts for asset impairment under the provisions of GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. This statement establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly. This statement also establishes accounting requirements for insurance recoveries. A capital asset generally should be considered impaired if both (a) the decline in service utility of the capital asset is large in magnitude and (b) the event or change in circumstance is outside the normal life cycle of the capital asset. Impaired capital assets that will no longer be used by the government should be reported at the lower of carrying value or fair value.

Accounting for pension costs

FIGNA is a participant in the Commonwealth of Puerto Rico Employees Retirement System (the Pension Plan), a multiemployer retirement plan. Pursuant to the provisions of GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*, FIGNA recognizes a pension liability for its proportionate share of the collective pension liability under the Pension Plan, as well as its proportionate share of the collective deferred outflows of resources, collective deferred inflows of resources, and collective pension expense. FIGNA's allocation percentage is based on the ratio of FIGNA's benefit payments to total benefit payments under the Pension Plan. Changes in the total pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in the total pension liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the average of the remaining service life of all participants including retirees, in the qualified pension plan and recorded as a component of pension expense beginning with the period in which they arose.

Deferred outflows and inflows of resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents an increase of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

Deferred outflows and inflows of resources – (continued)

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent a reduction of net position and resources that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources as of June 30, 2025, relate to FIGNA's participation in the Pension Plan and from leases and service concession arrangements.

Classification of net position

The statement of net position presents FIGNA's assets and liabilities using the accrual basis of accounting with the difference reported as net position. Net position is reported in three categories:

Investment in Capital Assets - this consists of capital assets, net of accumulated depreciation and amortization, and reduced by outstanding balances of debt that is attributed to the acquisition, construction, or improvement of those assets.

Restricted Net Position - this results when constraints placed on the net position's use are either externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions, or enabling legislation.

Unrestricted Net Position - this consists of the net position that does not meet the definition of the two preceding categories. Unrestricted net position often has constraints on resources that are imposed by management but can be removed or modified. When both restricted and unrestricted resources are available for use, generally, it is FIGNA's policy to use restricted resources first, then the unrestricted resources as they are needed.

Compensated absences

The employees of FIGNA earn 15 days of vacation and 18 days of sick leave annually. Vacation and sick leave may be accumulated up to a maximum of 60 and 90 days, respectively. In the event of employee resignation, an employee is paid for accumulated vacation up to the maximum allowed. The proprietary fund financial statements present the cost of accumulated vacation and sick leave as a liability.

In accordance with GASB Statement No. 101, *Compensated Absences*, a liability for compensated absences is recognized when the leave meets all of the following criteria:

1. The leave is attributable to services already rendered by employees;
2. The leave accumulates or vests; and
3. It is more likely than not (a likelihood of more than 50 percent) that the leave will be used for time off or otherwise paid or settled, including upon resignation, retirement, or termination.

The liability for compensated absences is measured using the employees' pay rates in effect at the financial reporting date and includes salary-related payments that are directly and incrementally associated with the payment of compensated absences.

Puerto Rico National Guard Institutional Trust
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Notes to Basic Financial Statements
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2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (continued)

Interfund transactions

Interfund transactions represent funds disbursed or services provided by one fund on behalf of another fund. These transactions are recorded through interfund receivables and payables and presented as amounts due to and due from other fund. Interfund transactions where resources are transferred between funds, without requirement for repayment are recorded as transfers in by recipient fund and as transfer out by the disbursing fund, under other financing sources/uses below operating transactions, in the statements of revenues, expenses and changes in net assets. However, these transfers and related amounts receivable and payable are considered internal balances and activities that have been eliminated in the financial statements' total column.

Future Adoption of Accounting Pronouncements

The following summarizes new accounting standards that have been issued but are not yet effective which may have a direct and material effect on FIGNA's financial statements once they are adopted.

GASB Statement No.	Name	Adoption required in fiscal year
103	Financial Reporting Model Improvements	2026
104	Disclosure of Certain Capital Assets	2026
105	Subsequent Events	2027

3. CASH AND DEPOSITS PLACED WITH BANKS

The table presented below discloses the level of custodial credit risk assumed by FIGNA at June 30, 2025. Custodial credit risk is the risk that in the event of a financial institution's failure, FIGNA's deposits may not be returned to it. The Commonwealth requires that public funds deposited in commercial banks in Puerto Rico must be fully collateralized for the amount deposited in excess of federal depository insurance. All securities pledged as collateral are held by the Secretary of the Treasury of the Commonwealth of Puerto Rico.

As of June 30, 2025, all the depository bank balance of \$13,398,435 was collateralized as follows:

	<u>Carrying Amount</u>	<u>Depository Bank Balance</u>	<u>Amount uninsured and uncollateralized</u>
Cash	\$ 13,266,871	\$ 13,398,435	\$ -

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4. ACCOUNTS RECEIVABLE

As of June 30, 2025, FIGNA had the following accounts receivable:

	Operational Fund
Rent	\$ 207,875

5. DUE FROM/DUE TO OTHER FUNDS

Amounts due from/due to (interfund balances) as of June 30, 2025, between the funds are as follows:

Receivable by	Payable by	Purpose	Amount
Annuities	Operational	Advance of funds	\$ 14,341,921
Annuities	Educational	Advance of funds	356,591
Educational	Operational	Advance of funds	1,134,370
			<u>\$ 15,832,882</u>

6. INVESTMENTS

FIGNA is authorized to invest a percentage of the total assets of the proprietary fund, with certain limitations, in the following types of investments: not less than 20% and no more than 80% in Treasury obligations and agencies obligations of the United States and Puerto Rico. No more than 30% in mortgage securities and no more than 15% in equity securities and asset-backed securities. Investments securities should be rated at a minimum grade of Baa2/BBB or better by Standard & Poor's.

The following table summarizes the type and maturities of investments held by FIGNA as of June 30, 2025. Expected maturities will differ from contractual maturities because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

	Within one year	After one to five years	After five to ten years	After ten years	Total
Municipal Bonds	\$ 262,170	\$ 1,079,305	\$ -	\$ -	\$ 1,341,475
Corporate Bonds	4,098,484	9,536,307	3,883,238	74,673	17,592,702
Variable Annuities	7,333,157	-	-	-	7,333,157
Certificates of Deposit	4,000,000	8,000,015	-	-	12,000,015
Total debt securities and certificates of deposits	<u>\$ 15,693,811</u>	<u>\$ 18,615,627</u>	<u>\$ 3,883,238</u>	<u>\$ 74,673</u>	
Equity securities					16,880,420
Total investments					<u>\$ 55,147,769</u>

Puerto Rico National Guard Institutional Trust
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Notes to Basic Financial Statements
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6. INVESTMENTS – (continued)

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, FIGNA manages its exposure to declines in fair values by diversifying the weighted average maturity date of its investment portfolio. FIGNA is expected to achieve capital preservation and income generation by investing in a diversified portfolio of investments securities.

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. FIGNA's investment in U.S. Treasury Obligations carry the explicit guarantee of the U.S. government. The credit quality ratings for investments in debt securities, excluding U.S. Treasury Obligations, at June 30, 2025 are as follows:

Security type	Credit risk rating							
	AAA	AA+ to AA	A+ to A-	BBB+ to BBB-	BB+ to BB-	B+ to B-	CCC+	Not rated
Corporate Bonds	\$ 87,909	\$ 2,112,673	\$ 6,117,182	\$ 6,561,869	\$ 2,079,570	\$ 586,085	\$ 47,414	\$ -
Municipal Bonds	-	-	-	-	-	-	-	1,341,475
Variable Annuities	7,333,157	-	-	-	-	-	-	-

At June 30, 2025 fair value of investments based on the hierarchy of inputs are determined as follows:

	Level 1	Level 2	Level 3	Total
Municipal Bonds	\$ -	\$ 1,341,475	\$ -	\$ 1,341,475
Corporate Bonds	-	17,592,702	-	17,592,702
Variable Annuities	-	7,333,157	-	7,333,157
Equity Securities	16,880,420	-	-	16,880,420
Total	<u>\$ 16,880,420</u>	<u>\$ 26,267,334</u>	<u>\$ -</u>	<u>\$ 43,147,754</u>

Custodial credit risk related investments are the risk that, in the event of the failure of the counterparty to a transaction, FIGNA may not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. At June 30, 2025, FIGNA's investments are held in custody by the trust department of a commercial bank in the name of FIGNA.

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Puerto Rico National Guard Institutional Trust
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Notes to Basic Financial Statements
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7. CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2025, was as follows:

	Balance July 1, 2024	Additions	Retirements	Balance June 30, 2025
Capital assets non-depreciable:				
Land used in operations or leased	\$ 7,586,857	\$ -	\$ -	\$ 7,586,857
Land held for future development	1,300,000	-	-	1,300,000
Total	8,886,857	-	-	8,886,857
Capital assets depreciable:				
Buildings, improvements and property rights	19,644,070		-	19,644,070
Equipments	2,401,403	221,189	-	2,622,592
Vehicle	37,118	39,800	-	76,918
Total	22,082,591	260,989	-	22,343,580
Less accumulated depreciation	(17,599,511)	(487,635)	-	(18,087,146)
Total	4,483,080	(226,646)	-	4,256,434
Capital assets, net	\$ 13,369,937	\$ (226,646)	\$ -	\$ 13,143,291

Property rights

Property rights to use consist of certain facilities owned by the Puerto Rico National Guard to operate military stores, canteen and other similar services. The terms of the licenses expire on September 30, 2054.

8. MILITARY CONTRIBUTIONS

FIGNA Annuities Fund receives monthly contributions of \$5 from each active member of the Puerto Rico National Guard who decides to enroll in the program. Military contributions recorded in the accompanying basic financial statements amounted to \$274,994 for the year ended June 30, 2025.

9. COMPENSATED ABSENCES

The activity for compensated absences, included within accounts payable and accrued liabilities of the operational fund, during the year ended June 30, 2025, is as follows:

	(Restated) Beginning Balance	Additions	Reductions	Ending Balance
Vacation and sick leave	\$ 126,842	\$ 44,461	\$ (31,182)	\$ 140,121

10. RETIREMENT PLAN

The Defined Benefit Pension Plan for Participants of the Employees' Retirement System of the Government of the Commonwealth of Puerto Rico (the Commonwealth) (the Plan) was created pursuant to Act No. 447 on May 15, 1951, as amended (Act No. 447) to provide pension and other benefits to retired employees of the Commonwealth, its public corporations and municipalities. Prior to the effect of Act No. 106 of August 23, 2017 (Act No. 106-2017) the Plan was administered by the Employees' Retirement System of the Government of the Commonwealth of Puerto Rico (the System). Effective July 1, 2017, all employer contributions were eliminated pursuant to Act No. 106-2017 and the Commonwealth implemented a "pay-as-you-go" (PayGo) system for the payment of pensions. Also pursuant to Act No. 106-2017, the System was required to liquidate its assets and transfer the net proceeds to the Department of Treasury of the Commonwealth to pay pension benefits.

As a result of the implementation of the PayGo system, the Plan does not meet the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, to be considered a plan that is administered through a trust or equivalent arrangement and, therefore, is required to apply the guidance in GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*.

Under the guidance of GASB Statement No. 73, the Commonwealth and its component units are considered to be one employer, and are classified for financial reporting purposes as a multiemployer defined benefit pension plan. Therefore, the accompanying schedule of proportionate share of the collective total pension liability presents the pension amounts attributable to the FIGNA

Pension benefits

Before July 1, 2017, ERS administered different benefit structures under Act No. 447, as amended, including a cost-sharing, multi-employer, defined benefit program, a defined contribution program (System 2000 program), and a contributory hybrid program. Benefit provisions vary depending on the member's date of hire. Substantially all full-time employees of the Commonwealth and its instrumentalities (73 Commonwealth agencies, 78 municipalities, and 55 public corporations, including the System) are covered by ERS, including FIGNA. Effective July 1, 2017, the Commonwealth's General Fund makes direct pension payments to the pensioners and then gets reimbursed for those payments by the applicable employers (including FIGNA). As of July 1, 2017, ERS stopped making pension payments to retirees. However, all government employers (including FIGNA) are required to reimburse the Commonwealth for benefits paid on account of their employees through the PayGo fee. Since July 1, 2017, ERS has continued to help manage the administrative matters of the pension benefits that are being paid by the Commonwealth. The aforementioned defined benefits had been paid by ERS until June 30, 2017.

Before August 23, 2017, membership was mandatory for all regular, appointed, and temporary employees of the Commonwealth at the date of employment in ERS's prior programs. After that date, membership continues to be mandatory in the New Defined Contribution Program created by Act 106-2017.

10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

The benefits provided to members of ERS are established by Commonwealth law and may be amended only by law. Act No. 3, in conjunction with other recent funding and design changes, provided for a comprehensive reform of ERS.

This summary of ERS's pension plan provisions is intended to describe the essential features of the plan before the enactment of Act 106-2017. Please note that all eligibility requirements and benefit amounts shall be determined in strict accordance with the applicable law and regulations, these benefits were not changed or amended with the enactment of Act 106-2017. In addition, all accrued pension benefits under ERS's pension plans for active and retired public employees were preserved under the Commonwealth Plan of Adjustment, which was confirmed on January 18, 2022, and became effective on March 15, 2022.

Certain benefit provisions are different for the three groups of members who entered ERS before July 1, 2013, as described below:

- Members of Act No. 447 are generally those members hired before April 1, 1990.
- Members of Act No. 1 are generally those members hired on or after April 1, 1990, and on or before December 31, 1999 (together with Act No. 447 participants, the Defined Benefit Program)
- Members of Act No. 305 (or System 2000) are generally those members hired on or after January 1, 2000, and on or before June 30, 2013 (the System 2000 Program).

All regular employees hired for the first time on or after July 1, 2013, and former employees who participated in the defined benefit program and the System 2000 program, and were rehired on or after July 1, 2013, become members of the Contributory Hybrid Program as a condition to their employment. In addition, employees who on June 30, 2013, were participants of previous programs became part of the Contributory Hybrid Program on July 1, 2013. Before July 1, 2017, the assets of the Defined Benefit Program, the System 2000 Program, and the Contributory Hybrid Program were pooled and invested by ERS. Each member has a nonforfeitable right to the value of his/her account.

Members have three options to invest their contributions. Investment income is credited to the member's account semiannually. The Commonwealth does not guarantee benefits at retirement age.

After July 1, 2017, future benefit payments will be made by the Commonwealth and the New Defined Contribution Program is being administered by a private third party.

(a) Service Retirement Eligibility Requirements

(1) *Eligibility for Act No. 447 Members* – Act No. 447 members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 447 members could retire upon (1) attainment of age 55 with 25 years of credited service, (2) attainment of age 58 with 10 years of credited service, (3) any age with 30 years of credited service, (4) for Public Officers in High-Risk Positions (the Commonwealth Police and Firefighter Corps, the Municipal Police and Firefighter Corps and the Custody Office Corps), attainment of age 50 with 25 years of credited service, and (5), for Mayors of municipalities, attainment of age 50 with 8 years of credited service as a Mayor. In addition, Act No. 447 members who attained 30 years of credited service by December 31, 2013, are eligible to retire at any time. Act No. 447 members who were not eligible to retire as of

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10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

June 30, 2013, and did not attain 30 years of credited service by December 31, 2013, are eligible to retire with 10 years of credited service upon attainment of the retirement eligibility age shown in the table below.

<u>Date of birth</u>	<u>Attained age as of June 30, 2013</u>	<u>Retirement Eligibility age</u>
July 1, 1957 or later	55 or less	61
July 1, 1956 to June 30, 1957	56	60
Before July 1, 1956	57 and up	59

In addition to the requirements of the table above, Act No. 447 Public Officers in High-Risk Positions who were not eligible to retire as of June 30, 2013, and did not attain 30 years of credited service by December 31, 2013, are eligible to retire directly from active service upon the attainment of age 55 with 30 years of credited service.

- (2) *Eligibility for Act No. 1 Members* – Act No. 1 members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 1 members could retire upon (1) attainment of age 55 with 25 years of credited service, (2) attainment of age 65 with 10 years of credited service, (3) for Public Officers in High-Risk Positions, any age with 30 years of credited service, and (4) for Mayors, attainment of age 50 with 8 years of credited service as a Mayor.

Act No. 1 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of age 65 with 10 years of credited service. In addition, Act No. 1 Public Officers in High-Risk Positions who were not eligible to retire as of June 30, 2013, are eligible to retire directly from active service upon the attainment of age 55 with 30 years of credited service.

- (3) *Eligibility for System 2000 Members* – System 2000 members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, System 2000 members could retire upon attainment of age 55 for Public Officers in High-Risk Positions and attainment of age 60 otherwise. System 2000 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of age 55 for Public Officers in High-Risk Positions and upon attainment of the retirement eligibility age shown in the table below otherwise.

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10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

(a) Service Retirement Eligibility Requirements – (continued)

<u>Date of birth</u>	<u>Attained age as of June 30, 2013</u>	<u>Retirement Eligibility age</u>
July 1, 1957 or later	55 or less	65
July 1, 1956 to June 30, 1957	56	64
July 1, 1955 to June 30, 1956	57	63
July 1, 1954 to June 30, 1955	58	62
Before July 1, 1954	59 and up	61

(4) Eligibility for Members Hired after June 30, 2013 – Attainment of age 58 if a Public Officer in a High-Risk Position and attainment of age 67 otherwise.

(b) Compulsory Retirement

All Act No. 447 and Act No. 1 Public Officers in High-Risk Positions must retire upon attainment of age 58 and 30 years of credited service. A two-year extension may be requested by the member from the Superintendent of the Puerto Rico Police, the Chief of the Firefighter Corps, or supervising authority as applicable.

(c) Service Retirement Annuity Benefits

An annuity is payable for the lifetime of the member equal to the annuitized value of the balance in the Defined Contribution Hybrid Contribution Account at the time of retirement, plus, for Act No. 447 and Act No. 1 members, the accrued benefit determined as of June 30, 2013. If the balance in the Defined Contribution Hybrid Contribution Account is \$10,000 or less, it shall be paid as a lump sum instead of as an annuity. For System 2000 participants this service retirement annuity benefit is not available.

(1) Accrued Benefit as of June 30, 2013, for Act No. 447 Members – The accrued benefit as of June 30, 2013, shall be determined based on the average compensation, as defined, for Act No. 447 members, the years of credited service, and the attained age of the member all as of June 30, 2013. For Act No. 447 Mayors, the highest compensation, as defined, as a Mayor is determined as of June 30, 2013.

If the Act No. 447 member had at least 30 years of credited service as of June 30, 2013, the accrued benefit equals 65% of the average compensation if the member was under age 55 as of June 30, 2013, or 75% of average compensation if the member was at least age 55 as of June 30, 2013. For participants selecting to coordinate with Social Security (the Coordination Plan), the benefit is recalculated at the Social Security Retirement Age (SSRA), as defined, as 1.5% of average compensation up to \$6,600 multiplied by years of credited service, up to 30 years, plus 65% (75% if the member was at least age 55 as of June 30, 2013), of average compensation over \$6,600.

10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

(c) Service Retirement Annuity Benefits – (continued)

If the Act No. 447 member had less than 30 years of credited service as of June 30, 2013, and attains 30 years of credited service by December 31, 2013, the accrued benefit equals 55% of the average compensation if the member was under age 55 as of June 30, 2013, or 60% of average compensation if the member was at least age 55 as of June 30, 2013. For participants selecting the Coordination Plan, the benefit is re-calculated at SSRA as 1.5% of average compensation up to \$6,600 multiplied by years of credited service, up to 30 years, plus 55% (60% if the member was at least age 55 as of June 30, 2013) of average compensation over \$6,600. Member contributions received from Act No. 447 members eligible for this transitory benefit during the period beginning July 1, 2013, and ending upon the attainment of 30 years of credited service are considered pre-July 1, 2013 contributions; the contributions to the Defined Contribution Hybrid Contribution Account begin after the member attains 30 years of credited service.

If the Act No. 447 member had less than 30 years of credited service as of December 31, 2013, the accrued benefit equals 1.5% of average compensation multiplied by years of credited service up to 20 years, plus 2% of average compensation multiplied by years of credited service more than 20 years. The maximum benefit is 75% of the average compensation. Except for Commonwealth Police and Commonwealth Firefighters, the benefit is actuarially reduced for each year payment commences before age 58. For participants selecting the Coordination Plan, the basic benefit is re-calculated at SSRA as 1% of average compensation up to \$6,600 multiplied by years of credited service up to 20 years, plus 1.5% of average compensation up to \$6,600 multiplied by years of credited service more than 20 years, plus 1.5% of average compensation more than \$6,600 multiplied by years of credited service up to 20 years, plus 2.0% of average compensation in excess of \$6,600 multiplied by years of credited service more than 20 years. Except for Police and Firefighters, the benefit is actuarially reduced for each year payment commences before age 58.

For Act No. 447 Mayors with at least 8 years of credited service as a mayor, the accrued benefit will not be less than 5% of the highest compensation, as defined, as a Mayor for each year of credited service as a Mayor up to 10 years, plus 1.5% of highest compensation as Mayor for each year of non-Mayoral credited service up to 20 years, plus 2.0% of highest compensation as Mayor for each year of non-Mayoral credited service over 20 years. Non-mayoral credited service includes service earned as a Mayor in excess of 10 years. The maximum benefit is 90% of the highest compensation as a Mayor.

- (2) *Accrued Benefits as of June 30, 2013, for Act No. 1 Members* – The accrued benefit as of June 30, 2013, shall be determined based on the average compensation for Act No. 1 members, the years of credited service, and the attained age of the member all as of June 30, 2013. For Act No. 1 Mayors, the highest compensation as a Mayor is determined as of June 30, 2013.

10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

(c) Service Retirement Annuity Benefits – (continued)

If the Act No. 1 member is a police officer or firefighter with at least 30 years of credited service as of June 30, 2013, the accrued benefits equals 65% of the average compensation if the member was under age 55 as of June 30, 2013, or 75% of average compensation if the member was at least age 55 as of June 30, 2013.

For all other Act No. 1 members, the accrued benefits equals 1.5% of average compensation multiplied by years of credited service. The benefit is actuarially reduced for each year payment commences before age 65.

For Act No. 1, for Mayors with at least 8 years of credited service as a Mayor, the accrued benefits will not be less than 5% of the highest compensation as a Mayor for each year of credited service as a Mayor up to 10 years, plus 1.5% of highest compensation as Mayor for each year of non-Mayoral credited service up to 20 years, plus 2.0% of highest compensation as Mayor for each year of non-Mayoral credited service over 20 years. Non-mayoral credited service includes service earned as a Mayor in excess of 10 years. The maximum benefit is 90% of the highest compensation as a Mayor.

(d) Special Benefits

(1) Minimum Benefits

– Past Ad hoc Increases

The legislature, from time to time, increases pensions for certain retirees as described in Act No. 124 approved on June 8, 1973, and Act No. 23 approved on September 23, 1983.

– Minimum Benefits for Members who Retired before July 1, 2013 (Act No. 156 of 2004, Act No. 35 of 2007, and Act No. 3 of 2013).

The minimum monthly lifetime income for members who retired or become disabled before July 1, 2013, is \$500 per month effective July 1, 2013 (\$400 per month effective July 1, 2007, and \$300 per month up to June 30, 2007).

– Coordination Plan Minimum Benefit

A minimum monthly benefit is payable upon attainment of SSRA such that the benefit, when added to the Social Security Benefit, is not less than the benefit payable before SSRA.

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10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

(d) Special Benefits – (continued)

(2) Special “Bonus” Benefits

- Christmas Bonus (Act No. 144, as Amended by Act No. 3)
An annual bonus of \$200 for each retiree, beneficiary, and disabled member was paid in December provided the member retired before July 1, 2013.
- Medication Bonus (Act No. 155, as Amended by Act No. 3)
An annual bonus of \$100 for each retiree, beneficiary, and disabled member to cover health costs paid in July provided the member retired before July 1, 2013. Evidence of coverage is not required. The amount is prorated if there are multiple beneficiaries.

FIGNA’s proportion of the total pension liability of the Retirement Plan and Actuarial Information

FIGNA’s proportionate share of the total pension liability of the Retirement Plan and the proportion percentage of the aggregate net pension liability of the Retirement Plan allocated to FIGNA as of June 30, 2025 amounted to \$981,680 and 0.00494%, respectively. The Commonwealth’s total pension liability, from which an allocation was made to FIGNA’s financial statements as of June 30, 2025, was determined by an actuarial valuation as of July 1, 2023, which was rolled forward to June 30, 2024 (measurement date as of June 30, 2024).

The total Pension Plan liability activity for the year ended June 30, 2025, was as follows:

2025				
Beginning Balance	Increases	Decreases	Ending Balance	Due within One Year
<u>\$ 1,077,544</u>	<u>\$ -</u>	<u>\$ (95,864)</u>	<u>\$ 981,680</u>	<u>\$ 44,045</u>

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10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

FIGNA's proportion of the total pension liability of the Retirement Plan and Actuarial Information – (continued)

(a) Actuarial Methods and Assumptions

The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

Discount Rate

The discount rate for June 30, 2024 was 3.93%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer GO 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality

The mortality tables used in the June 30, 2024 actuarial valuation were as follows:

— *Pre-retirement Mortality*

For general employees not covered under Act No. 127, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127, the PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127-1958.

— *Post-retirement Retiree Mortality*

Rates that vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, are projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date. This assumption is also used for beneficiaries prior to the member's death.

— *Post-retirement Disabled Mortality*

Rates which vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 disabled retiree rates adjusted by 80% for males and 100% for females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

10. RETIREMENT PLAN – (continued)

Pension benefits – (continued)

FIGNA's proportion of the total pension liability of the Retirement Plan and Actuarial Information – (continued)

(a) Actuarial Methods and Assumptions – (continued)

— Post-retirement Beneficiary Mortality

Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

Other Assumptions as of June 30, 2024

Actuarial cost method	Entry age normal
Inflation rate	Not applicable
Salary increases	3.00% per year. No compensation increases are assumed until July 1, 2021 as a result of Act No. 3-2017, four-year extension of Act No.66-2014, and the current general economy.

(b) Sensitivity of the Total Pension Liability to Changes in the Discount Rate

The following presents the total pension liability calculated using the discount rate of 3.93%, as well as what it would be if it were calculated using the discount rate of 1-percentage point lower (2.93%) or 1-percentage-point higher (4.93%) than the current rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
FIGNA's proportionate share of total pension liability	<u>\$ 1,088,779</u>	<u>\$ 981,680</u>	<u>\$ 891,673</u>

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10. RETIREMENT PLAN – (continued)

Pension expense (credit) and Deferred Outflows of Resources and Deferred Inflows of Resources

Pension credit recognized by FIGNA for the year ended June 30, 2025, related to the Retirement Plan amounted to \$13,432, which has been included as part of administrative expenses in the accompanying statement of revenues, expenses, and changes in net position.

The following presents a summary of changes in the deferred outflows of resources and deferred inflows of resources (excluding employer specific amounts) for the year ended June 30, 2025:

	Deferred outflows of resources	Deferred inflows of resources
Employer pension payments made subsequent to the measurement date	\$ 44,045	\$ -
	<u>\$ 44,045</u>	<u>\$ -</u>

11. OTHER POST-EMPLOYMENT BENEFITS

FIGNA participates in the OPEB plan of the Commonwealth of Puerto Rico for retired participants of the ERS, also known as MIPC. The Plan is administered on a pay-as-you-go basis.

ERS MIPC is an unfunded cost-sharing, multiemployer defined benefit OPEB sponsored by the Commonwealth. This OPEB Plan was created under Act No. 95-1963. Healthcare benefits are provided through insurance companies whose premiums are paid by the retiree with the Commonwealth providing a matching share. ERS MIPC covers substantially all full-time employees of the Commonwealth, certain municipalities, and component units of the Commonwealth, such as FIGNA, not having their post-employment benefit plans. For ERS MIPC, Commonwealth, and FIGNA employees became plan members upon their date of employment. Plan members were eligible for benefits upon reaching the applicable pension benefits retirement age.

The MIPC covers payment of up to \$100 per month to the eligible medical insurance plan selected by each member provided that the member retired before July 1, 2013 (Act No. 483, as amended by Act No. 3). The MIPC is financed by the Commonwealth through legislative appropriations. However, the Commonwealth claims reimbursements from each employer every month for the corresponding amount of the OPEB payments made by the Commonwealth on account for the retirees associated with each employer. The legislative appropriations are considered estimates of the payments to be made by the ERS MIPC. There is no contribution requirement from the plan members during active employment. The retirees contribute the amount of healthcare insurance premium not covered by the Commonwealth contribution.

11. OTHER POST-EMPLOYMENT BENEFITS – (continued)

Actuarial methods and assumptions

The total OPEB liability as of June 30, 2025, was determined by an actuarial valuation as of July 1, 2023, which was rolled forward to June 30, 2024. The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period:

Discount Rate

The discount rate for June 30, 2024, was 3.93%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer General Obligation (GO) 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality

Pre-retirement Mortality

For general employees not covered under Act No. 127, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127, the PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127-1958.

Post-retirement Mortality

Rates that vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, are projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

Post-retirement Disabled Mortality

Rates that vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 disabled retiree rates were adjusted by 80% for males and 100% for females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

FIGNA's Proportion of Total OPEB Liability of ERS MIPC

FIGNA's proportionate share of the total OPEB liability of the ERS MIPC and the proportion percentage of the aggregate total OPEB liability of the ERS allocated to FIGNA as of June 30, 2025, was \$17,308 and 0.00291%, respectively.

As the ERS MIPC is a multiemployer plan and the benefits are not funded by an OPEB trust, GASB Statement No. 75 applies to the OPEB provided to each participating employer's employees. The Central Government and its component units are one employer. Other employers also participate in the ERS OPEB Plan. Because certain employers that are component units of the Commonwealth, such as FIGNA, prepare individual financial statements, a proportionate share or OPEB expense is determined for these employers.

11. OTHER POST-EMPLOYMENT BENEFITS – (continued)

GASB Statement No. 75 requires that such a proportionate share should be consistent with how amounts that are paid as benefits come due are determined. The proportionate share as of each measurement date is based on the ratio of each agency and component unit's actual benefit payments to the total actual benefit payments paid during the year ending on the measurement date.

Sensitivity of total OPEB liability to changes in the discount rate

The following table presents FIGNA's proportionate share of the OPEB liability on June 30, 2025 (measurement date June 30, 2024), for ERS calculated using the discount rate of 3.93%, as well as what the FIGNA's proportionate share of the OPEB liability would be if it were calculated using a discount rate of one percentage point lower (2.93%) or one percentage point higher (4.93%) than the current rate:

	1% Decrease (2.93%)	Current Discount Rate (3.93%)	1% Increase (4.93%)
FIGNA's proportionate share of OPEB liability	\$ 18,725	\$ 17,308	\$ 16,079

Deferred outflows of resources and deferred inflows of resources

OPEB credit recognized by FIGNA for the year ended June 30, 2025, related to ERS MIPC amounted to \$1,075. Because all participants are inactive, there are no deferred outflows or inflows of resources as any changes in actuarial assumptions, economic or demographic gains and losses, and changes in proportionate share are recognized immediately during the measurement year. Additional information on the OPEB Plan of the Commonwealth of Puerto Rico for Retired Participants of ERS is provided on its standalone Schedules of Employer Allocations and Schedules of OPEB Amounts by Employer for the years ended June 30, 2018, to 2023, a copy of which can be obtained from the Employees' Retirement System of the Commonwealth of Puerto Rico, P.O. Box 42004, San Juan PR 00940-2004.

12. SERVICE CONCESSION ARRANGEMENT

FIGNA entered into a four-year service concession arrangement for a total of \$24 million during fiscal year 2023. Under the agreement, the concessionaire shall provide service to all members of the military forces of Puerto Rico as defined in section 2914 of FIGNA's Act of 1991, as amended. The concessionaire makes a monthly payment amounting to \$500,000 and is responsible for capital improvements to the stores and for the payment of store expenses such as utilities, security, and maintenance among others. As of June 30, 2025, service concession arrangement receivable and deferred inflows, related to this agreement, amount to \$8,487,179 and \$7,971,637, respectively, in accordance with GASB 94. The receivable was measured using a discount rate of 7.5%.

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Notes to Basic Financial Statements
June 30, 2025

13. LESSOR ACTIVITY

FIGNA owns several real estate properties, including land lots, office spaces, parking areas, and other related assets. These properties have been leased to various tenants under operating lease agreements. In accordance with the terms of these agreements, FIGNA receives monthly rental payments from the lessees.

The lease contracts have varying expiration dates, with terms concluding between 2028 and 2029, depending on the specific provisions negotiated with each tenant.

During the year ended June 30, 2025, FIGNA recognized lease revenue and lease interest amounting to \$717,251 and \$139,264, respectively.

As of June 30, 2025, FIGNA had minimum principal and interest lease receivable payment requirements in its lessor activity as follows:

Years ending June 30,	Principal	Interest
2026	\$ 482,108	\$ 106,271
2027	505,831	76,873
2028	537,135	45,669
2029	467,542	12,928
Total	<u>\$ 1,992,616</u>	<u>\$ 241,741</u>

14. CONTINGENCIES AND RISK MANAGEMENT

Contingent Liabilities

FIGNA is a defendant or co-defendant in various lawsuits in the normal course of operations. Some claims have been brought against FIGNA by employees and others. Based on the opinion of legal counsel, management has concluded that no reserves are required in relation to these cases as of June 30, 2025.

Risk Management

FIGNA is exposed to various risks of loss from torts, theft of, damage to, and destruction of assets, extra expense, errors and omissions, employee injuries and illnesses, natural disasters, and other losses. Commercial insurance coverage is obtained for claims arising from such matters. The commercial insurance coverage and premium are negotiated by FIGNA and the Treasury Department. The cost is paid by the Treasury Department and reimbursed by FIGNA.

Concentration of Credit Risk

Financial instruments that potentially subject FIGNA to concentration of credit risk consist of accounts receivable and due from governmental entities. Accounts receivable and due from governmental entities are due from customers, municipalities and governmental instrumentalities mainly located in Puerto Rico. FIGNA generally does not require collateral and credit losses are provided for periodically through the

Puerto Rico National Guard Institutional Trust
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Notes to Basic Financial Statements
June 30, 2025

14. CONTINGENCIES AND RISK MANAGEMENT – (continued)

allowance for doubtful accounts. FIGNA routinely assesses the financial strength of its customers to reduce its exposure to potential credit losses.

15. RESTATEMENT

Effective July 1, 2024, and retroactively applied to July 1, 2023, FIGNA implemented the provisions of GASB Statement No. 101, *Compensated Absences*. This standard establishes a unified recognition and measurement model for all types of compensated absences, including vacation, sick leave, and other forms of leave, requiring the accrual of a liability when earned and attributable to services already rendered, and when it is probable that the benefits will be paid.

As a result of the implementation of GASB 101, compensated absences for sick leave that were previously not recognized have now been included in the liability measurement. This change required a restatement of the beginning net position of the Operational Fund as of July 1, 2024, as follows:

	Operational Fund
Net position – July 1, 2024, as previously reported	\$ 22,118,996
Cumulative effect of change in accounting principle for:	
Sick leave accrual	(77,801)
Net position– July 1, 2024, as restated	<u>\$ 22,041,195</u>

The liability for compensated absences is measured using the employees' pay rates in effect at the financial reporting date and includes salary-related payments that are directly and incrementally associated with the payment of compensated absences.

16. SUBSEQUENT EVENTS

FIGNA evaluated subsequent events until March 26, 2026, the date the financial statements were available to be issued. No events have occurred subsequent to the statement of net position date and though the date the financial statements were available to be issued, that would require additional adjustment to, or disclosure in the basic financial statements.

Puerto Rico National Guard Institutional Trust

(A Component Unit of the Commonwealth of Puerto Rico)

Required Supplemental Information

Schedule of Proportionate Share of the Collective Total Pension Liability (Unaudited)

June 30, 2025

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Proportion (percentage) of the net collective total pension liability	0.00494%	0.00519%	0.00519%	0.00351%	0.00347%	0.00345%	0.00345%
Proportionate (amount) of the net collective total pension liability	\$ 981,680	\$ 1,077,544	\$ 1,150,409	\$ 954,574	\$ 974,982	\$ 862,429	\$ 844,938

Notes to Required Supplementary Information

1. As a result of the implementation of the PayGo system, as provided by Act No. 106 of 2017 (Act 106), the Pension Plan no longer met the criteria to be considered a plan that is administered through a trust or equivalent arrangement under GASB 68 and, therefore, was required to apply the guidance in GASB 73 effective July 1, 2018. Act 106 eliminated all employer contributions and required ERS to liquidate its assets and to transfer the proceeds to the Commonwealth for the payment of pension benefits. Therefore, there are no assets accumulated in a Trust to pay pension benefits.
2. FIGNA's proportion of the total pension liability was actuarially determined based on the ratio of the FIGNA's benefit payments to the total benefit payments made by all participating employers under the Pension Plan for the year ending on the measurement date.
3. The schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.
4. The amounts presented were determined by an actuarial valuation as of July 1, 2023 that was rolled forward to June 30, 2024, the measurement date.

Puerto Rico National Guard Institutional Trust

(A Component Unit of the Commonwealth of Puerto Rico)

Required Supplemental Information

Schedule of Proportionate Share of the Collective Total Postemployment Benefit Liability (Unaudited)

June 30, 2025

	<u>2025</u>	<u>2024</u>
Proportion of the total OPEB liability	0.00291%	0.00284%
Proportionate Share of the total OPEB liability	\$ 17,308	\$ 18,383

Notes to Required Supplementary Information

1. The schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors of
Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
San Juan, Puerto Rico

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Puerto Rico National Guard Institutional Trust (FIGNA by its Spanish acronym), which comprise the statement of net position as of June 30, 2025, and the related statements of revenues, expenses and changes in net position and cash flows for the year then ended, and the related notes to the basic financial statements, which collectively comprise FIGNA's basic financial statements, and have issued our report thereon dated March 26, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered FIGNA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of FIGNA's internal control. Accordingly, we do not express an opinion on the effectiveness of FIGNA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

To the Board of Directors of
Puerto Rico National Guard Institutional Trust
(A Component Unit of the Commonwealth of Puerto Rico)
San Juan, Puerto Rico
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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether FIGNA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the result of that testing, and not to provide an opinion on the effectiveness of FIGNAS's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering FIGNA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



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Galíndez LLC

San Juan, Puerto Rico
March 26, 2026
License No. LLC-322
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