

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Financial Statements and Compliance Audit of Federal Financial
Assistance for the Fiscal Year Ended June 30, 2023

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
For the Fiscal Year Ended June 30, 2023

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of
Puerto Rico Health Insurance Administration
San Juan, Puerto Rico

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the Puerto Rico Health Insurance Administration (the Administration), a component unit of the Commonwealth of Puerto Rico (the Commonwealth), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Administration's basic financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Puerto Rico Health Insurance Administration as of June 30, 2023, and the respective changes in financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Puerto Rico Health Insurance Administration and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Administration's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are

free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Administration's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Administration's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 8 and required supplementary information by GASB statements No. 73 and 75 on pages 38 and 39 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



Aquino, DeCordova, LLC

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

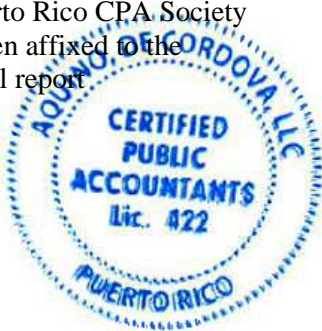
Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 28, 2024, on our consideration of the Administration's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Administration's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Governmental Auditing Standards in considering Administration's internal control over financial reporting and compliance.

Carolina, Puerto Rico
June 28, 2024

Aquino, De Córdova, LLC
by Elvira González-Green
Lic. # 3171

Stamp number E567341
of Puerto Rico CPA Society
has been affixed to the
original report



Aquino, De Córdova, LLC

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Management's Discussion and Analysis (Unaudited)
For the Fiscal Year Ended June 30, 2023

This section of the financial statements is classified by the Governmental Accounting Standards Board (GASB) as required supplementary information. Management of the Puerto Rico Health Insurance Administration (the Administration or PRHIA) provides this Management Discussion and Analysis for the benefit of readers of the Administration's financial statements. Along with the financial statements and related notes, management's discussion and analysis should provide the most relevant information regarding the financial condition of the Administration for the fiscal year ended June 30, 2023.

Overview of the Financial Statements

This report includes the management's discussion and analysis, the independent auditor's report, and the basic financial statements and related Notes to the Financial Statements. The management's discussion and analysis focus on major components of the financial statements. The financial statements are designed to provide users with a broad overview of the Administration's finance with the intention to help answer the question whether the Administration is better off or worse off financially as a result of this year's activities. These financial statements are prepared under the accrual basis of accounting.

The Statement of Net Position presents information of the Administration's assets, liabilities, and deferred inflows/outflows of resources with the difference reported as net position. Over time, increases or decreases in net position, along with other financial information, serve as a useful indicator of the Administration's financial position and whether it is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position presents information showing how the Administration's net position changed during the fiscal year ended June 30, 2023. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Therefore, revenues and expenses are reported in this statement for certain items that will result in cash flows in future fiscal periods.

The Statement of Cash Flows shows how the Administration's cash and cash equivalents increased or decreased during the fiscal years reported. It also shows how cash and cash equivalents were provided by and used in the Administration's operating, non-operating and financing, and investing activities. The net increase or decrease in the Administration's cash and cash equivalents is added to the balance at the beginning of the year to arrive at cash and cash equivalents balance at end of year. This statement is presented on a cash basis and only presents cash receipts and cash disbursement information. The Administration uses the direct method of presenting cash flows, which includes a reconciliation of operating income to net cash provided by operating activities.

The notes to the financial statements provide additional information that is essential for a thorough understanding of the financial data presented in the financial statements.

These statements and information represent the actual financial condition of the Administration. Following, you will find a condensed discussion of these statements and notes.

Financial Highlights

For the fiscal year ended June 30, 2023, the Administration reported a net position of approximately \$788.5 million, from \$414.4 million in the prior year. The increase in net position was primarily driven by Federal grants and contributions from the Commonwealth. The condensed Statements of Net Position of the Administration as of June 30, 2023, and 2022 was:

Puerto Rico Health Insurance Administration
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For the Fiscal Year Ended June 30, 2023

	June 30, 2023	June 30, 2022	Change	
			In dollars	Percentage
Current assets	\$ 2,051,859,129	\$ 1,353,393,725	\$ 698,465,404	52%
Non-current assets	36,629,097	24,685,016	11,944,081	48%
Deferred outflows related to pension plan	4,170,612	1,323,797	2,846,815	215%
Total assets and deferred outflows of resources	<u>\$ 2,092,658,838</u>	<u>\$ 1,379,402,538</u>	<u>\$ 713,256,300</u>	52%
Current liabilities	\$ 1,289,225,400	\$ 953,858,020	\$ 335,367,380	35%
Non-current liabilities	13,949,302	10,861,405	3,087,897	28%
Deferred inflows related to pension plan	1,014,438	269,647	744,791	276%
Total liabilities and deferred inflows of resources	<u>\$ 1,304,189,140</u>	<u>\$ 964,989,072</u>	<u>\$ 339,200,068</u>	35%
Net position:				
Net investment in capital assets	\$ 2,992,106	\$ 3,268,211	\$ (276,105)	-8%
Net position	785,477,592	411,145,255	374,332,337	91%
Total net position	<u>\$ 788,469,698</u>	<u>\$ 414,413,466</u>	<u>\$ 374,056,232</u>	90%
Total liabilities, deferred inflows of resources and net position	<u>\$ 2,092,658,838</u>	<u>\$ 1,379,402,538</u>	<u>\$ 713,256,300</u>	52%

As of June 30, 2023, the Administration reported total assets and deferred outflows of resources of approximately \$2.1 billion, an increase of approximately \$713.2 million or 52% from the prior year. The increase in total assets was mainly due to an increase in cash and cash equivalents (\$916.9 million) mainly provided by its operating activities and a decrease in receivable from federal grants (\$298.8 million).

For the same period, total liabilities and deferred inflows of resources were \$1.3 billion, an increase of \$339.2 million from the prior year. The increase in total liabilities was primarily due to increases in accounts payable for TPA administration fees (\$273.3 million).

The Administration's net investment in capital assets as of June 30, 2023, amounted to \$3 million, net of accumulated depreciation. During the fiscal year ended June 30, 2023, the Administration invested \$336,155 in capital assets. Depreciation and amortization expense for the year ended June 30, 2023, amounted to \$611,801.

Puerto Rico Health Insurance Administration
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The condensed Statements of Revenues, Expenses and Changes in Net Position for the fiscal years ended June 30, 2023, and 2022 are summarized as follows:

	June 30, 2023	June 30, 2022	Change In dollars	Percentage
Operating revenues:				
Contributions from:				
Federal grants	\$ 3,569,874,246	\$ 3,269,561,544	\$ 300,312,702	9%
Commonwealth of Puerto Rico	864,165,630	528,689,083	335,476,547	63%
Municipalities	65,854,249	88,796,787	(22,942,538)	-26%
Employers	12,292,937	13,761,927	(1,468,990)	-11%
Pharmacy rebate program-net	169,650,219	80,061,196	89,589,023	112%
Other	33,191	534,394	(501,203)	-94%
Bad debts expense	(5,503,655)	(24,619,517)	19,115,862	-78%
	<u>4,676,366,817</u>	<u>3,956,785,414</u>	<u>719,581,403</u>	18%
Operating expenses:				
Medical premiums and claims	4,290,731,750	3,927,583,293	363,148,457	9%
General and administrative	27,904,865	24,413,747	3,491,118	14%
Depreciation and amortization	611,801	588,069	23,732	4%
Total operating expenses	<u>4,319,248,416</u>	<u>3,952,585,109</u>	<u>366,663,307</u>	9%
Non-operating revenues and expenses - net	<u>16,937,831</u>	<u>1,546,774</u>	<u>15,391,057</u>	995%
Change in net position	374,056,232	5,747,079	368,309,153	6409%
Net position at beginning of year	<u>414,413,466</u>	<u>408,666,387</u>	<u>5,747,079</u>	1%
Net position, end of year	<u>\$ 788,469,698</u>	<u>\$ 414,413,466</u>	<u>\$ 374,056,232</u>	90%

For the year ended June 30, 2023, the Administration reported operating revenues of approximately \$4.7 billion, an increase of approximately \$719.6 million from the prior year. The increase was mainly due to increases in federal grants and contributions from the Central Government of approximately \$300.3 million and \$335.5 million, respectively, while the rebate revenues increased by approximately \$89.6 million. Operating expenses were approximately \$4.3 billion, an increase of approximately \$366.7 million. The increase in operating expenses was mainly because of an increase in medical premiums and claims expenses. Net non-operating revenues and expenses increased by approximately \$15.4 million primarily due to increases of \$9.1 million, \$13.7 million, and \$7.4 million in legislative appropriations, interest income, and interest expense respectively.

Administration Overview

The Puerto Rico Health Insurance Administration is a public corporation of the Commonwealth of Puerto Rico, created by Act No. 72 on September 7, 1993, as amended. The Administration began operations on February 1, 1994 and is responsible for implementing, administering, and negotiating a health insurance program, through contracts with health insurers, mental behavioral health organizations, pharmacy benefit managers, third party administrators and Medicare Advantage organizations, among others. The purpose of the Administration is to provide access to quality medical and hospital care to eligible Puerto Rico residents.

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For the Fiscal Year Ended June 30, 2023

The Administration is the sub-grantee of federal funds provided by the Medicaid Program under Title XIX of the Social Security Act and Title XXI of the State Children's Health Insurance Program (CHIP). The Single State Medicaid Agency is the Puerto Rico Department of Health (the Department of Health).

The Medicaid Program is responsible for administering to the Government Health Insurance Program of federal (those federally eligible for Medicaid) and Commonwealth beneficiaries (those non-eligible for federal Medicaid but who fall within the criteria set forth by Government of Puerto Rico for inclusion within the Government Health Insurance Program).

The Administration and the Medicaid Program have a Memorandum of Understanding in which the Medicaid Program delegates full responsibility to the Administration for implementing and administering the Government Health Insurance Program. Among the responsibilities, the Administration is responsible for establishing health coverage for qualified Puerto Rico residents in accordance with the Puerto Rico Medicaid State Plan and negotiating with health insurance organizations for the provision of such covered services, among others.

Consolidated Appropriations Act of 2023

On December 29, 2022, the Consolidated Appropriations Act, 2023 became Law 117-328, amending the allotments for Puerto Rico under Section 1108(g) of the Social Security Act (42 U.S.C. 1308(g)) for fiscal year 2023 and subsequent fiscal years as follows:

<u>Fiscal year</u>	<u>Allotment</u>
2023	\$3,275,000,000
2024	\$3,325,000,000
2025	\$3,475,000,000
2026	\$3,645,000,000
2027	\$3,825,000,000

For fiscal year 2028, the sum of the amount that would have been provided for Puerto Rico for such fiscal year in accordance with the sum of the amount provided for the preceding fiscal year increased by the percentage increase in the medical care component of the Consumer Price Index for all urban consumers (as published by the Bureau of Labor Statistics) for the 12-month period ending in March preceding the beginning of the fiscal year, rounded to the nearest \$100,000, had the amount provided under this subsection for Puerto Rico for each of fiscal years 2020 through 2027 been equal to the following:

- (i) For fiscal year 2020, the sum of the amount provided for Puerto Rico for fiscal year 2019, increased by the percentage increase in the medical care component of the Consumer Price Index for all urban consumers (as published by the Bureau of Labor Statistics) for the 12-month period ending in March preceding the beginning of the fiscal year, rounded to the nearest \$100,000.
- (ii) For each of the fiscal years 2021 through 2027, the sum of the amount provided for the preceding fiscal year, increased in accordance with the percentage increase described in clause (i), rounded to the nearest \$100,000.

For fiscal year 2029 and each subsequent fiscal year, the sum of the amount specified for the preceding fiscal year, increased by the percentage increase in the medical care component of the Consumer Price Index for all urban consumers (as published by the Bureau of Labor Statistics) for the 12-month period ending in March preceding the beginning of the fiscal year, rounded to the nearest \$100,000.

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For the Fiscal Year Ended June 30, 2023

Families First Coronavirus Response Act

On March 18, 2020, the President signed into law H.R. 6021, the Families First Coronavirus Response Act (FFCRA) (Pub. L. 116-127). Section 6008 of the FFCRA provides a temporary 6.2 percentage point increase to each qualifying state and territory's Federal Medical Assistance Percentage (FMAP) under section 1905(b) of the Social Security Act (the Act) effective beginning January 1, 2020, and extending through the last day of the calendar quarter in which the public health emergency declared by the Secretary of Health and Human Services for COVID-19, including any extensions, terminates.

Long-Term Debt

The Administration entered into a Credit Agreement with the Government Development Bank for Puerto Rico on March 14, 2011, in order to pay its obligations to healthcare insurers incurred prior to fiscal year 2009-2010. The aggregate principal amount of the non-revolving line of credit was \$186,000,000 and is payable in nine payments of \$20,666,667 from 2015 through 2023. Interests are accrued at a fluctuating annual rate of interest equal to the greater of (i) 1.5% over prime rate, and (ii) 6%.

As of June 30, 2023, the outstanding principal balance amounted to \$182,195,359 and the accrued interest amounted to \$98,308,321. The Administration will pay the principal and interest with appropriations to be received from the Legislature of Puerto Rico through the Puerto Rico Office of Management and Budget (OMB) pursuant to Act No. 173 of 2010. Notwithstanding during the fiscal years ended June 30, 2016, through 2023, the OMB has failed to make principal and interest payments on behalf of the Administration.

Contacting the Administration Financial Management

This financial report is designed to provide our customers and creditors with a general overview of the Administration's finances and to demonstrate the Administration's accountability for the federal and commonwealth, among others, funds it receives. If you have questions about this report or need additional information, contact the Puerto Rico Health Insurance Administration, PO Box 195661, San Juan, PR 00926-2706.

The executive offices of the Administration are located at 1571 Alda Street, Urb. Caribe, Rio Piedras, Puerto Rico 00926-2712. The Administration's telephone number is (787) 474-3300. Ms. Roxanna K. Rosario Serrano, BHE, MS is the Acting Executive Director of the Administration.



Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Net Position
June 30, 2023

ASSETS

Current assets:

Cash and cash equivalents	\$ 1,309,231,914
Accounts receivable:	
Federal grants	545,400,022
Pharmacy rebates program	196,567,476
Advance premium	<u>659,717</u>
Total current assets	<u>2,051,859,129</u>

Non-current assets:

Accounts receivable	
Municipalities - net of allowance for doubtful accounts of \$88,670,559	800
Legislature appropriations and other - net of allowance for doubtful accounts of \$744,520	28,507,235
Due from employers - net of allowance for doubtful accounts of \$136,090,473	168,138
Other receivables	7,649
Capital assets	2,992,106
Due from MCO's - net of allowance for doubtful accounts of \$10,585,358	1,032,038
Due from Commonwealth	<u>3,921,131</u>
Total non-current assets	<u>36,629,097</u>
Total assets	<u>2,088,488,226</u>

Deferred outflows of resources:

Pension related	4,159,712
OPEB related	<u>10,900</u>
Total deferred outflows of resources:	<u>4,170,612</u>
Total assets and deferred outflows of resources	<u><u>\$ 2,092,658,838</u></u>

See accompanying notes to financial statements.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Net Position
June 30, 2023

LIABILITIES AND NET POSITION

Current liabilities:

Premiums and claims payable	\$ 275,051,591
TPA administration fees payable	703,620,035
Obligation payable Governmental Development Bank	182,195,359
Interest payable	98,308,321
Accounts payable and accrued expenses	28,213,148
Accrued compensated absences	645,595
Accrued termination benefits	409,635
Total pension liability	358,458
Other postemployment benefits liability	10,900
Lease liabilities	412,358

Total current liabilities	<u>1,289,225,400</u>
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Non-current liabilities:

Accrued termination benefits	1,679,727
Total pension liability	9,798,861
Other postemployment benefits liability	281,680
Lease liabilities	2,189,034

Total non-current liabilities	<u>13,949,302</u>
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Total liabilities	<u>1,303,174,702</u>
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Deferred inflows of resources:

Pension related	<u>1,014,438</u>
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Total liabilities and deferred inflows of resources	<u>1,304,189,140</u>
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Net position:

Investment in capital assets	2,992,106
Unrestricted	<u>785,477,592</u>

Total net position	<u>788,469,698</u>
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Total liabilities, deferred inflows of resources and net position	<u><u>\$ 2,092,658,838</u></u>
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See accompanying notes to financial statements.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Revenues, Expenses and Changes in Net Position
For the Fiscal Year Ended June 30, 2023

Operating revenues:	
Contributions from:	
Federal grants	\$ 3,569,874,246
Commonwealth of Puerto Rico	864,165,630
Municipalities	65,854,249
Employers	12,292,937
Pharmacy rebate program – net	169,650,219
Other	33,191
Bad debts expense	<u>(5,503,655)</u>
Total operating revenues	<u>4,676,366,817</u>
Operating expenses:	
Medical premiums and claims	4,290,731,750
General and administrative	27,904,865
Depreciation and amortization	<u>611,801</u>
Total operating expenses	<u>4,319,248,416</u>
Operating income	<u>357,118,401</u>
Non-operating revenues and expenses:	
Legislative appropriations from the Commonwealth of Puerto Rico	18,608,000
Interest expense	(15,579,237)
Interest income	<u>13,909,068</u>
Total non-operating revenues and expenses	<u>16,937,831</u>
Increase in net position	374,056,232
Net position at beginning of year	<u>414,413,466</u>
Net position at end of year	<u>\$ 788,469,698</u>

See accompanying notes to financial statements.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Cash Flows
For the Fiscal Year Ended June 30, 2023

Cash flows from operating activities:	
Cash receipts from contributions	\$ 4,790,420,551
Cash receipts from pharmacy rebate program	89,368,993
Cash payments of premiums, health care organizations and third party administrators	(3,973,189,493)
Cash payments to vendors	(17,051,266)
Cash payments to employees	(4,446,219)
Net cash provided by operating activities	<u>885,102,566</u>
Cash flows from noncapital financing activities:	
Legislative appropriations from the Commonwealth of Puerto Rico	18,608,000
Payments of lease liability	(370,085)
Interest paid	<u>(67,327)</u>
Net cash provided by noncapital financing activities	<u>18,170,588</u>
Cash flows from capital and related financing activities:	
Purchase of capital assets	<u>(227,545)</u>
Cash used for capital and related financing activities	<u>(227,545)</u>
Cash flows from investing activities:	
Interest collected	13,909,068
Increase in advanced premiums	<u>(85,907)</u>
Net cash provided by investing activities	<u>13,823,161</u>
Net increase in cash and cash equivalents	<u>916,868,770</u>
Cash and cash equivalents, at beginning of year	<u>392,363,144</u>
Cash and cash equivalents, at end of year	<u>\$ 1,309,231,914</u>

Supplemental Disclosure of Cash Flow Information:

Noncash capital and related financing transactions:

During the year the Administration retired a capital asset with the following details:

Original Cost:	\$ 57,898
Accumulated Depreciation:	<u>57,442</u>
Loss on disposition:	<u>\$ 456</u>

During the year the Administration acquired a capital asset with the following details:

Lease asset	\$108,608
Lease liability	\$108,608

See accompanying notes to financial statements.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Statement of Cash Flows
For the Fiscal Year Ended June 30, 2023

**Reconciliation of operating income to net cash provided by
operating activities:**

Operating income	\$ 357,118,401
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation and amortization	611,801
Provision for bad debts	5,503,655
Loss on disposition of asset	456
Changes in operating assets and liabilities:	
Decrease (increase) in asset:	
Accounts receivable:	
Federal grants	293,266,844
Municipalities	(800)
Legislative appropriations and other	(11,870,700)
Pharmacy rebates program	(80,281,226)
Employers	(2,750)
Due from MCO's	(366)
Due from State government	(345,000)
Other receivables	(570)
Deferred outflows of resources	
Pension related	(2,847,915)
OPEB related	1,100
Increase (decrease) in liabilities:	
TPA administration fees payable	273,383,335
Premiums and claims payable	44,158,922
Accounts payable and accrued expenses	2,313,867
Accrued termination benefits	(386,239)
Accrued compensated absences	(88,780)
Other postemployment benefits	146,970
Total pension liability	3,676,770
Deferred inflows:	
Pension related	<u>744,791</u>
Net cash provided by operating activities	<u><u>\$ 885,102,566</u></u>

See accompanying notes to financial statements.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Notes to the Financial Statements
For the Fiscal Year Ended June 30, 2023

1. REPORTING ENTITY

The ***Puerto Rico Health Insurance Administration*** (the Administration or PRHIA) is a governmental entity and a component unit of the Commonwealth of Puerto Rico (the Commonwealth), created on September 7, 1993 by Act No. 72 (the Act), as amended. The Administration commenced operations on February 1, 1994 and is considered a public corporation with full autonomy.

The Administration is responsible for implementing, administering, and negotiating a health insurance system, through contracts with health insurers, mental health organizations, pharmacy benefit managers, third party administrators and Medicare Advantage organizations, among others. The Administration strives to provide all qualifying Puerto Rico residents access to quality healthcare services, including mental health, through a Managed Care Organization (MCO) model.

The Administration relies significantly on appropriations from the Commonwealth as well recurring and non-recurring federal funding. The Administration is the sub-grantee of federal funds provided by the Medicaid Program under Title XIX of the Social Security Act and Title XXI of the State Children's Health Insurance Program (CHIP). The Puerto Rico Department of Health (Department of Health) is the single state agency, and it has a cooperative agreement with the PRHIA which is responsible for implementing and administering the island-wide government health insurance program. Within the Department of Health, the Puerto Rico Medicaid Program (Medicaid Program) is the primary grantee of federal funds and is responsible for administering the eligibility to the government health insurance program of federal and Commonwealth beneficiaries.

A regionalization system was implemented to establish a network of participating providers throughout Puerto Rico and ensure the closest possible service to beneficiaries. The Administration pays a monthly premium to such insurance underwriters based on a contracted premium and the number of members subscribed in the health plan. Funds to pay for such premiums are requested from the Commonwealth net of funds available for such purposes from all other sources.

Under the provisions of Act No. 105 of July 19, 2002, which amended Act No. 72 of 1993, the Administration was authorized to negotiate directly with health providers under a pilot program. The Administration has, since then, entered into different direct contracts to cover the insured population of different regions and municipalities. Since November 1, 2006 through September 1, 2010, the Administration directly contracted providers that served approximately 190,000 lives from the metro-north region. Since June 30, 2011, the Administration has direct contracting projects with the Municipalities of Vieques and Guaynabo.

Effective October 1, 2010, a new integrated health care model named "Mi Salud" was developed with the following changes:

- 1) Set up a standard premium per region as established by the Administration.
- 2) Eliminate the referrals when the beneficiary needs the service of a specialist.
- 3) Better access to prescribed medicines without the authorization of the primary health care provider.
- 4) Extended hours for health care providers of basic services
- 5) Tele-emergency services available 24 hours.

Puerto Rico Health Insurance Administration
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Notes to the Financial Statements
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1. REPORTING ENTITY (CONTINUED)

- 6) Integration of physical and mental health care in one place.
- 7) The risk of the primary health provider in relation to medicines, emergency and preventive health care test was decreased and was transferred to the health care insurance companies.
- 8) Increase the coverage to include the middle-class working force.
- 9) Set up a ceiling in relation to administrative expenses and gains of the health care insurance companies.

On October 14, 2014, the Board of Directors of the PRHIA awarded new contracts for the Government Public Health Insurance Plan (the “GHP”), which replaced the former “Mi Salud” plan, to five private insurance providers pursuant to a bidding process. The new contracts became effective on April 1, 2015. Under the new contracts, the Commonwealth of Puerto Rico's public health insurance model changed from a Third-Party Administrator (TPA) model, in which the Commonwealth was ultimately responsible for the cost of the health services provided, to an MCO model, in which the Administration will pay the insurers a fixed premium for each insured beneficiary and the insurers will be responsible for the cost of such services.

On July 3, 2018, the Board of Directors of the Administration awarded new contracts for the new Government Healthcare Program to five private managed care organizations pursuant to a bidding process. Under the new model, beneficiaries will have the option to select the MCO and the network of providers of their choice. In addition, it will offer an enhanced care model for patients with certain chronic and high-cost, high-need (HCHN) conditions such as cancer, diabetes, end-stage renal disease, chronic obstructive pulmonary disease with asthma, hypertension, severe cardiac insufficiency, serious mental illness, and serious emotional disorder. Furthermore, the new model will strengthen oversight and the audit process with the creation of the Medicaid Fraud Control Unit and will also comply with the measures and cost-control objectives established in the Commonwealth's fiscal plan.

2. GENERAL MATTER

On March 14, 2011, the Administration requested a \$186 million non-revolving line of credit from the Government Development Bank of Puerto Rico (GDB). On the same date, a Fiscal Oversight Agreement (FOA) was subscribed between the Administration and GDB to provide assistance and monitoring of the Administration's finances. The FOA authorizes GDB to assist the Administration to adopt a fiscal stabilization plan and to take measures it deems necessary to ensure the Administration's financial self-sufficiency. The FOA was terminated by GDB as of June 30, 2018.

On November 29, 2018, GDB completed a restructuring of certain of its indebtedness pursuant to a Qualifying Modification under Title VI of PROMESA (the “Qualifying Modification”). Pursuant to the Qualifying Modification and Act No. 109-2017, as amended (the “GDB Restructuring Act”), claims on account of deposits held by the Administration at GDB were applied to the above referenced line of credit, which as of June 30, 2023, was retained by GDB.

3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a. Basis of Accounting

The accompanying financial statements have been presented on the accrual basis of accounting in conformity with accounting principles generally accepted in the United States of America. Under this method, revenues are recognized when earned, regardless of when received, and expenses when incurred, regardless of when paid.

b. Basis of presentation

These financial statements are presented as an enterprise fund and conform to the provisions of Governmental Accounting Standards Board Statement No. 34 (GASB No. 34), Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments. GASB No. 34, as amended, establishes standards for external financial reporting for all state and local governmental entities, which includes a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position and a Statement of Cash Flows.

c. Cash and cash equivalents

The Administration considers all highly liquid investments with maturities of three months or less to be cash equivalents.

d. Allowance for doubtful accounts

The allowance for doubtful accounts is an amount that management believes will be adequate to absorb possible losses on existing accounts receivable that may become uncollectible based on evaluations of collectability of accounts receivable and prior credit loss experience.

e. Capital assets

Capital assets are stated at cost. Donated property is reported at their estimated fair value at the date received. When assets are retired or otherwise disposed of, the cost and accumulated depreciation or amortization are removed from the accounts, and any resulting gain or loss is recorded for the period. Expenditures for repairs and maintenance that do not extend the useful lives of the assets are charged to operations in the year incurred.

f. Impairment of Capital Assets

A capital asset generally should be considered impaired if both (a) the decline in service utility of the capital asset is large in magnitude and (b) the event or change in circumstance is outside the normal life cycle of the capital asset. The Administration reviews long-lived assets for impairment when circumstances indicate the carrying amount of an asset may not be recoverable. If the carrying amount of an asset may not be recoverable, a write-down to fair value is recorded. Long-lived assets are reviewed for impairment at the individual asset or the asset group level for which the lowest level of independent cash flows can be identified. No impairment charges were recorded during the year ended June 30, 2023.

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3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

g. Depreciation and amortization

Depreciation is provided over the estimated useful life of each class of depreciable asset which range from four to ten years and is computed using the straight-line method.

h. Compensated absences

The employees of the Administration earn thirty (30) days of vacation and eighteen (18) days of sick leave annually. Since May 2017, the employees accumulate 1.25 days per month of vacation, which is equivalent to 15 days of vacation annually. Vacation time accumulated is fully vested to the employees from the first day of work but cannot be used during the first three months of work. In the event of resignation, an employee is reimbursed for accumulated vacation days up to sixty (60) days. Separation of employment prior to the use of all or part of the sick leave terminates all rights for compensation except that, in the event of retirement, an employee is reimbursed for accumulated sick leave days up to the maximum allowed of ninety (90) days after 10 years of services.

i. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then. Net differences between projected and actual earnings on pension plan investments is deferred and recognized over a five-year period. Pension contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability after the next measurement date. Changes in proportional share of contributions, differences between the expected and actual experience and changes in actuarial assumptions, are capitalized and recognized over a period of time equal to the expected remaining working lifetime of active and inactive participants.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as inflows of resources (revenues) until that time.

Net differences between projected and actual earnings on pension plan investments is deferred and recognized over a five-year period. Pension contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability after the next measurement date. Changes in proportional share of contributions, differences between the expected and actual experience and changes in actuarial assumptions, are deferred and recognized over a period of time equal to the expected remaining working lifetime of active and inactive participants.

j. Accounting for pension cost

Effective July 1, 2017, all employer contributions were eliminated pursuant to Act No. 106-2017 and the Commonwealth implemented a "pay-as-you-go" (PayGo) system for the payment of pensions. Also pursuant to Act No. 106-2017, the System was required to liquidate its assets and transfer the net proceeds to the Department of Treasury of the Commonwealth to pay pension benefits.

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Notes to the Financial Statements
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3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

As a result of the implementation of the PayGo system, the Plan does not meet the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions, to be considered a plan that is administered through a trust or equivalent arrangement and, therefore, is required to apply the guidance in GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Under the guidance of GASB Statement No. 73, the Commonwealth and its component units are considered to be one employer, and are classified for financial reporting purposes as a single-employer defined benefit pension plan. The Administration accounts for pension costs under the provisions of GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, And Amendments to Certain Provisions of GASB Statements 67 And 68.

GASB Statement No. 73 requires that the primary government and the component units that provide pensions through the same defined benefit pension plan of its primary government, recognize their proportionate share of the total pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense (benefit). The employer allocation percentage is based on the ratio of each participating entity's actual benefit payments for allocation to the aggregate total of benefit payments for allocation paid by all participating entities during the year ending on the measurement date.

The Administration's funding policy is to contribute the amount required to fully fund the plan's current liability or the amount necessary to meet the applicable regulations. On June 27, 2017, the Secretary of the Treasury of the Commonwealth of Puerto Rico issued its Circular Letter 1300-46-17, implementing the PayGo System, which consists of a monthly charge as disclosed in Note 11 to the basic financial statements.

k. Other Postemployment Benefits

In accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, that replaces GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, changes similar to those implemented on GASB No. 67, Financial Reporting for Pension Plans, and No. 68, Accounting and Financial Reporting for Pensions should be made.

In addition to the pension benefits described above, the Commonwealth provides other retirement benefits, such as Christmas Bonus, and postemployment healthcare benefits (OPEB) for its retired employees in accordance with local law. Substantially, all of the employees may become eligible for these benefits if they reach normal retirement age while working for the Commonwealth. There are no member or employer contributions on behalf of the MIPC. This benefit is financed on a pay-as-you-go basis from the General Fund of the Commonwealth.

l. Revenue recognition

The Administration distinguishes operating revenue from non-operating revenue. Revenue from sources from the Puerto Rico Department of Health, the Commonwealth of Puerto Rico, Municipalities, Employers and Pharmacy Rebate Program are recorded as operating revenue. Revenue from legislative appropriations and interest are recorded as non-operating revenue.

Puerto Rico Health Insurance Administration
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Notes to the Financial Statements
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3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

m. Contributions from the Commonwealth of Puerto Rico

Contributions received from the Commonwealth represent appropriations to cover the local share to meet federal funds matching requirements and funds for the payment of health insurance premiums and administrative expenses.

n. Contributions from the Puerto Rico Department of Health

Contributions received from the Department of Health represent payments to the Administration by the Medicaid Program which consist of a determined monthly amount of the funds allocated to Puerto Rico under Titles XIX and XXI of the Social Security Act and State Plan.

To comply with the federal funds matching requirements, the Administration is assigned funds from the Commonwealth. The Medicaid Program is the recipient of CHIPS and Prescription Drugs funds which are in whole transferred to the Administration for health care services for the eligible population.

o. Contribution from Municipalities

Contribution from Municipalities represent the budgetary appropriations of the municipal governments for direct health services in areas covered by the government health plan. The charges made by the Administration are based on established percentages applied to the corresponding Municipalities' operational budget for the lesser of the current fiscal year or fiscal year 2004-2005 as set forth in Act No. 72 of September 7, 1993, as amended. These contributions are withheld by the Center for Municipal Revenue Collection from money assigned to the municipalities and remitted to the Administration on a monthly basis.

p. Pharmacy rebate program

The Administration established a governmental pharmacy rebate program which consists of agreements negotiated for obtaining pharmaceutical rebates and discounts with regards to the utilization of prescription branded drugs dispensed to beneficiaries. The Administration has continued engaging service organization for the pharmacy rebate program implementation and administration. The Administration retains 100 percent of the income derived from this program.

q. Use of estimates

The process of preparing financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenses. Such estimates primarily related to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from those estimates.

The employees have the right to accumulate the excess of sixty (60) days in vacation and ninety (90) days in sick leave until December 31 of each year. The excess should be used by the employee before the end of the following natural calendar year. The excess not used is forfeited.

Puerto Rico Health Insurance Administration
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Notes to the Financial Statements
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3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Compensated absences are accrued when incurred using the pay or salary rates in effect at the date of the statement of net position.

r. Risk management

The Administration is exposed to various risks of loss from torts, theft of, damage to, and destruction of assets, errors and omissions, employee injuries and illnesses, natural disasters, and other losses. Commercial insurance coverage is obtained for potential claims arising from such matters.

The commercial insurance coverage is negotiated by the Department of Treasury of the Commonwealth of Puerto Rico and the cost is billed to the Administration.

s. New accounting standard adopted

In Fiscal Year 2023, the Administration adopted the Governmental Accounting Standards Board Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended.

The Administration reviewed its existing SBITAs and asserted that such leases have a maximum possible term of 12 months or less. Accordingly, the Administration has not recognized a SBITA liability and an SBITA asset (a capital asset) for the period presented in these financial statements.

t. Accounting pronouncements issued but not yet effective

GASB Statement No 99, Omnibus 2022.

This Statement establishes the objectives to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements of this Statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance.

Puerto Rico Health Insurance Administration
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3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

Earlier application is encouraged and is permitted by topic.

GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62.

The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 101, Compensated Absences

The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 102, Certain Risk Disclosures.

State and local governments face a variety of risks that could negatively affect the level of service they provide or their ability to meet obligations as they come due. Although governments are required to disclose information about their exposure to some of those risks, essential information about other risks that are prevalent among state and local governments is not routinely disclosed because it is not explicitly required. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

Implementation Guide No. 2023-1, Implementation Guidance Update—2023

The requirements of this Implementation Guide are effective as follows:

- Questions 4.1–4.9 and 5.1 for reporting periods beginning after June 15, 2023 (FY 2023-2024)
- Questions 4.10 simultaneously with the requirements of Statement 100 (FY 2023-2024)

Puerto Rico Health Insurance Administration
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3. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The requirements of this Implementation Guide are effective for fiscal years beginning after June 15, 2023, and reporting periods thereafter.

Implementation Guide No. 2021-1, Implementation Guidance Update—2021

The requirements of Question 5.1 of this Implementation Guide are effective for reporting periods beginning after June 15, 2023 (FY 2023-2024). Earlier application is encouraged if the pronouncement addressed by the question and answer has been implemented.

The Administration is evaluating the impact of these pronouncements.

4. CASH AND CASH EQUIVALENTS

The Administration's cash and cash equivalents as of June 30, 2023, consisted of the following:

Cash deposited in commercial banks	\$1,309,231,414
Petty cash	<u>500</u>
Total Cash and Cash Equivalents	<u><u>\$1,309,231,914</u></u>

5. CUSTODIAL CREDIT RISK - DEPOSITS

Custodial credit risk is the risk that, in the event of a bank failure, the Administration deposits might not be recovered. The Commonwealth requires that public funds deposited in commercial banks must be fully collateralized for the amount deposited in excess of federal depository insurance coverage. All securities pledged as collateral are held by the Secretary of the Treasury of the Commonwealth.

6. ACCOUNTS RECEIVABLE

Gross accounts receivable and the allowance for doubtful accounts as of June 30, 2023, consist of the following:

Federal grants	\$ 545,400,022
Municipalities	88,671,359
Legislature appropriations and other	29,251,755
Pharmacy rebates program	196,567,476
Other receivables	7,649
Due from employers	<u>136,258,611</u>
	<u>996,156,872</u>
Allowance for doubtful accounts:	
Municipalities	(88,670,559)
Legislature appropriations and other	(744,520)
Employers	<u>(136,090,473)</u>
	<u>(225,505,552)</u>
Accounts receivable, net	<u><u>\$ 770,651,320</u></u>

Puerto Rico Health Insurance Administration
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Notes to the Financial Statements
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6. ACCOUNTS RECEIVABLE (CONTINUED)

Accounts receivable consist of financial assistance from the federal Medicaid Program and the corresponding state contributions and legislature appropriations. In addition, the administration has receivables from its pharmacy rebates program, employers' contributions, and other contributions. Accounts receivables are stated net of an allowance for doubtful accounts. The Administration estimated the allowance based on its historical experience of the relationship between actual collection and billings.

7. DUE FROM MCO's

The Administration contracted the services of a public accounting firm to carry out an internal audit of the claims payment system under the previous Third-Party Administrator (TPA) model. The sample selected for testing revealed that the Administration made duplicated payments and paid premiums for deceased members to the contracted health insurance entities under such model.

The overpayment amount was estimated first, matching the certified deceased records to the Administration active enrollment file. Then, for each matching record, the Administration computed the number of months after the date of death for which a premium was paid by the corresponding PMPM payment.

As a result of the audit, the Administration filed a claim to one of the health insurance entities representing 37% of the total overpayment. As of the date of this report various validation procedures have been satisfactorily performed over the underlying data, but other allegations brought by the counterparty challenging certain contractual aspects of the GHP contract remain unresolved. The Administration believes that it has conclusive evidence to overcome counterparty allegations and recover a part of the amount claimed. As of June 30, 2023, the allowance for doubtful accounts of the said overpayment was established for approximately \$10.6 million.

8. CAPITAL ASSETS

The activities of the capital assets accounts as of June 30, 2023, were as follows:

	Beginning Balance	Additions	Retirements	Ending Balance
Other capital assets:				
Equipment, computer and software	\$ 3,653,453	\$ 227,547	\$ (57,898)	\$ 3,823,102
Leasehold improvements	179,829	-	-	179,829
Furniture and others	1,134,088	-	-	1,134,088
	<u>4,967,370</u>	<u>227,547</u>	<u>(57,898)</u>	<u>5,137,019</u>
Less: other capital assets accumulated depreciation:	<u>(4,523,271)</u>	<u>(208,358)</u>	<u>57,442</u>	<u>(4,674,187)</u>
Other capital assets, net	<u>444,099</u>	<u>19,189</u>	<u>(456)</u>	<u>462,832</u>
Lease assets:				
Leasehold improvements	3,227,556	-	-	3,227,556
Furniture and others	-	108,608	-	108,608
	<u>3,227,556</u>	<u>108,608</u>	<u>-</u>	<u>3,336,164</u>
Less: lease assets accumulated depreciation:				
Leasehold improvements	<u>(403,445)</u>	<u>(403,445)</u>	<u>-</u>	<u>(806,890)</u>
Lease assets, net	<u>2,824,111</u>	<u>(294,837)</u>	<u>-</u>	<u>2,529,274</u>
Total capital assets, net	<u>\$ 3,268,210</u>	<u>\$ (275,648)</u>	<u>\$ (456)</u>	<u>\$ 2,992,106</u>

Puerto Rico Health Insurance Administration
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Notes to the Financial Statements
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9. LEASE RIGHT-OF-USE ASSET

At lease inception, the lease liability is measured at the present value of the lease payments over the lease term. The right-to-use asset equals the lease liability adjusted for any initial direct costs, prepaid or deferred rent, and lease incentives. The Administration uses imputed incremental borrowing rate (IBR) when readily determinable. As most of the leases do not provide an IBR, the Administration uses the interest rate charged by the Lessor based on the information available at the commencement date to determine the present value of lease payments. The IBR used to determine the present value of lease payments are derived by reference to the Treasury Yield Rates at the lease commencement date, which varies from 1.48 % to 4.30%. Lease assets are amortized on a straight-line basis over the shorter of the useful life of the underlying asset or the lease term, the Administration used the lease term. The total amount of lease asset, and the related accumulated amortization as of June 30, 2023 follows:

Right-To-Use Leasehold and Equipment	\$3,336,164
Amortization	<u>806,890</u>
Total Right-To-Use Equipment Less Accumulated Amortization	<u>\$2,529,274</u>

As of June 30, 2023, the Administration had minimum principal and interest payment requirements for its leasing activities, with a remaining term of more than one year, as follows:

Fiscal year ending June 30:	Lease Payment	Interest Expense	Amortization of Lease Liability
2024	\$453,140	\$40,781	\$412,358
2025	465,089	33,736	431,353
2026	465,089	26,331	438,758
2027	452,718	19,520	433,198
2028	452,718	13,109	439,609
2029	<u>452,718</u>	<u>6,603</u>	<u>446,116</u>
Totals	<u>\$2,741,472</u>	<u>\$140,080</u>	<u>\$2,601,392</u>

10. DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

Pursuant to GASB No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and GASB No. 65, Items Previously Reported as Assets and Liabilities, the Administration may recognize deferred outflows of resources in the Statement of Net Position.

These items are a consumption of net position by the Administration that is applicable to a future reporting period. Previous financial reporting standards do not include guidance for reporting those financial statement elements, which are distinct from assets and liabilities. The Administration has items that are reportable on the Statement of Net Position that are relates to outflows/inflows from changes in the Net Pension Liability (Note 12). As of June 30, 2023, the components of Deferred Outflows/Inflows of Resources reported in the basic financial statements were as follows:

Deferred Outflows of Resources:	
Pension related	<u>\$4,159,712</u>
OPEB related	<u>\$ 10,900</u>
Deferred Inflows of Resources:	
Pension related	<u>\$1,014,438</u>

Puerto Rico Health Insurance Administration
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11. OBLIGATION PAYABLE GOVERNMENT DEVELOPMENT BANK

On March 14, 2011, the Administration entered into a Credit Agreement with the Government Development Bank for Puerto Rico in order to pay its obligations to healthcare insurers incurred prior to fiscal year 2009-2010. The aggregate principal amount of the non-revolving line of credit was \$186,000,000, payable in nine payments of \$20,666,667, and each due on March 14 of the years 2015 through 2023. Interest is accrued at a fluctuating annual rate equal to the greater of (i) 1.5% over prime rate, and (ii) 6%.

On July 20, 2016, the Governor of Puerto Rico signed the Law 74 which authorized the GDB to consolidate all financing agreements made to governmental entities which are payable with appropriations from the legislature. Article 4 of such law lists all the governmental entities with financial agreements and the outstanding principal balance and accrued interest as of December 31, 2015. The Administration was listed with an outstanding principal balance of \$183,251,298 and accrued interest of \$14,215,650 as of December 31, 2015.

As of June 30, 2023, the outstanding principal balance amounted to \$182,195,359 and the accrued interest amounted to \$98,308,321, respectively. The Administration will pay the principal and interest with appropriations to be received from the Legislature of Puerto Rico through the Puerto Rico Office of Management and Budget (OMB) pursuant to Act No. 173. Notwithstanding, during the fiscal year ended June 30, 2023, the OMB did not make principal and interest payments on behalf of the Administration. OMB did not appropriate any funds to pay the principal and interest of this Credit Agreement.

12. RETIREMENT SYSTEM

Plan description

The Employees' Retirement System of the Government of the Commonwealth of Puerto Rico (the ERS), created pursuant to Act No. 447 of May 15, 1951, as amended, is a cost-sharing multiple-employer defined benefit pension plan sponsored by, and reported as a component unit of the Commonwealth. The ERS is a pension trust fund of the Commonwealth. All regular employees of the Administration hired before January 1, 2000 and less than fifty-five (55) years of age at the date of employment became members of the ERS as a condition to their employment. No benefits are payable if the participant receives a refund of his/her accumulated contributions.

The ERS administers different benefit structures pursuant to Act No. 447, as amended, including a cost-sharing, multi-employer, Defined Benefit Program, a Defined Contribution Program (System 2000 program) and a Contributory Hybrid Program. Benefit provisions vary depending on a member's date of hire. Substantially all full-time employees of the Commonwealth and its instrumentalities (73 Commonwealth agencies, 78 municipalities, and 55 public corporations) are covered by the ERS. Membership is mandatory for all regular, appointed, and temporary employees of the Commonwealth and the Commonwealth's public corporation at the date of employment. Membership is optional for the Governor of the Commonwealth, Commonwealth secretaries, head of public agencies and instrumentalities, among others.

The benefits provided to members of the ERS are established by Commonwealth law and may be amended only by the Legislature with the Governor's approval. Act No. 3 of April 4, 2013 (Act No. 3), in conjunction with other recent funding and design changes, provided for a comprehensive reform of the ERS. Certain provisions are different for the three groups of members who entered the ERS prior to July 1, 2013 as described below:

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12. RETIREMENT SYSTEM (CONTINUED)

- Members of Act No. 447 are generally those members hired before April 1, 1990.
- Members of Act No. 1 of February 16, 1990 (Act No. 1) are generally those members hired on or after April 1, 1990 and on or before December 31, 1999.
- Members of Act No. 305 of September 24, 1999 (Act No. 305 or System 2000) are generally those members hired on or after January 1, 2000 and on or before June 30, 2013.

All regular employees hired for the first time on or after July 1, 2013, and former employees who participated in the defined benefit program and the System 2000 program, and were rehired on or after July 1, 2013, become members of the Contributory Hybrid Program as a condition to their employment. In addition, employees who as of June 30, 2013, were participants of previous programs became part of the Contributory Hybrid Program on July 1, 2013.

Each member has a nonforfeitable right to the value of his/her account. Members have three options to invest their contributions. Investment income is credited to the member's account semi-annually. The Commonwealth does not guarantee benefits at retirement age.

The assets of the Defined Benefit Program, the Defined Contribution Program and the Contributory Hybrid Program are pooled and invested by ERS. Future benefit payments will be paid from the same pool of assets. In addition, employers' contributions for members hired on or after January 1, 2000 will be used by ERS to reduce the unfunded status of the Defined Benefit Program.

On August 23, 2017 was enacted Act 106-2017 enacted the benefits provided to PRGERS members as follows:

- New employees hired July 1, 2017 or later will be participants in a separate defined contribution plan and will not be PRGERS members.
- Effective July 1, 2017, current PRGERS members will no longer make any contributions to PRGERS. Prospectively, active members will participate in a separate defined contribution plan.

In addition to the benefit changes, Act 106-2017 provides that PRGERS will be funded on a pay-as-you-go basis. The following contributions are eliminated by Act 106-2017:

- Act 116-2011 employer contributions - was 15.525% of payroll in 2016-2017 and was scheduled to increase by 1.25% of payroll per year to an ultimate rate of 20.525% of payroll in 2020-2021 and later
- Act 32-2013 Additional Uniform Contribution - was \$776 million in 2016-2017 and projected as \$685 million from 2017-2018 to 2032-2033, with annual recalculations (only of portion of the annual amounts were collected in prior years)
- Act 3-2013 Supplemental Contributions - was \$2,000 for each pensioner (including beneficiaries receiving survivor benefits) who was previously benefiting as an Act 447 or Act 1 member while an active employee. The contribution paid for the Medical Insurance Plan Contribution (up to \$1,200 per member), the Christmas Bonus (\$200 per member), and Medication Bonus (\$100 per member) payable to members who retired prior to July 1, 2013. The excess of these Supplemental Contributions remained in the System to pay down the unfunded actuarial accrued liability.

This summary of ERS plan provisions is intended to describe the essential features of the plan. All eligibility requirements and benefit amounts should be determined in strict accordance with the plan document itself.

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12. RETIREMENT SYSTEM (CONTINUED)

Service retirement eligibility requirements

- a) Eligibility for Act No. 447 Members: Act No. 447 members who were eligible to retire as of June 30, 2013 would continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 447 members could retire upon (1) attainment of age 55 with 25 years of credited service, (2) attainment of age 58 with 10 years of credited service, (3) any age with 30 years of credited service, (4) for Public Officers in High Risk:

Date of birth	Attained age as of June 30, 2013	Retirement eligibility age
July 1, 1957 or later	55 or less	61
July 1, 1956 to June 30, 1957	56	60
Before July 1, 1956	57 and up	59

In addition to the requirements in the table above, Act No. 447 Public Officers in High-Risk Positions who were not eligible to retire as of June 30, 2013 and did not attain 30 years of credited service by December 31, 2013 are eligible to retire directly from active service upon the attainment of age 55 with 30 years of credited service.

- b) Eligibility for Act No. 1 Members: Act No. 1 members who were eligible to retire as of June 30, 2013 continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 1 members could retire upon (1) attainment of age 55 with 25 years of credited service, (2) attainment of age 65 with 10 years of credited service, (3) for Public Officers in High-Risk Positions, any age with 30 years of credited service, and (4) for Mayors, attainment of age 50 with 8 years of credited service as a Mayor.

Act No. 1 members who were not eligible to retire as of June 30, 2013 are eligible to retire upon attainment of age 65 with 10 years of credited service. In addition, Act No. 1 Public Officers in High-Risk Positions who were not eligible to retire as of June 30, 2013 are eligible to retire directly from active service upon the attainment of age 55 with 30 years of credited service.

- c) Eligibility for System 2000 Members: System 2000 members who were eligible to retire as of June 30, 2013 continue to be eligible to retire at any time. Prior to July 1, 2013, System 2000 members could retire upon the attainment of age 55 for Public Officers in High-Risk Positions and attainment of age 60 otherwise.

System 2000 members who were not eligible to retire as of June 30, 2013 are eligible to retire upon attainment of age 55 for Public Officers in High-Risk Positions and upon attainment of the retirement eligibility age shown in the table below otherwise.

Date of birth	Attained age as of June 30, 2013	Retirement eligibility age
July 1, 1957 or later	55 or less	65
July 1, 1956 to June 30, 1957	56	64
July 1, 1955 to June 30, 1956	57	63
July 1, 1954 to June 30, 1955	58	62
Before July 1, 1954	59 and up	61

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12. RETIREMENT SYSTEM (CONTINUED)

- d) Eligibility for Members Hired after June 30, 2013: Attainment of age 58 if a Public Officer in a High-Risk Position and attainment of age 67 otherwise.

Service Retirement Annuity Benefits:

An annuity payable for the lifetime of the member equal to the annuitized value of the balance in the hybrid contribution account at the time of retirement, plus, for Act No. 447 and Act No. 1 members, the accrued benefit determined as of June 30, 2013. If the balance in the hybrid contribution account is \$10,000 or less, it shall be paid as a lump sum instead of as an annuity.

- 1) *Accrued Benefit as of June 30, 2013 for Act No. 447 Members* – The accrued benefit as of June 30, 2013 shall be determined based on the average compensation, as defined, for Act No. 447 members, the years of credited service, and the attained age of the member all as of June 30, 2013. For Act No. 447 Mayors, the highest compensation, as defined, as a mayor is determined as of June 30, 2013.

If the Act No. 447 member had at least 30 years of credited service as of June 30, 2013, the accrued benefit equals 65% of average compensation if the member was under age 55 as of June 30, 2013 or 75% of average compensation if the member was at least age 55 as of June 30, 2013. For participants selecting to coordinate with social security (the Coordination Plan), the benefit is re-calculated at the Social Security Retirement Age (SSRA), as defined, as 1.5% of average compensation up to \$6,600 multiplied by years of credited service, up to 30 years, plus 65% (75% if member was at least age 55 as of June 30, 2013) of average compensation in excess of \$6,600.

If the Act No. 447 member had less than 30 years of credited service as of June 30, 2013, and attains 30 years of credited service by December 31, 2013, the accrued benefit equals 55% of average compensation if the member was under age 55 as of June 30, 2013 or 60% of average compensation if the member was at least age 55 as of June 30, 2013. For participants selecting the Coordination Plan, the benefit is re-calculated at SSRA as 1.5% of average compensation up to \$6,600 multiplied by years of credited service, up to 30 years, plus 55% (60% if member was at least age 55 as of June 30, 2013) of average compensation in excess of \$6,600. Member contributions received from Act No. 447 members eligible for this transitory benefit during the period beginning July 1, 2013 and ending upon the attainment of 30 years of credited service are considered pre-July 1, 2013 contributions; the contributions to the hybrid contribution account begin after the member attains 30 years of credited service.

If the Act No. 447 member had less than 30 years of credited service as of December 31, 2013, the accrued benefit equals 1.5% of average compensation multiplied by years of credited service up to 20 years, plus 2% of average compensation multiplied by years of credited service in excess of 20 years. The maximum benefit is 75% of average compensation. Except for Commonwealth Police and Commonwealth Firefighters, the benefit is actuarially reduced for each year payment commences prior to age 58. For participants selecting the Coordination Plan, the basic benefit is re-calculated at SSRA as 1% of average compensation up to \$6,600 multiplied by years of credited service up to 20 years, plus 1.5% of average compensation up to \$6,600 multiplied by years of credited service in excess of 20 years, plus 1.5% of average compensation in excess of \$6,600 multiplied by years of credited service up to 20 years, plus 2.0% of average compensation in excess of \$6,600 multiplied by years of credited service in excess of 20 years. Except for Police and Firefighters, the benefit is actuarially reduced for each year payment commences prior to age 58.

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12. RETIREMENT SYSTEM (CONTINUED)

For Act No. 447 Mayors with at least 8 years of credited service as a mayor, the accrued benefit will not be less than 5% of highest compensation, as defined, as a mayor for each year of credited service as a mayor up to 10 years, plus 1.5% of highest compensation as Mayor for each year of non-Mayoral credited service up to 20 years, plus 2.0% of highest compensation as Mayor for each year of non-Mayoral credited service in excess of 20 years. Non-Mayoral credited service includes service earned as a mayor in excess of 10 years. Maximum benefit is 90% of highest compensation as a mayor.

- 2) *Accrued Benefit as of June 30, 2013 for Act No. 1 Members* – The accrued benefit as of June 30, 2013 shall be determined based on the average compensation for Act No. 1 members, the years of credited *service*, and the attained age of the member all as of June 30, 2013. For Act No. 1 Mayors, the highest compensation as a mayor is determined as of June 30, 2013.

If the Act No. 1 member is a police officer or firefighter with at least 30 years of credited service as of June 30, 2013, the accrued benefit equals 65% of average compensation if the member was under age 55 as of June 30, 2013 or 75% of average compensation if the member was at least age 55 as of June 30, 2013. For all other Act No. 1 members, the accrued benefit equals 1.5% of average compensation multiplied by years of credited service. The benefit is actuarially reduced for each year payment commences prior to age 65.

For Act No. 1 Mayors with at least 8 years of credited service as a mayor, the accrued benefit will not be less than 5% of highest compensation as a mayor for each year of credited service as a mayor up to 10 years, plus 1.5% of highest compensation as Mayor for each year of non-Mayoral credited service up to 20 years, plus 2.0% of highest compensation as Mayor for each year of non-Mayoral credited service in excess of 20 years. Non-Mayoral credited service includes service earned as a mayor in excess of 10 years. Maximum benefit is 90% of highest compensation as a mayor.

Compulsory Retirement

All Act No. 447 and Act No. 1 Public Officers in High-Risk Positions must retire upon attainment of age 58 and 30 years of credited service. A two-year extension may be requested by the member from the Superintendent of the Puerto Rico Police, the Chief of the Firefighter Corps, or supervising authority as applicable.

Contributions

Act 106-2017 closed participation in PRGERS to new members effective July 1, 2017 and moved prospective accruals for all current active members to a separate defined contribution plan outside of PRGERS. The following contributions were eliminated July 1, 2017 by Act 106-2017:

- Act 116-2011 Employer Contribution
- Act 32-2013 Additional Uniform Contribution
- Act 3-2013 Supplemental Contributions
- Member Contributions

The Act 211-2015 early retirement incentive was reflected in this valuation as the electing members are now known.

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12. RETIREMENT SYSTEM (CONTINUED)

On October 30, 2016, the Fiscal Oversight Board for Puerto Rico designated the Government of Puerto Rico, the ERS for Government Employees, the Judicial ERS, and the Teacher ERS (together the "ERSs"), the University of Puerto Rico and 21 other public corporations of Puerto Rico as covered entities, subject to fiscal supervision in accordance with the federal legislation Puerto Rico Oversight, Management, and Economic Stability Act, better known as PROMESA.

Due to the lack of projected liquidity of the ERS, the Government of Puerto Rico will protect payments to pensioners. Effective July 1, 2017, the Government of Puerto Rico adopted the "PayGo" system. Under this new system, the Government will be responsible for paying the deficiency of the ERSs to provide retirement benefits for the pensioners.

Also, as of July 1, 2017, employer contributions, contributions under special laws and the Uniform Additional Contribution (Law no. 32-2013) were eliminated and replaced with the "PayGo". Currently, the Government of Puerto Rico is working on reforming the ERSs from its current form to a New Defined Contribution Plan managed by a private entity.

Actuarial Valuation

The actuarial valuation of the Basic System Benefits and System Administered Benefits as of June 30, 2022, reflects a total pension liability of \$22,152,465,178. As of June 30, 2023, the total pension liability of the Administration amounts to \$10,157,319 and reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 127,425	\$215,371
Changes of assumptions	819,810	799,067
Changes in proportion	2,854,019	-
Benefit payments made after measurement date	358,458	-
	<u>\$4,159,712</u>	<u>\$1,014,438</u>

The amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Proportional Share
2024	\$2,425,075
2025	361,740
	<u>\$2,786,815</u>

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12. RETIREMENT SYSTEM (CONTINUED)

For the year ended June 30, 2023, the Administration recognized pension expense of \$1,952,325.

Actuarial Methods and Assumptions

The plan's actuarial cost method is the entry age normal method. Under this method, a projected benefit is determined at each active participant's assumed retirement age assuming future compensation increases. The plan's normal cost is the sum of each active participant's annual cost for the current year of service determined such that, if it were calculated as a level percentage of his compensation each year, it would accumulate at the valuation interest rate over his total prior and future years of service to his assumed retirement date into an amount sufficient to fund his projected benefit. The plan's accrued liability is the sum of (a) the accumulation of each active participant's normal costs attributable to all prior years of service plus (b) the present value of each inactive participant's future benefits.

As per ERS Actuarial Valuation Report as of June 30, 2022, future actuarial measurement may differ significantly from the current measurements used in the report mentioned above due to factors such as the following: plan experience differing from actuarial assumption; future changes in the actuarial assumptions; Increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as potential additional contribution requirements due to changes on the plan funded status); and changes in the plan provisions or accounting standards.

The significant actuarial assumptions used to determine the standardized measure of the pension benefits obligation as of June 30, 2022, are as follows:

- Municipal Bond Rate: 3.54% per annum (Bond Buyer General Obligation 20-Bond Municipal Bond Index)
- Pre-retirement Mortality: For general employees not covered under Act No. 127-1958, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127, the PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127-1958.
- Post-retirement Mortality: The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement. This assumption is also used for beneficiaries prior to the member's death.
- Post-retirement Disabled Mortality: The PubG-2010 healthy retiree rates, adjusted by 80% for males and 100% for females. The base rates are projected, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement.

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12. RETIREMENT SYSTEM (CONTINUED)

- **Post-retirement Beneficiary Mortality:** Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement healthy retiree mortality. For periods after the retiree's death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement.
- **Actuarial Cost Method:** The plan's actuarial cost method is the entry age normal method.
- **Salary Increases:** 3% per year. No compensation increases are assumed until July 1, 2021, as a result of the Act 3-2017 four-year extension of the Act 66-2014 salary freeze and the current general economy.

Discount Rate

The tax-free municipal bond index of 3.54% as of June 30, 2022, was used as the discount rate in the determination of the Total Pension Liability as of June 30, 2022. The discount rate as of June 30, 2022, was as follows:

Discount Rate	3.54%
Municipal bond rate *	3.54%

* Bond Buyer General Obligation 20-Bond Municipal Bond Index

Sensitivity of the proportionate share of the net pension asset to changes in the discount rate

The following presents the Administration proportionate share of the net pension asset calculated using the discount rate of 3.54 percentage, as well as what the Administration's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage lower (2.54 percent) or one percentage point higher (4.54 percent) than the current rate:

	At 1 percent decrease (2.54%)	At current Discount rate (3.54%)	At 1 percent increase (4.54%)
Total Pension Liability	\$27,810,602,631	\$24,859,724,944	\$22,405,955,549
Proportional Share	\$11,363,004	\$10,157,319	\$9,154,745

Pay-As-You-Go Funding

Operating a retirement system on a "pay-go" charge basis may be conceptually simple but can be very difficult in practice when the plan sponsor's current funds and ability to rely on reserves are limited or non-existent. While the valuation of ERS liabilities for financial reporting purposes is conducted on an annual basis in arrears, benefit payments vary continuously and respond instantaneously to emerging events. There are also administrative expenses incurred continuously.

12. RETIREMENT SYSTEM (CONTINUED)

Disbursements will experience natural variation due to emerging demographic experience and could also be greatly impacted by specific management decisions, such as an early retirement incentive program or other workforce reduction. A major issue that needs to be addressed is determining what the process of budgeting for “pay-go” funding will be. While expected “pay-go” amount can be set at the time of budgeting for an upcoming fiscal year, disbursements can vary from expectations during the fiscal year under the following circumstances:

- If the budget is set based on expected contributions and disbursements, in the event of adverse experience during the fiscal year, should provide for additional funds from the sponsoring employers.
- If the ERS be permitted to develop a budget request of a “pay-go” amount for the fiscal year that includes a margin to provide a buffer against adverse outcomes.
- And how would the impacts of specific management decisions be handled.

There are certainly many more operational details to be considered. “Pay-go” operation is a complex issue that requires careful thought and planning, constant monitoring, and the ability to respond to emerging events quickly. Additional information on the ERS is provided in its stand-alone basic financial statements, a copy of which can be obtained from the ERS Administration, PO Box 42003, Minillas Station, San Juan, PR 00940-2003.

13. ACCRUED TERMINATION BENEFITS

On July 2, 2010, the Commonwealth Enacted Act No. 70 to establish a program that provides benefits for early retirement or economic incentives for voluntary employment termination to eligible employees, as defined, including employees of the Administration. Act No. 70 established that early retirement benefits will be provided to eligible employees that have completed between 15 to 29 years of creditable services and will consist of biweekly benefits ranging from 37.5% to 50% of each employee’s salary, as defined.

In this early retirement benefit program, the Administration will pay the employer contributions to the Retirement System and the corresponding pension until the employee complies with the age requirements and 30 years of creditable services applicable to the Retirement System. Economic incentives are available to eligible employees that qualify for retirement benefits. Economic incentives consist of a payment ranging from one to six months of salary.

Additionally, eligible employees that choose to participate in this program, other than those qualifying for retirement benefits, are eligible to receive health plan coverage for up to 12 months in a health plan selected by management of the Commonwealth of Puerto Rico.

At June 30, 2023, unpaid long-term benefits granted on this program were discounted 3%. Total accrued terminations benefit as of June 30, 2023, amounted to \$ \$2,089,362.

14. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

In addition to the pension benefits described in Note 12, The Administration participates in the Other Postemployment Benefit Plan of the Commonwealth of Puerto Rico (the Commonwealth) for Retired Participants of the Employees' Retirement System (the Plan). It is an unfunded, multi-employer defined benefit other postemployment healthcare benefit plan (OPEB). The Plan is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions (GASB Statement No. 75).

The plan provides other retirement benefits, such as Christmas Bonus, and healthcare benefits for its retired employees in accordance with local laws. Substantially, all of the employees may become eligible for these benefits if they reach normal retirement age while working for the Commonwealth.

Christmas Bonus Benefits

The Christmas Bonus was \$200 per retiree pursuant to Act No. 3-2013. This benefit is recorded as expenditures when paid in the General Fund of the Commonwealth of Puerto Rico.

Healthcare Benefits

The Plan covers a payment of up to \$100 per month to the eligible medical insurance plan selected by each member provided that the member retired prior to July 1, 2013 (Act No. 483, as amended by Act No. 3). The Plan is financed by the Commonwealth through legislative appropriations. However, the Commonwealth claims reimbursement from each employer on a monthly basis for the corresponding amount of the OPEB payments made by the Commonwealth in relation to the retirees associated with each employer. There is no contribution requirement from the plan members during active employment.

The retirees contribute the amount of the healthcare insurance premium not covered by the Commonwealth contribution. Plan members were eligible for benefits upon reaching the applicable pension benefits retirement age. Act No. 3 of 2013 eliminated this healthcare benefit to the members that retired after June 30, 2013.

Actuarial Assumptions

Discount rate

The discount rate for June 30, 2022 was 3.54%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer General Obligation 20-Bond Municipal Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Relationship Between Valuation Date, Measurement Date, and Reporting Date

The Valuation Date is July 1, 2021. This is the date as of which the actuarial valuation is performed. The Measurement Date is June 30, 2022. This is the date as of which the Total OPEB Liability is determined. The Reporting Date is the employer's fiscal year ending date. This report is for measurement year July 1, 2021 to June 30, 2022 for reporting period ending June 30, 2022 through June 30, 2023.

14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

Deferred Inflows and Outflows

Because all participants are inactive, there are no deferred inflows of resources as changes in actuarial assumptions, economic or demographic gains and losses, and changes in proportionate share are recognized immediately during the measurement year.

Mortality

- **Pre-retirement Mortality:** For general employees not covered under Act No. 127-1958, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127, the PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127.
- **Post-retirement Mortality:** The PubG-2010 healthy retiree rates, adjusted by 100% for males and 110% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date. This assumption is also used for beneficiaries prior to the member's death.
- **Post-retirement Disabled Mortality:** The PubG-2010 disabled rates, adjusted by 80% for males and 100% for females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.
- **Post-retirement Beneficiary Mortality:** Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010(B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

OPEB liability and expense

The OPEB Liability and expense amounted to \$292,580 and \$158,970, respectively.

Sensitivity of proportionate share of the OPEB Liability to changes in the discount rate

The following presents the Administration proportionate share of the OPEB Liability calculated using the discount rate of 3.54 percentage, as well as what the Administration's proportionate share of the net pension asset or net pension liability would be if it were calculated using a discount rate that is one percentage lower (2.54 percent) or one percentage point higher (4.54 percent) than the current rate:

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14. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

	At 1 percent decrease (2.54%)	At current discount rate (3.54%)	At 1 percent increase (4.54%)
OPEB Liability	\$872,999,417	\$802,689,035	\$742,161,129
Proportional Share	\$318,208	\$292,580	\$270,518

The Employee's Retirement System of the Government of the Commonwealth of Puerto Rico provides additional information of the Defined Benefit Program and Hybrid Program. They issue a publicly available financial report that includes financial statements and required supplementary information for ERS, as a component unit of the Commonwealth. That report may be obtained by writing to the Administration at PO Box 42003, Minillas Station, San Juan, PR 00940-2003.

Please see Note 12 above regarding the condition that the Employees' Retirement System of the Government of the Commonwealth of Puerto Rico (PRERS) has not issued audited financial statements as of and for the Measurement Year ended June 30, 2023.

15. CONTINGENCIES

Pending Litigations

The Administration is defendant and/or co-defendant in legal proceedings pertaining to matters incidental to the performance of its operations. With respect to the pending and threatened litigations, the Administration, in consultation with legal counsel, has advised that at this stage of the proceedings they cannot offer an opinion as to the probable outcome. Accordingly, management does not consider it necessary to make any provision in its books for these cases and intends to contest them vigorously.

Federal grants

The Administration receives as a sub-grantee financial assistance from the federal government corresponding to the Medicaid Program passed through the Puerto Rico Department of Health, the grantee. Federal grants are subject to financial and compliance audits by grantor agencies to determine the Administration's compliance with the regulations and conditions of such grants. It is management's opinion that no additional material unrecorded liabilities will arise from audits previously performed or to be performed.

16. MANAGEMENT'S REVIEW OF SUBSEQUENT EVENTS

The Administration has evaluated all subsequent events through June 28, 2024, which is the date the financial statements were available to be issued. The Administration is not aware of any subsequent event that could significantly impact on the financial statements.

END OF NOTES

REQUIRED SUPPLEMENTARY INFORMATION

Puerto Rico Health Insurance Administration
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Required Supplementary Information
Schedule of Proportionate Share of the Total Pension Liability
For the Fiscal Year ended June 30, 2023

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<i>Proportion of the Central Government Collective Total Pension Liability</i>	0.04585%	0.02384%	0.02358%	0.02291%	0.02266%	0.02109%
<i>Proportionate Share of the Central Government Collective Total Pension Liability</i>	\$10,157,319	\$6,480,549	\$6,619,097	\$5,692,973	\$5,549,379	\$5,949,408

Notes:

1. The amounts presented in the Schedules were prepared in accordance with U.S. generally accepted accounting principles. The numbers were derived from valuation and actuarial reports. The full reports are available by the Employees' Retirement System. Such preparation requires management of ERS to make a number of estimates and assumptions relating to the reported amounts. Due to the inherent nature of these estimates, actual results could differ from those estimates.
2. The total pension liability as of June 30, 2023, was measured as of June 30, 2022, and was determined by an actuarial valuation with beginning-of-year census data as of July 1, 2021, that was updated to roll forward the total pension liability to June 30, 2022 and assuming no gains or losses.
3. The information presented relates solely to the Administration and not to the Employee's Retirement System of the Government of the Commonwealth of Puerto Rico as a whole.
4. This information is intended to help users assess the Administration's pension plan's status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employers.
5. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.
6. There are no assets accumulated in a trust that meets the criteria in GASBS No. 73 to pay related benefits.

See accompanying notes to required supplementary information and independent auditors' report.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Required Supplementary Information
Schedule of Proportionate Share of the Other Postemployment Benefit Liability
For the Fiscal Year ended June 30, 2023

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<i>Proportion of the Central Government Collective OPEB Liability</i>	0.04206%	0.01824%	0.01745%	0.01637%	0.01619%	0.01470%
<i>Proportionate Share of the Central Government Collective OPEB Liability</i>	\$292,580	\$145,610	\$152,661	\$136,227	\$136,363	\$135,337

Notes:

1. The amounts presented in the Schedules were prepared in accordance with U.S. generally accepted accounting principles. The numbers were derived from valuation and actuarial reports. The full reports are available by the Employees' Retirement System. Such preparation requires management of ERS to make a number of estimates and assumptions relating to the reported amounts. Due to the inherent nature of these estimates, actual results could differ from those estimates.
2. The OPEB liability as of June 30, 2023, was measured as of June 30, 2022, and was determined by an actuarial valuation with beginning-of-year census data as of July 1, 2021 that was updated to roll forward the total pension liability to June 30, 2022 and assuming no gains or losses.
3. The information presented relates solely to the Administration and not to the Employee's Retirement System of the Government of the Commonwealth of Puerto Rico as a whole.
4. This information is intended to help users assess the Administration's OPEB plan's status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employers.
5. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.
6. There are no assets accumulated in a trust that meets the criteria in GASBS No. 75 to pay related benefits.

See accompanying notes to required supplementary information and independent auditors' report.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Schedule of Expenditures of Federal Awards
For the Fiscal Year ended June 30, 2023

Federal Grantor/Pass-through/ Program or Cluster Title	Assistance Listing Number	Expenditures
<u>U.S. Department of Health and Human Services</u>		
Major Programs:		
Passed-through the Puerto Rico Department of Health		
Medical Assistance Program	93.778	\$ 3,333,707,504
Medical Assistance Program - COVID	93.778	<u>106,170,057</u>
Subtotal Medical Assistance Program Cluster		3,439,877,561
Children's Health Insurance Program	93.767	121,921,388
Children's Health Insurance Program - COVID	93.767	<u>2,912,444</u>
Subtotal Children's Health Insurance Program		<u>124,833,832</u>
Total Expenditures of Federal Awards		<u><u>\$ 3,564,711,393</u></u>

The accompanying notes are an integral part of this schedule.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Schedule of Expenditures of Federal Awards
For the Fiscal Year ended June 30, 2023

1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the Puerto Rico Health Insurance Administration under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Puerto Rico Health Insurance Administration (the Administration), it is not intended to and does not present the financial position, changes in net assets, or cash flows of the Administration.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, 2 CFR Part 200, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

3. PASS-THROUGH ENTITY IDENTIFYING NUMBER

State or Local government redistribution of federal awards to the Administration, known as “pass-through awards”, should be treated by the Administration as though they were received directly from the federal government. Uniform Guidance requires the schedule to include the name of the pass-through entity for the federal awards received.

4. INDIRECT COST RATE

The Puerto Rico Health Insurance Administration has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors of
Puerto Rico Health Insurance Administration
San Juan, Puerto Rico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities of *Puerto Rico Health Insurance Administration* (the Administration), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Administration's basic financial statements and have issued our report thereon dated June 28, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit on the financial statements, we considered the Administration's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Administration's internal control. Accordingly, we do not express an opinion on the effectiveness of the Administration's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Administration's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carolina, Puerto Rico
June 28, 2024

Aquino, De Córdova, LLC
by Elvira González-Green
Lic. # 3171

Stamp number E567342
of Puerto Rico CPA Society
has been affixed to the
original report



Aquino, De Córdova, LLC

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON
INTERNAL CONTROL OVER COMPLIANCE; AND ON THE SCHEDULE OF EXPENDITURES OF
FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

To the Board of Directors of
Puerto Rico Health Insurance Administration
San Juan, Puerto Rico

Report on Compliance for Each Major Federal Program

Qualified and Unmodified Opinions

We have audited the *Puerto Rico Health Insurance Administration's (the Administration)* compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the Administration's major federal programs for the year ended June 30, 2023. The Administration's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Qualify Opinion on Medical Assistance Program

In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified Opinions section of our report, the Administration complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on Medical Assistance Program for the year ended June 30, 2023.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the Administration complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2023.

Basis for Qualified and Unmodified Opinions

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Administration and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified and unmodified opinions on compliance for each major federal program.

Our audit does not provide a legal determination of the Administration's compliance with the compliance requirements referred to above.

Matter Giving Rise to Qualified Opinion on Medical Assistance Program

As described in the accompanying schedule of findings and questions costs, the Administration did not comply with requirements regarding Assistance Listing 93.778 Medical Assistance Program as described in finding number 2023-001 for Special Test and Provisions. Compliance with such requirement is necessary, in our opinion, for the Administration to comply with requirements applicable to this program.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Administration's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Administration's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Administration's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Administration's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Administration's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Administration's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



Other Matters

The results of our auditing procedures disclosed other instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2023-002. Our opinion on each major federal program is not modified with respect to this matter.

Government Auditing Standards requires the auditor to perform limited procedures on the Administration's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The Administration's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2023-001 to be material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2023-002 to be significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the Administration's response to the internal control over compliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The Administration's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the Puerto Rico Health Insurance Administration as of and for the year ended June 30, 2023, and have issued our report thereon dated June 28, 2024, which contained a unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements.

The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Carolina, Puerto Rico
June 28, 2024

Aquino, De Córdova, LLC
by Elvira González-Green
LIC. # 3171

Stamp number E567343
of Puerto Rico CPA Society
has been affixed to the
original report



Aquino, De Córdova, LLC

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Schedule of Findings and Questioned Costs
For the Fiscal Year ended June 30, 2023

Section I- Summary of Auditor's Results

A. Summary of audit results:

Part I- **Financial Statements**

1. Type of auditor's report issued:
- | | |
|--|--|
| <input checked="" type="checkbox"/> Unmodified opinion | <input type="checkbox"/> Qualified opinion |
| <input type="checkbox"/> Adverse opinion | <input type="checkbox"/> Disclaimer of opinion |

Internal control over financial reporting:

- | | | |
|--|------------------------------|--|
| 2. Significant deficiencies identified? | <input type="checkbox"/> Yes | <input checked="" type="checkbox"/> No |
| 3. Material weakness (es) identified? | <input type="checkbox"/> Yes | <input checked="" type="checkbox"/> No |
| 4. Noncompliance material to financial statements noted? | <input type="checkbox"/> Yes | <input checked="" type="checkbox"/> No |

Part II- **Federal Awards**

Internal control over major programs:

- | | | |
|--|---|--|
| 1. Significant deficiencies identified? | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |
| 2. Material weakness(es) identified? | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> None reported |
| 3. Type of auditor's reported on compliance for major programs: | <input type="checkbox"/> Unmodified opinion
<input type="checkbox"/> Adverse opinion | <input checked="" type="checkbox"/> Qualified opinion
<input type="checkbox"/> Disclaimer opinion |
| 4. Audit findings disclosed that are required to be reported in accordance with the Uniform Guidance | <input checked="" type="checkbox"/> Yes | <input type="checkbox"/> No |

5. Identification of major programs:

CFDA Number

Name of Federal Program or Cluster

93.778

Medical Assistance Program

93.778

Medical Assistance Program-COVID

93.767

Children's Health Insurance Program (CHIP)

93.767

Children's Health Insurance Program (CHIP)- COVID

6. Dollar threshold used to distinguish between Type A and Type B programs:

\$10,694,134

7. Auditee qualified as low-risk?
- | | |
|------------------------------|--|
| <input type="checkbox"/> Yes | <input checked="" type="checkbox"/> No |
|------------------------------|--|

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Schedule of Findings and Questioned Costs
For the Fiscal Year ended June 30, 2023

Section II – Financial Statements Findings

The audit of the financial statements of the Administration as of and for the year ended June 30, 2023, disclosed no matters involving internal control over financial reporting and its operations.

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Schedule of Findings and Questioned Costs
For the Fiscal Year ended June 30, 2023

Section III – Federal Award Findings

Finding Number:	2023-001
Federal Program:	Medical Assistance Program
Assistance Listing:	93.778
Federal Grantor:	U.S. Department of Health and Human Services
Compliance Requirement:	Special Test and Provisions-ADP Risk Analysis and System Security Review
Category:	Material Weakness and Noncompliance

Criteria

SMAs must establish and maintain a program for conducting periodic risk analyses to ensure appropriate and cost effective safeguards are incorporated into new and existing systems. State agencies must perform risk analyses whenever significant system changes occur. SMAs shall review ADP system security installations involved in the administration of HHS programs on a biennial basis. At a minimum, the reviews shall include an evaluation of physical and data security operating procedures, and personnel practices. The SMA shall maintain reports on its biennial ADP system security reviews, together with pertinent supporting documentation, for HHS on-site reviews (45 CFR section 95.621).

Condition

The security plan for ADP (Automatic Data Processing) system, including policies and procedures to address contingency plans in the event of unforeseen interruptions has not been implemented and tested.

Cause

This situation was primarily caused by the lack of effective internal control over ADP Risk Analysis and System Security Review.

Effect

Critical business functions may not be resumed on time in case an emergency or disaster causes the ADP system resources to become unable to meet critical processing needs in the event of a short or long-term interruption of service.

Questioned Costs

None

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Schedule of Findings and Questioned Costs
For the Fiscal Year ended June 30, 2023

Perspective information

N/A

Prior Year Audit Finding
2022-001

Recommendation

The Administration should establish and maintain a program for conducting periodic risk analysis to ensure appropriate, cost-effective safeguards are incorporated into new and existing systems.

Management's Response:

Refer to Grantee's Corrective Action Plan

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Summary Schedule of Prior Year Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2023

Finding Number: 2023-002

Agency: U.S. Department of Health and Human Services

Federal Program: Medical Assistance Program, Children's Health Insurance Program (CHIP)

CFDA: 93.778, 93.767

Compliance Requirement: Reporting

Category: Significant Deficiency and Noncompliance

Criteria

Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal, Part 200.512, Report Submission, (a) General, (1) states that the audit must be completed, and the data collection form and reporting package must be submitted within the earlier of 30 calendar days after receipt of the auditor's report(s), or nine months after the end of the audit period.

Condition

The Data Collection Form and Single Audit reporting package were not submitted within nine (9) months after the end of the audit period.

Cause

The Administration experienced the aftermath of the Coronavirus Pandemic as it relates to maintaining up to date its accounting records.

Effect

Data collection form and single audit reports were not submitted in a timely manner as required by the Uniform Guidance.

Prior Year Audit Finding

2022-002

Recommendation

Data collection form and single audit package shall be submitted within the required due dates.

Questioned Costs

None

Management's Response

Refer to Grantee's Corrective Action Plan

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Summary Schedule of Prior Year Findings and Questioned Costs
For the Fiscal Year Ended June 30, 2023

Finding Reference Number	Finding Description	Questioned Cost	Finding Current Status
2022-001	ADP Risk Analysis and System Security Review	None	Situation still prevails
2022-002	Reporting	None	Situation still prevails

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
 Corrective Action Plan
 For the Fiscal Year Ended June 30, 2023



Puerto Rico Health Insurance Administration
Management Comments / Corrective Action Plan
Single Audit for the Year Ended June 30, 2023

Finding Number, Federal Agency Reference:	Recommendations / Total questioned costs:	Management Comments / Corrective Action Plan:	Anticipated Completion Date	Responsible for Implementation:
2023-001 U.S. Department of Health and Human Services	The Administration should establish and maintain a program for conducting periodic risk analysis to ensure appropriate, cost-effective safeguards are incorporated into new and existing systems.	<p>ASES hired a Cybersecurity expert to review the Disaster Recovery Plan (DRP) and a Business Impact Analysis was completed to acquire space within the AZURE cloud with the approval of the Puerto Rico Innovation and Technology Service (PRITS).</p> <p>The strategy of protection and alternate space was designed to work on ASES applications and documents in case of a disaster. ASES already has a virtual RED environment where the resources are being replicated for users and area documentation and eventually the servers will be replicated in the AZURE space.</p> <p>Additionally, an internal Risk Assessment was performed that helped identify and remedy the vulnerabilities in the agency. It was prepared by the Information Systems Security Administrator, evaluated by the personnel hired at the executive level and signed in acceptance of the exercise carried out.</p> <p>As a result, the DRP was updated based on departmental needs and the current capabilities of the agency's information systems. ASES also implemented the use of OneDrive tools for users to save their documents in this application and SharePoint for departmental files and documents.</p>	Completed	Mr. Ramiro Rodriguez, Chief Information Technology Officer (787) 474-3327 ext. 2204 Email: rrodriguez@asespr.org

1549 CII Alda, San Juan, 00926, Puerto Rico

Puerto Rico Health Insurance Administration
(A Component Unit of the Commonwealth of Puerto Rico)
Corrective Action Plan
For the Fiscal Year Ended June 30, 2023

Finding Number, Federal Agency Reference:	Recommendations / Total questioned costs:	Management Comments / Corrective Action Plan:	Anticipated Completion Date	Responsible for Implementation:
2023-002 U.S. Department of Health and Human Services	Data collection form and single audit package shall be submitted within the required due dates.	The PRHIA was proactive to ensure compliance in submitting the 2023 Single Audit Report by due date, maximizing the human resources available, in collaboration with auditors. The PRHIA expects to ensure compliance by submitting the 2023 Single Audit Report by its due date.	March 31, 2025	Mrs. Lymari Colón Rodríguez (787) 474-3300 ext.1001 Email: lcolon@asespr.org

1549 CII Alda, San Juan, 00926, Puerto Rico