Basic Financial Statements, Required Supplementary Information and Supplemental Schedule of Expenditures of Federal Awards

June 30, 2022

Independent Auditors' Report

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#### INDEPENDENT AUDITORS' REPORT

The Secretary of the Department of Economic Development and Commerce of The Commonwealth of Puerto Rico

## **Opinion**

We have audited the financial statements of the of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Puerto Rico Department of Economic Development and Commerce (an Agency of the Commonwealth of Puerto Rico) ("the Department"), as of and for the years ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Department, as of June 30, 2022, and the respective change in net position (deficit), and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Department, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matters**

#### Restatement of Net Position

As discussed in Note 18 to the financial statements, the 2021 financial statements have been restated to correct a misstatement related to the payment of debts with the Commonwealth of Puerto Rico related to Pay-Go that were expensed instead of recorded against the recorded accumulated amount.







The Secretary of the Department of Economic Development and Commerce of The Commonwealth of Puerto Rico Page 2

## New Accounting Standard

As discussed in Notes 2 to the financial statements, in 2022 the Corporation adopted Governmental Accounting Standards Board Statement No. 87, Leases. Our opinion is not modified with respect to these matters.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Department's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Puerto Rico Medical Services Administration's internal control. Accordingly, no
  such opinion is expressed.





The Secretary of the Department of Economic Development and Commerce of The Commonwealth of Puerto Rico Page 3

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Puerto Rico Medical Services Administration's ability to continue as
  a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedules of the Department's proportionate share of collective total pension liability and the other postemployment benefits (OPEB) collective liability, as listed on the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Department's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, and the combining and individual fund financial statements and schedules listed in the accompanying table on contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements.





The Secretary of the Department of Economic Development and Commerce of The Commonwealth of Puerto Rico Page 4

The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2023, on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Department's internal control over financial reporting and compliance.



San Juan, Puerto Rico January 16, 2024 License No. LLC-322 Expires December 1, 2026 Galindez LLC



Management's Discussion and Analysis (Unaudited)

June 30, 2022

This management's discussion and analysis (MD&A) provides a narrative overview and analysis of the financial activities of the Department of Economic Development and Commerce (the Department) for the fiscal year ended June 30, 2022. The MD&A is intended to serve as an introduction to the Department's basic financial statements, which have the following components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to basic financial statements. The MD&A is designed to (a) assist the reader in focusing on significant financial matters, (b) provide an overview of the Department's financial activities, and (c) highlight individual fund matters. The following presentation by necessity, is highly summarized and to gain an understanding of the Department's financial condition, the following financial statements, notes and required supplementary information should be reviewed in their entirety.

## Financial Highlights

- The assets and deferred outflows of resources of the Department exceeded its liabilities and deferred inflows of resources by approximately \$104.8 million, which is composed of \$68.6 million of net investment in capital assets, \$24.1 million of restricted assets and \$12.1 million of unrestricted net position. The General Fund's operations are mainly related to the economic incentives' activities under Act No. 60 and the rum production program.
- Governmental activity revenues exceeded its expenses for the fiscal year 2022 by \$40.5 million. Business-type activity revenues exceeded its expenses by \$8.8 million. This resulted in a net change in net position of approximately \$49.3 million for the year ended June 30, 2022.
- Total assets and deferred outflows of resources amounted to \$416.7 million, an increase of \$25.7 million when compared to year-end 2021.
- Total liabilities and deferred inflows of resources amounted to \$311.9 million, a decrease of \$24.9 million when compared to year-end 2021.

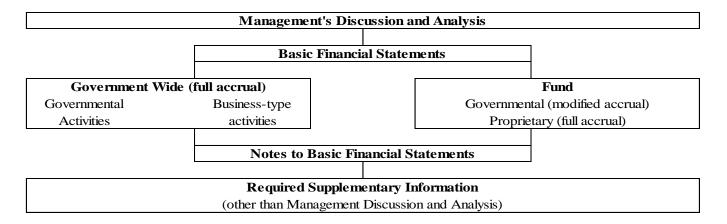
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Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

#### Overview of the Basic Financial Statements

The following discussion and analysis is intended to serve as an introduction to the Department's basic financial statements. This report includes the independent auditors' report, management's discussion and analysis, the basic financial statements, the notes that explain in more detail the information contained in the financial statements, and the required supplementary information.



#### Government Wide Highlights

The statement of net position and the statement of activities report information about the Department as a whole and about its activities. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting. All of the current year's revenues and expenses are taken into account, regardless of when cash was received or paid.

These two statements report the Department's net position and its changes. This represents the Department's net position – the difference between assets and deferred outflows of resources, and liabilities and deferred inflows – as one way to measure the Department's financial health, or financial position. Over time, increases or decreases in net position are an indicator of whether its financial health is improving or deteriorating. It may need to consider other non-financial factors, such as changes in the Department's operating nature, the receipt of federal assignments, the ability to collect the administrative fees charged to the operating components for administration activities, development of the film industry activities, and new laws and regulations, as well as the overall financial health of the Commonwealth of Puerto Rico (the Commonwealth), which is the Department's primary government.

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

## Government Wide Highlights - (continued)

In the statement of net position and the statement of activities, operations of the Department are divided into two kinds of activities:

- Governmental Activities Most of the Department's basic services are reported here, such as Workforce
  Innovation Opportunity Act (WIOA) programs operations financed through federal grants, Film
  Industry Development activities, Rums of Puerto Rico (ROPR), Special Fund for Economic Development
  (SFED) and Special Incentive Funds (SIF) which are finance through state funds.
- Business-type Activities These activities are normally intended to recover all or a significant portion of
  their costs through user fees and charges to external users of goods and services. The Department
  charges fees to its operational units, which are component units of the Commonwealth, for
  administrative functions. Additionally, after the merger of the Puerto Rico Trade and Export Company,
  its rental activities were included in its proprietary fund, which is accounted for in a manner similar to
  businesses operating in the private sector. Funding has primarily arisen through revenue derived from
  the rental of commercial facilities.

#### Fund Highlights

Financial statements prepared at the fund level provide additional details about the Department's financial position and activities. Funds are accounting entities with a self-balancing set of accounts created for the purpose of executing specific activities or achieving specific goals. Information presented in the governmental fund financial statements differs from the information presented in the government wide statements because the perspective and basis of accounting used to prepare the governmental fund financial statements are different than the perspective and basis of accounting used to prepare the government-wide statements. The Department's governmental and proprietary fund types use different perspectives and accounting bases. The funds presented in the fund financial statements are categorized as major funds as required by accounting principles generally accepted in the United States of America (GAAP).

The Department uses two fund types for operations – governmental and proprietary.

#### **Governmental Funds**

Most of the Department's basic services and expenditures are reported in governmental funds, which focus on how money flows into and out of those funds and the balances remaining at year-end that are available for spending. Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. Assets and liabilities that do not impact current financial resources, such as capital assets and long-term liabilities, are not recognized in the governmental funds' statements.

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

#### Governmental Funds – (continued)

The governmental funds statements provide a detailed short-term view of the Department's WIOA and other smaller programs financed with federal financial assistance programs. Furthermore, it presents other programs such as Rums of Puerto Rico and other activities which are financed through state funds. Governmental funds information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Department's programs. The reconciliations between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds are presented following the fund financial statements.

## **Proprietary Funds**

The Department charges its operating components for providing administration services and receives rent revenue from it's rental activities. The operational components are legally component units of the Commonwealth. Proprietary funds report on business-type activities, which include one internal service fund. The Department's internal service fund is the same as the business-type activities reported in the government-wide statements. Proprietary Funds statements are prepared using the economic resources measurement focus and the accrual basis of accounting. In addition to a balance sheet and a statement of revenues, expenses and changes in net position, proprietary funds are also required to report a statement of cash flows.

#### Notes to the Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide financial statements and the fund financial statements.

#### Required Supplementary Information

The statements and notes are followed by the required supplementary information that contains the schedule of the Department's proportionate share of total pension liability and the schedule of the Department's proportionate share of the collective total OPEB liability.

## Financial Analysis

The following is an analysis of the financial position and changes in the financial position of the Department's activities for the fiscal year 2022.

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

#### Net Position

Condensed financial information from the statement of net position as of June 30, 2022, and 2021, as restated, is as follows (expressed in thousands):

	 Governmen	tal Acti	Activities Business-type Activi		ivities	ies Total			Change		%		
	2022		2021		2022		2021		2022	2021			
Assets:													
Current and other assets	\$ 243,563	\$	258,688	\$	85,983	\$	39,146	\$	329,546	\$ 297,834	\$	31,712	11%
Capital assets	 3,788		3,690		64,807		67,785		68,594	71,475		(2,881)	<u>-4%</u>
Total assets	 247,351		262,378		150,789		106,931	_	398,140	369,309		28,831	<u>8%</u>
Deferred outflows of resources	 8,636		11,021		9,967		10,745	_	18,603	21,766		(3,163)	<u>-15%</u>
Liabilities:													
Current and other liabilities	139,163		199,501		18,287		37,988		157,450	237,489		(80,039)	-34%
Long-term liabilities	42,978		40,656		53,775		54,761		96,753	95,417		1,336	1%
Total liabilities	 182,141		240,157		72,063		92,749		254,203	332,906	_	(78,703)	<u>-24%</u>
Deferred inflows of resources	 1,609		1,519		56,120		2,420	_	57,729	3,939		53,790	<u>1366%</u>
Net position:													
Net investment in capital assets	3,788		3,690		64,807		57,402		68,595	61,092		7,503	12%
Restricted	23,369		-		708		-		24,077	-		24,077	100%
Unrestricted (deficit)	 45,080		28,033		(32,942)		(34,895)		12,138	(6,862)		19,000	<u>-277%</u>
Total net position	\$ 72,237	\$	31,723	\$	32,573	\$	22,507	\$	104,810	\$ 54,230	\$	50,580	93%

As of June 30, 2022, the Department's net position increased by \$50.6 million or 93% when compared to 2021 mainly because of decreases in total liabilities of \$78.7 million, increases in total assets of \$28.8 million and increase in the deferred inflows of resources of \$53.7 million.

Total assets increased by \$28.8 million or 8%, mostly due to the increase in current and other assets because of the adoption and implementation in fiscal year 2022 of GASB No. 87, *Leases*, since a lease receivable amounting to \$59.6 million was recorded at beginning of year. The increase in deferred inflows of \$53.7 million is also due to the implementation of GASB No. 87, *Leases*, since a deferred inflow of resources of \$59.7 million was recorded at the beginning of the year. Total liabilities decreased by \$78.7 million or 24%, mostly due to a decrease in accounts payable as the Department made significant efforts of reducing the time to process and approve payments it is being streamlined and results are being achieved. Also, the mortgage loan included in the current liabilities in the business-type for the amount of \$10.4 million was fully paid.

Management's Discussion and Analysis (Unaudited) - (continued)

June 30, 2022

## **Change in Net Position**

Condensed financial information from the statement of activities as of June 30, 2022, and 2021, as restated, is as follows (expressed in thousands):

	Governmental Activities		Business-type Activities		To	tal	Change	
	2022	2021	2022	2021	2022	2021		
Revenues:								
Program revenues:								
Operating grants and contributions	\$ 414,817	\$ 434,318	\$ -	\$ -	\$ 414,817	\$ 434,318	\$ (19,501)	-4%
Charges for services - fees and others	13,145	-	16,245	25,832	29,390	25,832	3,558	14%
Capital grants and contributions	5,000			2,664	5,000	2,664	2,336	88%
	432,962	434,318	16,245	28,496	449,207	462,814	(13,607)	<u>-3%</u>
General revenue:								
Contributions from the Commonwealth			5,083		5,083		5,083	100%
Total revenues	432,962	434,318	21,328	28,496	454,290	462,814	(8,524)	- <u>2</u> %
Expenses:								
General government and other	293,390	379,263	12,506	-	305,896	379,263	(73,367)	-19%
Special revenue funds	94,196	82,819	-	-	94,196	82,819	11,377	14%
Economic development programs and others	1,679	751	-	-	1,679	751	928	124%
Green energy incentives	3,183	2,350	-	-	3,183	2,350	833	35%
Pension and related				12,630		12,630	(12,630)	<u>-100%</u>
Total expenses	392,448	465,183	12,506	12,630	404,954	477,813	(72,859)	<u>-15%</u>
Changes in net position	40,514	(30,865)	8,822	15,866	49,336	(14,999)	64,335	-429%
Net position - beginning of year, as previously reported	31,723	57,828	22,507	6,641	54,230	64,469	(10,239)	-16%
Change in reporting entity and restatement adjustment		4,760	1,244		1,244	4,760	(3,516)	<u>-74%</u>
Net position - beginning of year, as restated	31,723	62,588	23,751	6,641	55,474	69,229	(13,755)	<u>-20%</u>
Net position - end of year	\$ 72,237	\$ 31,723	\$ 32,573	\$ 22,507	\$ 104,810	\$ 54,230	\$ 50,580	93%

The Department's change in net position increased by \$64.3 million or 429% mostly due to a significant decrease in the general expenses of \$72.9 million; and a minor decrease in total revenues of \$8.5 million.

Total expenses decreased by \$72.85 million or 15%, is mainly due to the decreases in sponsorship expenses that drive the main portion of variance with previous year.

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

## Financial Analysis of the Department's Major funds

#### **Governmental Funds**

Condensed financial information from the balance sheets of governmental funds as of June 30, 2022, and 2021, is as follows (expressed in thousands):

	Governmen	tal Activities	Chang	res
	2022 2021			
Assets				
Total assets - General fund	\$ 209,611	\$ 257,803	\$ (48,192)	-19%
Total assets - Federal	37,693	17,457	20,236	<u>116%</u>
Total assets	247,304	275,260	(27,956)	<u>-10%</u>
Liabilitites				
Total liabilitites - General fund	103,462	195,436	(91,974)	-47%
Total liabilitites - Federal	37,724	17,488	20,236	<u>116%</u>
Total liabilitites	141,186	212,924	(71,738)	<u>-34%</u>
Fund balances				
Nonspendable	658	-	658	100%
Restricted	22,337	-	22,337	100%
Unassigned	83,123	62,336	20,787	33%
Total fund balances	106,118	62,336	43,782	<u>70%</u>
Total liabilitites and fund balances	\$ 247,304	\$ 275,260	\$ (27,956)	-10%

Total fund balance of governmental funds as of June 30, 2022, amounted to \$106.1 million, an increase of \$43.7 million or 70% when compared to \$62.3 million in 2021. Such variance is due to a high reduction in general expenditures due to less sponsorship expense while upholding revenue inflow within rum production program.

Total assets and total liabilities increase in the federal funds of \$20.2 million or 116% is mainly because the Department received a grant for \$20 million for the purpose of providing energy incentive programs for small business, the remaining unexpended balance as of year-end of \$18.8 million is recorded as unearned revenue.

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

## Net Change in Fund Balances of Governmental Funds

Condensed financial information from the statement of revenues, expenditures, and changes in fund balances of governmental funds as of June 30, 2022, and 2021, is as follows (expressed in thousands):

	Governmen	tal Activities	Changes		
	2022	2021		_	
Revenues:					
Total revenues - General fund	\$ 333,904	\$ 348,398	\$ (14,494)	-4%	
Total revenues - Workforce Innovation					
and Opportunity Act Programs and others	99,058	85,920	13,138	<u>15%</u>	
Total revenues	432,962	434,318	(1,356)	<u>-0.31%</u>	
Expenditures:					
Total expenditures - General fund	\$ 290,122	\$ 378,273	\$ (88,151)	-23%	
Total expenditures - Workforce Innovation					
and Opportunity Act Programs and others	99,058	85,920	13,138	<u>15%</u>	
Total expenditures	389,180	464,193	(75,013)	<u>-16%</u>	
Excess of revenues over (expenditures) and net change					
in fund balances	43,782	(29,875)	73,657	-247%	
Fund balance, at beginning of year	62,336	91,630	(29,294)	-32%	
Change in reporting entity	<u> </u>	581	(581)	<u>-100%</u>	
Fund balance, at beginning of year, as restated	62,336	92,211	(29,875)	<u>-32%</u>	
Fund balance, end of fiscal year	\$ 106,118	\$ 62,336	\$ 43,782	<u>70%</u>	

Governmental funds' net change in fund balance for 2022 amounted to \$43.8 million, mostly because of the decrease in the general fund expenditures since revenues remained comparable. Total revenues for the year amounted to \$432.9 million, which represents a decrease of \$1.4 million or .3%, when compared to \$434.3 million in 2021.

Total expenditure amounted to \$389.2 million which represents a decrease of \$75 million or 16% when compared to 2021. As mentioned above, there was a high reduction in general expenditures due to less sponsorship expense.

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

## **Proprietary Fund Results**

The proprietary fund provides the same type of information found in the government-wide statements but in more detail. During the year ended June 30, 2022, the total net position of the Department's proprietary fund increased by \$10.01 million when compared to prior year. In the revenues, the charges for services decreased \$9.6 million because administrative management fees are no longer charged in the proprietary fund. There was a contribution of \$5.08 million from the Commonwealth used for the cancelation of the mortgage loan. There was a restatement of \$1.2 million because of expenses from previous years were charged to operations.

Positive operations at the end of the previous year led the Department to maintain a positive net position and since operational activities remained similar in the current year business-type activities maintained a steady position during the fiscal year.

### Capital Assets

At the end of June 30, 2022, the Department had a net investment in capital assets amounting to approximately \$68.59 million which includes buildings, building improvements, land, vehicles, and equipment. This amount represents an increase of approximately \$7.5 million when compared to 2021. The increase is mainly due to the cancellation of the mortgage payable paid during fiscal year 2022.

#### Long-term liabilities

Total long-term liabilities as of June 30, 2022, amounted to \$96.7 million and increase of \$1.3 million or 1% when compared to 2021. The Department's long-term liabilities consist of pension plan liability, OPEB liability, voluntary termination accrual and accrued compensated absences. Both the governmental fund and the business-type fund long-term liabilities balances remained comparable to the previous year.

#### **Currently Known Facts**

#### Reorganization of the Department

On July 11, 2018, the Governor signed the Reorganization Plan of the Department of Economic Development and Commerce Execution Act of 2020 (Act No. 141), which implements the Reorganization Plan established on The New Government Act. With this reorganization, the following governmental entities were consolidated with the Department:

- Office of Industrial Tax Exemptions
- Commonwealth of Puerto Rico Regional Center Corporation
- Permits Management Office
- State Office of Energy Policy
- Puerto Rico Trade and Export Company

Management's Discussion and Analysis (Unaudited) – (continued)

June 30, 2022

## Currently Known Facts – (continued)

#### Reorganization of the Department - (continued)

Also, as part of this reorganization, the following governmental entities will remain ascribed until further consolidation within the Department:

- Puerto Rico Tourism Company
- Puerto Rico Industrial Development Company, which shall include, as ascribed, the Puerto Rico Planning Board and the Local Redevelopment Authority for Roosevelt Roads

On May 9, 2019, the Oversight Board acknowledged the above reorganization plan, in its Fiscal Plan for Puerto Rico.

## Retirement System of the Central Government

Under Act No. 106, active employees will be required to contribute a minimum of 8.5% of their compensation to a defined contribution plan. Contributions will be deposited in a separate account for each employee and invested in accordance with certain guidelines. Upon retirement, employees will receive retirement benefits accumulated until the enactment of Act No. 106, with certain limitations, plus benefits accumulated under the defined contribution plan established by said Act. See Note 14.

## Request for Information

This financial report is designed to provide a general overview of the Department of Finance. Questions concerning the information provided in this report or requests for additional financial information should be addressed to the Office of the Secretary, Department of Economic Development and Commerce of Puerto Rico, P.O. Box 192159, San Juan, Puerto Rico, 00919.

# Statement of Net Position

June 30, 2022

	Governmental Activities	Business-type Activities	Total
Assets:			
Cash in commercial bank	\$ 69,855,616	\$ 6,446,775	\$ 76,302,391
Restricted cash in commercial banks	48,022,153	3,337,438	51,359,591
Due from:			
Federal Government	13,183,142	-	13,183,142
Other Governmental entities	12,216,631	17,616,801	29,833,432
Other assets	658,501	-	658,501
Internal balances, net	(3,740,101)	3,740,101	-
Due from Commonwealth of Puerto Rico	103,367,850	-	103,367,850
Lease receivable	-	54,841,393	54,841,393
Capital assets	3,787,703	64,806,630	68,594,333
Total assets	247,351,495	150,789,138	398,140,633
Deferred outflows of resources:			
Pension related	8,636,036	9,865,629	18,501,665
Other postemployement benefits related		101,498	101,498
Total deferred outflows of resources	8,636,036	9,967,127	18,603,163
Liabilities:			
Accounts payable and accrued liabilities	107,220,973	14,763,703	121,984,676
Unearned revenue	18,829,001	-	18,829,001
Due to:			
Subrecipients	10,778,545	-	10,778,545
US Department of Labor	605,074	-	605,074
Commonwealth of Puerto Rico	12,082	-	12,082
Total pension liability:			
Due within one year	348,859	2,552,198	2,901,057
Due in more than one year	38,329,062	51,146,793	89,475,855
Total OPEB liability:			
Due within one year	-	101,499	101,499
Due in more than one year	683,156	1,104,641	1,787,797
Voluntary termination benefits:			
Due within one year	268,484	725,752	994,236
Due in more than one year	1,357,381	1,523,786	2,881,167
Accrued compensated absences:			
Due within one year	1,100,000	144,218	1,244,218
Due in more than one year	2,608,042	<u> </u>	2,608,042
Total liabilities	182,140,659	72,062,590	254,203,249
Deferred inflows of resources:			
Pension related	1,609,339	2,415,237	4,024,576
Lease liability	-	53,705,260	53,705,260
Total deferred inflows of resources	1,609,339	56,120,497	57,729,836
Net position:		<u> </u>	
Net investment in capital assets	3,787,703	64,806,630	68,594,333
Restricted	23,369,866	708,476	24,078,342
Unrestricted (deficit)	45,079,964	(32,941,928)	12,138,036
Total net position	\$ 72,237,533	\$ 32,573,178	\$ 104,810,711
	. <del></del>		

See accompanying notes to the basic financial statements

## Statement of Activities

# For the year ended June 30, 2022

		Program revenue				revenues (expenses) hanges in net position	
	Expenses	Charges for Services - fees, commissions, and others	Operating grants and contributions	Capital grants	Governmental activities	Business-type activities	Total
Functions/programs:							
Governmental activities:							
General government	\$ 293,390,282	\$ 13,145,409	\$ 315,758,926	\$ 5,000,000	\$ 40,514,053	\$ -	\$ 40,514,053
Labor development	94,196,353	-	94,196,353	-	-	-	-
Other federal programs	1,678,515	-	1,678,515	-	-	-	-
Green energy incentives	3,183,333		3,183,333				
Total governmental activities	392,448,483	13,145,409	414,817,127	5,000,000	40,514,053		40,514,053
Business-type activities:							
Rental activities	12,505,770	15,534,942	-	-	-	3,029,172	3,029,172
Operating and administrative		710,375				710,375	710,375
Total business-type activities	12,505,770	16,245,317				3,739,547	3,739,547
Total functions/programs	\$ 404,954,253	\$ 29,390,726	\$ 414,817,127	\$ 5,000,000	\$ 40,514,053	\$ 3,739,547	\$ 44,253,600
General revenue:							
Contributions from the Commonwealt	h of Puerto Rico					5,082,941	5,082,941
Change in net position					40,514,053	8,822,488	49,336,541
Net position - beginning of year, as previous	ously reported				31,723,480	22,506,609	54,230,089
Restatement adjustment						1,244,081	1,244,081
Net position - beginning of year, as restate	ed				31,723,480	23,750,690	55,474,170
Net position - end of year					\$ 72,237,533	\$ 32,573,178	\$ 104,810,711

See accompanying notes to the basic financial statements

# Balance Sheet - Governmental Funds

June 30, 2022

Assets:	General Fund	Federal Programs Fund	Total
Cash in commercial banks	\$ 69,855,616	\$ -	\$ 69,855,616
Cash in commercial banks - restricted	24,323,979	23,698,174	48,022,153
Due from:			
Federal government , net	-	13,183,142	13,183,142
Other Governmental entities	11,404,936	811,695	12,216,631
Due from Commonwealth of Puerto Rico	103,367,850	-	103,367,850
Other assets	658,501		658,501
Total assets	209,610,882	37,693,011	247,303,893
Liabilities and fund balances (deficit):			
Liabilities:			
Accounts payable and accrued liabilities	101,585,152	5,635,821	107,220,973
Unearned revenue	-	18,829,001	18,829,001
Due to:			
US Department of Labor	-	605,074	605,074
Other Governmental entities	-	12,082	12,082
Subrecipients	-	10,778,545	10,778,545
Internal balances	1,877,054	1,863,047	3,740,101
Total liabilities	103,462,206	37,723,570	141,185,776
Fund balances:			
Nonspendable - other assets	658,501	-	658,501
Restricted	22,336,992	-	22,336,992
Unassigned (deficit)	83,153,183	(30,559)	83,122,624
Total fund balance (deficit)	106,148,676	(30,559)	106,118,117
Total liabilities and fund balances	\$ 209,610,882	\$ 37,693,011	\$ 247,303,893

# Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position

June 30, 2022

Total fund balance of governmental funds	\$	106,118,117
Amounts reported for governmental activities in the statement of net position are different than the amounts reported in the governmental funds because:		
Capital assets used in governmental activities are not current financial resources and,		
therefore, are not reported in the funds		3,787,703
Deferred outflows of resources, pension related		8,636,036
Total pension liability		(38,677,921)
Total OPEB liability		(683,156)
Deferred inflows of resources, pension related		(1,609,339)
Accrued compensated absences liability is not paid with current financial		
resources and, therefore, not reported in the fund financial statements		(3,708,042)
Voluntary termination benefits liability is not paid with current financial		
resources and, therefore, not reported in the fund financial statements	_	(1,625,865)
Net position of governmental activities	\$	72,237,533

# Statement of Revenue, Expenditures and Changes in Fund Balances – Governmental Funds

# Year ended June 30, 2022

		Federal	
	General	Programs	
	Fund	Fund	Total
Revenue:			
Contributions from Commonwealth of Puerto Rico	\$ 333,644,746	\$ 1,666,999	\$ 335,311,745
Contributions from federal agencies	-	97,391,202	97,391,202
Other income	259,589	<del>_</del>	259,589
Total revenue	333,904,335	99,058,201	432,962,536
Expenditures:			
Program direct	255,607,742	81,966,949	337,574,691
Administrative	20,972,760	14,175,725	35,148,485
Salaries and fringe benefits	13,247,038	2,851,418	16,098,456
Capital outlay	294,836	64,109	358,945
Total expenditures	290,122,376	99,058,201	389,180,577
Excess of revenue over			
expenditures and net change in fund balances	43,781,959		43,781,959
Fund balances (deficit)— beginning of year	62,366,717	(30,559)	62,336,158
Fund balances (deficit)— end of year	\$ 106,148,676	<u>\$ (30,559)</u>	\$ 106,118,117

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances – Governmental Funds to the Statements of Activities

# Year ended June 30, 2022

Net changes in fund balances - total governmental funds	\$ 43,781,959
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the statement of activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.	
Capital outlays 358,945	
Less depreciation (306,005) Subtotal	- 52,940
Compensated absences expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds	(24,449)
Voluntary termination expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds	(523,644)
Deferred outflows expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds	(2,384,693)
Pension expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds	(391,669)
OPEB expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds	49,359
Deferred inflows expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds	(90,271)
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as	
expenditures in governmental funds	44,521

See accompanying notes to the basic financial statements

Change in net position of governmental activities

\$40,514,053

# Statement of Net Position – Proprietary Funds

# June 30, 2022

	Administration Fund
Assets:	
Current assets:	
Cash in commercial banks	\$ 6,446,775
Restricted cash in commercial banks	3,337,438
Due from other governmental entities	17,616,801
Lease receivable	6,169,764
Internal balance	3,740,101
Total current assets	37,310,879
Noncurrent assets:	
Capital assets	64,806,630
Lease receivable	48,671,629
Total assets	150,789,138
Deferred outflows of resources:	
Pension related	9,865,629
Other postemployment benefits related	101,498
Total deferred outflows of resources	9,967,127
Total assets and deferred outflows of resources	160,756,265
Liabilities:	
Current liabilities:	14 772 702
Accounts payable and accrued liabilities	14,763,703
Total pension liability	
Due within one year	2,552,198
Due in more than one year	51,146,793
Total OPEB liability	
Due within one year	101,499
Due in more than one year	1,104,641
Voluntary termination benefits	
Due within one year	725,752
Due in more than one year	1,523,786
Accrued compensated absences	
Due within one year	144,218
Total liabilities	72,062,590
Deferred inflows of resources:	
Pension related	2,415,237
Lease liability	53,705,260
Total deferred inflows of resources	56,120,497
Net position:	
Net investment in capital assets	64,806,630
Restricted for tenants deposits and other	708,476
Unrestricted (deficit)	(32,941,928)
Total net position	32,573,178
Total liabilities, deferred inflows of resources and net position	\$ 160,756,265
ampanying notes to the basis financial statements	

See accompanying notes to the basic financial statements

# Statement of Revenues, Expenses and Change in Net Position – Proprietary Funds

# For the year ended June 30, 2022

	Ad	ministration Fund
Operating revenue:		
Rent revenues	\$	13,167,405
Other revenues		710,375
Interest income		2,367,537
Total operating revenue	_	16,245,317
Operating expenses:		
Salaries and fringe benefits		2,761,518
Office and administrative		3,816,737
Pension cost		2,903,419
Depreciation		3,024,096
Total operating expenses	-	12,505,770
Operating income		3,739,547
Non-operating revenue - Contribution from the Commonwealth of Puerto Rico	_	5,082,941
Net change in net position		8,822,488
Net position, at beginning of year, previously reported		22,506,609
Restatement adjustment		1,244,081
Net position, beginning of year, as restated		23,750,690
Net position, end of year	\$	32,573,178

# Statement of Cash Flows – Proprietary Funds

# For the year ended June 30, 2022

	Ad	ministration Fund
Cash flows from operating activities:		
Cash received from rental revenues	\$	12,146,197
Cash paid for expenses other than payroll		(11,941,019)
Cash paid for payroll and related costs		(5,655,537)
Other revenues		2,367,537
Net cash used in operating activities		(3,082,822)
Cash flows from noncapital financing activities:		
Receipts from other funds		12,831,784
Intergovermental contributions		5,082,941
Net cash used provided by noncapital financing activities		17,914,725
Cash flows from capital and related financing activities:		
Mortgage loan payments		(10,382,860)
Acquisition of capital assets		(46,103)
Net cash used in capital and related financing activities		(10,428,963)
Net change in cash		4,402,940
Cash and restricted cash, beginning of year		5,381,273
Cash and restricted cash, end of year	\$	9,784,213
Reconciliation of operating income to net cash provided by operating		
activities:		
Operating income	\$	3,739,547
Adjustment to reconcile operating income to net cash used in operating activities:		
Depreciation		3,024,096
Lease amortization		91,417
Changes in operating assets and liabilities:		
Accounts receivable		(595,449)
Other assets		172,256
Total pension liability		(449,279)
Lease receivable		4,768,978
Deferred outflows of resources		776,452
Accounts payable and accrued liabilities		(8,296,540)
Voluntary termination benefits		(136,909)
Other postemployment benefits		(152,412)
Accrued compensated absences		(23,930)
Deferred inflows of resources - lease related		(5,996,527)
Deferred inflows of resources - pension related		(4,522)
Net cash used in operating activities	\$	(3,082,822)

#### Notes to Basic Financial Statements

June 30, 2022

#### Note 1 - Governmental Environment

## **Organization**

The Department of Economic Development and Commerce (the Department), and the Office of the Secretary of Economic Development and Commerce (the Secretary), and its director, were created by The Reorganization Plan No. 4 of June 22, 1994, as amended (the Reorganization Plan). The Department is responsible for implementing Puerto Rico's public policy on economic development in the various entrepreneurial sectors of manufacturing, commerce, tourism, services, the cooperative monument, and others. The Reorganization Plan also attached the Economic Development Administration to the Department, as an operating component. Thereafter, Act No. 203, of December 29, 1997, was enacted to transfer all functions, powers, and duties of the Economic Development Administration to the Industrial Development Company and incorporate it into the Reorganization Plan.

Act No. 171 of October 2, 2014 was enacted to incorporate the Labor Development Program, the Film Industry Development Program, and the Youth Development Program under the Department, repealing certain other laws under which those activities were previously carried. Under Act No. 171, all employees, and assets of the three programs were transferred to the Department.

#### <u>Labor Development Program</u>

The Labor Development Program's (formerly, the Labor Development Administration) (LDP) main activity is the administration of federal funds received from the US Department of Labor, especially from the Workforce Innovation Opportunity Act Program (WIOA). The purpose of WIOA funds is to increase the employment, retention, earnings, and occupational skill attainment of US workers, particularly those individuals with barriers to employment. WIOA programs administered by the LDP are: Adult Program, Youth Activities Program, and Dislocated Worker Formula Grants.

#### Film Industry Development Program

The Film Industry Development Program (formerly the Corporation for the Development of the Arts, Science, and Film Industry of Puerto Rico) (FIDP) was created for the development of the arts and the film industry in Puerto Rico. Through this program, the Department provides incentives to the film industry to produce movies and for the development of the film industry within Puerto Rico by means of financing, donations, tax incentives, tax credits, among other. Its revenues consist of legislative appropriations, charges for services, consisting of a 1% application fee of the Puerto Rico production expenditures of film projects applying for tax benefits under Act No. 27 of 2011, and government appropriations related to the collections from the sales and use tax.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 1 - <u>Governmental Environment – (continued)</u>

## Youth Development Program

The Youth Development Program (formerly the Office of Youth Affairs) (YDP) was created to facilitate the training, employment, entertainment, and spiritual recreation of the Puerto Rican youth. By understanding the need for a coordinated and comprehensive attention to this sector of the population, young people play as framers to the future of the economic development of Puerto Rico. YDP integrates young people in the economic development of Puerto Rico through the programs: "Juvempleo" and micro-enterprises.

## Business Development Office Program

The Business Development Office Program is responsible for the compliance with Act No. 73-2008, approved on May 28, 2008, as amended, known as "Law of Economic Incentives for the Development of Puerto Rico" ("Act 73"). Act 73's purpose is to promote the industrial, economic and social development of the Island in alignment with the new challenges presented by a globalized economy. This, together with a new vision and new strategies of development, is one of the tools that this administration has to stand out local economy and achieve a profound transformation in Puerto Rico.

On July 11, 2018, the Governor of the Commonwealth of Puerto Rico (the Commonwealth) signed Act 141, which transfers the *Oficina Exención Contributiva Industrial* (OECI), *Oficina de Permisos* (OGPe) and Política Pública Energética (PPE) to the Department of Economic Development and Commerce (DEDC).

#### The Public Energy Policy Program (PEPP)

The Public Energy Policy Program (PEPP) of the Department of Economic Development and Commerce is responsible for developing and promulgating the public energy policy of the Government of Puerto Rico, by virtue of Law No. 141 of July 11, 2018, also known as the Law on the Execution of the Reorganization Plan of the Department of Economic Development and Commerce, of 2018. Among its many functions, it is responsible for managing and operating different federal programs, including the Weatherization Assistance Program (WAP), the State Energy Program (SEP) and the State Program of the Green Energy Fund, with the main purpose of promoting energy efficiency and introducing renewable energies to Puerto Rico's electricity grid. Under Law 17-2019, it is intended to mitigate Puerto Rico's dependence on centralized fossil fuel plants and optimize the available energy resources to build resilience and, ultimately, make it easier for the island to obtain 100% of its energy from renewable sources by 2050.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 1 - <u>Governmental Environment – (continued)</u>

#### The Office of Permit Management (OGPe)

The Office of Permit Management (OGPe) was created under Law 161 of December 1, 2009, also known as the "Law for the Reform of the Permit Process of Puerto Rico." This law establishes that the OGPe will be the office in charge of issuing final determinations and permits, licenses, inspections, certifications and any other authorization or procedure that is necessary to meet the requests of citizens. All to facilitate and promote the integral, economic, social and sustainable physical development of Puerto Rico that will result in the growth of more, better and diverse industries and the creation of jobs in the private sector.

#### The Office of Incentives Codes (OECI)

The Office of Incentive Codes (previously Tax Exemption Office) was created to supervise the compliance of the terms and conditions of incentives that forgo tax revenues to companies that establish their operations in Puerto Rico. The Office of Incentive Codes evaluates the incentives and measures the return on investments (ROI) and maintains recent data of the return by economic sector. In addition, this office facilitates the analysis of the incentives to determine if they will be held, modified, or discontinued due to being obsolete or resulting in a negative return.

The following Acts were enacted to provide incentives with the purpose of making Puerto Rico competitive:

Act No. 60 – Effective on July 1, 2019, the Commonwealth enacted Act No. 60-2019 known as the Puerto Rico Incentives Code (the Incentives Code), which compiles all current and outstanding tax incentives laws into a single code. Qualifying industries such as scientific research and development, manufacturing operations, export services, financial and insurance services, green and efficient energy production, recycling businesses, technology, film, agriculture, hospital facilities, hotels and related tourist activities are eligible to apply for certain preferential tax rates, tax credits, cash grants, and full or partial exemptions from income, property, municipal, and other taxes.

Aiming to codify incentives granted for diverse purposes throughout decades in one code and foster economic development more effectively, the Incentives Code establishes a Return on Investment (ROI) methodology as a measurement tool to grant tax incentive benefits. From January 1, 2020, all tax incentive applications are submitted under the Incentives Code. However, the previous incentives issued under provisions from deprecated acts are still subject to the provisions of the acts they were issued under.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 1 - Governmental Environment – (continued)

#### The Office of Incentives Codes (OECI) – (continued)

The Incentives Code adopts a legal and administrative framework for the application, evaluation, and grant or denial of incentive benefits by the Commonwealth. The following are some of the standard terms and benefits provided by the Incentives Code to eligible businesses and individuals:

- 4% fixed income tax rate on eligible income
- 75% exemption on property taxes
- 50% exemption on municipal taxes
- research and development tax credits of up to 50%

Pursuant to Act No. 60, all economic incentives are centralized in the Department. The following funds are presented in the basic financial statements as part of governmental funds:

- The Special Fund for Economic Development (SFED) was created through Act No. 8 dated January 24, 1987, amended with Act No. 135 dated January 1, 1998. It was created to strengthen and enhance Puerto Rico's economic development through economic incentive grants to private enterprises. Funding is sourced by contributions made by the Commonwealth, which are budgeted every fiscal year as part of the Commonwealth's general fund budget process.
- The Special Incentives Fund (SIF) was created through Act No. 381 of May 8, 1951, to enhance
  Puerto Rico's economic development through economic incentive grants to private enterprises.
  Funding is sourced by contributions made by the Commonwealth through the approval of
  legislative resolutions and the Special Fund for Economic Development (SFED). The Fund did
  not receive any funding directly from the Commonwealth.
- The Rums of Puerto Rico (ROPR) Fund was created through Act No. 1 of January 1, 2011, as amended. It was created to encourage the production and promotion of the Puerto Rican rum, including, and without limitation, promoting and marketing the rum of Puerto Rico in foreign markets, promoting the investment in infrastructure of agricultural, industrial or commercial projects necessary for the development of the rum industry of Puerto Rico, to support participants of the local rum industry by granting incentives for production, marketing and promoting incentives for construction and infrastructure improvements, including incentives to subsidiaries and/or affiliates of such participants for use in benefit of the local industry, with the objective of increasing the funds allocated annually for that purpose by the Commonwealth.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 1 - <u>Governmental Environment – (continued)</u>

#### The Office of Incentives Codes (OECI) – (continued)

Additionally, Section 7652 of Title 26 of the United States Internal Revenue Code provides that all excise taxes collected on rum imported into the United States which has been produced in Puerto Rico shall have been "covered-over" or transferred to the Commonwealth. The Commonwealth uses the transferred funds to finance infrastructure and public work programs, support its expenditures, preserve and improve the environment by protecting vital ecosystems, market and promote efforts of the Puerto Rican rums in the United States, and support the development of the science and technology industry, among other uses related to the socioeconomic development of Puerto Rico. The source of funding for the ROPR fund is provided by legislative appropriations from the Commonwealth.

- Act No. 20 of January 17, 2012, known as the "Act to Promote the Export Services" Incentive Act for the exportation of services (consolidated into Act No. 60). The purpose of Act No. 20 is to develop Puerto Rico as a center of international services. Also, the Act promote the permanence and return of local professionals and attract foreign capital achieving the way an economic development for Puerto Rico. As of January 1, 2020, Act 20 was replaced by Act No. 60.
- Act No. 22 of January 17, 2012, known as the "Individual Investors Act" The purpose of this incentive is to promote that individual who are not residents of Puerto Rico in the last 15 years and held investments on or outside of United States establish a residence in Puerto Rico. To incentive the transfer of these individuals to Puerto Rico, this Act totally exempts the payment of income tax in Puerto Rico of the passive income accrued by these individuals with respect to their investments. In addition, the long-term capital gains are exempt of income taxes. As of January 1, 2020, Act 22 was replaced by Act No. 60.
- Act No.14 of 2017 known as the "Incentive Act for the Retention and Return of Medical Professionals". The doctor who has a decree under this law will be subject to a fixed tax rate of 4% over their income from medical services. In addition, they can make voluntary contributions after the payment of income tax until 25% of net income in retirement plans (Keogh) or 25% of their income in corporate retirement plans. As of July 1, 2020, Act 14 was replaced by Act No. 60.
- Act No. 27 of 2011 known as the "Economic Incentives for the Puerto Rico Film Industry" See previous reference to the Film Industry Development Program. As of January 1, 2020, Act 27 was replaced by Act No. 60.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 1 - <u>Governmental Environment – (continued)</u>

#### The Office of Incentives Codes (OECI) – (continued)

• Act No. 73 of 2008 known as the "Economic Incentives for Puerto Rico Development Act" - (consolidated into Act No. 60, and until that date administered by Puerto Rico Industrial Development Company "PRIDCO") – The Industrial Incentive Act was established to help promote economic development in Puerto Rico, improve the local industry and attract foreign investment by providing numerous tax incentives to businesses that are engaged in eligible activities in Puerto Rico. As of January 1, 2020, Act 73 was replaced by Act No. 60.

## Puerto Rico Trade and Export Company

Effective July 1, 2020, the transition process to merge the Puerto Rico Trade and Export Company (the Company) into the Department of Economic Development and Commerce was fulfilled as per the provisions of Act No. 141 known as the "Department of Economic Development and Commerce Reorganization Plan Implementation Act 2018". In accordance with Act 141, the Company is an operational entity, which is defined as a governmental entity that will remain a public corporation ascribed to the Department of Economic Development and Commerce, until the Secretary of the Department of Economic Development and Commerce certifies that the corresponding transition process was fulfilled and whose amendments to the enabling laws contained in the Act will be in suspense until the date of the aforementioned certification from the Secretary to the Governor and the Legislative Assembly indicating that the process was completed and at which point the Company will become a merged entity. The request for certification was sent by the Department on June 24, 2022 to the Secretary of the Governor, however, the final approval has not yet been received as of the date that these financial statements were available to be issued.

The Company was created on December 28, 2003 under Law No. 323. The Company has the responsibility to promote the highest efficiency in the services provided to the commercial sector, with emphasis on small and medium-sized enterprises, and the export of products and services from Puerto Rico to other countries to strengthen the economy of the Commonwealth and promote the creation and retention of employments.

#### **Governmental Instrumentalities**

The Department also oversees several governmental instrumentalities that include agencies and public corporations focused on different economic sectors and initiatives to achieve its public policy goals. Each instrumentality is a component unit of the Commonwealth of Puerto Rico (the Commonwealth) and responds to the Secretary in administrative matters only, as stipulated by the Reorganization Plan.

#### Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 1 - <u>Governmental Environment – (continued)</u>

#### Governmental Instrumentalities – (continued)

The following instrumentalities are defined as operational components created by independent laws:

## **Industrial Agencies**

- Economic Development Administration operates under Act No. 203 of December 29, 1997.
- Puerto Rico Industrial Company (PRIDCO) operates under Act No. 188 of May 11, 1942, as amended.
- Puerto Rico Tourism Company (PRTC) operates under Act No. 10 of June 18, 1970, as amended.
- Horse Racing Sport & Industry Administration (HRSIA) operates under Act No. 83 of July 2, 1987.
- Office of Industrial Tax Exemption (OITE) operates under Act No. 73 of May 28, 2008, as amended.
- Program of Energetic Public Policy (PPE) operates under Act No. 141 of July 11, 2018.

#### Regional Development Agencies

- Puerto Rico Land Administration (PRLA) operates under Act No. 13 of May 16, 1962, as amended.
- Local Redevelopment Authority Roosevelt Roads (LRA-RR) operates under Act No. 508 of September 29, 2004, as amended.
- Puerto Rico Convention District Authority (PRCCDA) operates under Act No. 351 of September 2, 2000, as amended.
- Port of the Americas operates under Act No. 171 of August 11, 2002, as amended.
- Puerto Rico Cooperative Development Commission (PRCDC) operates under Act No. 247 of August 10, 2008 as amended.
- Ponce Ports Authority (PPA) Act No. 240 of 2011.

#### Note 2 - Basis of Presentation and Summary of Significant Accounting Policies

The accounting policies of the Department conform to accounting principles generally accepted in the United States of America (US GAAP) for governments, as prescribed by the Government Accounting Standards Board (GASB).

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

The accompanying basic financial statements present the financial position of the Department, the results of its operations and its various funds, the changes in fund balances, and the cash flows of the business type fund. It does not intend to and does not present fairly the financial position and changes in financial position of the Commonwealth in conformity with accounting principles generally accepted in the United States of America. The basic financial statements are presented as of June 30, 2022 and for the year then ended.

# **Financial Reporting Entity**

The Department includes all funds and functions that have been determined to meet the requirement for inclusion in the Department's financial reporting entity. The Department has considered all potential component units for which it is financially accountable, other organizations which are fiscally dependent on the Department, and the significance of their relationship with the Department is such that exclusion would be misleading or incomplete.

GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing an organization's governing body voting majority and the ability of the State to impose its will over that organization or the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Department. Based on the above criteria, there are no potential component units that should be included in the basic financial statements.

## Basis of Presentation

#### Government-Wide and Fund Financial Statements

Government-Wide Financial Statements - The statement of net position and the statement of activities report information of all the activities of the Department. The effect of interfund balances has been removed from the government-wide statement of net position, except for the residual amounts due between governmental and business-type activities. Interfund charges for services among functions of the government-wide statement of activities have not been eliminated. The Department's activities are distinguished between governmental and business-type activities. Governmental activities are generally supported by intergovernmental revenue and certain taxes are reported separately from business-type activities, which rely to a significant extent on rent revenue.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

Basis of Presentation – (continued)

## Government-Wide and Fund Financial Statements – (continued)

The statement of net position presents the Department's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in three categories:

- Net investment in Capital Assets This component of net position consists of capital assets net
  of accumulated depreciation, reduced by the outstanding balance of mortgages or other
  borrowings directly attributable to the acquisition, construction, or improvement of those
  assets.
- Restricted Net Position This component of net position consists of restricted assets and
  deferred outflows of resources reduced by related liabilities and deferred inflows of
  resources. Generally, a liability relates to restricted assets if the asset results from a resource
  flow that also results in the recognition of a liability or if the liability will be liquidated with
  the restricted assets supported. Restricted assets result when constraint placed on those
  assets use is either, externally imposed by creditors, grantors, contributors, and the like, or
  imposed by law through constitutional provisions or enabling legislation.
- Unrestricted Net Position This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

When both restricted and unrestricted resources are available for use, it is the Department's policy to use restricted resources first, and then unrestricted resources as they are needed.

The accompanying statement of activities presents the Department's results of operations by showing how the net position (deficit) changed during the fiscal year. The statement presents the cost of each function/program as well as the extent to which each of the Department's functions, programs or other services either contributes to or draws from the Department's general revenues.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

Basis of Presentation – (continued)

### Government-Wide and Fund Financial Statements – (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenue. Direct expenses are those that are clearly identifiable within a specific function or segment. Program revenues include (i) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (ii) management fees charged to the operational components for administrative services. Other items not meeting the definition of program revenues are instead reported as general revenues.

Programs' revenues are generated directly from a program itself or may come from parties outside the Department. In the statement of activities, program revenues reduce the costs (expenses) of the function/program to arrive at the net cost of the function/program that must be financed from the Department's general revenues.

The accompanying statement of activities reports the following categories of program revenues:

- Charges for Services These revenues generally consist of exchange or exchange-like transactions involving charges to customers or applicants who purchase, use, or directly benefit from the goods, services or privileges provided, or are otherwise directly affected by the services. These revenues include fees charged to its operational units, which are component units of the Commonwealth, for administrative functions, as well as rental revenue from operating leases of commercial properties. This rental revenue recognizes revenue as earned during the term of lease. The rent receivable is presented as the unpaid balance less the allowance for uncollectible accounts.
- Program-Specific Operating Grants and Contributions These revenues consist of transactions that are either mandatory or voluntary non-exchange transactions with other governments that restrict the resources for use in a particular program. Operating grants and contributions consist of resources that are required to be used to finance the costs of operating a specific program or can be used either for operating or capital purposes of a specific program. Restricted operating grants and contributions are program revenues because they are specifically attributable to a program and reduce the net expense of that program to the Department. They are reported net of estimated uncollectible amounts.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Basis of Presentation – (continued)

#### Government-Wide and Fund Financial Statements – (continued)

• Capital Grants and Contributions - These revenues consist of assets or resources that are restricted for capital purposes, such as purchasing, constructing, or renovating capital assets associated with a specific program. These funds represent income that directly supports a specific initiative.

Governmental Fund Financial Statements – Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

The financial activities of the Department that are reported in the accompanying basic financial statements have been classified into governmental and proprietary funds. Major funds are determined using a predefined percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenue, or expenditures/expenses of either the fund category or the governmental and proprietary funds combined. The nonmajor funds are combined in a single column in the fund financial statements.

## **Governmental Funds**

Governmental funds focus on the sources and uses of funds and provide information on near-term inflows, outflows, and balances of available resources.

The Department reports the following governmental funds:

• General Fund – This fund is used to account for and report all financial resources received and used for those services traditionally provided by a government, except for those required to be accounted for and reported in another fund. The financial resources received and used in this fund mostly include budgeted resources (such as charges for services), as approved by the Commonwealth Legislature and as adjusted for timing and basis of accounting differences, and other financial resources outside the General Fund budget such as: federal funds, other special revenue and general-type funds.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

Basis of Presentation – (continued)

<u>Governmental Funds – (continued)</u>

Federal funds include the following:

- Workforce Innovation and Opportunity Act (WIOA) Program Fund Accounts for funds related to the WIOA Programs aimed to reform federal job training programs and create a new, comprehensive workforce investment system.
- Weatherization Assistance Program Fund (WAP) Accounts for funds that are used to improve the energy performance of dwellings families in need, using the most advanced technologies and testing procedures available in the housing industry.
- State Energy Program Fund (SEP) Accounts for funds received to promote innovative approaches for local clean energy development that will reduce energy bills for families and businesses, protect the environment by reducing carbon emissions, and increase our energy security.
- Puerto Rico Federal Contracting Center Fund (FECC) Accounts for funds that are used to assist local businesses to sell their products and services to the Federal Government.

In accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the classification of fund balance is based on the extent to which the Department is bound to observe constraints imposed upon the use of resources in governmental funds. The classifications are as follows:

- *Non-Spendable* Amounts that are not in a spendable form or are legally or contractually required to be maintained intact.
- *Restricted* Amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for a specific purpose.
- Committed Amounts that are constrained for specific purposes that are internally imposed by the government's formal action at the highest level of decision-making authority and do not lapse at year-end. The highest level of decision authority for the Department is the Secretary, and the formal action is the passage of a law specifying the purposes for which amounts can be used.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Basis of Presentation – (continued)

## Governmental Funds – (continued)

- Assigned includes fund balance amounts that are constrained by the Department and are intended to be used for specific purposes that are neither considered restricted or committed.
- Unassigned is the residual classification for the General Fund. In a governmental fund other
  than the General Fund, a negative amount indicates that the expenditures incurred for a
  specific purpose exceeded the amounts in the fund that are restricted, committed, and
  assigned to that purpose.

The Department uses restricted amounts first when both restricted and unrestricted fund balances are available, unless there are legal documents/contracts that prohibit doing this, such as a grant agreement, the Department would first use committed, then assigned, and lastly unassigned amount of unrestricted fund balance when expenditures are made.

The Department does not have a formal minimum fund balance policy.

### Proprietary Fund

This fund accounts for those activities, which are financed and operated in a manner similar to private business enterprises. Management intends to recover, primarily through user charges, the cost of providing goods or services to its operational components.

The following business-type activities of the Department is reported as major proprietary fund:

• *Administration Fund* – The Administration Fund accounts for and reports the management services provided to its operational components as well as the administration of rental properties as a result of the merger previously described in Note 1.

#### Measurement Focus and Basis of Accounting

Government-Wide Financial Statements – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements have been met.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Basis of Presentation – (continued)

## Measurement Focus and Basis of Accounting – (continued)

Governmental Fund Financial Statements – The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available.

Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay the liabilities of the current period. For this purpose, the Department considers revenues to be available if they are collected within 90 days after the end of the fiscal year. Principal revenue sources are recorded in the accounting period in which they are expended. Intergovernmental revenues, representing annual appropriations from the Commonwealth are recorded when measurable and available.

Expenditures generally are recorded when the liability is incurred, as under accrual accounting. Modifications to the accrual basis of accounting include the following:

- Employees vested annual vacation are recorded as expenditures when matured. The unmatured amount of accumulated annual vacation and unpaid on June 30, 2022 is reported only in the government-wide financial statements.
- General capital asset acquisitions are reported as expenditures (capital outlays) in governmental funds.
- Other expenses that do not require the use of current financial resources are reported only in the government-wide financial statements.

A summary reconciliation of the difference between total fund balance as reflected in the governmental funds balance sheet and net position of governmental activities as shown on the government-wide statement of net position is presented in an accompanying reconciliation of the balance sheet of governmental funds to the statement of net position.

A summary reconciliation of the difference between net change in fund balance as reflected in the governmental funds statement of revenue, expenditures, and changes in fund balance and change in net position in the statement of activities of the government-wide financial statements is presented in the accompanying reconciliation of revenue, expenditures, and changes in fund balances of governmental funds to the statement of activities.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Basis of Presentation – (continued)

## Measurement Focus and Basis of Accounting – (continued)

Business type Fund Financial Statements – The basic financial statements of the business type funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide statements described above. The business type fund accounts for those activities for which the intent of management is to recover, primarily through fees charged and, the cost of providing goods or services to its operational components.

Business type funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing the services that correspond to the business type fund's principal ongoing operations. Operating revenues are generated from rent revenue. Operating expenses include the operational components of the Department's related expenses, and all general and administrative expenses, among others. Revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

## **Use of Estimates**

The Department has made certain estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with US GAAP. Actual results could differ from those estimates.

#### Cash

For deposits, custodial credit risk is the risk that in the event of bank failure, the Department's deposits may not be recovered. Under Puerto Rico statutes, public funds deposited in commercial banks must be fully collateralized for the amounts deposited in excess of federal depository insurance generally provided by the Federal Deposit Insurance Corporation (FDIC). All securities pledged as collateral are held by the Secretary of the Treasury of the Commonwealth, but not in the Department's name. The custodial credit risk, the availability, and recoverability of cash is evaluated continuously by the Department.

The Department is required, by law, to deposit funds only in institutions approved by the Puerto Rico Treasury Department, and such deposits required to be kept in separate accounts in the name of the specific Program.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Cash – (continued)

The Puerto Rico Commissioner of Financial Institutions requires that Puerto Rico's private financial institutions deposit collateral securities to secure the deposits of the Commonwealth and all other governmental entities in each of these institutions. The amount of collateral securities to be pledged for the security of public deposits must be established by the rules and regulations promulgated by the Commissioner of Financial Institutions.

As provided by the General Fund Budget Resolution and the State Special Funds Resolution, any unencumbered previous-year balance of non-current allocations cannot longer be obligated. Any proposal to use said funds from previous years must be submitted through budget requests for the evaluation of the Financial Oversight and Management Board. In addition, as a general rule, previous year balances from the General Fund accounts should be closed and forwarded to the Puerto Rico Treasury Department.

In the event, the Department regains access to those funds, through the approval of the Oversight Board, the amount recovered will be presented as a change in estimate in the Statement of Activities and Statement of Statement of Revenues, Expenditures, and Changes in Fund Balances. As of June 30, 2022, the Department has no unencumbered previous-year balance of non-current allocations from the General Fund. This amount is the best estimate based on current facts and circumstances, however, due to the novel nature of this requirement, the Department's estimate may change in the near term.

## Due from (Accounts Receivables)

Due from consist of accounts receivable which represent principally 1) US Department of Labor receivable owed to the Department for the reimbursement of expenditures incurred pursuant to federally funded programs; 2) intergovernmental receivable owed to the Department for service provided but not collected at year-end, which are determined based upon past collection experience, historical trends, current economic conditions and the periodic aging of accounts receivable, and 3) rent receivable presented as the unpaid balance less the corresponding allowance for uncollectible accounts for building space operating leases.

The allowance for doubtful accounts is established through provisions recorded as an offset to rental revenue. Write-offs are recorded against the allowance when management believes that collectability is unlikely. The allowance is subject to and may be adjusted in the future because of changes in the economic or market conditions.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### <u>Due from (Accounts Receivables) – (continued)</u>

Governmental activities are generally supported by intergovernmental revenue and certain taxes, while business-type activities rely to a significant extent on rent revenue.

#### Notes Receivable and Allowance for Note Losses

Notes receivables are valued at the outstanding principal balance less an allowance for uncollectable amounts. The Department provides for losses through an allowance for doubtful accounts to the extent revenues from film productions are estimated to be insufficient to cover the outstanding balances. The allowance is increased by a provision for note losses, and reduced by charge-offs, net of recoveries. The Department considers the notes impaired when based on current information or factors (such as payment history, value of collateral, and assessment of the producers' creditworthiness), it is probable that the principal will not be collected. As of June 30, 2022, all notes receivables are fully reserved.

#### **Leases**

The Department adopted GASB No. 87, Leases (GASB No. 87) effective July 1, 2021. GASB No. 87 requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This single model for lease accounting is based on the foundational principle that leases are financing for the right to use an underlying asset and eliminates the distinction between operating and capital leases. GASB No. 87 instructs that leases be recognized and measured using the facts and circumstances that exist at the beginning of the period of implementation or of the earliest period restated.

These lease arrangements consist of non-cancellable leases of buildings and building spaces to private parties. These lease arrangements consist of non-cancellable leases of buildings and building spaces. Management evaluated and concluded that many of these agreements are considered leases within the scope of GASB No. 87, and the adoption of the statement resulted in the Department classifying lease arrangements as financing arrangements. Under GASB No. 87, a lessor is required to recognize a lease receivable and a deferred inflow of resources. Receivables related to lease arrangements are measured at the present value of fixed lease payments expected to be received during the lease term. For leases that were in place at adoption, fixed lease payments were measured over the remaining lease term. The discount rates utilized in the valuation of lease arrangements subject to GASB No. 87 are based on the Department's incremental cost of borrowing at the time of valuation. Deferred inflows of resources related to leases are amortized on a straight-line basis over the remaining

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Leases – (continued)

lease term. The Department continually monitors changes in the circumstances that would require remeasurement of a lease receivable. When certain changes occur that are expected to significantly affect the value of the lease receivable, the lease receivable is remeasured and adjusted.

The adoption of this standard resulted in the recording of a lease receivable within the business-type fund for \$59,610,371, a deferred inflows of resources for \$59,701,787 and recognized rent revenue and operating interest income for \$5,996,527 and \$2,338,201, respectively. These transactions have been excluded from the statement of cash flows.

## **Investment in Film Rights**

Acquisition of distribution film rights, mainly in international markets, are treated as investments pursuant to GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*. Under such agreements the Department has the right to license, exploit, reproduce, distribute, subdistribute, broadcast, perform, exhibit, market, advertise and publicize the motion picture in the territory for non-commercial and commercial broadcast in any form, method or means of delivery including terrestrial, cable, satellite or whatsoever other means of delivery broadcast or exhibition now known or later, on such terms and conditions that the Department or its licensees may elect in the exercise of its sole discretion. The producer will have the right to buy back these rights for the same amount paid by the Department before the motion picture is completed and delivered or if thereafter before the Department makes the first sale of the motion picture.

The Department will first recoup the cost of the film rights and if it enters a profit position, then the Department will share the revenue equally with the producer on a 50%-50% basis. Investment in film rights is carried at the lower of cost or net realizable value. The Department has estimated the fair value of the investment by determining the present value of estimated expected future cash flows. Due to the lack of cash flows from these film rights, the Department has provided a reserve to write down the investment to its net realizable value.

#### **Investment in Equity Interest**

As a financing option to eligible film projects, the Department may invest in preferred units from eligible companies engaged in film projects. As of June 30, 2022, all investment in equity interest is reserved.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### **Restricted Assets**

Funds set aside for a specified purpose are classified as restricted assets because their use is limited for a purpose by applicable agreements or as required by law.

#### Allowance for Uncollectible

The allowance for uncollectible receivables is an amount that management believes will be adequate to absorb possible losses on existing receivables that may become uncollectible based on evaluations of the collectability of the receivables and prior credit loss experience. Because of uncertainties inherent in the estimation process, the related allowance may change in the future. As of June 30, 2022, the Department has an allowance of approximately \$14 million in the business-type fund.

#### Capital Assets

Capital assets include land, building and building improvements, equipment (including software), and vehicles and are reported in the applicable governmental activities and business-type activities in the government-wide financial statements and in the proprietary fund financial statements. Capital assets are defined by the Department as assets which have a cost of \$500 or more at the date of acquisition and have an expected useful life of three or more years. When capital assets are purchased, they are recorded as expenditures in the governmental funds. Capital assets are stated at historical cost. When assets are sold, retired or otherwise disposed of, the cost is removed. Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets range from five to forty years.

All buildings occupied by the Department are recorded as capital assets in the accounting records of other agencies of the Commonwealth. Accordingly, all major modernizations and betterments, if any, done by the Department are charged to expenditures in its fund accounting and reported as expense in the government-wide financial statements when incurred. All other assets used in the governmental operations are accounted for in the government-wide financial statements of net position, rather than in the governmental funds.

GASB No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations addresses accounting and financial reporting principles for pollution (including contamination) remediation obligations, which are obligations to address the current or potential detrimental effects of existing pollution by participating in pollution remediation activities such as site assessments and cleanups. The scope of the statement excludes pollution prevention or control obligations with respect to current obligations, and future pollution activities that are required upon retirement of an asset, such as post-closure care. As of June 30, 2022, management evaluated its responsibilities for environmental and pollution exposures and no contingency exposure was identified.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Accounting for the Impairment or Disposal of Long-lived Assets

The Company follows GASB Statement No. 42, Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries. This Statement establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly, and the event or change in circumstances is outside the normal life cycle of the asset. Management is then required to determine whether impairment of an asset has occurred. Impaired capital assets that will no longer be used by the Department should be reported at the lower of carrying value or fair value. Impairment losses on capital assets that will continue to be used by the Department should be measured using the method that best reflects the diminished service utility of the capital asset.

Impairment of capital assets with physical damage generally should be measured using a restoration cost approach, an approach that uses the estimated cost to restore the capital asset to identify the portion of the historical cost of the capital asset that should be written off.

Based on the Department's management evaluation for capital assets impairment, no impairment loss was identified during the fiscal year ended on June 30, 2022.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position includes deferred outflows of resources, which represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows/inflows of resources have to be reported in the government-wide statement of net position, which are items related to pensions, other postemployment benefit (OPEB), and leases. Pension related items (further disclosed in Note 14), changes in proportional share of contributions and differences between expected and actual experience, are capitalized and recognized over a period equal to the expected remaining working lifetime of active and inactive participants. The net difference between projected and actual earnings on pension plan investments is deferred and recognized over a five-year period. Pension contributions made subsequent to the measurement date are recognized as a reduction of the total pension liability after the next measurement date.

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Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Deferred Outflows/Inflows of Resources – (continued)

In addition to liabilities, the statement of net position and the governmental funds' balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial element represents an acquisition of net position and resources (revenue) until that time. The Department has two captions arising from the accrual basis of accounting that qualifies for reporting in this category, items related to pensions and leases. Because all participants are inactive, there are no deferred inflows for the OPEB benefits. Pension related items (further discussed in the following paragraphs and Note 14), changes in proportional share of contributions, differences between expected and actual experience and changes in actuarial assumptions, are deferred and recognized over a period equal to the expected remaining working lifetime of active participants. Net differences between projected and actual earnings on pension plan investments is deferred and recognized over a five-year period. In relation to leases, deferred inflows of resources are amortized on a straight-line basis over the lease term.

# **Accounting for Pension Costs**

The Department accounts for pension costs under the provision of GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB Statement No. 68, an amendment of Certain Provisions of GASB Statements No. 67 and 68 (GASB Statement 73). Statement No. 73 maintains the "accrual basis" model under Statement 68, where the Total Pension Liability is actuarially determined.

GASB Statement No. 73 requires a liability for pension obligations, known as the Total Pension Liability, to be recognized on the balance sheets of participating employers. Changes in Total Pension Liability are immediately recognized as pension expenses. As Act 106-2017 eliminated all contribution requirements for the pension plan and converted it into a PayGo system, the corresponding actuarial calculation of the total pension liability and related accounts changed to one based on benefit payments rather than contributions.

As a result, the Department recognized a Total Pension Liability and pension expenses, accordingly. As the change to the PayGo system was caused by the impact of legislation and the actuarial calculation changed from one based on contributions to a new one based on benefit payments under the PayGo system, the impact on all corresponding pension related accounts was accounted for prospectively.

Pursuant to the provisions of GASB No. 73, the Department recognizes a pension liability for its proportionate share of the collective pension liability under the Pension Plan, as well as its proportionate share of the collective deferred outflows of resources, collective deferred inflows of

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Accounting for Pension Costs – (continued)

resources, and collective pension expense. The Department's allocation percentage is based on the ratio of the Department's benefit payments to total benefit payments under the Pension Plan. Changes in the total pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in the total pension liability that are recorded as deferred inflows of resources or deferred outflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the average of the remaining service life of all participants including retirees, in the qualified pension plan and recorded as a component of pension expense beginning with the period in which they arose.

## Other Postemployment Benefits Liability

The Department provided other retirement benefits such as postemployment healthcare benefits (collectively referred to as OPEB) for its retired employees in accordance with local law. The Department accounts for OPEB under the provisions of GASB Statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.

This statement measures the total OPEB liability, deferred outflows of resources and deferred inflows of resources, if any, related to the OPEB, and OPEB expense. The information about the fiduciary net position of the Commonwealth and additions to/deductions from the Other Postemployment Benefit Medical Plan of the Commonwealth for Retired Participants of the Employees' Retirement System (the OPEB Plan)'s fiduciary net position have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, the Department recognizes benefit payments when due and payable in accordance with the benefit terms.

#### <u>Interfund Activities</u>

The Department has the following types of inter-fund activities:

Inter-Fund Loans – Represent amounts provided with a requirement for repayment, which
are recorded as "due from" in the lender fund and "due to" in the borrower fund. For
amounts not expected to be collected within a reasonable period of time, inter-fund
receivables/payables are reduced to the estimated realizable value and the amount that is
not expected to be repaid is reported as an operating transfer from the fund that made the
loan.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Interfund Activities - (continued)

- *Inter-Fund Transfers* Represent flows of assets without equivalent flows of assets in return and without a requirement for repayment. These are reported as other financing sources in the fund making transfers and as other financing sources in the fund receiving transfers.
- *Inter-Fund Reimbursements* Represent repayments from the governmental fund responsible for particular expenditures or expenses to the governmental fund that initially paid for them. Inter-fund reimbursement activity has not been eliminated.

## Compensated Absences

Compensated absences include paid time off made available to employees in connection with vacation, sick leave and compensatory time. The liability for compensated absences is reported in the statement of net position. A liability for compensated absences is reported in the fund financial statements only when payment is due.

The liability for compensated absences recorded in the accompanying statement of net position is limited to leave that is attributable to services already rendered and is not contingent on a specific event. The liability includes salary-related costs, which are directly and incrementally related to the amount of salary paid to the employee (such as employer's share of Social Security taxes and Medicare taxes).

On April 29, 2017, the Governor of the Commonwealth signed into law Act No. 26 of 2017 "Law for the Compliance with the Fiscal Plan Act (Act No. 26-2017)" which, among other things, changed the vacation and sick leave accrual formula for all government employees. Under the law, all employees accrued 1.25 days per month of service up to 60 days for vacation leave.

Employees generally accumulate sick leave at a rate of 1 day per month up to an annual maximum of 12 days and an accumulated maximum of 90 days. The Department's employees are entitled to 2.5 days per month up to maximum of 60 days for vacations, and 1.5 days per month up to a maximum of 90 days for sick leave. Vacation and sick leave are recorded as benefits when earned. The estimated values of leave earned by employees that may be used in subsequent years or paid upon termination or retirement are accounted for in the proprietary fund financial statements and the government-wide financial statements as a liability. In the governmental funds, such liability is recorded only for the current portion.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of Presentation and Summary of Significant Accounting Policies – (continued)</u>

#### Compensated Absences - (continued)

Act No. 26-2017 was enacted to modify the existent legal and judiciary framework to be able to comply with the Fiscal Plan approved by the Oversight Board. In addition to accrual modifications, Act No. 26-2017 also altered the liquidation terms. After the enactment of Act No. 26-2017, only compensation of accrued vacation leave, up to 60 days, is paid upon employment termination. To be eligible to receive compensation, an employee must have been employed for at least three months. Accumulated unpaid sickness days are no longer liquidated upon employment termination.

## **Voluntary Termination Benefits**

The Department accounts for voluntary termination benefits in accordance with GASB Statement No. 47, *Accounting for Termination Benefits*. Pursuant to the provisions of GASB Statement No. 47, in financial statements prepared on the accrual basis of accounting, employers should recognize a liability and expense for voluntary termination benefits (for example, early retirement incentives) when the offer is accepted, and the amount can be estimated.

A liability and expense for termination benefits (for example, severance benefits) is to be recognized in the government-wide financial statements when a plan of termination has been approved by those with the authority to commit the government to the plan, the plan has been communicated to the employees, and the amount can be estimated. In financial statements prepared on the modified accrual basis of accounting, liabilities and expenditures for termination benefits should be recognized to the extent the liabilities are normally expected to be liquidated with expendable available financial resources.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for expenditures are recorded to reflect the use of the applicable spending appropriations, is used by the General Fund during the fiscal year to control expenditures. The unencumbered balance of any appropriation of the General Fund at the end of the fiscal year lapses immediately. Appropriations, other than in the General Fund, are continuing accounts for which the Department has authorized that an unspent balance from the prior year be carried forward and made available for current spending.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - <u>Basis of presentation and summary of significant accounting policies – (continued)</u>

#### Claims and Judgments

In the government-wide and proprietary funds financial statements, the Department recognizes an expense and a liability for claims and judgments only when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. The liability for claims and judgments includes all claim adjustment expenses that are incremental (directly related to individual claims). In governmental fund financial statements, an expenditure and a liability are recognized only as liabilities come due for payment.

# **Direct Charges**

Pursuant to and determined by an internal cost allocation plan, certain costs initially are charged to the General Fund and then billed as direct charges to other funds. Revenues from these charges are accounted for in the government-wide statement of activities as general government and in the statement of revenues, expenditures and changes in fund balances as charges for services in the General Fund. The corresponding expenses appear as function/program costs in the statement of activities.

## New accounting principles

The following accounting standards are effective in fiscal year 2022:

• GASB Statement No. 87, Leases. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The provisions of this Statement are effective for reporting periods beginning after June 15, 2021. Refer to Notes 1 and 5 for information regarding the effects of adoption of this Statement in the Department's basic financial statements.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of presentation and summary of significant accounting policies – (continued)</u>

#### New accounting principles – (continued)

- GASB Statement No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. The adoption of this Statement did not have any effect on the Department's basic financial statements since there were no such interest cost transactions.
- GASB Statement No. 93, Replacement of Interbank Offered Rates. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an IBOR. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2020. Earlier application is encouraged. This Statement did not have any effect on the Department's basic financial statements.
- GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32 The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of presentation and summary of significant accounting policies – (continued)</u>

### Future adoption of accounting standards

• relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. This Statement did not have any effect on the Department's basic financial statements.

GASB has issued the following accounting standards that the Department has not yet adopted:

- GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements. The primary objective of this statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged. Management is currently evaluating to conclude if impact would be considered material.
- GASB Statement No. 96, Subscription Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription –based information technology arrangements (SBITA's) for government end users (governments). The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Management is currently evaluating to conclude if impact would be considered material.
- GASB Statement No. 99, Omnibus 2022 The objectives of this Statement are to enhance
  comparability in accounting and financial reporting and to improve the consistency of
  authoritative literature by addressing (1) practice issues that have been identified during
  implementation and application of certain GASB Statements and (2) accounting and financial
  reporting for financial guarantees. The practice issues addressed by this Statement are as
  follows:
  - Classification and reporting of derivative instruments within the scope of Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument.
  - Clarification of provisions in Statement No. 87, *Leases*, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition, and measurement of a lease liability and a lease asset, and identification of lease incentives.

#### Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 2 - Basis of presentation and summary of significant accounting policies – (continued)

### <u>Future adoption of accounting standards – (continued)</u>

- Clarification of provisions in Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset.
- Clarification of provisions in Statement No. 96, Subscription-Based Information Technology Arrangements, related to the subscription based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability.
- Extension of the period during which the London Interbank Offered Rate (LIBOR) is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt.
- Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP).
- Disclosures related to nonmonetary transactions.
- Pledges of future revenues when resources are not received by the pledging government.
- Clarification of provisions in Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, as amended, related to the focus of the government-wide financial statements.
- Terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position
- Terminology used in Statement 53 to refer to resource flows statements.

#### The requirements of this Statement that are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.
- The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of presentation and summary of significant accounting policies – (continued)</u>

#### Future adoption of accounting standards – (continued)

• GASB Statement No. 100, Accounting Changes and Error Corrections—an Amendment of GASB Statement No. 62 - The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

This Statement defines *accounting changes* as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes.

As part of those descriptions, for (1) certain changes in accounting principles and (2) certain changes in accounting estimates that result from a change in measurement methodology, a new principle or methodology should be justified on the basis that it is preferable to the principle or methodology used before the change. That preferability should be based on the qualitative characteristics of financial reporting—understandability, reliability, relevance, timeliness, consistency, and comparability. This Statement also addresses corrections of errors in previously issued financial statements.

This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period.

The requirements of this Statement for changes in accounting principles apply to the implementation of a new pronouncement in the absence of specific transition provisions in the new pronouncement. This Statement also requires that the aggregate amounts of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - Basis of presentation and summary of significant accounting policies – (continued)

#### Future adoption of accounting standards – (continued)

This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. Furthermore, this Statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information (RSI) and supplementary information (SI). For periods that are earlier than those included in the basic financial statements, information presented in RSI or SI should be restated for error corrections, if practicable, but not for changes in accounting principles. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged. Management is currently evaluating to conclude if impact would be considered material.

GASB Statement No. 101, Compensated Absences - The objective of this Statement is to better
meet the information needs of financial statement users by updating the recognition and
measurement guidance for compensated absences. That objective is achieved by aligning the
recognition and measurement guidance under a unified model and by amending certain
previously required disclosures.

This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled.

In estimating the leave that is more likely than not to be used or otherwise paid or settled, a government should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences. However, leave that is more likely than not to be settled through conversion to defined benefit postemployment benefits should not be included in a liability for compensated absences.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 2 - <u>Basis of presentation and summary of significant accounting policies – (continued)</u>

#### Future adoption of accounting standards – (continued)

This Statement requires that a liability for certain types of compensated absences—including parental leave, military leave, and jury duty leave—not be recognized until the leave commences. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used.

This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made.

Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. With respect to financial statements prepared using the current financial resources measurement focus, this Statement requires that expenditures be recognized for the amount that normally would be liquidated with expendable available financial resources. This Statement amends the existing requirement to disclose the gross increases and decreases in a liability for compensated absences to allow governments to disclose only the net change in the liability (as long as they identify it as a net change). In addition, governments are no longer required to disclose which governmental funds typically have been used to liquidate the liability for compensated absences. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged. Management is currently evaluating to conclude if impact would be considered material.

#### Note 3 - Risk Financing

The Department carries commercial insurance to cover property, casualty, theft, tort claims and other losses. Also, carries insurance coverage for death and bodily injuries caused by automobile accidents. This insurance is obtained through the Puerto Rico Automobile Accident Compensation Administration (AACA), a discretely presented component unit of the Commonwealth.

The Department obtains workers' compensation insurance coverage through the State Insurance Fund Corporation, a component unit of the Commonwealth. This insurance covers workers against injuries, disability, or death because of work or employment-related accidents, or because of employment related illness.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 3 - <u>Risk Financing – (continued)</u>

The Department obtains unemployment compensation, non-occupational disability, and drivers' insurance coverage for its employees through various insurance programs administered by the Commonwealth's Department of Labor and Human Resources (DOL). These insurance programs cover workers against unemployment and provide supplementary insurance coverage for temporary disability, or death because of work or employment-related accidents or because of illness suffered as a consequence of their employment. Unemployment compensation, non-occupational disability and drivers' insurance premiums are paid directly to DOL on a cost reimbursement basis.

The Department also obtains medical insurance coverage from several health insurance companies for its employees. Different health insurance coverage and premium options are negotiated each year by the Department of Treasury on behalf of the Department. The Department's current insurance policies have not been cancelled or terminated.

## Note 4 - <u>Custodial Credit Risk</u>

Deposits held in commercial banks are maintained in Puerto Rico and are insured as of June 30, 2022. The carrying amount of the deposits of the Department as of June 30, 2022, consists of the following:

	Carrying		Bank
		Amount	Balance
Governmental activities			
Commercial banks	\$	117,877,769	\$ 119,076,901
Business type activities			
Commercial banks		9,784,213	 9,784,213
Total	\$	127,661,982	\$ 128,861,114

#### Government Development Bank for Puerto Rico

On November 29, 2018, the Government Development Bank for Puerto Rico (GDB) completed a restructuring of certain of its indebtedness pursuant to the Qualifying Modification. Under the Qualifying Modification, holders of claims on account of deposits were exchanged for interest in a newly formed trust created pursuant to the GDB Restructuring Act, known as the Public Entity Trust (the PET). As of June 30, 2022, the Department interest amounted to \$2.2 million.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 4 - <u>Custodial Credit Risk – (continued)</u>

#### **CORCO Fund**

On January 8, 1981, the Commonwealth Oil Refining Company hereinafter named CORCO entered into an agreement with the Government of Puerto Rico in which 24 equal payments in the amount of \$291,667 were to be made to a fund that was to be administered by the Governor of Puerto Rico or whoever the Governor delegated to. The Governor then signed Executive Order 4004-A which designated the Office of Energy as the government entity in charge of the administration of the funds.

After various amendments the funds were to be utilized as follows:

- Accelerated Revamping Program \$638,705
- Waste to Energy Project/Eco Futures Caribe \$2,000,000
- Institutional Conservation Program \$4,116,376

As of June 30, 2022, the remaining funds being administered by the Office of Energy include a certificate of deposit amounting to \$2,998,776 for which a custodial credit loss of the same amount has been recorded in the financial records of the Energy Office.

#### Note 5 - Receivables and Allowance for Uncollectible Accounts

#### Due from Commonwealth

Amounts due from the Commonwealth of Puerto Rico in governmental activities as of June 30, 2022, consisted of economic incentives as follows:

	Governmental	
	activities	
Act 20	\$ 14,841,163	
Act 22	4,202,367	
Act 73	30,881,204	
Film	419,171	
Green Energy	1,225,518	
Rum	24,391,985	
Other operational assignments	27,406,442	
Total due from Commonwealth of Puerto Rico	<u>\$ 103,367,850</u>	

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 5 - Receivables and Allowance for Uncollectible Accounts – (continued)

## Rent receivable

As of June 30, 2022, receivables in the business type activities consisted of the following:

	Business-type		
	activities		
	Rent and other		
Other governmental agencies	\$	12,546,552	
Rent and land leases		4,399,750	
Rent under repayment plan and other		11,595,618	
Other		3,559,425	
		32,101,345	
Less: Allowance for uncollectible accounts		(14,484,544)	
	\$	17,616,801	

Changes in the allowances for uncollectible accounts during the fiscal year ended June 30, 2022, are as follows:

Business-type		
activities		
Rent and Other		
\$	14,049,236	
	435,308	
	<u> </u>	
\$	14,484,544	
	Rer	

## Lease receivable

The Department is a lessor for various noncancellable leases of buildings and building spaces to third parties. For leases with a maximum possible term of 12 months or less at commencement, the Department recognizes income based on the provision of the lease contracts. For all other leases, those that are not short-term, the Department recognizes a lease receivable and a deferred inflow of resources.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 5 - Receivables and Allowance for Uncollectible Accounts – (continued)

#### Lease receivable – (continued)

At the commencement of a lease, the Department initially measures the lease receivable at the present value of payments expected to be received during the lease term and the lease receivable is reduced by the principal portion of lease payments when received. The deferred inflow of resources is initially measured at the initial amount of the lease receivable and is recognized as revenue over the life of the lease term. The Department recognizes interest income on the lease receivables, and lease revenue from deferred inflows of resources in systematic and rational manner over the term of the lease.

Key estimates and judgments related to leases include how the Department determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts:

- The Department uses its incremental borrowing rate as the discount rate for leases, unless specifically identified in the lease. The Department incremental borrowing rate for leases is based on the interest rate Puerto Rico Government restructuring debt issued by similar entities with similar characteristics to the Department.
- The lease term includes the non-cancelable periods of the lease arrangements, plus any additional periods covered by an option to extend for which is reasonably certain to be exercised. Periods in which both the lessee and the Department have a unilateral option to terminate (or both parties must agree to extend) are excluded from the lease term.
- Lease receipts included in the measurement of the lease receivables are composed of fixed payments the Department will receive over the lease term.

Lease arrangements generally have an initial term of 5 to 10 years, and can contain automatic renewal options, generally of 5 to 10 years. Renewal options are included in the lease term if the option is reasonably certain of being exercised, and termination options are included if the option is reasonably certain of not being exercised. An amendment to the lease contract is considered a lease modification, unless the lessee's right to use the underlying asset decreases, in which case it is considered a partial or full lease termination. Discount rates applied to expected fixed lease payments are based on the Department's incremental cost of borrowing at the commencement of the lease term. The discount rate applied to expected fixed lease payments valuations is 5%. Receipts from the lessees are recorded as a reduction in the receivable (principal) and interest income. The Department also recognized a deferred inflows of resources at the amount of the lease receivable, including any lease payments received at or before commencement of the lease term that related to future periods and less incentives, if any. The deferred inflows of resources are amortized on a straight-line basis over the lease term.

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 5 - Receivables and Allowance for Uncollectible Accounts – (continued)

## <u>Lease receivable – (continued)</u>

As of June 30, 2022, the Department had minimum principal and interest lease receivable payments for its leasing activities, with a remaining term more than one year as follows:

Fiscal Year					
Ending	 Principal		Interest		Total
2023	\$ 6,169,764	6	\$ 2,601,983	\$	8,771,747
2024	6,487,664		2,286,302		8,773,966
2025	6,545,744		1,956,979		8,502,723
2026	6,343,676		1,635,338		7,979,014
2027	6,118,530		89,995		6,208,525
2028-2032	17,604,119		3,195,184		20,799,303
2033-2037	1,115,031		1,247,807		2,362,838
2038-2042	920,445		1,005,855		1,926,300
2043-2047	1,181,262		745,038		1,926,300
2048-2052	1,140,725		453,778		1,594,503
2053-2058	 1,214,433	_	136,123		1,350,556
	\$ 54,841,393	9	\$ 15,354,382	\$	70,195,775

## Note 6 - <u>Investments in Equity Interest</u>

Investments in equity interest consist of preferred stocks acquired by the Department from the following two Puerto Rico limited liabilities companies engaged in film projects:

	Shares A	uthorized		
	Preferred		Purchases by	
	Units	Price	Department	Project
El Acantilado Holdings, LLC				
Class A Preferred Membership Interest	1,000,000	\$ 1,000,000	\$ 1,000,000	El Acantilado
200 Cartas Films, LLC				
Class B Membership Interest	800	800,000	416,903	200 Cartas
Total			1,416,903	
Impairment allowance			(1,416,903)	
			\$ -	

Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 6 - <u>Investments in Equity Interest – (continued)</u>

The provision for impairment losses, established in prior years, represents the amount that management believes will be adequate to absorb possible losses on its investment in equity interest that may become unrecoverable.

## Note 7 - <u>Interfund Transactions</u>

Interfund receivables and liabilities as of June 30, 2022 are comprised of amounts due to and from the business type fund and governmental funds. The transactions resulting in the balances shown in the following table are mainly due to payments made to (by) a fund(s) as a result of cash shortages in such funds. Such transactions are non-interest bearing and short term in nature.

Interfund receivables and liabilities as of June 30, 2022, consisted of the following:

	Governmental		Bus	Business-type	
General Fund	\$	(1,877,054)	\$	-	
Workforce Innovation Opportunity Act		934,821		-	
State Energy Program		(224,493)		-	
Weatherization Assistance Program		(996,022)		-	
State Trade Expantion Program Funds		(379,125)		-	
Economic Development Funds		(493,084)		-	
Federal Contracting Center Funds		(705,144)		-	
Internal Services				3,740,101	
Total interfund	\$	(3,740,101)	\$	3,740,101	

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# Notes to Basic Financial Statements (Continued)

June 30, 2022

Note 8 - <u>Capital Assets</u>

Capital assets activity of the Department for fiscal year ended June 30, 2022, was as follows:

Governmental activities:	Balance June 30, 2021	Additions	Retirements	Adjustments	Balance June 30, 2022
Properties not being depreciated  Land	\$ 578,720	\$ -	\$ -	\$ -	\$ 578,720
Total capital assets, note being depreciated	578,720	-	-	-	578,720
Capital assets:	<u> </u>				<u> </u>
Building and building improvements	4,304,456	-	-	-	4,304,456
Equipment	2,518,404	358,945	-	44,512	2,921,861
Vehicles	427,506	250.045		- 44 512	427,506
Total capital assets	7,250,366	358,945		44,512	7,653,823
Less accumulated depreciation:					
Building and building improvements	(1,499,754)	(139,871)			(1,639,625)
Equipment	(2,211,575)	(166,134)	-	-	(2,377,709)
Vehicles	(427,506)	-	-	-	(427,506)
Total accumulated depreciation	(4,138,835)	(306,005)			(4,444,840)
•	<u></u>				<u></u>
Capital assets, net of accumulated depreciation	\$ 3,690,251	\$ 52,940	\$ -	\$ 44,512	\$ 3,787,703
Business-type activities:	Balance June 30, 2021	Additions	Retirements	Adjustments	Balance June 30, 2022
business-type activities.	June 30, 2021	Additions	Kettrements	Aujustments	June 30, 2022
Rental Properties not being depreciated					
Land	\$ 38,069,174	\$ -	\$ -	\$ -	\$ 38,069,174
Total capital assets, note being depreciated	38,069,174	<del></del>			38,069,174
Pontal Proportion hain a depreciated					
Rental Properties being depreciated  Building and building improvements	76,428,084	_	_	_	76,428,084
Equipment	2,894,857	39,882	-	-	2,934,739
Sub-total	79,322,941	39,882	_		79,362,823
Other properties not for rent being depreciated					
Equipment Capital leases	5,134,482 628,631	-	-	-	5,134,482 628,631
Vehicles	372,112	-	-	-	372,112
Sub-total	6,135,225				6,135,225
Total cost of depreciable assets	85,458,166	39,882			85,498,048
Less accumulated depreciation					
Rental properties	(49,601,270)	(3,024,096)	-	-	(52,625,366)
Other properties not for rent	(6,141,447)	<u>-</u>		6,221	(6,135,226)
Total accumulated depreciation	(55,742,717)	(3,024,096)		6,221	(58,760,592)
Total capital assets, being depreciated	29,715,449	(2,984,214)	-	6,221	26,737,456
Capital assets, net of accumulated depreciation	\$ 67,784,623	-\$ 2,984,214	\$ -	\$ 6,221	\$ 64,806,630
	÷ 0.7,01,020	¥ 2,701,211	*	· 0,221	<del>* 0.2,000,000</del>

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#### Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 8 - <u>Capital Assets – (continued)</u>

Depreciation expense was charged to administrative expenses on the statement of activities for the year ended June 30, 2022.

# Note 9 - Accounts payable, accrued liabilities and due to subrecipients

Accounts payable and accrued liabilities include due to other governmental entities for payroll withholdings, program cost reimbursements, and other services in the amount of approximately \$122 million. Amounts due to subrecipients of approximately \$10.8 million consist principally of amounts due to municipalities or local areas of municipalities of the Commonwealth for cost of services performed and billed by such entities under the WIOA program.

## Note 10 - Mortgage Loan

On June 23, 2016, the Company and a financial institution entered into a Credit Agreement. The proceeds from the term loan were used to refinance the outstanding balance of the mortgage loan used for the construction of two warehouse facilities at the International Trade Center. The term loan amounted to \$13,557,473, payable in fifty-nine (59) consecutive monthly installments of principal and interest in the amount of \$115,045, commencing on July 23, 2016, and a final 60th balloon installment on June 30, 2021. Applicable interest rate was fixed at 6%.

On June 30, 2021, the Company and the financial institution signed an Allonge to Term Loan agreement to extend the loan maturity date to September 23, 2021. On September 30, 2021, the Company paid approximately \$10.4 million in full satisfaction of the outstanding mortgage loan.

	Balance as of		Balance as of	Due within	
	June 30, 2021	Additions	Payments	June 30, 2022	One year
Mortgage Loan	\$10,382,860	\$ -	\$ (10,382,860)	\$ -	\$ -

#### Note 11 - Accrued Compensated Absences

The accrued compensated absences liability balance on June 30, 2022, consists of the following activity:

	Balance as of			Balance as of	Due within
	June 30, 2021	Increase	Decrease	June 30, 2022	One year
	<u> </u>	-			
Accrued compensated absences	\$ 3,851,741	\$ 1,680,649	\$ (1,680,130)	\$ 3,852,260	\$ 1,244,218

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 12 - <u>Voluntary Termination Benefits</u>

#### Termination Benefits (Act No. 70-2010)

On July 2, 2010, the Commonwealth enacted Act No. 70 to establish a program that provided benefits for early retirement or economic incentives for voluntary employment termination to eligible employees, as defined, including employees of the Department, who elected to retire no later than December 31, 2012. Act No. 70 provided that early retirement benefits to eligible employees that had completed between 15 and 29 years of credited service in the Retirement System. This program was available to employees from the enactment of law of 2012. Benefits ranged from 37.5% to 50% of the employee salary, as defined. Pursuant to Act No. 70-2010, the Department, as employer, will continue making the applicable employer contributions to the Retirement System, as well as covering the annuity payments to the employees opting for early retirement, until both the years of service and age requirements for full vesting would have occurred, at which time the applicable Retirement System will continue making the annuity payments.

Economic incentives are available to eligible employees who have less than 15 years of credited service in the Retirement System (incentivized resignation program) or who have at least 30 years of credited service in the Retirement System and who have the age for retirement (incentivized resignation program). Economic incentives will consist of a lump sum payment ranging from one month to six months' salary based on employment years. Additionally, eligible employees that choose to participate in the early retirement program or in the incentivized resignation program are eligible to receive health plan coverage for up to 12 months in a health plan selected by the management of the Commonwealth. At June 30, 2022, unpaid long-term benefits granted in Act No. 70-2010 were discounted at an interest rate of 2.65%.

#### Voluntary Pre-retirement Program (Act No. 211-2015)

On December 8, 2015, Act. No. 2011 was approved to create a Voluntary Preretirement Program. Effective June 30, 2017, the Department entered into the voluntary preretirement program as part of management plans to restructure the Department. The program consisted of, for each eligible employee applicant, 60% of the average salary at December 31, 2015 until the age of 61, liquidation of the vacation and sick leave licenses up to the limit permitted by law, exempt from income taxes, the Department will make the individual contribution to the Defined Contribution Hybrid Program, the Department will continue to make the employer contributions for the Social Security and Medicare for the 60% of the salary, the Department will pay the medical plan that the employee had up to two years. These payments will be made until the employee becomes eligible to receive payments from the Retirement System. The Department's voluntary pre-retirement program liability as of June 30, 2022, calculated using the discounted present value of expected future benefit payments with a discount rate of 2.65%, was as follows:

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 12 - <u>Voluntary Termination Benefits – (continued)</u>

The following is the termination benefits liability for the year ended June 30, 2022:

	llance as of ne 30, 2021	Increase	Decrease	nlance as of ne 30, 2022	 ue within One year
Accrued Termination Benefits	\$ 3,488,667	\$ 1,798,744	\$ (1,412,008)	\$ 3,875,403	\$ 994,236

#### Note 13 - Pension Plan

On August 23, 2017, Act No. 106 was enacted, which is known as the "Law to Guarantee Payment to our Pensioners". Under this Act, starting July 1, 2017, the General Fund, through the system of "payas-you-go" (PayGo), assumes the payments of the three Retirement Systems (Employees Retirement System [ERS] of the Government of the Commonwealth, the Teachers' Retirement System and Judiciary Retirement System), because the retirement plan has depleted the assets set aside to pay benefits.

The Department will assume a proportional share of the pension benefits of the Department's retirees. Under Act No. 106, active employees will be required to contribute a minimum of 8.5% of their compensation into a defined contribution plan. However, Act No. 106 does not provide for employer contributions. Contributions will be deposited in a separate account for each employee and invested in accordance with certain guidelines.

Upon retirement, employees will receive retirement benefits accumulated after the enactment of Act No. 106, with certain limitations, plus benefits accumulated until the enactment of Act No. 106, with certain limitations, including benefits accumulated under previous defined benefit, defined contribution, and hybrid plans, as discussed below. Benefits accumulated after the enactment of Act No. 106 include only those amounts contributed by the participant during that period and the yield from those deposits. Based on the investment instruments acquired by the participant, there are investment risks that may impair the value of the participant account through the date of retirement.

On May 21, 2017, the Oversight Board filed in the United States District Court for the District of Puerto Rico voluntary petition under Title III of PROMESA for the ERS. On June 15, 2017, the United States Trustee appointed an Official Committee of Retired Employees in the Commonwealth's Title III cases.

The ERS also provided basic benefits under the defined benefit program principally consisting of a retirement annuity and death and disability benefits (collectively referred to herein as Basic System Pension Benefits). The ERS also administered benefits granted under various special laws that have

#### Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 13 - Pension Plan - (continued)

provided additional benefits for the retirees and beneficiaries (collectively referred to herein as System Administered Pension Benefits). The System Administered Pension Benefits included, among others, additional minimum pension, death and disability benefits, ad-hoc cost-of-living adjustments and summer Christmas bonuses. Act No. 3-2013 and Act No. 160-2013 amended the amounts payable to existing retirees while eliminating the benefits for all future retirees (those retiring after June 30, 2013 and July 31, 2014).

#### Total Pension Liability and Actuarial Information

The total Pension Plan liability recorded by the Department as of June 30, 2021 (measurement date June 30, 2021) amounted to approximately \$92.4 million. Such total amount represents its proportionate share of the total pension liability of the Pension Plan as of such date. The total pension liability was determined by an actuarial valuation as of July 1, 2020, that was rolled forward to June 30, 2021 (measurement date).

The Department's proportion of the total pension liability was actuarially determined based on the ratio of the Department's benefit payments to the total benefit payments made by all participating employers under the Pension Plan for the year ending on the measurement date.

The following table presents the Department's proportionate share of the total pension liability of ERS as of June 30, 2021, and the proportion percentage of the aggregate total pension liability of ERS allocated to the Department:

	Measured as of	June 30, 2021
	Govermental	Proprietary
Proportion of the total pension liability	0.14228%	0.19754%
Proportionate share of the total pension liability	\$ 38,677,921	\$ 53,698,991

# Actuarial methods and assumptions

The actuarial valuation used the following actuarial methods and assumptions applied to all periods in the measurement period.

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 13 - <u>Pension Plan – (continued)</u>

#### Discount rate

The discount rate for June 30, 2021 (measurement date) was 2.16%. This represents the municipal bond return rate as selected by the Commonwealth. The source is the Bond Buyer Obligation 20 Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

#### **Mortality**

The mortality tables used in the June 30, 2021 (measurement date) actuarial valuation were as follows:

- Pre-Retirement Mortality For general employees not covered under Act No. 127 of 1958, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127 of 1958, the PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act No. 127 of 1958.
- Post-Retirement Mortality Rates which vary by gender are assumed for healthy retirees
  and beneficiaries based on a study of the OPEB Plan's experience from 2013 to 2018 and
  updated expectations regarding future mortality improvement. The PubG-2010 healthy
  retiree rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on
  a generational basis. As a generational table, it reflects mortality improvements both before
  and after the measurement date.
- Post-Retirement Disabled Mortality Rates which vary by gender are assumed for disabled retirees based on a study of the OPEB Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvements. The PubG-2010 disabled retiree rates, adjusted by 80% for males and 100% for females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.
- Post-Retirement Beneficiary Mortality Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

## Notes to Basic Financial Statements (Continued)

June 30, 2022

# Note 13 - <u>Pension Plan – (continued)</u>

### Other assumptions

Actuarial cost method Entry age normal Inflation rate Not applicable

Salary increases 3.00% per year. No compensation increases are assumed until

July 1, 2021 as a result of Act 3 of 2017, four-year extension of

Act No. 66 of 2014 and the current general economy.

## Sensitivity of the Total Pension Liability to Changes in the Discount Rate

The following presents the Department's total pension liability calculated using the discount rate of 2.16%, as well as what the Department's proportionate share of the total pension liability it would be if it were calculated using a discount rate of 1% point lower (1.16%) or 1% point higher (3.16%) than the current rate (dollar in thousands):

	Current			
	1% Decrease	discount rate	1% Increase 3.16%	
	1.16%	2.16%		
Total pension liability - governmental	\$ 44,191,000	\$ 38,677,921	\$ 34,210,363	
Total pension liability - proprietary	\$ 61,354,302	\$ 53,698,991	\$ 47,497,295	

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Notes to Basic Financial Statements (Continued)

June 30, 2022

## Note 13 - <u>Pension Plan – (continued)</u>

#### Deferred Outflows of Resources and Deferred Inflows of Resources from Pension Activities

As of June 30, 2022 (measurement date June 30, 2021), the Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Fund		Proprietary Fund		Totals	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience in measuring total pension liability	\$ 61,783	\$ 1,152,299	\$ 85,777	\$ 1,599,807	\$ 147,560	\$ 2,752,106
Changes in assumptions	3,959,374	457,040	5,497,048	634,537	9,456,422	1,091,577
Changes in proportion and differences between actual contributions and proportionate share	4,266,020	-	1,730,606	180,893	5,996,626	180,893
Benefits paid and accrued subsequent to measurement date	348,859	<del>_</del>	2,552,198		2,901,057	<u> </u>
	\$ 8,636,036	\$ 1,609,339	\$ 9,865,629	\$ 2,415,237	\$ 18,501,665	\$ 4,024,576

The \$2.9 million reported as deferred outflows of resources related to pension resulting from benefits paid and accrued after the measurement date, is related to the 2022 Pay-Go contribution to the pension plan and will be recognized as a reduction of the total pension liability after June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the pension expense (recovery) as follows (expressed in thousands):

Year ending June 30,	A	Amount	
2023	\$	3,778	
2024		3,778	
2025		4,020	
	\$	11,576	

Notes to Basic Financial Statements (Continued)

June 30, 2022

#### Note 13 - <u>Pension Plan – (continued)</u>

### PayGo Pension Reform

Act No. 106-2017 approved a substantial pension reform for all the Commonwealth's retirement systems, which created the legal framework for the Commonwealth to guarantee benefit payments to pensioners. This reform modified most of the retirement systems activities, eliminated the employer contributions, established a separate "Account for the Payment of Accrued Pensions" to implement a pay-as-you-go (Pay-Go) system, and required the Commonwealth retirement systems to liquidate all their assets and to transfer the proceeds from such liquidation to the Commonwealth for the payment of pension benefits. Effective on July 1, 2017, the previously existing programs under Act No. 447, as amended, were terminated and transitioned to the Pay-Go system.

Under the Pay-Go system, the Commonwealth's General Fund makes direct pension payments to the pensioners and then gets reimbursed for those payments by the applicable employer. The Pay-Go charge must be submitted to the Treasury Department before the 15th day of each month along with the individual contributions withheld from active employees. As liquid retirement funds become depleted, the Pay-Go charge is expected to increase. For the year ended June 30, 2022, the Department's corresponding payments under the Pay-Go system were approximately \$2.9 million.

#### Note 14 - Other Postemployment Benefits

## Plan Description

The Department participates in the Other Postemployment Benefit Medical Plan of the Commonwealth of Puerto Rico (the Commonwealth) for Retired Participants of the Employees' Retirement System, which is an unfunded, defined benefit other postemployment healthcare benefit plan sponsored by the Commonwealth. The OPEB Plan is administered on a pay-as-you-go basis and no assets are accumulated in a qualifying trust that meets the criteria of GASB Statement No. 75. The OPEB Plan covers a payment of up to \$100 per month for an eligible medical insurance plan selected by the member, provided that the member retired prior to July 1, 2013, Act No. 483 of September 23, 2004, as amended by Act No. 3 of April 4, 2013.

#### **Employees covered**

Commonwealth employees became members upon their date of employment. Plan members were eligible for benefits upon reaching the pension benefits retirement ages. However, Act No. 3 of 2013 eliminated this healthcare benefit to the Plan members that retired after June 30, 2013.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 14 - Other Postemployment Benefits – (continued)

### Contributions

The contribution requirement of the OPEB Plan was established by Act No. 95 approved on June 29, 1963. This OPEB Plan is financed by the Commonwealth on a pay-as-you-go basis. There is no contribution requirement from the plan member during active employment. Retirees contribute the amount of the healthcare insurance premium not covered by the Commonwealth contribution. As a result, these OPEB are 100% unfunded. During the year ended June 30,2022, OPEB expense was a credit for approximately \$46 thousand.

The funding of the OPEB benefits is provided to the System through legislative appropriations each July 1 by the Commonwealth's General Fund. The legislative appropriations are considered estimates of the payments to be made by the System for the healthcare benefits throughout the year. However, each month the Commonwealth claims reimbursement from the employer for the actual OPEB payments.

### Total Other Postemployment Benefits Liability

The Department's total OPEB liability of \$1,889,296 (\$683,156 and \$1,206,140 in the governmental and proprietary funds, respectively), as of June 30, 2021, and was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30,2021 (measurement date as of June 30, 2021).

### Actuarial Methods and Assumptions

The census data collection date is at beginning-of-year. The total OPEB liability as of June 30, 2021 (measurement date), is based on projecting the System obligations determined as of the census data collection date of July 1, 2020, for one year, using roll-forward methods and assuming no liability gains or losses.

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### Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 14 - Other Postemployment Benefits – (continued)

### Actuarial Methods and Assumptions – (continued)

The actuarial valuation used the following actuarial assumptions:

Inflation Not applicable

Municipal bond index 2.16%, as per Bond Buyer General Obligation 20-Bond

Municipal Bond Index

Mortality Pre-retirement Mortality:

For general employees not covered under Act No. 127 of 1958, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127 of 1958, the PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act No. 127 of 1958.

Post-retirement Healthy Mortality:

Rates which vary by gender are assumed for healthy retirees and beneficiaries based on a study of the OPEB Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 14 - Other Postemployment Benefits – (continued)

### <u>Actuarial Methods and Assumptions – (continued)</u>

Post-retirement Disabled Mortality:

Rates which vary by gender are assumed for disabled retirees based on a study of the OPEB Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvements. The PubG-2010 disabled retiree rates, adjusted by 80% for males and 100% for females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

Post-retirement Beneficiary Mortality:

Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

### **Discount Rate**

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average of AA/Aa or higher. It was applied to all periods of projected benefits payments to determine the total pension liability. The discount rate was 2.16% as of June 30, 2021 (measurement date).

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### Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 14 - Other Postemployment Benefits – (continued)

### Proportionate Share of total OPEB liability

The following table presents the Department's proportionate share of the total OPEB liability of ERS as of June 30, 2021 (measurement date), and the proportion percentage of the aggregate total OPEB liability of ERS allocated to the Department:

	Measured as of June 30, 2021					
	Gov	vermental	Pı	coprietary		
Proportion of the total OPEB liability		0.08560%		0.15112%		
Proportionate share of the total OPEB liability	\$	683,156	\$	1,206,140		

### Sensitivity of the Total Other Postemployment Benefits Liability to Changes in the Discount Rate

The following table presents the total OPEB liability of the Department's calculated using the discount rate of 2.16%, as well as what it would be if it were calculated using a discount rate of 1-percent point lower 1.16% or 1-percent point higher 3.16% than the current rate (dollars in thousands):

	Current						
	1% Decrease	discount rate	1% Increase				
	1.16%	2.16%	3.16%				
Total OPEB liability - governmental fund	\$ 749,919	\$ 683,156	\$ 626,365				
Total OPEB liability - propietary fund	\$ 1,323,923	\$ 1,206,140	\$ 105,797				

## <u>Deferred Outflows of Resources and Deferred Inflows of Resources</u>

Because all participants are inactive, there are no deferred inflows as any changes due to changes in actuarial assumptions or economic or demographic gains and losses are recognized immediately during the measurement year.

In addition, as of June 30, 2022, employer OPEB payments subsequent to the measurement date in the amount of \$101 thousand were reported in the proprietary funds as deferred outflows of resources and were recognized as a reduction of the total OPEB expense in the year ended June 30, 2022.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 15 - Related-Party Transactions

### Governmental Activities

### <u>Invest Puerto Rico (InvestPR)</u>

InvestPR works to promote Puerto Rico as a world-class business destination. The organization is a public-private partnership created by law and incorporated as a 501(c)3 nonprofit. It is governed by an eleven-member Board of Directors appointed by the Governor of Puerto Rico and is comprised of three public sector representatives and eight private sector representatives. The Department contributed \$5 million to support the activities of InvestPR as of June 30, 2022.

### Puerto Rico Industrial Investment Corporation (PRIICO)

The Puerto Rico Industrial Investment Company (PRIICO) is a component unit of the Commonwealth of Puerto Rico (the Commonwealth), created in 1942 by Act No. 188, as amended. PRIICO is engaged in promoting the development of new local enterprises and encouraging U.S. and foreign investors to establish and expand their business operations in Puerto Rico. To accomplish its mission, PRIICO, among its many programs, constructs industrial facilities for lease or sale to qualified enterprises. The Department pays rent to PRIICO for several offices and during the fiscal year 2022 it amounted to approximately \$1.4 million.

### Note 16 - Commitments and Contingencies

### **Litigation and Claims**

The Commonwealth's Act No. 4 of June 30, 1955, as amended, known as Claims and Lawsuits against the State provides that lawsuits against an agency or instrumentality of the Commonwealth, present and former employees, directors and other may be represented by the Department of Justice of the Commonwealth. Any adverse claims to the defendants are to be paid by the Commonwealths General Fund. However, the Secretary of the Treasury of the Commonwealth has the discretion of requesting reimbursement of the funds expended for the purposes from the public corporations, governmental institutions, and municipalities of the defendants.

The Department is involved in litigation arising from the normal course of operations. The management of the Department believes that the ultimate liability, if any, in connection with these matters will not have a material effect on the Department's financial position and results of operations. The Department has accrued \$1.06 million to cover potential liability related to outstanding claims and litigations in the administration fund.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 16 - <u>Commitments and Contingencies – (continued)</u>

### Federal Awards

The Department participates in a number of federal assistance programs funded by the federal government. Funds received from federal funded programs are subject to financial and compliance audits in accordance with the provisions of Title 2 of the U.S. Code of Federal Regulation, Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (the Uniform Guidance) or to compliance audits by the corresponding federal agencies and pass-through entities, as applicable. The Uniform Guidance requires compliance audits for entities receiving financial assistance in excess of \$750,000 in the aggregate in a single year. Related compliance reports are required to be submitted to the corresponding federal agencies.

The Department believes that the compliance with the grant's requirements will be achieved within the timeframe prescribed by the grant, however, there is no assurance that compliance will be attained. Since the Department received and expended federal financial assistance in excess of \$750,000, it is subject to compliance audits under the Uniform Guidance.

Federal agencies have the authority to recoup, as well as to limit, suspend, or terminate the federal financial assistance programs. If any unallowed costs are detected as a result of such compliance audits, the Department may be required to reimburse such amounts to the corresponding federal agencies from its own non-federal resources.

The accompanying financial statements do not contain any adjustment that my result from this contingency.

During the year ended June 30, 2022, the Department received a conditional contribution grant from the U.S. Treasury Department, through the local government for the amount of \$20 million. Contribution was received for the purpose of providing energy incentive programs for small business, such grant was considered as nonexchange contribution. The grantor has restricted the use of these funds as conditional contributions. The Department accounts for conditional contributions received before the specified condition has been substantially met as a refundable advance liability (unearned revenues). Upon complying with the applicable restrictions, the refundable advances are recognized as revenue or gain in the statements of revenues, expenses and changes in net position. During the year ended June 30, 2022, the amount of \$1,170,999 was expensed and the remaining unexpended balance of \$18,829,001 was recorded as unearned revenue in the accompanying statement of net position.

Notes to Basic Financial Statements (Continued)

June 30, 2022

### Note 17- <u>Collective Bargaining Agreements</u>

Employees of the LDP are represented by the "Coordinadora Unitaria de Trabajadores del Estado" labor union. Employees of the LDP are represented by the United Automobile, Aerospace, and Agricultural Implement Workers of America. Under the labor agreements, the covered employees may enjoy certain rights and benefits that may differ from those enjoyed by non-unionized employees of the Department.

### Note 18 - Restatement of Net Position

During the year ended June 30, 2022, the Department identified an error related to the previous year's financial statements business-type activities. An adjustment to correct a misstatement related to the payments of debts with the Commonwealth of Puerto Rico related to Pay-Go that were expensed instead of recorded against the recorded accumulated amount.

Total net position for business-type activities is adjusted effective July 1, 2021, as follows:

	isiness-type Activities
Net position - July 1, 2021, as previously reported	\$ 22,506,609
Adjustment to accounts payables and accrued liabilities	 1,244,081
Net position - July 1, 2021, as restated	\$ 23,750,690

### Note 19 - <u>Subsequent Events</u>

The Department has evaluated subsequent events through October 16, 2023, the date on which the financial statements were available to be issued. Management believes that the following events should be disclosed:

### **Economic Development Bank Settlement**

On August 28, 2023, the Department agreed to accept from the Economic Development Bank (EDB) the sum of \$430,098 which represents 8.75% of the total deposits maintained by the Department in EDB. This transaction was approved by the Oversight Board of PROMESA. These amounts had been fully reserved due to the uncertainty that the EDB was going to be able to grant the deposits based on the liquidity of the bank. The Department will recognize a cash recapture when funds are received.



# Schedule of the Department's Proportionate Share of the Collective Total Pension Liability (Unaudited)

June 30, 2022

	Governmental fund						
	2022	2021	2020	2019			
Proportion (percentage) of the net collective total pension liability	0.12030%	0.13640%	0.12030%	0.08720%			
Proportion share (amount) of the collective total pension liability	\$ 38,677,921	\$ 38,286,252	\$ 29,894,323	\$ 27,324,999			
		Propriet	ary fund				
	2022	2021	2020	2019			
Proportion (percentage) of the net collective total pension liability Proportion share (amount) of the	0.19291%	0.19291%	0.18942%	0.19116%			
collective total pension liability	\$ 53,698,991	\$ 54,148,270	\$ 47,071,584	\$ 46,813,347			

### Notes to Required Supplementary Information

- 1. As a result of the implementation of the PayGo system, as provided by Act No. 106 of 2017 (Act 106), the Pension Plan has no assets accumulated in a trust that are dedicated to pay the related benefits in accordance with the benefit terms. As such, the Pension Plan does not meet the criteria to be considered a plan that is administered through a trust or equivalent arrangement under GASB 68 and, therefore, it is subject to the provisions of GASB 73. Act 106 eliminated all employer contributions and required ERS to liquidate its assets and to transfer the proceeds to the Commonwealth for the payment of pension benefits.
- 2. The Department's proportion of the total pension liability was actuarially determined based on the ratio of the Department's benefit payments to the total benefit payments made by all participating employers under the Pension Plan for the year ending on the measurement date.
- 3. The schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.
- 4. The amounts presented were determined by an actuarial valuation.

### Schedule of Proportionate Share of the Collective Total OPEB Liability (Unaudited)

June 30, 2022

	Governmental fund							
	2022	2021	2020	2019	2018			
Proportion (percentage) of the net collective total OPEB liability	0.08219%	0.08375%	0.08219%	0.07000%	0.07000%			
Proportion share (amount) of the collective total OPEB liability	\$ 683,156	\$ 732,515	\$ 683,970	\$ 695,347	\$ 570,050			
			Proprietary fund					
	2022	2021	2020	2019	2018			
Proportion (percentage) of the net collective total OPEB liability	0.15255%	0.15533%	0.15255%	0.14218%	0.12950%			
Proportion share (amount) of the collective total OPEB liability	\$ 1,206,140	\$ 1,358,552	\$ 1,269,536	\$ 1,308,831	\$1,534,680			

### Notes to Required Supplementary Information

- 1. The OPEB plan has no assets accumulated in a trust dedicated to pay the related benefits in accordance with the benefit terms.
- 2. The Department's proportion of the net OPEB liability was actuarially determined based on the ratio of the Department's benefit payments to the total benefit payments made by all participating employers under the OPEB Plan for the year ending on the measurement date.
- 3. The schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.
- 4. The amounts presented were determined by an actuarial valuation.

# Department of Economic Development and Commerce of Puerto Rico (An Agency of the Commonwealth of Puerto Rico)

### Balance Sheet - Federal Programs Funds - Combining Schedule

### June 30, 2022

Assets:	Workforce Innovation Opportunity Act Fund	State Energy Program Fund	Weatherization Assistance Program Fund	State Trade Expantion Program Fund	Economic Development Fund	American Rescue Plan Funds	Federal Contracting Center Funds	Total
Cash in commercial banks	\$ 3,829,928	\$ -	\$ -	\$ -	\$ -	\$ 19,868,246	\$ -	\$ 23,698,174
Due from:	\$ 3,829,928	φ -	ф -	φ -	ф -	\$ 19,000,240	ф -	\$ 23,090,174
Federal government , net	9,665,131	296,729	1,700,511	413,125	411,501	-	696,145	13,183,142
Other governmental entities	1,868	185,534	469,463		154,830			811,695
Total assets	13,496,927	482,263	2,169,974	413,125	566,331	19,868,246	696,145	37,693,011
Liabilities and fund balances								
Liabilities:								
Accounts payable and accrued liabilities	3,036,047	257,770	1,173,952	34,000	73,247	1,039,245	21,560	5,635,821
Unearned revenue	-	-	-	-	-	18,829,001	-	18,829,001
Due to:	(OF OF A							COE 054
US Department of Labor Subrecipients	605,074 10,778,545	-	-	-	-	-	-	605,074 10,778,545
*		-	<del>-</del>	<del>-</del>	<del>-</del>	-	- -	
Internal balances	(934,821)	224,493	996,022	379,125	493,084	-	705,144	1,863,047
Other governmental entities	12,082							12,082
Total liabilities	13,496,927	482,263	2,169,974	413,125	566,331	19,868,246	726,704	37,723,570
Fund balances:								
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u> </u>	(30,559)	(30,559)
Total liabilities and fund balances	\$ 13,496,927	\$ 482,263	\$ 2,169,974	\$ 413,125	\$ 566,331	\$ 19,868,246	\$ 696,145	\$ 37,693,011

#### Department of Economic Development and Commerce of Puerto Rico (An Agency of the Commonwealth of Puerto Rico)

#### Statement of Activities - Federal Programs Funds - Combining Schedule

### June 30, 2022

Revenues:	Ir	Vorkforce inovation ortunity Act Fund	State Energy Program Fund		eatherization Assistance Program Fund	State Trade Expantion Program Fund	Dev	conomic relopment Fund	Resc	erican ue Plan unds		EMA unds	Co	Federal ntracting Center Funds	Total
Contributions from Federal agencies Contributions from Commonwealth	\$	94,196,353	\$ 311,822	\$	1,700,511	\$ 483,779	\$	411,501	\$	- 666,999	\$	4,326	\$	282,910	\$ 97,391,202 1,666,999
Total revenue		94,196,353	311,822		1,700,511	483,779		411,501		666,999		4,326		282,910	99,058,201
Expenditures:															
Program direct		79,984,482	-		-	311,142		-	1,	666,999		4,326		-	81,966,949
Administrative		11,863,034	202,599		1,566,273	172,637		305,858		-		-		65,324	14,175,725
Salaries and fringe benefits		2,328,778	85,397		114,014	-		105,643		-		-		217,586	2,851,418
Capital outlays		20,059	23,826		20,224			_		_		_			 64,109
Total expenditures		94,196,353	311,822	_	1,700,511	483,779	_	411,501	1,	666,999	_	4,326	_	282,910	 99,058,201
Net change in fund balances		-	-		-	# -		-		-		-		-	-
Fund balance (deficit) - beginning of the year		-	-		-	-		-		-		-		(30,559)	(30,559)
Fund balance (deficit) - end of the year	\$	-	\$ -	\$	-	\$ -	\$	_	\$	_	\$	_	\$	(30,559)	\$ (30,559)

# Schedule of Expenditures of Federal Awards

June 30, 2022

				Expenditures		
Federal Agency/ (Pass-Through Agency) and Program Title	Assistance Listing Number	Other Award Number	From Direct Awards	From Pass- Through Awards	Total	Passed- Through to Subrecipients
U.S. Department of Labor Direct Programs Workforce Innovation Opportunity Act (WIOA) Cluster: WIOA Adult Program WIOA Youth Activities	17.258 17.259		\$ 24,261,376 19,767,740	\$ -	\$ 24,261,376 19,767,740	\$ 21,758,123 18,029,298
WIOA Dislocated Workers Formula Grant	17.278		49,605,731 93,634,847	<del>-</del>	49,605,731 93,634,847	40,197,061 79,984,482
WIOA Employment Service/Wagner-Peyser						
Trade Adjustment Assistance	17.245		155,649	-	155,649	-
Apprenticeship USA Grants	17.285		405,856		405,856	<u>-</u> _
Total U.S. Department of Labor			94,196,352		94,196,352	79,984,482
U.S. Department of Energy						
State Energy Program Weatherization Assistance Program for Low Income Persons	81.041 81.042		311,822 1,700,511	- -	311,822 1,700,511	- -
Total U.S. Department of Energy			2,012,333		2,012,333	
U.S. Department of Defense						
Procurement Technical Assistance Program	12.002		282,910		282,910	<del></del>
U.S. Department of Homeland Security Disaster Grants -Public Assistance	97.036		4,326	<u>-</u>	4,326	
U.S. Small Business Administration Star Trade Expansion Program	59.061		483,779		483,779	<u>-</u> _

# Schedule of Expenditures of Federal Awards

June 30, 2022

				Expenditures		
Federal Agency/ (Pass-Through Agency) and Program Title	Assistance Listing Number	Other Award Number	From Direct Awards	From Pass- Through Awards	Total	Passed- Through to Subrecipients
U.S. Department of Commerce						
Economic Development Cluster						
Economic Adjustment Assistance	11.307		411,501		411,501	
U.S. Department of Treasury (Pass-through from						
the Puerto Rico Department of Treasury)						
Coronavirus State and Local Fiscal Recovery Fund - ARP Act	21.027		-	1,170,999	1,170,999	-
Premium Pay - ARP Act	21.027			496,000	496,000	
Total U.S. Department of Treasury				1,666,999	1,666,999	
Total Expenditures of Federal Awards			\$ 97,391,201	\$ 1,666,999	\$ 99,058,200	\$ 79,984,482

See accompanying notes to the schedule of expenditures of federal awards

### Notes to the Schedule of Expenditures of Federal Awards

June 30, 2022

### Note 1 - Basis of presentation

The accompanying supplementary Schedule of Expenditures of Federal Awards (the Schedule) includes the federal grant activity of the Puerto Rico Department of Economic Development and Commerce ("the Department") and is presented on the accrual basis of accounting. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in the Schedule may differ from amounts presented in or used in the preparation of the Department's financial statements.

Because the Schedule presents only a selected portion of the activities of the Department, it is not intended to, and does not present the net position, changes in net position, and cash flows of the Department.

### Note 2 - <u>Summary of significant accounting policies</u>

- a. The Schedule is prepared from the Department's accounting records. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures may or may not be available or may be limited as to reimbursement.
- b. The financial transactions are recorded by the Department in accordance with the terms and conditions of the grants, which are consistent with accounting principles generally accepted in the United States of America.
- c. Expenditures are recognized in the accounting period in which the liability is incurred, if measurable, or when paid, whichever occurs first.
- d. In 2018, the Department signed an indirect cost rate agreement with the U.S. Department of Labor (DOL) on which the state agency would use an indirect cost of 20.37% for Workforce Innovation Opportunity Act Programs. As for the rest of the grants on which the DOL served as Grantor the indirect cost rate would be of 21.44%. This agreement was signed on March 9, 2021, and would be valid from July 1, 2018, through June 30, 2023.

### Note 3 - Assistance Listing Numbers (ALN)

The Assistance Listing numbers (ALN) included in the Schedule are determined based on the program name, review of grant contract information and the public descriptions of federal assistance listings published by the U.S. Government on sam.gov. ALN are presented for those programs for which such numbers were available.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Secretary of Puerto Rico
Department of Economic Development and Commerce

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Puerto Rico Department of Economic Development and Commerce (an Agency of the Commonwealth of Puerto Rico)("the Department"), which comprise the statement of net position as of June 30, 2022, and the related statements of revenues, expenses and changes in net position (deficit) and cash flows for the year then ended, and the related notes to the basic financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated October 16, 2023.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2022-001 and 2022-002 to be material weaknesses.







To the Secretary of Puerto Rico Department of Economic Development and Commerce Page 2

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2022-003 to be a significant deficiency.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### Department's Response to Findings

Government Auditing Standards require the auditor to perform limited procedures on the Department's response to the findings identified in our engagement and described in the accompanying schedule of findings and questioned costs. The Department's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### <u>Purpose of This Report</u>

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the result of that testing, and not to provide an opinion on the effectiveness of the Department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Galindez LLC

San Juan, Puerto Rico January 16, 2024 License No. LLC-322 Expires December 1, 2026





# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

To the Secretary of Puerto Rico Department of Economic Development and Commerce

### Report on Compliance for the Major Federal Programs

We have audited the Puerto Rico Department of Economic Development and Commerce (an Agency of the Commonwealth of Puerto Rico) ("the Department") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Department's major federal programs for the year ended June 30, 2022. The Department's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### Opinion on Each Major Federal Program

In our opinion, the Department complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs for the year ended June 30, 2022.

### Basis for Opinion Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Department and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Department's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Department's federal programs.







To the Secretary of Puerto Rico Department of Economic Development and Commerce Page 2

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Department's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Department's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding the Department's compliance with the compliance requirements referred to above and
  performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Department's internal control over compliance relevant to the audit in order
  to design audit procedures that are appropriate in the circumstances and to test and report on internal control
  over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion
  on the effectiveness of the Department's internal control over compliance. Accordingly, no such opinion is
  expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2022-004, 2022-005 and 2022-006. Our opinion on each major federal program is not modified with respect to these matters. Government Auditing Standards requires the auditor to perform limited procedures on Department's response to the noncompliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Department's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.





To the Secretary of Puerto Rico Department of Economic Development and Commerce Page 3

### Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2022-004, 2022-005 and 2022-006 to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Government Auditing Standards requires the auditor to perform limited procedures on Department's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Department's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

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Galindez LLC

San Juan, Puerto Rico January 16, 2024 License No. LLC-322 Expires December 1, 2026



### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

### Part I - Summary of Auditors' Results

### Financial Statements

- a) Type of report the auditor issued on whether the financial statements audited were prepared in accordance to GAAP: Unmodified opinion
- b) Material weaknesses in internal control over financial reporting identified: Yes.
- c) Significant deficiencies in internal control over financial reporting identified that are not considered to be material weaknesses: Yes.
- d) Noncompliance that is material to the financial statements: No.

### Federal Awards

- a) Internal control over compliance with major programs:
  - i. Material weaknesses identified? No
  - ii. Significant deficiencies identified? Yes.
- b) Type of auditor's report issued on compliance for major programs: Unmodified opinion.
- c) Are there any reportable findings under Uniform Guidance § 200.516: Yes.
- d) Major programs:

Name of Federal Program or Cluster:	AL Number
U.S. Department of Labor:	
Workforce-Innovation and Opportunity Act (WIOA) Cluster:	
WIOA Adult Program	17.258
WIOA Youth Activities	17.259
WIOA Dislocated Workers Formula Grants	17.278

- e) Dollar threshold used to distinguish between Type A and Type B programs: \$3,000,000
- f) Auditee qualified as a low-risk auditee under Uniform Guidance § 200.520: No.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

<u>Part II - Findings Relating to the Financial Statements that are Required to be Reported in Accordance with Government Auditing Standards</u>

Finding No. 2022-001 - Restatement of prior period financial statements

Type of Finding

Internal Control Over Financial Reporting

**Category** 

Material weakness

### Criteria

Internal control practices require that quantitative information included in the accounting records and financial statements be adequately supported with tangible evidence.

### Condition

During the year ended June 30, 2022, the Department identified an error related to the previous year's financial statements business-type activities due to the transition process of the Puerto Rico Trade and Export Company merge into the Department of Economic Development and Commerce. An adjustment to accounts payables and accrued liabilities of \$1,244,081 was recorded against the beginning fund balance in the Department's financial statements because of disbursements recorded as expenses instead of reducing the accruals.

Total net position for business-type activities is adjusted effective July 1, 2021, as follows:

	Business-type
	Activities
Net position - July 1, 2021, as previously reported	\$ 22,506,609
Adjustment to accounts payables and accrued liabilities	1,244,081
Net position - July 1, 2021, as restated	\$ 23,750,690

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

<u>Part II - Findings Relating to the Financial Statements that are Required to be Reported in Accordance with Government Auditing Standards – (continued)</u>

Finding No. 2022-001 - Restatement of prior period financial statements – (continued)

### Cause

Inadequate interdepartmental communication within the organization. Effective July 1, 2020, the transition process to merge the Puerto Rico Trade and Export Company into the Department of Economic Development and Commerce was fulfilled, however, the lack of communication had a negative impact in the accounting of transactions that led to significant errors.

### **Effect**

The Department's net position as of July 1, 2021, have been increased by \$1,244,081 to correct the effect of the matter described above.

### **Questioned Cost**

None

### <u>Identification as a Repeated Finding</u>

This is not a repeated finding.

### Recommendation

Management of the Department must assure that the financial figures presented in the financial records be adequately supported. Particular emphasis must be placed for significant amounts included therein. For these balances, management should perform periodic reconciliations with the counterparties, which shall be properly supported with corresponding evidence. Supervision shall also be enhanced during the accounting period and year end closing procedures to ascertain that the amounts presented have undergone through the corresponding validation analysis. Perhaps a regularly scheduled meeting of all department directors to discuss and review the recent and upcoming events in their respective areas will be a positive beginning to allow for a better flow of information between each department.

### Views of responsible officials and planned corrective actions.

Management of the Department agrees with this finding. Refer to the corrective action plan on pages 110-114.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

<u>Part II - Findings Relating to the Financial Statements that are Required to be Reported in Accordance with Government Auditing Standards – (continued)</u>

<u>Finding No. 2022-002 - Generally Accepted Accounting Principles (GAAP) and Governmental Accounting Standards Board (GASB)</u>

### Type of Finding

Internal Control over Financial Reporting

### **Category**

Material Weakness

### Criteria

Best accounting practices promote the issuance of accurate and timely financial statements for the Commonwealth to satisfy the audit requirements imposed by federal and state laws and regulations, grant contracts, and long-term debt agreements. Also, best accounting practices suggest that all trial balance accounts should be properly reconciled with subsidiaries and related support in order for the entity be able to produce financial reports and interim financial statements free of error on a monthly basis.

### Condition

The Department closed books and provided the financial statements almost one and half years after the June 30, 2022, year-end.

### Cause

The lack of adequate internal controls over accounting processes precluded the Department to ascertain about the accuracy, completeness, and timely preparation of the financial statements and related disclosures in accordance with GAAP for the year ended as of June 30, 2019, thus resulting in several qualifications in the auditors' report. This situation caused a significant delay of approximately four (4) years for the 2019 year-end closing therefore delaying the 2020, 2021 and 2022 year-end reporting as well.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

<u>Part II - Findings Relating to the Financial Statements that are Required to be Reported in Accordance with Government Auditing Standards – (continued)</u>

Finding No. 2022-002 - Generally Accepted Accounting Principles (GAAP) and Governmental Accounting Standards Board (GASB) - (continued)

### **Effect**

The relevance and potential impact of the decision-making processes over programmatic operations of the Department stemming from the issuance of untimely financial statements may be flawed due to the passage of time and hinders management's timely assessment for making sound business decisions. Furthermore, such delay in providing financial statements and monitoring results may allow and further increase the risk that fraud, if perpetrated, will not be detected on a timely basis or not detected at all.

### Questioned cost

None

### **Identification as a Repeated Finding**

This is a repeat finding from the immediate previous audit, Finding No. 2021-001.

### Recommendations

We recommend strengthening internal controls over accounting processes to ascertain the completeness of the financial statements on the required period.

### <u>Views of Responsible Official (Unaudited)</u>

Refer to the corrective action plan on pages 110-114

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

<u>Part II - Findings Relating to the Financial Statements that are Required to be Reported in Accordance with Government Auditing Standards – (continued)</u>

Finding No. 2022-003 - Lack of Adequate Analysis of Prior Fiscal Years Accounts Payables Balances

Type of finding

Internal Control Over Financial Reporting

Category

Significant Deficiency

#### Criteria

Internal control practices require management periodically to analyze their balance sheet accounts to have balances presented in accordance with U.S. GAAP.

#### Condition

During our audit procedures, we detected several accounts payable balances from prior periods that haven't been evaluated and analyzed by management. Our testing around accounts payable disclosed that monthly reconciliations between the balance in the general ledger and the open invoices are not being performed. The lack of this control feature allows for differences to occur and accumulate over a period of time. Our audit procedures revealed that errors in account classifications between general fund and the enterprise fund which caused numerous reclassification entries to be made at the end of the year. Proper account classifications are critical to producing accurate financial statements from which sound business decisions can be made.

### Cause

During the fiscal year ended June 30, 2021, as per the provisions of Act 141 of 2018, "Department of Economic Development and Commerce Reorganization Plan Implementation Act", the Puerto Rico Trade and Export Company was merged into the Puerto Rico Department of Economic Development and Commerce (DDEC) effective July 1, 2020. After the merger of the Puerto Rico Trade and Export Company, its rental activities are now managed by DDEC, which is accounted for in a manner similar to businesses operating in the private sector. Due to this merge the management now oversee a new set of operations and has a new set of payable balances that were not originally accounted for in their analysis. This event has also delayed the analysis of their old accounts. On June 30, 2022, management is in the process to developed a plan to analyze these new accounts.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

<u>Part II - Findings Relating to the Financial Statements that are Required to be Reported in Accordance with Government Auditing Standards – (continued)</u>

Finding No. 2022-003 - Lack of Adequate Analysis on Accounts Payables Balances - (continued)

### **Effect**

Lack of detailed analysis of accounts payables balances resulted in incorrect classifications of balances and reclassifications between enterprise fund and general fund. Furthermore, not timely reconciliation and analysis of the accounts caused improper recognition of payments as expenses, instead of reduction of accounts payables balances. Since accounts are not being analyzed, there is lack of communication with debtors that increases the risk of incorrect balances.

#### Questioned cost

None

### **Identification as a Repeated Finding**

This is not a repeat finding from the immediate previous audit.

### Recommendation

To maintain proper control over accounts payable, we suggest that the open invoice file be reconciled with the balance in the general ledger at the end of every month. If any differences exist, they should be investigated and solved promptly. These procedures will ensure that the balance in the general ledger reflects the accurate accounts payable balance supported by the subsidiary system. Accurate account classifications should be made through the year. We suggest that steps be taken to implement procedures that ensure the accuracy of all transaction entries at their origin. Also recommend the Department to immediately reconcile the prior fiscal years of accounts balances and establish reconciliations procedures of accounts on a timely basis.

### Views of responsible official (Unaudited)

Refer to the corrective action plan on pages 110 to 114.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

### Part III - Findings and Questioned Costs Relating to Federal Awards

Finding No. 2022-004 - Federal Funding Accountability and Transparency Act - Late Submission

<u>Federal Program</u> Workforce Innovation Opportunity Act Cluster:

ALN 17.258, 17.259, and 17.278

Name of Federal Agency U.S. Department of Labor (DOL)

<u>Compliance Requirement</u> Reporting

Type of Finding

Internal control over compliance/non-compliance

**Category** 

Significant deficiency

### Criteria

The Federal Funding Accountability and Transparency Act (Pub. L. 109-282, as amended by section 6202(a) of Pub. L. 110-252), known as FFATA or the Transparency Act requires information disclosure of entities receiving Federal financial assistance through Federal awards such as Federal contracts, sub-contracts, grants and subgrants, FFATA 2(a),(2),(ii),(ii).

2 CFR Chapter 1, Part 170, Reporting Sub-Award and Executive Compensation Information

Prime Awardees awarded a federal grant are required to file a FFATA sub-award report by the end of the month following the month in which the prime awardee awards any sub-grant equal to or greater than \$30,000.

### Condition

None of the required Federal Funding Accountability and Transparency Act (FFATA) reports were timely filed.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

### Part III - Findings and Questioned Costs Relating to Federal Awards – (continued)

<u>Finding No. 2022-004</u> Federal Funding Accountability and Transparency Act – Late Submission (continued)

### Context

From a sample of ten (10) FFATA reports submitted during the fiscal year ended June 30, 2022, none of the reports were timely submitted.

Item	Federal Gant Award Identifier No.	Year	Data Submitted	Submission Required Date
1	AA-33253-19-55-A-72	2020	9/22/2022	7/30/2021
2	AA-33253-19-55-A-72	2020	9/22/2022	11/30/2021
3	AA-33253-19-55-A-72	2020	9/22/2022	3/30/2022
4	AA-33253-19-55-A-72	2020	9/22/2022	5/31/2022
5	AA-36343-21-55-A-72	2022	9/22/2022	6/30/2022
6	AA-36343-21-55-A-72	2022	9/22/2022	11/30/2021
7	AA-34791-20-55-A-72	2021	9/22/2022	8/31/2021
8	AA-34791-20-55-A-72	2021	9/22/2022	11/30/2021
9	AA-34791-20-55-A-72	2021	9/22/2022	5/31/2022
10	AA-34791-20-55-A-72	2021	9/22/2022	1/31/2022

### Cause

Lack of oversight and awareness over the federal reporting requirements of this Act.

### **Effect**

If the Federal awarding agency or passthrough entity determines that noncompliance cannot be remedied by imposing additional conditions, the Federal awarding agency or passthrough entity may take one or more of the following actions, as appropriate in the circumstances:

(a) Temporarily withhold cash payments pending correction of the deficiency by the non-Federal entity or more severe enforcement action by the Federal awarding agency or passthrough entity.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

### Part III - Findings and Questioned Costs Relating to Federal Awards – (continued)

<u>Finding No. 2022-004</u> Federal Funding Accountability and Transparency Act – Late Submission (continued)

### Effect - (continued)

- (b) Disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action not in compliance.
- (c) Wholly or partially suspend or terminate the Federal award.
- (d) Initiate suspension or debarment proceedings as authorized under 2 CFR part 180 and Federal awarding agency regulations (or in the case of a passthrough entity, recommend such a proceeding be initiated by a Federal awarding agency).
- (e) Withhold further Federal awards for the project or program.
- (f) Take other remedies that may be legally available.

### **Questioned Costs**

None

### Identification as a Repeated Finding

This is a repeat finding from the immediate previous audit, Finding No. 2021-006.

### Recommendation

We recommend the Department to correct the technical issues encountered with the Department's subrecipients' information and work together issue with the local areas to comply with FFATA. In addition, the implications of noncompliance should be communicated to management and those charged with governance, who are the individuals responsible for ascertaining those processes and controls are in place and operating effectively in compliance with federal requirements and enforce stricter compliance policies.

### <u>Views of responsible Officials (Unaudited)</u>

Refer to the corrective action plan on pages 110-114

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

### Part III - Findings and Questioned Costs Relating to Federal Awards – (continued)

Finding No. 2022-005 - Late Filing of Single Audit Reporting Package

<u>Federal Programs</u> Workforce Innovation and Opportunity Act Cluster

ALN 17.258, 17.259, and 17.278

<u>Federal Agency</u> U.S. Department of Labor (DOL)

<u>Compliance Requirement</u> Reporting

Type of Finding

Internal Control over Compliance

**Category** 

Significant Deficiency

### Criteria

As required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), § 200.512 Report submission (a) (1), "the audit must be completed and the data collection form described in paragraph (b) of this section and reporting package described in paragraph (c) of this section must be submitted within the earlier of 30 calendar days after receipt of the auditor's report(s), or nine months after the end of the audit period. If the due date falls on a Saturday, Sunday, or Federal holiday, the reporting package is due the next business day".

### Condition

The Department has not submitted the Single Audit Reporting Packages for the year ended June 30, 2022.

### Cause

The Single Audit Reporting Packages late submission results from the operational changes generated by Act No. 171 of October 2, 2014 (Act No. 171) enactment. Act No. 171 integrated the Labor Development Program and the WIOA Cluster Programs with the Department. This merge, in conjunction with other difficulties in accounting and reporting processes, has delayed the Department's efforts to bring up to date all federal filings.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

Part III - Findings and Questioned Costs Relating to Federal Awards – (continued)

Finding No. 2022-005 - Late Filing of Single Audit Reporting Package – (continued)

### **Effect**

If the Federal awarding agency or pass-through entity determines that noncompliance cannot be remedied by imposing additional conditions, the Federal awarding agency or passthrough entity may take one or more of the following actions, as appropriate in the circumstances:

- a) Temporarily withhold cash payments pending correction of the deficiency by the non-Federal entity or more severe enforcement action by the Federal awarding agency or passthrough entity.
- b) Temporarily withhold cash payments pending correction of the deficiency by the non-Federal entity or more severe enforcement action by the Federal awarding agency or passthrough entity.
- c) Disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action not in compliance.
- d) Wholly or partly suspend or terminate the Federal award.
- e) Initiate suspension or debarment proceedings as authorized under 2 CFR part 180 and Federal awarding agency regulations (or in the case of a passthrough entity, recommend such a proceeding be initiated by a Federal awarding agency).
- f) Withhold further Federal awards for the project or program.
- g) Take other remedies that may be legally available.

### **Questioned Costs**

None.

### **Identification as a Repeated Finding**

This is a repeat finding from the immediate previous audit, Finding No. 2021-007.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

Part III - Findings and Questioned Costs Relating to Federal Awards - (continued)

Finding No. 2022-005 - Late Filing of Single Audit Reporting Package – (continued)

### Recommendation

The data collection form and single audit reporting package must be submitted within the required due dates. Also, we strongly suggest the accounting department to take whatever steps necessary to ensure that senior management receives current and accurate financial information on a timely basis. If it is determined that the department is understaffed, steps should be taken to alleviate this problem so that work can remain current without an undue hardship on any one employee. Once up to date, the accounting staff must consistently provide management with the accurate financial reports and information necessary to effectively manage the Department's operations.

Views of Responsible Official (Unaudited)

Refer to the corrective action plan on pages 110-114

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

Part III - Findings and Questioned Costs Relating to Federal Awards – (continued)

Finding No. 2022-006 - Insufficient Controls Related to the Application of Indirect Cost Rates

Federal Programs Workforce Innovation and Opportunity Act Cluster ALN 17.258, 17.259, and 17.278

<u>Federal Agency</u> U.S. Department of Labor (DOL)

<u>Compliance Requirement</u> Activities Allowed and Unallowed - Eligible Uses - Indirect Cost

Type of finding

Internal Control over Compliance/non-compliance

**Category** 

Significant deficiency

### Criteria

As required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200 Cost Principles, for States and Local Governments and Tribes Audit Requirements for Federal Awards (Uniform Guidance) 2 CFR PART 200, the Department have to comply with the provisions of 2 CFR Part 200, Appendix VII as follows:

- (1) Charges to cost pools used in calculating indirect cost rates should be for allowable costs.
- (2) The methods for allocating the costs should be in accordance with the cost principles and produce an equitable and consistent distribution of costs.
- (3) Indirect cost rates should be applied in accordance with negotiated indirect cost rate agreements (ICRA).

### Condition

The Department recorded indirect cost transaction that did not correspond as indirect costs for the audit year ended June 30, 2022.

#### Cause

The Department did not have sufficient validation controls over accounting entries related to the recognition of indirect costs and expenses reimbursable to state funds.

### Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2022

### Part III - Findings and Questioned Costs Relating to Federal Awards - (continued)

<u>Finding No. 2022-006</u> Insufficient Controls Related to the Application of Indirect Cost Rates – (continued)

### **Effect**

Lack of proper validation controls over accounting entries caused to improperly recognize a transaction in the indirect costs general ledger account.

### **Questioned Costs**

The transaction was adjusted to the correct general ledger account for the fiscal year ended on June 30, 2022, and thus there is no questioned cost.

### **Identification as a Repeated Finding**

This is not a repeat finding from the immediate previous audit.

### Recommendation

We recommend the Department to strengthen its administrative and management controls and processes for recording transactions related to indirect cost. Also establish a periodic account review process to ensure that indirect costs are properly presented within the performance period.

### Views of Responsible Official (Unaudited)

Refer to the corrective action plan on pages 110-114

# Summary Schedule of Prior Year Audit Findings

For the Year Ended June 30, 2022

# Part VI – Summary of Prior Year Audit Findings

Finding Number	Program	Fiscal Year	Finding Title / Comments	Corrective Action	Questioned Costs	Status	Comments
2021-001	N/A	Year ended June 30, 2021	Financial Statements Finding: Generally Accepted Accounting Principles (GAAP) and Governmental Accounting Standards Board (GASB)  The Department closed books and provided the financial statements almost two years after the June 30, 2021, year-end.	DEDC Staff has engaged the services of two consulting firms to address the recommendations noted in the external consultant's report. The first of the consulting firms has assisted the Finance Department to support on the preparation, coordination, and issuance of financial statements.  Through the second consulting firm, the DEDC has been able to develop the standard operating procedures related to human resources, grant management and finance procedures. Management is currently evaluating the resolution and remediation strategy to implement a risk management and internal controls framework that will enhance controls on a systematic and sustainable manner. Consistent with the strategy, the SOP's will be reviewed and implemented, specifically related to this finding is the SOP Reporting.	None	Not Corrected.	
2021-002	N/A	Year ended June 30, 2021	Financial Statements Finding: Human Resources Documents  We noted that, for a sample of human resources files, there were missing documents as required by policies and procedures and by law.	DEDC Human Resources Department will perform a compliance review over the files of the employees of the agency. The review will be performed by personnel of the agency. If findings are noted the department's staff will request the documentation to the employee in order to properly complete the file. The Office will also develop a checklist in order to perform periodic compliance review over the files of the agency's employees.	None	Corrected	No new findings related to this matter was noted in fiscal year 2022 procedures.
2021-003	State Energy Program ALN 81.041	Year ended June 30, 2021	Findings and Questioned Costs Relating to Federal Awards: Matching	Management is currently in the process of designing and developing the following:	None	Partially Corrected.	DDEC has already implemented

# Summary Schedule of Prior Year Audit Findings (Continued)

Finding Number	Program	Fiscal Year	Finding Title / Comments	Corrective Action	Questioned Costs	Status	Comments
				A. Revamped Organizational Structure - A dedicated Financial Analyst has			various
			No audit evidence could be	been assigned to work exclusively with Public Energy Policy Program			corrective
			obtained to ascertain compliance	("PPE" – "Política Pública Energética" in Spanish). This resource will be			actions, such as
			with the 20 percent matching	reporting to the Federal Financial Accounting Manager.			finance staff
			requirement.	B. Standard Operating Procedures – DEDC Finance Department, the Public			reorganization
				Energy Policy Program unit and the Budget Department have established			to address
				SOP's related to budget, pre-award, post-award, and reporting			fiscal matters
				procedures. The SOPs also include time and attendance procedures to			related to
				ensure proper resource allocation. The DEDC will review the current			federal funds.
				SOPs and perform a GAP analysis to identify current shortcomings and			
				mitigate risks of non-compliance. Through this examination, we will			In addition,
				establish strong internal controls to guarantee the proper resource			various
				allocation requirements, cost-sharing requirements and all other			Standard
				accounting and reporting requirements. Strong internal controls will			Operating
				make certain that the cost-share/in-kind contributions step-by-step			Procedures
				process is stated clearly, including oversight activities to monitor and			have been
				remediate in case of non-compliance with requirements, and there is a			updated and/or
				clear governance structure with a well-defined internal controls matrix.			designed to
				C. Time tracking allocations using KRONOS - Time and attendance systems			address
				are key for financial and operational compliance with laws and			matters related
				regulations. KRONOS is the system through which the DEDC's			to accounting
				employees register and certify their attendance, and their supervisors			function, along
				approve them to process payroll. DEDC implemented the timesheets and			with training
				hours allocation module that enable employees assigned to each federal			curriculum to
				program to select the program that they are providing services to. It also			enhance
				allows employees to inform if they are providing services under state			controls and
				programs, including state matching requirements as established in the			procedures.
				federal grant. Based on the timecard, DEDC Finance Department will			
				perform the required adjustments to the payroll cost for each federal			

# Summary Schedule of Prior Year Audit Findings (Continued)

Finding Number	Program	Fiscal Year	Finding Title / Comments	Corrective Action	Questioned Costs	Status	Comments
				program.  D. Training Program – The training program will focus on federal grant management compliance best practices for financial personnel and operational resources. There will be a strong six-month initial training campaign that will focus on time, attendance, and allocation management to all federal grants, including PPE. The training will also include financial processes where cost sharing may be something other than employee cost allocations. • Trainings will be offered when the SOPs are deployed and every time new employees are onboarded.  • Training will be held on-site and via conferencing platforms for remote access.  • Trainings will require annual updates.  • All trained personnel will require to answer short tests to measure employee subject matter comprehension.  • A Newsletter will be created and distributed throughout the agency for further ease of access to key information for all employees and fostering familiarity with key federal compliance regulations and best practices.  E. Enterprise Risk Management ("ERM")/Monitoring – The Agency is focused on ERM as a tool for the resolution of root causes of identified issues. Regarding this matter, monthly monitoring controls will be designed, leveraging financial and Human Resources system data to guarantee compliance regarding proper allocation of effort, expenses, and compliance with the pre-determined 20% cost share requirement. This monitoring control will be one of the responsibilities of the Financial Analyst that will be supervised by the Federal Financial Accounting Manager. Non-compliance be managed directly by the Chief Financial Officer in coordination with the Finance Team and the Program Director. An action plan would be created to address any issues that result in non-			

# Summary Schedule of Prior Year Audit Findings (Continued)

Finding	Program	Fiscal Year	Finding Title / Comments	Corrective Action	Questioned	Status	Comments
Number				compliance within 45 days.  We want to express our commitment to design and implement a sustainable process and oversight activities related to cost sharing requirements, even though, the cost sharing requirement applicable for the State Energy Program is waived until 2026, as per legislation amending statute.	Costs		
2021-004	State Energy Program ALN 81.041	Year ended June 30, 2021	Findings and Questioned Costs Relating to Federal Awards: Employees' Level of Effort We were unable to examine an activity report or equivalent to determine the time and effort incurred by each employee on the federal program, as established by the DOE in the Budget Justification for Formula Grants (the Budget Justification).	As stated in the comments under Finding 2021-003 above, the Department is currently in the process of designing and developing the following:  A. Revamped Organizational Structure  B. Standard Operating Procedures  C. Time tracking allocations using Kronos  D. Training program on best practices over federal programs' management  E. Enterprise Risk Management.	None	Partially Corrected.	
2021-005	Workforce Innovation Opportunity Act Cluster: ALN 17.258, 17.259, and 17.278	Year ended June 30, 2021	Findings and Questioned Costs Relating to Federal Awards: Reporting Form ETA-9130 Submission The Department did not submit several ETA 9130 reports by the due date as required.		None	Corrected.	No new findings related to this matter was noted in fiscal year 2022 procedures.

# Summary Schedule of Prior Year Audit Findings (Continued)

Finding Number	Program	Fiscal Year	Finding Title / Comments	Corrective Action	Questioned Costs	Status	Comments
2021-006	Workforce Innovation Opportunity Act Cluster CFDA No. 17.258, 17.259, and 17.278	Year ended June 30, 2021	Findings and Questioned Costs Relating to Federal Awards: Reporting Federal Funding Accountability and Transparency Act (FFATA)  None of the required Federal Funding Accountability and Transparency Act (FFATA) reports were timely filed.	DEDC's Finance Department has been submitting the FFATA reports monthly. In DEDC Reporting SOP, the submission deadlines have been established, as well as the personnel responsible for its completion. In order to complete the submission, Management ascertained and worked in order to have all ALDL with an active SAM number. Furthermore, an internal resource has been identified, trained, and tasked to support and follow-up for the timely submission of FFATA reports.  In order to fully mitigate the finding, an SOP related to FFATA reports will be prepared and implemented, including the following details: parties responsible for preparing and submitting reports, management role in the process and process to ensure timely submission as per requirements.	None	Not Corrected.	
2021-007	Workforce Innovation and Opportunity Act Cluster ALN 17.258, 17.259, and 17.278 State Energy Program and Weatherization Assistance Program for Low Income	Year ended June 30, 2021	Findings and Questioned Costs Relating to Federal Awards: Reporting Late Filing of Single Audit Reporting Package The Department has not submitted the Single Audit Reporting Packages for the year ended June 30, 2021.	In order to address the root cause for this finding, management performed the following actions:  • Management audit contracts are followed up directly by CFO to ensure timely execution to ensure audits are timely completed and planned. Auditors contracted for fiscal year 2022 was already executed and audit procedures, for fiscal year 2023 the audit will start on February 2024.  • Management enhancements to Finance function, such as: accounting closing checklists, accounting closing meetings and reconciliation process, among other actions, should improve timing of audit results.  Additional resources (consultants) were hired to assist in the audit process to ensure external auditors have information on a timely basis. In order to ascertain that basic and recurrent information requested by auditors is ready, management prepared an updated list of information normally requested and prepared a	None	Not Corrected.	

# Summary Schedule of Prior Year Audit Findings (Continued)

Finding	Program	Fiscal Year	Finding Title / Comments	Corrective Action	Questioned	Status	Comments
Number					Costs		
	Persons			OneDrive where all information will be compiled and be ready to deliver to the			
	ALN 81.041			auditors as requested. This should provide the efficiency and agility to response			
	and 8 Number			to auditors on a timely manner.			
	81.041						
				Management is currently evaluating the resolution and remediation strategy to			
				implement a risk management and internal controls framework that will enhance			
				controls on a systematic and sustainable manner. Consistent with the strategy,			
				the SOP's will be reviewed and implemented, specifically related to this finding			
				is the SOP Reporting.			

# Corrective Action Plan

FINDING NUMBER	PROGRAM	FINDING TITLE / CORRECTIVE ACTION	LEAD PERSONS ACCOUNTABLE FOR ACTION ITEM COMPLETION	TARGET COMPLETION DATE
2022-001	N/A	Financial Statements Finding: Restatement of Prior Period Financial Statements  DEDC has established a plan to manage accounts with aged balances that are related to previous years' accounting. DEDC has established enhanced procedures to address and contain errors in current accounting, using checklists, recurrent reconciliations, financial analytics, among others. The plan to manage and correct aged balance sheet accounts may require additional analysis to ensure it is properly corrected and the correct impact is attained.  Management expects to substantially clean-up aged balances on or before June 2024.	Jamille E. Muriente Díaz, Chief Financial Officer Telephone: 787-758-4747 <u>Email:</u> Jamille.muriente@ddec.pr.gov	6/30/2024
2022-002	N/A	Financial Statements Finding: Generally Accepted Accounting Principles (GAAP) and Governmental Accounting Standards Board (GASB)  Management is implementing a risk management and internal controls framework that will enhance controls in a systematic and sustainable manner. Consistent with the strategy, the Standard Operating Procedures are being updated and/or designed that specifically address reporting matters.	Jamille E. Muriente Díaz, Chief Financial Officer Telephone: 787-758-4747 <u>Email:</u> <u>Jamille.muriente@ddec.pr.gov</u>	6/30/2024

# Corrective Action Plan (Continued)

FINDING NUMBER	PROGRAM	FINDING TITLE / CORRECTIVE ACTION	LEAD PERSONS ACCOUNTABLE FOR ACTION ITEM COMPLETION	TARGET COMPLETION DATE
		Additional resources and controls have been implemented to enhance the preparation of financial statements. Consequently, management issued Financial Statements for FY 2022 in December 2023, reducing the time to issue financial statements.  Management expects to achieve full compliance with pending Financial Statements issuance on or before June 2024.		
2022-003	N/A	Financial Statements Finding: Several Payable Accounts Originating from Prior Fiscal Years Lack Adequate Analysis on Current Balances and are Classified in the Incorrect Fund  In order to address this finding related to the cumulative effect of prior fiscal years internal controls matters, management is currently in a project of analyzing and adjusting and / or reclassifying accounts for which balances are no longer supported, along with the design of tools for continuing monitoring. Furthermore, a Standard Operating Procedure will be developed to properly describe reconciliation activities, and account analysis monthly.  Related to current operations, management has implemented various activities, such as closing checklists, grant reconciliation procedures, accounts reconciliation procedures, among others, which should reduce the recurrence of aged balances in the financial statements.  Management expects to substantially clean-up aged balances and to develop the SOP on or before June 2024.	Jamille E. Muriente Díaz, Chief Financial Officer Telephone: 787-758-4747 Email: Jamille.muriente@ddec.pr.gov	6/30/2024

# Corrective Action Plan (Continued)

FINDING NUMBER	PROGRAM	FINDING TITLE / CORRECTIVE ACTION	LEAD PERSONS ACCOUNTABLE FOR ACTION ITEM COMPLETION	TARGET COMPLETION DATE
2022-004	Workforce Innovation Opportunity Act Cluster CFDA No. 17.258, 17.259, and 17.278	Findings and Questioned Costs Relating to Federal Awards: Federal Funding Accountability and Transparency Act (FFATA), Reporting  DEDC's Finance Department with the assistance of the Human Resources Department submitted the FFATA Reports that were not filed in previous years, in order to get current in the FFATA reporting requirements during the month of September 2022. Thereafter, DEDC has been able to submit FFATA reports as required.  In DEDC Reporting SOP, the submission deadlines have been established, as well as the personnel responsible for its completion. To fully mitigate the finding, an SOP related solely to FFATA reports was prepared and implemented, including the following details: parties responsible for preparing and submitting reports, management oversight in the process and the process to ensure timely submission as per requirements. The SOP details responsible parties with proper segregation of duties for preparation and review and DEDC's oversight to ascertain quality and timeliness of submittals. The SOP was shared with Finance and Programmatic resources and a training session was provided to all parties involved in the procedure. These activities were completed during the month of May 2023, which should significantly enhance controls for subsequent periods.	Jamille E. Muriente Díaz, Chief Financial Officer Telephone: 787-758-4747 Email: Jamille.muriente@ddec.pr.gov	Completed.

# Corrective Action Plan (Continued)

FINDING NUMBER	PROGRAM	FINDING TITLE / CORRECTIVE ACTION	LEAD PERSONS ACCOUNTABLE FOR ACTION ITEM COMPLETION	TARGET COMPLETION DATE
2022-005	Workforce Innovation Opportunity Act Cluster CFDA No. 17.258, 17.259, and 17.278	Findings and Questioned Costs Relating to Federal Awards: Late Single Audit Submission, Reporting  Management submitted single audit reports up to fiscal year 2022.  In order to address the root cause for this finding, management performed the following actions:  Management audit contracts are followed up directly by CFO to ensure timely execution to ensure audits are timely completed and planned.  Management enhancements to the finance function, such as accounting closing checklists, accounting closing meetings and reconciliation processes, among other actions, should improve the timing of audit results.  Additional resources (consultants) were hired to assist in the audit process to ensure external auditors have information on a timely basis. In order to ascertain that basic and recurrent information requested by auditors is ready, management prepared an updated list of information normally requested and prepared a OneDrive (cloud backup storage) where all information will be archived and ready to be delivered to the auditors as requested. This should provide the efficiency and agility to response to auditors in a timely manner.  Management expects to achieve full compliance of pending Single Audit reports' issuance on or before August 2024.	Jamille E. Muriente Díaz, Chief Financial Officer Telephone: 787-758-4747 Email: Jamille.muriente@ddec.pr.gov	8/31/2024

# Corrective Action Plan (Continued)

FINDING NUMBER	PROGRAM	FINDING TITLE / CORRECTIVE ACTION	LEAD PERSONS ACCOUNTABLE FOR ACTION ITEM COMPLETION	TARGET COMPLETION DATE
2022-006	Workforce	Findings and Questioned Costs Relating to Federal Awards: Insufficient	Jamille E. Muriente Díaz,	6/30/2024
	Innovation	Controls Related to the Application of Indirect Costs Rates	Chief Financial Officer	
	Opportunity		Telephone: 787-758-4747	
	Act Cluster	Management will enhance procedures related to indirect costs rates matters,	Email:	
	CFDA No.	including accounting and review process. A Standard Operating Procedure	<u>Jamille.muriente@ddec.pr.gov</u>	
	17.258, 17.259,	will be developed to address key tasks, responsible parties, and oversight		
	and 17.278	activities.		
		Management expects this SOP to be completed and implemented on or before June 2024.		