

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

**BASIC FINANCIAL STATEMENTS, REQUIRED SUPPLEMENTARY
INFORMATION AND INDEPENDENT AUDITORS' REPORT**

**(WITH THE ADDITIONAL REPORTS AND INFORMATION
REQUIRED BY GOVERNMENT AUDITING STANDARDS
AND THE UNIFORM GUIDANCE)**

FOR THE FISCAL YEAR ENDED JUNE 30, 2019



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INDEPENDENT AUDITORS' REPORT

To the Administrator of the
Agriculture Enterprises Development Administration
of the Commonwealth of Puerto Rico

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Agricultural Enterprises Development Administration (“AEDA”), a component unit of the Commonwealth of Puerto Rico, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise AEDA’s basic financial statements as listed in the table of contents.

Management’s Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors’ Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor’s judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity’s preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity’s internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to in the first paragraph of the preceding page present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of AEDA as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matters

Uncertainty about Ability to Continue as a Going Concern

The accompanying financial statements have been prepared assuming that AEDA will continue as a going concern. As discussed in Note 2 to the financial statements, AEDA has a net capital deficiency and is highly dependent on the Commonwealth of Puerto Rico's (the Commonwealth) contributions to finance its operations. The financial difficulties experienced by the Commonwealth, including the uncertainty as to its ability to fully satisfy its obligations, raise substantial doubt about AEDA's ability to continue as a going concern. Management's plans regarding these matters are also described in Note 2. The basic financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to this matter.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 15, the Schedule of AEDA's Proportionate Share of the Total Pension Liability and Related Ratios on page 64, and the Schedule of AEDA's Proportionate Share of Total OPEB Liability on page 65, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise AEDA's basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and is derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 15, 2021, on our consideration of AEDA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of AEDA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering AEDA's internal control over financial reporting and compliance.



San Juan, Puerto Rico
September 15, 2021, except for our report on the
Schedule of Expenditures of Federal Awards,
for which the date is September 1, 2022.

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affixed to the original.

The following is a discussion and analysis of the Agricultural Enterprises Development Administration's ("AEDA") financial performance, including an overview and analysis of the financial activities of AEDA for the fiscal year ended June 30, 2019. Readers should consider this information in conjunction with AEDA's financial statements, including the notes to the financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

Government-wide Highlights

The government-wide financial statements report information about AEDA as a whole using the economic resources measurement focus and accrual basis of accounting:

- Net Position of AEDA Governmental Activities, on a government-wide basis, was a net surplus at the close of fiscal year 2019 of \$30.9 million and a deficit at the close of fiscal year 2018 of \$77.5 million.
- Net Position of AEDA Business-Type Activities, on a government-wide basis, presented a deficit at the close of fiscal year 2019 of \$120.9 million and at the close of fiscal year 2018 of \$138 million.
- Net Position of AEDA, on a government-wide basis, was a deficit at the close of fiscal year 2019 of \$89.9 million and at 2018 of \$215.5 million. This represents a decrease in deficit of \$125.4 million.
- Total Revenues of AEDA Governmental Activities, on a government-wide basis, increased by \$13 million (16.0%) and expenses increased \$17.5 million (22.2%) in comparison with year 2018.
- Total Revenues of AEDA Business-Type Activities, on a government-wide basis, increased by \$22.8 million (29.8%) and expenses increased \$27.1 million (47%) in comparison with year 2018.
- Total net change in net position, on a government-wide basis, amounted to \$125.4 million, an increase of \$103.9 million with respect to prior year (2018) net change, due principally to a PROMESA Title VI transaction related with the RSA agreed with GDB.

Fund Highlights

The fund financial statements provide detailed information about AEDA's most significant funds using the current financial resources measurement focus and modified accrual basis of accounting:

- At the close of the current fiscal year, AEDA's governmental funds reported combined ending fund balances of \$92.7 million; an increase of \$24.2 million in comparison with the prior year.
- The General Fund reported a deficiency of revenues over expenditures of \$78.8 million and unassigned fund balance deficit of \$142.2 million.
- Enterprise funds reported combined fund deficit of \$120.9 million, a decrease of \$17 million in comparison with prior year.
- The business-type activities of AEDA include the Agricultural Services.

General Financial Highlights

- The net investment in capital assets from governmental activities as of June 30, 2019, was \$5.2 million net of accumulated depreciation of \$14.3 million and \$16 million net of accumulated depreciation of \$23.2 million from business-type activities.
- Long-term debt notes payable, and lines of credit decreased to \$843,281; a decrease of 99.1% (\$93 million) with respect to 2018 in governmental activities.
- Other noncurrent liabilities increased by \$7.1 million from governmental activities and increased \$11.1 million from business-type activities.

OVERVIEW OF THE FINANCIAL STATEMENTS

This Management’s Discussion and Analysis is intended to serve as an introduction to AEDA’s basic financial statements, which include three components: (i) Governmental-Wide Financial Statements; (ii) Fund Financial Statements; and (iii) Notes to the Basic Financial Statements. The focus is on both AEDA as a whole (i.e., governmental-wide) and the major individual funds. The dual perspectives allow the reader to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government), and enhance AEDA’s accountability.

Basic Financial Statements

AEDA’s basic financial statements consist of two kinds of financial statements, each with a different view of AEDA’s finances. The Government-Wide Financial Statements provide both long-term and short-term information about AEDA’s overall financial status. The Fund Financial Statements focus on major aspects of AEDA’s operations, reporting that operations in more detail than the government-wide statements. The following figure summarizes the major features of the financial statements. The overview section below also describes the structure and contents of each of the statements in more detail.

	GOVERNMENT-WIDE STATEMENTS	FUND FINANCIAL STATEMENTS	
		GOVERNMENTAL	ENTERPRISE
SCOPE	Entire entity	The day-to-day operating activities of AEDA for basic governmental services	The day to day operating activities of AEDA for business-type enterprises
ACCOUNTING BASIS AND MEASUREMENT FOCUS	Accrual accounting economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
TYPE OF ASSET, LIABILITY, AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES INFORMATION	All assets and liabilities, both financial and capital, short-term and long-term all deferred outflows and deferred inflows of resources	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included. All deferred outflows and deferred inflows of resources	All assets and liabilities, both financial and capital, and short-term and long-term. All deferred outflows and deferred inflows of resources
TYPE OF INFLOW AND OUTFLOW INFORMATION	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the year; expenditures when goods or services have been received and payments are during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

- ***Government-Wide Financial Statements***

The government-wide statements report information about AEDA as a whole using accounting methods similar to those used by private-sector businesses. They are prepared using the flow of economic resources measurement focus and the accrual basis of accounting.

Statement of Net Position – Presents information on all AEDA's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them reported as net position.

$$\text{Net Position} = (\text{Assets} + \text{Deferred Outflows of Resources}) - (\text{Liabilities} + \text{Deferred Inflows of Resources})$$

Over time, increases or decreases in net position may serve as a useful indicator of whether its financial position is improving or deteriorating. Other non-financial factors may need to be considered to assess the overall financial position of AEDA.

Statement of Activities – The *Statement of Activities* presents information showing how AEDA's net position (deficit) changed during the year. All changes in net position (current year's revenues less expenses) are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected service charges, earned but unused vacation leave). The *Statement of Activities* is focused on both the gross and net cost of various activities (including governmental and business-type activities). This is intended to summarize and simplify the reader's analysis of the revenues and costs of various state activities and the degree to which activities are subsidized by general revenues.

Both of these government-wide financial statements distinguish functions of AEDA that are principally supported by Commonwealth's contributions (i.e., governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (i.e., business-type activities).

The governmental activities of AEDA include incentives and subsidies for agricultural entrepreneurship development. These activities are primarily financed through Commonwealth's contributions (i.e., governmental activities). The business-type activities of AEDA include the purchase and sale of different kind of agricultural products like coffee, chicken meat, vegetables, and other agricultural services.

- ***Fund Financial Statements***

A fund is a group of related accounts used to maintain control over resources that are segregated for specific activities or objectives. AEDA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of AEDA can be divided into two categories: governmental funds and enterprise funds. The fund financial statements provide more detailed information about AEDA's most significant funds. Funds are accounting devices that AEDA uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by Federal and Government regulations.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide statements. However, unlike the government-wide statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating AEDA's near-term financing requirements.

As required by GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the current fiscal year, AEDA's governmental funds reported combined ending fund balances of \$92.7 million. Of this amount, there is a deficit on the General Fund of \$142.1 million, therefore, there is no available balance for spending at the government's discretion (i.e., unassigned fund balance). The remainder fund balance is classified as nonspendable, restricted, committed or assigned to indicate that is not available for new spending because it has already been committed.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

AEDA maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for two major funds and an aggregate total for all non-major funds. AEDA's major governmental funds are the General Fund and Incentives Fund.

The General Fund is the chief operating fund of AEDA. At the end of the current fiscal year, the Unassigned General Fund deficit balance was \$142.1 million.

Enterprise Funds – AEDA maintains only one type of enterprise fund. *Enterprise funds* are used to report the same functions presented as business -type activities in the government-wide financial statements. AEDA uses enterprise funds to account for its Agricultural Services Fund.

Enterprise funds financial statements provide the same type of information as the government-wide financial statements, but in greater detail. The enterprise fund financial statements provide separate information of Agricultural Services Fund, which is considered to be the major enterprise fund of AEDA.

- ***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the governmental-wide and fund financial statements.

- **Required Supplementary Information – Total Pension Liability**

The annual financial report includes the Schedule of Proportionate Share of the Total Pension Liability and Related Ratios as the result of the implementation of GASB Statement No. 73.

- **Required Supplementary Information – OPEB Liability**

The annual financial report includes the Schedule of Proportionate Share of Total Other Postemployment Benefits Liability as required by GASB Statement No. 75.

FINANCIAL ANALYSIS OF AEDA AS A WHOLE

Government-Wide Financial Statements Analysis

The following table presents a summary of the Statements of Net Position as of June 30, 2019, and 2018:

Commonwealth of Puerto Rico Agricultural Enterprises Development Administration Statement of Net Position As of June 30,								
	Governmental Activities		Business-Type Activities		Total		Total Change	
	2019	2018	2019	2018	2019	2018	2019	2019
Current and Non-current Assets	\$ 66,226,125	\$ 48,909,044	\$ 44,624,566	\$ 37,551,122	\$ 110,850,691	\$ 86,460,166	\$ 24,390,525	28.2%
Internal Balance	45,601,592	68,926,016	(45,601,592)	(68,926,016)	-	-	-	0.0%
Capital Assets	5,228,604	5,463,756	16,063,056	16,476,134	21,291,660	21,939,890	(648,230)	-3.0%
Total Assets	117,056,321	123,298,816	15,086,030	(14,898,760)	132,142,351	108,400,056	23,742,295	21.9%
Deferred Outflows of Resources	3,888,524	10,693,774	6,912,932	19,011,154	10,801,456	29,704,928	(18,903,472)	-63.6%
Current Liabilities	24,058,905	51,232,876	27,635,758	19,102,242	51,694,663	70,335,118	(18,640,455)	-26.5%
Noncurrent Liabilities	61,311,729	148,854,882	107,211,032	102,776,712	168,522,761	251,631,594	(83,108,833)	-33.0%
Total Liabilities	85,370,634	200,087,758	134,846,790	121,878,954	220,217,424	321,966,712	(101,749,288)	-31.6%
Deferred Inflows of Resources	4,578,957	11,375,566	8,140,360	20,223,221	12,719,317	31,598,787	(18,879,470)	-59.7%
Net Position:								
Net Investment in Capital Assets	5,228,604	5,463,756	16,063,056	16,476,134	21,291,660	21,939,890	(648,230)	-3.0%
Restricted	220,483,843	225,121,522	-	-	220,483,843	225,121,522	(4,637,679)	-2.1%
Unrestricted (Deficit)	(194,717,193)	(308,056,012)	(137,051,244)	(154,465,915)	(331,768,437)	(462,521,927)	130,753,490	-28.3%
Total Net Position	\$ 30,995,254	\$ (77,470,734)	\$ (120,988,188)	\$ (137,989,781)	\$ (89,992,934)	\$ (215,460,515)	\$ 125,467,581	-58.2%

Analysis of Net Position

Net position (deficit) may serve over time as a useful indicator of a government's financial position. AEDA's liabilities and deferred inflows exceeded its assets and deferred outflows by \$89.9 million at the close of fiscal year 2019.

A portion of AEDA's net position reflects its investment in capital assets (e.g., land, buildings, infrastructure, motor vehicles, and machinery and equipment) of \$21.2 million (i.e., total capital assets less accumulated depreciation). AEDA uses these assets to provide services to citizens and consequently, these assets are not available for future spending.

Restricted net position represents resources that are subject to external restrictions on how they may be used. Unrestricted net position is the part of the net position that can be used to finance day to day operations without constraints established by debt covenants, enabling legislation or other legal requirements.

As of June 30, 2019, AEDA presented an unrestricted deficit of \$331.7 million. This balance was affected by liabilities of \$220.2 million including \$181 million for payroll related liabilities (e.g., compensated absences, voluntary termination benefits, other postemployment benefits, pensions) and financing liabilities of \$843,281 (e.g., lines of credit, notes payable).

The following table summarizes the changes in net position for the years ended June 30, 2019 and 2018:

Commonwealth of Puerto Rico Agricultural Enterprises Development Administration Changes in Net Position For the Years Ended June 30,								
	Governmental Activities		Business-Type Activities		Total		Dollar Change	Percent Change
	2019	2018	2019	2018	2019	2018	2019	2019
Revenues:								
Program Revenues:								
Charges for Services	\$ -	\$ -	\$ 89,551,048	\$ 75,083,608	\$ 89,551,048	\$ 75,083,608	\$ 14,467,440	19.3%
Operating Grants and Contributions	90,342,490	78,409,049	9,844,000	1,724,333	100,186,490	80,133,382	20,053,108	25.0%
General Revenues:								
Interest Income	101,840	7,582	451,702	88,366	553,542	95,948	457,594	476.9%
Rent Income	606,743	135,362	1,445	10,394	608,188	145,756	462,432	317.3%
Other General Revenues	2,667,472	2,122,255	6,840	51,321	2,674,312	2,173,576	500,736	23.0%
Total Revenues	93,718,545	80,674,248	99,855,035	76,958,022	193,573,580	157,632,270	35,941,310	22.8%
Governmental Activities Expenses:								
Incentives and Subsidies	69,231,641	51,608,664	-	-	69,231,641	51,608,664	17,622,977	34.1%
General Government - Administrative and Operating	26,824,481	20,876,327	-	-	26,824,481	20,876,327	5,948,154	28.5%
Interest Costs	7,461	6,107,002	-	-	7,461	6,107,002	(6,099,541)	-99.9%
Total Expenses	96,063,583	78,591,993	-	-	96,063,583	78,591,993	17,471,590	22.2%
Business-Type Activities Expenses:								
Agricultural Services	-	-	84,568,195	57,513,612	84,568,195	57,513,612	27,054,583	47.0%
Total Expenses	-	-	84,568,195	57,513,612	84,568,195	57,513,612	27,054,583	47.0%
Transfers:								
Transfer in	157,736	-	-	-	157,736	-	157,736	
Transfers (Out)	-	-	(157,736)	-	(157,736)	-	(157,736)	
Total Transfers	157,736	-	(157,736)	-	-	-	-	
Increase (Decrease) in Net Position								
Before Special Items	(2,187,302)	2,082,255	15,129,104	19,444,410	12,941,802	21,526,665	(8,427,127)	-39.1%
Special Items:								
Contribution from Commonwealth	81,448,888	-	-	-	81,448,888	-	81,448,888	
Recovery from Custodial Credit Risk	29,204,402	-	1,872,489	-	31,076,891	-	31,076,891	
Changes in Net Position	108,465,988	2,082,255	17,001,593	19,444,410	125,467,581	21,526,665	103,940,916	482.8%
Net Position - Beginning	(77,470,734)	(79,552,989)	(137,989,781)	(157,434,191)	(215,460,515)	(236,987,180)	21,526,665	-9.1%
Net Position (Deficit) - Ending	\$ 30,995,254	\$ (77,470,734)	\$ (120,988,188)	\$ (137,989,781)	\$ (89,992,934)	\$ (215,460,515)	\$ 125,467,581	-58.2%

Analysis of Changes in Net Position

AEDA's net position overall decreased by \$125.4 million during fiscal year 2019, compared to a \$21.5 million increase during fiscal year 2018. The governmental activities component change in net position for 2019 was an increase of \$108.4 and for business-type activities the change in net position was an increase of \$17 million. A discussion of these changes is presented in the government and business-type activities below.

Governmental Activities. AEDA's net position increased by \$108.4 million during 2019. For the most part, this was due to a contribution from Commonwealth and recovery of custodial credit risk from deposits on GDB related with the execution of the RSA of GDB.

Approximately 96% AEDA's Governmental Activities revenues came from state grants and contributions, and 4% from other sources. AEDA's expenses cover a range of services. The largest expenses are incentives and subsidies with 72%, and general government with 28% of total expenses.

Business-Type Activities. The enterprise fund net position increased by \$17 million during fiscal year 2019.

The following table focuses on the cost of each of AEDA's largest functions/programs as well as each functions/program's net cost (total cost less charge for services generated by the programs, Commonwealth's contributions and grants):

Commonwealth of Puerto Rico				
Agricultural Enterprises Development Administration				
Agency Cost of Programs/Functions				
Fiscal Years Ended June 30,				
	Total Cost of Services		Net Cost of Services	
	2019	2018	2019	2018
Governmental Activities:				
Incentives and Subsidies	\$ 69,231,642	\$ 51,506,194	\$ (13,355,722)	\$ 22,716,854
General Government - Administrative and Operating	26,824,481	20,893,805	8,193,635	(16,707,805)
Interest Costs	7,461	6,191,994	(7,461)	(6,191,994)
Total Expenses	96,063,584	78,591,993	(5,169,548)	(182,945)
Business-Type Activities:				
Agricultural Services	84,568,195	57,513,612	14,826,853	19,294,329
Total Expenses	84,568,195	57,513,612	14,826,853	19,294,329
Total	\$180,631,779	\$136,105,605	\$ 9,657,305	\$19,111,384

FINANCIAL ANALYSIS OF AEDA'S FUNDS

Governmental Funds

The focus of AEDA's governmental funds is to provide information on near-term inflows, outflows, and balances of resources available for spending. Such information is useful in assessing AEDA's financing requirements. Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
A Component Unit of the Commonwealth of Puerto Rico

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Commonwealth of Puerto Rico
 Agricultural Enterprises Development Administration
 Fund Balance
 As of June 30,

FUNDS	FUND BALANCES							
	Nonspendable		Restricted		Unassigned		Total	
	2019	2018	2019	2018	2019	2018	2019	2018
General	\$ 475,739	\$ 1,715,836	\$ -	\$ -	\$ (142,179,336)	\$ (175,449,573)	\$ (141,703,597)	\$ (173,733,737)
Special Revenue	-	-	221,281,124	226,110,807	-	-	221,281,124	226,110,807
Other Governmental	2,744	2,744	-	-	13,129,417	16,101,897	13,132,161	16,104,641
Total	\$ 478,483	\$ 1,718,580	\$ 221,281,124	\$ 226,110,807	\$ (129,049,919)	\$ (159,347,676)	\$ 92,709,688	\$ 68,481,711

Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the fiscal year 2019, AEDA's governmental funds reported combined ending fund balances of \$92.7 million, which represents a net increase of approximately \$24.2 million. This increase was due primarily to the excess of revenues and other financing sources over expenditures in the general fund. No amount is available for spending at the government's discretion (i.e., unassigned fund balance) since a deficit is reported. The remainder fund balance is nonspendable or restricted to indicate that is not available for new spending because it has already been committed.

The general fund is the operating fund of AEDA. Unassigned Fund Balance of the General Fund presents a deficit of \$142.1 million.

For the fiscal year 2019, the deficit of the general fund decreased by \$32 million when in the prior year there was an increase of \$28.1 million.

Commonwealth of Puerto Rico
 Agricultural Enterprises Development Administration
 General Fund
 As of June 30,

Description	2019	2018	Dollar Change	Percentage Change
Revenues:				
Appropriation from Commonwealth	\$ 29,518,000	\$ 4,186,000	\$ 25,332,000	605.2%
Federal Grants		1,264,305	(1,264,305)	-100.0%
Interests	101,840	7,582	94,258	
Rent	606,743	135,361	471,382	348.2%
Other	1,824,474	571,755	1,252,719	219.1%
Total Revenues	<u>32,051,057</u>	<u>6,165,003</u>	<u>25,886,054</u>	419.9%
Expenditures:				
Incentives, subsidies and other services	-	1,264,305	(1,264,305)	
General Government	19,190,120	25,624,254	(6,434,134)	-25.1%
Capital Outlays	212,687	333,290	(120,603)	-36.2%
Debt Services (Principal and Interests)	91,429,137	7,073,456	84,355,681	1192.6%
Total Expenditures	<u>110,831,944</u>	<u>34,295,305</u>	<u>76,536,639</u>	223.2%
Other Financing Sources (Uses)	<u>110,811,027</u>	<u>-</u>	<u>110,811,027</u>	-100.0%
Net Change in Fund Balance	\$ 32,030,140	\$ (28,130,302)	\$ 60,160,442	-213.9%

Enterprise Fund

AEDA's enterprise fund provides the same type of information found in the government-wide financial statements, but in more detail.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of the fiscal year, AEDA has invested \$21.2 million (net of accumulated depreciation) in a broad range of capital assets, including buildings, land, vehicles, and equipment. This amount represents a net decrease of \$648,232 or 3% less than in prior year.

AEDA acquired a total of \$598,094 of capital assets during the fiscal year 2019. Governmental Activities additions were \$232,323 and Business-Type Activities were \$365,771.

The following table presents the components of capital assets during the fiscal years 2019 and 2018:

Commonwealth of Puerto Rico				
Agricultural Enterprises Development Administration				
Capital Assets, Net				
As of June 30,				
Description	2019	2018	Dollar Change	Percentage Change
Governmental Activities:				
Non-Depreciable Capital Assets:				
Land	\$ 546,678	\$ 546,678	\$ -	0.0%
Depreciable Capital Assets (Net):				
Buildings	1,443,685	1,498,394	(54,709)	-3.7%
Equipment	2,565,965	2,824,870	(258,905)	-9.2%
Furniture & Fixtures	580,468	499,889	80,579	16.1%
Motor Vehicles	83,893	86,006	(2,113)	-2.5%
Other	7,915	7,919	(4)	-0.1%
Total Governmental Capital Assets	5,228,604	5,463,756	(235,152)	-4.3%
Business-Type Activities:				
Non-Depreciable Capital Assets:				
Land	3,192,804	3,192,804	-	0.0%
Depreciable Capital Assets (Net):				
Buildings	9,279,642	9,654,014	(374,372)	-3.9%
Equipment	2,732,513	2,883,235	(150,722)	-5.2%
Furniture & Fixtures	231,466	178,395	53,071	29.7%
Motor Vehicles	612,642	552,589	60,053	10.9%
Other	13,989	15,099	(1,110)	-7.4%
Total Business-Type Capital Assets	16,063,056	16,476,136	(413,080)	-2.5%
Total	\$21,291,660	\$21,939,892	\$ (648,232)	-3.0%

NONCURRENT LIABILITIES

At year-end, AEDA had \$181.8 million in outstanding debt including notes payable, lines of credit, payroll related liabilities and legal claims. This amount represents a decrease of \$74.7 million or (29%) with respect to prior year. Following is a summary of AEDA's outstanding long-term debts as of June 30, 2019, and 2018:

**Commonwealth of Puerto Rico
Agricultural Enterprises Development Administration
Outstanding Long-Term Debts
As of June 30,**

Governmental Activities:	2019	2018	Dollar Change	Percentage Change
Notes Payable	\$ 771,553	\$ 80,089,905	\$ (79,318,352)	-99.0%
Line of Credit	71,728	12,321,135	(12,249,407)	-99.4%
Total Pension Liability	57,239,599	51,081,684	6,157,915	12.1%
Legal Claims	908,084	634,999	273,085	43.0%
Compensated Absences	564,769	653,717	(88,948)	-13.6%
Total Other Postemployment Benefits	2,288,228	2,510,974	(222,746)	-8.9%
Voluntary Termination Benefits	4,454,647	3,441,993	1,012,654	29.4%
Total	\$ 66,298,608	\$ 150,734,407	\$ (84,435,799)	-56.0%
Business-Type Activities:				
Notes Payable	\$ -	\$ 1,475,673	\$ (1,475,673)	-100.0%
Total Pension Liability	101,759,286	90,811,881	10,947,405	12.1%
Compensated Absences	1,031,852	1,167,770	(135,918)	-11.6%
Total Other Postemployment Benefits	4,067,963	4,463,954	(395,991)	-8.9%
Voluntary Termination Benefits	8,696,943	7,990,045	706,898	8.8%
Total	\$ 115,556,044	\$ 105,909,323	\$ 9,646,721	9.1%

DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

Deferred Outflows of Resources

This classification balance, although similar to “assets,” is set apart because these items do not meet the technical definition of being an asset of AEDA on the date of the financial statements. In other words, these amounts are not available to pay liabilities in the way assets are available. When all the recognition criteria are met, the deferred outflow of resources will become an expense/expenditure.

The most significant deferred outflows of resources reported are related to the implementation of GASB Statement No. 73 for pension liability reporting. On June 30, 2019, AEDA adopted the provisions of GASB Statement No. 73, “Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement No. 68”. This statement requires that governmental employers whose employees are provided with defined benefit pensions recognize a liability and pension expense and report deferred outflows of resources and deferred

inflows of resources related to pensions administered through a trust that do not meet the requirements of GASB Statement No. 73. AEDA's pension plan is administered by the Employees Retirement System Administration ("ESR"). However, there may be some deferred outflows of resources attributable to the various components that impact pension changes, and may include investment changes amortization, changes due to actuarial assumptions, and differences between expected or actual experience.

Deferred Inflows of Resources

Deferred inflows of resources are the counterpart to deferred outflows of resources on the Statement of Net Position. Deferred inflows of resources are not technically liabilities of AEDA as of the date of the financial statements. When all the recognition criteria are met, the deferred inflow of resources will become revenue or an increase to net position.

Deferred inflows of resources related to pensions represent a net amount attributable to the various components that impact pension changes, and may include investment changes amortization, changes due to actuarial assumptions, and differences between expected or actual experience.

GOING CONCERN – COMMONWEALTH OF PUERTO RICO AND AEDA

The Commonwealth currently faces a severe fiscal, economic and liquidity crisis, the culmination of many years of significant governmental deficits, a prolonged economic recession (which commenced in 2006), high unemployment, population decline, and high levels of debt and pension obligations. Further stressing the Commonwealth's liquidity is the vulnerability of revenue streams during times of major economic downturns and large health care, pension, and debt service costs. The Commonwealth's tax base has shrunk and its revenues have been affected by prevailing economic conditions; health care, pension and debt service costs have become an increasing portion of the Commonwealth General Fund budget, which has resulted in reduced funding available for other essential services, like the ones provided by AEDA, which is a component unit of the Commonwealth.

The Commonwealth will not be able to honor all of its obligations as they come due while at the same time providing essential government services. These factors create an uncertainty about the Primary Government's ability to continue as a going concern. Accordingly, because AEDA is part of the Commonwealth, and depend on the contributions of the Commonwealth, that creates an uncertainty about AEDA's ability to continue as a going concern.

SEISMIC ACTIVITY

During the last weeks of December 2019 and the first weeks of January 2020, Puerto Rico experienced a sequence of seismic events, the most significant of which was a 6.4 magnitude earthquake in the early morning hours of January 7, 2020. As a result, the Governor declared a state of emergency.

COVID-19

On March 11, 2020, the World Health Organization - WHO - declared the coronavirus disease ("COVID 19") as a global pandemic. Subsequently, on March 15, 2020, the Commonwealth declared a "State of Emergency and Quarantine", as a consequence of the spread of COVID-19 in Puerto Rico, issuing a series of provisions to contain its spread, such as: exceptional restrictive traffic measures, the drastic reduction of activities and the issuance of economic regulations, among others, that have affected and are expected to significantly affect the economic activity of the country and the markets in general. Subsequent executive orders have been issued through the date of the financial statements to continue addressing the pandemic, always in an attempt to balance the measures directed to containing the spread of the virus with those measures geared toward the stabilization of the economy. Extensive economic stabilization measures have been enacted by both the Federal and local government, in order alleviate the heavy impact of this pandemic on the economic activity. As the Commonwealth observes and assesses the results of recent reopening of the economy, it will continue to re-evaluate and further amend business restrictions as necessary to promote economic recovery while preserving the health, welfare and safety of the people of Puerto Rico. At the date of issuance of the financial statements, the duration of the aforementioned exceptional measures and the effects that they may have on AEDA cannot be reasonably estimated.

CONTACTING AEDA'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of AEDA's finances and to demonstrate AEDA's accountability for the money it receives. If you have questions about this report or need additional information, contact AEDA's Office of Finance Affairs at (787) 304-5350 Ext. 2159 or P.O. Box 9200, San Juan, Puerto Rico 00908-0200.

ASSETS	PRIMARY GOVERNMENT		TOTALS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	
Current Assets			
Cash and Cash Equivalents	\$ 55,914,892	\$ 30,913,257	\$ 86,828,149
Receivables, net			
Trade	46,471	1,657,695	1,704,166
Note Receivable	330,080	-	330,080
Other	1,760,117		1,760,117
Internal Balance	45,601,592	(45,601,592)	-
Due from Commonwealth	2,700,000	8,350,734	11,050,734
Due from Commonwealth's Component Unit	4,996,081	-	4,996,081
Inventory	122,646	3,673,261	3,795,907
Prepaid Expenses	355,838	29,619	385,457
Total Current Assets	111,827,717	(977,026)	110,850,691
Non-Current Assets			
Capital Assets, net	5,228,604	16,063,056	21,291,660
TOTAL ASSETS	117,056,321	15,086,030	132,142,351
DEFERRED OUTFLOWS OF RESOURCES			
Pension Related	3,679,126	6,540,669	10,219,795
Other Post-Employment Benefits Related	209,398	372,263	581,661
TOTAL DEFERRED OUTFLOWS OF RESOURCES	3,888,524	6,912,932	10,801,456

(Continues)

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

STATEMENT OF NET POSITION
JUNE 30, 2019

	PRIMARY GOVERNMENT		TOTALS
	GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES	
LIABILITIES			
Current Liabilities			
Accounts Payable- Trade	\$ 6,942,975	\$ 14,736,202	\$ 21,679,177
Accounts Payable- Farmers	3,706,413	-	3,706,413
Accrued Expenses	8,233,410	4,554,544	12,787,954
Due to Grantor (USDA)	189,228	-	189,228
Line of Credit-FIDA	71,728	-	71,728
Notes Payable- FIDA	217,731	-	217,731
Compensated Absences	299,328	546,882	846,210
Voluntary Termination Benefits Payable	870,228	1,526,371	2,396,599
Total Other Post-Employment Benefits Liability	185,643	330,033	515,676
Total Pension Liability	3,342,221	5,941,726	9,283,947
Total Current Liabilities	24,058,905	27,635,758	51,694,663
Non-Current Liabilities			
Notes Payable - FIDA	553,822	-	553,822
Reserve for Legal Claims	908,084	-	908,084
Compensated Absences	265,441	484,970	750,411
Voluntary Termination Benefits Payable	3,584,419	7,170,572	10,754,991
Total Other Post-Employment Benefits Liability	2,102,585	3,737,930	5,840,515
Total Pension Liability	53,897,378	95,817,560	149,714,938
Total Noncurrent Liabilities	61,311,729	107,211,032	168,522,761
TOTAL LIABILITIES	85,370,634	134,846,790	220,217,424
DEFERRED INFLOWS OF RESOURCES- Pension related	4,578,957	8,140,360	12,719,317
Total liabilities and deferred inflows of resources	89,949,591	142,987,150	232,936,741
NET POSITION			
Net Investment in Capital Assets	5,228,604	16,063,056	21,291,660
Restricted for			
Subsidies and Incentives	220,483,843	-	220,483,843
Unrestricted (Deficit)	(194,717,193)	(137,051,244)	(331,768,437)
TOTAL NET POSITION (DEFICIT)	\$ 30,995,254	\$ (120,988,188)	\$ (89,992,934)

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position		
		Charges For Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business - Type Activities	Total
PRIMARY GOVERNMENT							
Governmental Activities							
Incentives and Subsidies	\$ 69,231,641	\$ -	\$ 60,822,087	\$ -	\$ (8,409,554)	\$ -	\$ (8,409,554)
General Government -							
Administrative and Operating	26,824,481	-	29,520,403	-	2,695,922	-	2,695,922
Interest on Long-Term Debt	7,461	-	-	-	(7,461)	-	(7,461)
Total Governmental Activities	96,063,583	-	90,342,490	-	(5,721,093)	-	(5,721,093)
Business-Type Activities							
Agricultural Services	84,568,195	89,551,048	9,844,000	-	-	14,826,853	14,826,853
Total Business-Type Activities	84,568,195	89,551,048	9,844,000	-	-	14,826,853	14,826,853
Total Primary Government	\$ 180,631,778	\$ 89,551,048	\$ 100,186,490	\$ -	(5,721,093)	14,826,853	9,105,760
General Revenue:							
Rent					606,743	1,445	608,188
Interest					101,840	451,702	553,542
Other Income					2,667,472	6,840	2,674,312
Transfers					157,736	(157,736)	-
Total General Revenue and Transfers					3,533,791	302,251	3,836,042
Special Items:							
Contribution from Commonwealth					81,448,888	-	81,448,888
Recovery from Custodial Credit Risk					29,204,402	1,872,489	31,076,891
					110,653,290	1,872,489	112,525,779
Total General Revenue, Transfers & Special Items					114,187,081	2,174,740	116,361,821
CHANGES IN NET POSITION							
					108,465,988	17,001,593	125,467,581
Net Position (Deficit) – Beginning of Year					(77,470,734)	(137,989,781)	(215,460,515)
NET POSITION (DEFICIT)– END OF YEAR	\$ 30,995,254	\$(120,988,188)	\$ (89,992,934)				

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

BALANCE SHEET – GOVERNMENTAL FUNDS
JUNE 30, 2019

ASSETS	GENERAL FUND	INCENTIVES FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Cash and Cash Equivalents	\$ 38,253,305	\$ 5,993,488	\$ 11,668,099	\$ 55,914,892
Receivables, net				
Trade	46,471	-	-	46,471
Notes Receivable	330,080	-	-	330,080
Other	27,242	3,855	1,729,020	1,760,117
Due from Commonwealth	-	-	2,700,000	2,700,000
Due from Other Funds	-	226,946,680	-	226,946,680
Due from Commonwealth's Component Unit	4,996,081	-	-	4,996,081
Inventory	122,646	-	-	122,646
Prepaid Expenses	353,094	-	2,744	355,838
Total Assets	\$44,128,919	\$232,944,023	\$ 16,099,863	\$ 293,172,805
LIABILITIES				
Accounts Payable - Trade	\$ 1,368,184	\$ 3,076,899	\$ 2,497,892	\$ 6,942,975
Accounts Payable - Farmers	-	3,706,413	-	3,706,413
Accrued Expenses	3,319,035	4,879,587	9,062	8,207,684
Line of Credit-FIDA	71,728	-	-	71,728
Due to Other Governmental Funds	181,073,569	-	271,520	181,345,089
Due to Grantor (USDA)	-	-	189,228	189,228
Total Liabilities	185,832,516	11,662,899	2,967,702	200,463,117
FUND BALANCES				
Nonspendable	475,739	-	2,744	478,483
Restricted	-	221,281,124	-	221,281,124
Unassigned (Deficit)	(142,179,336)	-	13,129,417	(129,049,919)
Total Fund Balances	(141,703,597)	221,281,124	13,132,161	92,709,688
Total Liabilities and Fund Balances	\$44,128,919	\$232,944,023	\$ 16,099,863	\$ 293,172,805

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

RECONCILIATION OF THE
BALANCE SHEET – GOVERNMENTAL
FUNDS TO THE STATEMENT OF NET POSITION
JUNE 30, 2019

Total Fund Balances of Governmental Funds	<u>\$92,709,688</u>
Amount reported for Governmental Activities in the Statement of Net Position are different because:	
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds. In the current period, these amounts are:	
Capital Assets	19,545,658
Accumulated Depreciation	<u>(14,317,054)</u>
Total Capital Assets	5,228,604
Deferred Outflows of Resources in Governmental Activities are paid in the current available period and therefore are reported in the funds.	
	3,888,524
Deferred Inflows of Resources in Governmental Activities corresponded to future period and therefore are not reported in the funds.	
	<u>(4,578,957)</u>
Total Deferral of Resources	(690,433)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:	
Notes Payable- Commonwealth's Entity	(771,553)
Reserve for Legal Claims	(908,084)
Accrued Interest	(25,725)
Compensated Absences	(564,769)
Voluntary Termination Benefits Payable	(4,454,647)
Total Other Postemployment Liability	(2,288,228)
Total Pension Liability	<u>(57,239,599)</u>
Total Long-Term Liabilities	<u>(66,252,605)</u>
Total Net Position of Governmental Activities	<u><u>\$30,995,254</u></u>

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

STATEMENT OF REVENUE, EXPENDITURES, AND
CHANGES IN FUND BALANCES – GOVERNMENT FUNDS
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

REVENUE	GENERAL FUND	INCENTIVES FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Contributions from Commonwealth	\$ 29,518,000	\$ 36,787,000	\$ 22,265,026	\$ 88,570,026
Federal Grants	-		1,772,464	1,772,464
Rent	606,743	-	-	606,743
Interest	101,840	-	-	101,840
Other	1,824,474	842,996	-	2,667,470
Total Revenue	32,051,057	37,629,996	24,037,490	93,718,543
EXPENDITURES				
Incentives, Subsidies and Other Services	-	42,070,093	26,966,366	69,036,459
General Government - Administrative and				
Operating Activities	19,190,120	144,851	43,604	19,378,575
Capital Outlays	212,687	-	-	212,687
Debt Service:				
Principal	91,421,755	217,731	-	91,639,486
Interest	7,382	27,004	-	34,386
Total Expenditures	110,831,944	42,459,679	27,009,970	180,301,593
EXCESS (DEFICIENCY) OF REVENUE OVER (UNDER)	(78,780,887)	(4,829,683)	(2,972,480)	(86,583,050)
OTHER FINANCIAL SOURCES (USES)				
Transfer In	27,978,886	-	-	27,978,886
Transfer Out	-	(77,809)	(27,743,340)	(27,821,149)
Total Other Financial Sources (Uses)	27,978,886	(77,809)	(27,743,340)	157,737
Special Items:				
Contribution from Commonwealth	81,448,888	-	-	81,448,888
Recovery from Custodial Credit Risk	1,383,253	77,809	27,743,340	29,204,402
Total Special Items	82,832,141	77,809	27,743,340	110,653,290
Net Change in Fund Balances (Deficiency)	32,030,140	(4,829,683)	(2,972,480)	24,227,977
Fund Balances (Deficit) - Beginning of year	(173,733,737)	226,110,807	16,104,641	68,481,711
FUND BALANCES (DEFICIT) – End of Year	\$(141,703,597)	\$221,281,124	\$ 13,132,161	\$ 92,709,688

The accompanying notes are an integral part of these financial statements.

**RECONCILIATION OF THE STATEMENT OF REVENUE,
EXPENDITURES AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

Net Change in Fund Balances of Governmental Funds **\$ 24,227,977**

Amount reported for Governmental Activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the current period, these amounts are:

Depreciation Expense	(445,010)	
Capital Outlays	<u>212,687</u>	
Excess of Depreciation Expense over Capital Outlays		(232,323)

Repayment of long-term principal is an expenditure in the governmental funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Assets. In the current year the repayments were:

Full accrual adjustments related to PROMESA Title VI transactions	289,459
	<u>91,350,027</u>

Governmental Funds only report the proceeds received in the disposal of assets. In the Statement of Activities, a gain or loss is reported for each disposal. Thus, the change in net assets differs from the change in fund balance by the cost of the disposed asset.

(2,829)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

These activities consist of:

Change in Reserve for Legal Claims	(273,085)	
Change in Accrued Compensated Absences Liability	88,948	
Change in Voluntary Termination Benefits Liability	(1,012,654)	
Change in Voluntary Termination Benefits Liability	(34,363)	
Change in Other Postemployment Benefits Liability	222,746	
Change in Total Pension Liability	<u>(6,157,915)</u>	

Total Change in Expenses	<u>(7,166,323)</u>
--------------------------	--------------------

Change in Net Position of Governmental Activities **\$ 108,465,988**

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

STATEMENT OF NET POSITION -
ENTERPRISE FUND
JUNE 30, 2019

ASSETS

Current Assets

Cash and Cash Equivalents	\$ 30,913,257
Receivables, net:	
Trade	1,657,695
Due from Commonwealth	8,350,734
Inventories	3,673,261
Prepaid Expenses	29,619
Total Current Assets	44,624,566

Capital Assets

Land	3,192,804
Property, Plant and Equipment, net	12,870,252
Total Capital Assets	16,063,056

TOTAL ASSETS **60,687,622**

DEFERRED OUTFLOWS OF RESOURCES

Pension Related	6,540,669
Other Postemployment Benefits Related	372,263

TOTAL DEFERRED OUTFLOWS OF RESOURCES **6,912,932**

(Continues)

The accompanying notes are an integral part of these financial statements.

LIABILITIES

Current Liabilities

Accounts Payable - Trade	\$ 14,736,202
Accrued Expenses	4,554,544
Due to Governmental Funds	45,601,592
Compensated Absences	546,882
Voluntary Termination Benefits Payable	1,526,371
Other Postemployment Benefits Liability	330,033
Total Pension Liability	5,941,726
Total Current Liabilities	<u>73,237,350</u>

Noncurrent Liabilities

Compensated Absences	484,970
Voluntary Termination Benefits Payable	7,170,572
Other Postemployment Benefits Liability	3,737,930
Total Pension Liability	95,817,560
Total Noncurrent Liabilities	<u>107,211,032</u>

DEFERRED INFLOWS OF RESOURCES - Pension Related

8,140,360

NET POSITION

Net Investment in Capital Assets	16,063,056
Unrestricted (Deficit)	(137,051,244)
TOTAL NET POSITION (DEFICIT)	<u><u>\$ (120,988,188)</u></u>

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

STATEMENT OF REVENUE, EXPENSES, AND
CHANGES IN FUND NET POSITION – ENTERPRISE FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

OPERATING REVENUE

Sales of Goods	\$ 89,551,048
Rent	1,445
Other	6,840
	<hr/>
Total Operating Revenue	89,559,333
	<hr/>

OPERATING EXPENSES

Cost of Sales	53,811,646
Administrative and Operating Expenses	29,915,224
Depreciation	794,018
	<hr/>
Total Operating Expenses	84,520,888
	<hr/>
Operating Income	5,038,445
	<hr/>

NON-OPERATING REVENUE (EXPENSES)

Grants and Contributions	9,844,000
Interest	451,702
Recovery from Custodial Credit Risk	1,872,489
Transfer Out	(157,736)
Loss on Disposal of Capital Assets	(47,307)
	<hr/>
Total Non-Operating Revenue (Expenses)	11,963,148
	<hr/>

Net Change in Net Position	17,001,593
Net Position (Deficit) - Beginning of Year	(137,989,781)
	<hr/>

NET POSITION (DEFICIT) - END OF YEAR **\$ (120,988,188)**

The accompanying notes are an integral part of these financial statements.

CASH FLOWS FROM OPERATING ACTIVITIES

Receipts from Customers and Users	\$ 95,505,473
Payments to Suppliers	(56,814,281)
Payments to Employees	(8,589,633)
Net Cash Provided by Operating Activities	<u>30,101,559</u>

CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES

Decrease from Other Funds	(23,324,423)
Intergovernmental Grants and Contributions	9,844,000
Net Cash Used in Noncapital Financing Activities	<u>(13,480,423)</u>

CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES

Acquisitions of Property and Equipment, Net	(428,247)
Net Cash Used in Capital and Financing Activities	<u>(428,247)</u>

CASH FLOWS FROM INVESTING ACTIVITIES

Interest Received	451,702
Net Cash Provided by Investing Activities	<u>451,702</u>

Net Increase in Cash and Cash Equivalents

16,644,591

Cash and Cash Equivalents at Beginning of Year

14,268,666

Cash and Cash Equivalents at End of Year

\$ 30,913,257

RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:

Operating Income	\$ 5,038,445
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:	
Depreciation	794,018
Bad Debt Expense	4,383,403
Net change in Assets and Liabilities:	
Accounts Receivable	5,946,139
Inventory and supplies	(758,395)
Deferred Outflows	12,098,222
Accounts Payable	2,187,260
Accrued Expenses	1,372,936
Compensated Absences Liability	(135,918)
Voluntary Termination Benefits Liability	706,898
Other Postemployment Benefits Liability	(395,992)
Total Pension Liability	10,947,404
Deferred Inflows	(12,082,861)

Net Cash Provided by Operating Activities

\$ 30,101,559

The accompanying notes are an integral part of these financial statements.

ASSETS	
Cash and Cash Equivalents	<u>\$ 265,459</u>
TOTAL ASSETS	<u>265,459</u>
LIABILITIES	
Accounts payable	<u>265,459</u>
TOTAL LIABILITIES	<u>265,459</u>
TOTAL NET POSITION	<u><u>\$ -</u></u>

The accompanying notes are an integral part of these financial statements.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

STATEMENT OF CHANGES IN NET POSITION –
CUSTODIAL FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

ASSETS	Balance at June 30, 2018	Additions	Deductions	Balance at June 30, 2019
Cash and Cash Equivalents	\$ 6,390,113	\$ -	\$ (6,124,654)	\$ 265,459
TOTAL ASSETS	6,390,113	-	(6,124,654)	265,459
LIABILITIES				
Accounts Payable	6,390,113	-	(6,124,654)	265,459
TOTAL LIABILITIES	6,390,113	-	(6,124,654)	265,459
TOTAL NET POSITION	\$ -	\$ -	\$ -	\$ -

The accompanying notes are an integral part of these financial statements.

NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Agricultural Enterprises Development Administration (“AEDA”) is a component unit of the Commonwealth of Puerto Rico created under the Reorganization Plan No. 4 of the Department of Agriculture (the “Department”) of July 29, 2010 (the “Reorganization Plan”). The Reorganization Plan eliminated Rural Development and Agricultural Enterprises Service and Development Administration. The functions of the two entities were transferred to AEDA, which was created to provide a wide variety of services and incentives to the agricultural sector. Under the Reorganization Plan, AEDA has fiscal and operational autonomy and receives administrative support from the Department.

The Secretary of the Department: (1) implements AEDA’s public policy and approves the necessary, appropriate, and suitable standards, rules and regulations to exercise the power and comply with the purposes of the Reorganization Plan and any applicable law; (2) appoints the Administrator, who administers AEDA in accordance with the provisions of the Reorganization Plan; and (3) may delegate to the Administrator and, at the same time, other employees of AEDA, such powers and duties as it deems necessary, except the power to regulate.

Financial Reporting Entity

AEDA is for financial reporting purposes, a component unit of the Commonwealth of Puerto Rico (the “Commonwealth”). Because AEDA is part, for financial reporting purposes, of the Commonwealth, its financial data is included as part of the Commonwealth’s financial statements.

The accompanying basic financial statements include the organization units governed by AEDA’s management. In evaluating AEDA as a reporting entity, management has addressed the entire potential component unit. The basic criteria for including a potential component unit within the governmental financial reporting entity are whether the potential component unit for which the primary government is financially accountable and whether other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause AEDA’s financial statements to be misleading or incomplete.

The GASB has set forth criteria to be considered in determining financial accountability. These criteria include: (i) appointing a voting majority of an organization’s governing body; and (ii) AEDA’s ability to impose its will on that organization or the potential for the organization to provide specific financial benefits to or impose specific financial burdens on AEDA.

The relative importance of each criterion must be evaluated considering specific circumstances to determine which components units are to be included as part of the reporting entity. AEDA’s management has considered all potential component units for which it may be financially accountable and other legally separate organizations for which the nature and significance of their relationship with AEDA may be such that exclusion of their basic financial statements from those of AEDA would cause AEDA’s basic financial statements to be misleading or incomplete. AEDA’s management has concluded that, based on the criteria set forth by GASB Accounting Standards Codification Section 2100, *Defining the Financial Reporting Entity*, there are no legally separate entities or organizations that should be reported as component units of AEDA as of June 30, 2019.

Summary of Significant Accounting Policies

The accompanying basic financial statements of AEDA have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP"), as prescribed by the Governmental Accounting Standard Board ("GASB").

Measurement Focus

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

Government-Wide Financial Statements ("GWFS")

The GWFS are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is generally recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which AEDA gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and entitlements. Revenue from grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been met, other than time requirements. These resources relate to a future period (when the advance is first permitted to be used in accordance with the government-mandated nonexchange transaction or a voluntary nonexchange transaction) and, therefore, should be classified as deferred inflows of resources until such time as the resources are first permitted to be used.

Governmental Funds Financial Statements ("GFFS")

The GFFS are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For these purposes, AEDA considers revenues to be available if they are collected within sixty (60) days after the end of the current fiscal period. Revenues that AEDA earns by incurring obligations are recognized in the same period as when the obligations are recognized. For the fiscal year ended June 30, 2019, all revenues sources met the availability criterion.

Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements and the amount is received during the period or when the availability requirements have been met, and the amount is received during the period or within the availability period for this revenue source (i.e., 60 days of year-end). However, those resources not available for spending in the current period should be classified as deferred inflows of resources. Expenditures-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Accordingly, such resources, if any, should be reported as unearned revenue in the liability section of the GFFS general fund's Balance Sheet. All other revenue items are measurable and available only when cash is received by AEDA.

Expenditures are recorded when the related fund liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Principal and interest on notes payable are recorded when they mature (i.e., when payment is due). Proceeds from long-term debt and acquisitions under capital leases, if any, are reported as other financing sources and uses.

Basis of Presentation

The accompanying basic financial statements present the financial position of the governmental activities, business-type activities, each major governmental fund, and the aggregate remaining fund information of AEDA as of June 30, 2019, and the respective changes in financial position, and the cash flows, where applicable, thereof for the fiscal year then ended, in conformity with GAAP, as prescribed by GASB.

The basic financial statements of AEDA have been prepared in conformity with accounting principles generally accepted in the United States of America as applicable to local governmental units. The basic financial statements include both government-wide (based on AEDA as a whole) and fund financial statements, which provide a more detailed level of financial information. Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type.

Principal revenue sources include Commonwealth's appropriations, charges for services and grants, and contributions.

Expenditures are generally recorded when a liability is incurred, as under the accrual basis of accounting. Modifications to the accrual basis of accounting include the following:

- Employees vested annual vacation and sick leave are recorded as expenditures when matured. The unmatured amount of accumulated annual vacation leave as of June 30, 2019, is reported only in the GWFS.
- Interest and principal on general long-term obligations and interest are recorded when due, except for interest and principal due on July 1 of the following fiscal year, if resources are available for payment as of June 30.
- Debt service expenditures, federal funds' cost disallowances, other long-term obligations, and amounts subject to judgments under litigation are recorded in the governmental funds only when payment is due; and in the case of judgments under litigation, when a settlement has been made and awaiting payment. Until these criteria are met, these liabilities are recorded only in the GWFS.

A summary reconciliation of the difference between the total fund balances as reflected in the governmental funds balance sheet and the net position of governmental activities as shown in the government-wide statement of net position is presented in the accompanying reconciliation of the balance sheet of governmental funds to the statement of net position.

A summary reconciliation of the difference between the net change in fund balances as reflected in the governmental funds statement of revenue, expenditures, and changes in fund balances and the change in net position in the statement of activities of the government-wide financial statements is presented in the accompanying reconciliation of revenue, expenditures, and changes in fund balances of governmental funds to the statement of activities.

Proprietary Funds and Fiduciary Funds – The financial statements of the proprietary funds and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the GWFS.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. Revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses. The major sources of revenue of the proprietary funds are charges for services (e.g., sale and distribution of coffee).

Government- Wide Financial Statements (“GWFS”)

The GWFS (i.e., statement of net position, statement of activities) report information of all the nonfiduciary activities of AEDA. For the most part, the effect of interfund activity has been removed from the GWFS. Governmental Activities, which normally are supported by Commonwealth’s appropriations, are reported separately from Business-Type Activities, which rely to a significant extent on charges for services or which are financed and operated in a manner similar to private business enterprises.

The GWFS are prepared using the economic resources measurement focus and the accrual basis of accounting. This approach differs from the way GFFS are prepared. Therefore, GFFS include reconciliations with brief explanations to better identify the relationship between the GWFS and the GFFS.

The statement of net position presents the reporting entities’ nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the residual measure reported as net position. Net position is reported in three categories:

- *Net Investment in Capital Assets* – This component of net position consists of capital assets net of accumulated depreciation and reduced by the outstanding balance of any bonds, mortgages, notes, or other borrowings that are directly attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt also should be included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at year-end, the portion of the debt or deferred inflows of resources attributable to the unspent amount is not included in the calculation of this component of net position. Rather, that portion of the debt or deferred inflows of resources is included in the same net position component (restricted or unrestricted) as the unspent amount.

- *Restricted Net Position* – This component of net position consists of restricted assets and deferred outflows of resources reduced by related liabilities and deferred inflows of resources. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. Restricted assets result when constraints placed on those assets use are either, externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position* – This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

When both restricted and unrestricted resources are available for use, generally, it is AEDA's policy to use restricted resources first, then the unrestricted resources as they are needed. Designations solely imposed by AEDA's management are not presented as restricted net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses for centralized services and administrative overhead are allocated among the programs and functions using a full cost allocation approach and are presented separately to enhance comparability of direct expenses between governments that allocate direct expenses and those that do not.

Program revenue includes charges to customers who purchase, use, or directly benefit from goods or services provided by a given function or segment. Program revenue also includes grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenue that is not classified as program revenue, including rent and interest are presented as general revenue. Resources that are dedicated internally are reported as general revenue rather than as program revenue.

For the most part, the effect of inter-fund activity has been removed from these statements. The government-wide *Statement of Activities* presents a comparison between expenses, both direct and indirect, and program revenues for each of the programs of the primary government of AEDA.

Governmental Funds Financial Statements (“GFFS”)

The GFFS (i.e., balance sheet, statement of revenues, expenditures, and changes in fund balances) provide information about AEDA's funds. The emphasis of fund financial statements is on major governmental funds displayed in a separate column. Non-major funds are summarized into a single column.

Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. AEDA uses fund accounting, which is designed to demonstrate legal compliance, segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with legal, financial, and contractual provisions.

By definition, the general fund is always considered a major fund. Governmental funds other than the general fund must be reported as major funds if they meet both the ten percent and five percent criterion, defined respectively as: (a) an individual governmental fund reports at least ten percent of any of the following: (i) total governmental fund assets; (ii) total governmental fund liabilities; (iii) total governmental fund revenues; or (iv) total governmental fund expenditures; or (b) an individual governmental fund reports at least five percent of the aggregated total for both governmental funds and enterprise funds of any one of the items for which it met the ten percent criterion. In addition, a fund may be reported as major if it is believed to be of importance to financial statement users.

Governmental Funds focus on the sources and uses of funds and provide information on near term inflows, outflows, and balances of available resources. AEDA reports the following governmental funds as of June 30, 2019:

- *General Fund* – The General Fund is the primary operating fund of AEDA. It is used to account for and report all financial resources received and used for those services traditionally provided by a government, except those required to be accounted for and reported in another fund. The financial resources received and used in the General Fund mostly include Commonwealth’s contributions as approved by the Legislature and as adjusted for timing and basis of accounting differences.
- *Incentives Fund* – This major fund accounts for resources devoted to providing farmers support, subsidies, economic incentives, protection and provision of agricultural resources to develop infrastructure, entrepreneurship, and implementation of necessary technology for the following industries: apiculture, poultry, coffee, livestock, dairy, fisheries, swine, vegetable, fruit, food, and producers of rabbits, goats, and sheep.

The GFFS are the following:

- *Balance Sheet* – Reports information as of June 30, 2019, about the current financial resources (assets, liabilities and fund balances) of each major governmental fund. Generally, reflects only assets that will be converted into cash to satisfy current liabilities. Long -term assets and those assets that will not be converted into cash to satisfy current liabilities are generally not accounted for in the accompanying *Balance Sheet – Governmental Funds*.

- *Statement of Revenues, Expenditures and Changes in Fund Balances* – Reports information about the revenues and expenditures of the governmental funds for the fiscal year ended June 30, 2019. The measurement focus of the GFFS is on decreases of net financial resources (i.e., expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related governmental fund liability is incurred. Allocation of costs, such as depreciation and amortization, are recorded in the accompanying *Statement of Activities*, but are not recorded in the accompanying GFFS.

In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the classification of fund balance is based on the extent to which AEDA is bound to observe constraints imposed upon the use of resources in the governmental funds. The classifications are as follows:

- *Non-spendable* – Amounts that are not in a spendable form or are legally or contractually required to be maintained intact.
- *Restricted* – Amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for a specific purpose.
- *Committed* – Amounts that are constrained for specific purposes that are internally imposed by the government’s formal action at the highest level of decision-making authority. The highest level of decision authority for AEDA is the Secretary of the Department of Agriculture.
- *Assigned* – Includes fund balance amounts that are constrained and are intended to be used for specific purposes that are neither considered restricted nor committed. The Administrator of AEDA is authorized to assign an amount for a specific purpose.
- *Unassigned* – Is the residual classification for the General Fund. In a governmental fund other than the General Fund, a negative amount indicates that the expenditures incurred for a specific purpose exceeded the amounts in the fund that are restricted, committed, and assigned to that purpose.

AEDA uses restricted amounts first when both restricted and unrestricted fund balances are available, unless there are legal documents/contracts that prohibit doing this (e.g., grant agreement requiring dollar for dollar spending). Additionally, unless required by law or agreement, AEDA would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. AEDA does not have a formal minimum fund balance policy.

Enterprise Funds

The enterprise funds follow the accrual basis of accounting. Under the accrual basis, revenue is recognized when earned and expenses are recorded as liabilities when incurred, without regard to receipt or payment of cash, respectively. The enterprise funds also distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund’s principal ongoing operation. Revenue and expenses not meeting this definition are reported as non-operating revenue and expenses.

AEDA includes as operating transactions in the Agricultural Services Fund (i.e., enterprise fund) any activity undertaken during ordinary business, as well as ancillary activities or activities that are a natural extension of, or that result from these activities. Transactions resulting from events or transactions clearly distinct from the ordinary activities and which are not expected to occur frequently or regularly are reported as non-operating transactions. This fund accounts for those activities for which the intent of management is to recover, primarily through charges for services or goods, and the cost of providing goods or services to the public.

The financial statements of the Agricultural Services Fund are the following:

Statement of Net Position – Assets and liabilities are presented in a classified format to distinguish between current and long-term assets and liabilities. No deferred outflows/inflows of resources are presented, but any prepaid expenses should be.

Statement of Revenue, Expenses and Changes in Fund Net Position – Revenue and expenses are reported by distinguishing between operating and non-operating revenues and expenses.

Statement of Cash Flows – The primary purpose of the *Statement of Cash Flows* is to provide relevant information about the cash receipts and disbursements of AEDA during the fiscal year. The information of the *Statement of Cash Flows* should help financial report users assess AEDA's: (i) ability to generate future net cash flows; (ii) ability to meet its obligations as they come due; (iii) needs for external financing; and (iv) reasons for differences between operating income and associated cash receipts and disbursements and the effects on Agricultural Services Fund's financial position of operating, capital and related financing activities, non-capital related financing activities and investment activities during the period.

The accompanying statements of cash flows are presented in accordance with the provisions of GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*. For purposes of reporting cash flows, cash includes cash on hand, and amounts due from banks.

Fiduciary Funds

The accounting used for fiduciary funds is much like that used for proprietary funds. Fiduciary funds follow the accrual basis of accounting. Fiduciary Funds are used to account for assets held by AEDA in a trustee capacity, or as an agent for individual, private organizations, and other governmental units. The fiduciary fund is not accounted for in the statement of Net Position because the resources of the fund are not available to support AEDA's programs. AEDA's fiduciary fund is considered an Agency Fund. These are custodial in nature (assets equal liabilities) and do not involve measurement of the results of operations.

Notes to the Basic Financial Statements

The notes to the basic financial statements provide information that is essential for the user's full understanding of the data provided in the basic financial statements.

Risk Financing

The Commonwealth of Puerto Rico purchases commercial insurance covering casualty, theft, tort, claims, and other losses for AEDA. AEDA reimburses the Commonwealth for premium payments made on its behalf. AEDA's current insurance policies have not been canceled or terminated.

For workers' compensation, the State Insurance Fund Corporation, a component unit of the Commonwealth of Puerto Rico, provides the workers' compensation insurance to AEDA's employees.

AEDA is authorized to deposit only in financial institutions approved by the Department of the Treasury of the Commonwealth of Puerto Rico, and such deposits should be kept in separate accounts in the name of AEDA.

Significant Accounting Policies

Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from these estimates. Significant estimates made by management include the allowance for loan losses, the useful lives of capital assets, the valuation of capital assets, and accruals for legal claims and other contingencies. The current economic environment has increased the degree of uncertainty inherent in estimates and assumptions.

Cash and Cash Equivalents

AEDA considers all highly liquid investments with maturity of three (3) months or less when purchased to be cash equivalents. The cash balances are available to meet current operating requirements in various interest-bearing accounts with the commercial banks.

Receivables and Payables

The account receivables are shown net of estimated allowances for uncollectible accounts, which are determined upon past collection experience, historical trends, and current economic conditions. Receivables represent mostly agricultural service charges corresponding to June revenues collected thereafter. Intergovernmental receivables (e.g., due from Commonwealth, due from Commonwealth's public corporation) represent amounts owed to AEDA pursuant to charge for services and state contributions. Accounts payable represent amounts, including salaries and wages, amounts payable for goods and services received prior to year-end.

Intergovernmental receivables are stated net of estimated allowances for uncollectible accounts, which are determined, based upon past collection experience and current economic conditions. This intergovernmental receivable is recognized as revenue in the governmental funds when it becomes measurable and available based on actual collections for 90 days following the fiscal

year-end related to transactions that occurred before the end of the year. In applying the susceptible to accrual concept to federal grants, revenue is recognized when all applicable eligibility requirements are met (i.e., when related expenditures are incurred) and the resources are available.

The accounts receivable from nongovernmental customers are net of estimated uncollectible amounts. These receivables arise primarily from service charges to users. Accounts receivable from Commonwealth and from Commonwealth's public corporations are evaluated for collectability.

Federal Grants

Contributions received from federal grants are recorded as operating revenues under the U.S. Department of Agriculture ("USDA") programs in the accounting period in which all eligibility requirements and/or time and purposes restrictions are met.

Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out ("FIFO") method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both GWFS and GFFS.

Interfund Transactions

Activities among the funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). Any residual balances outstanding among the governmental activities and business-type activities are reported in the GWFS as "internal balances".

During its operations, AEDA has activity among the funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the GWFS. Balances among the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances among the funds included in business-type activities (i.e., the enterprise fund) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Capital Assets

Capital assets, which include buildings and improvements, equipment, furniture and fixtures, and motor vehicles, are reported in the applicable governmental or business-type activities column in the GWFS. Capital assets are defined by AEDA as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. For improvements other than buildings, the capital outlay must be greater than \$5,000, extend the estimated useful life for ten years, and be greater than 10% of the original cost of the asset.

As AEDA constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, AEDA values the capital asset at the estimated fair value of the item at the date of its donation.

Capital outlay is recorded as an expenditure in the General Fund and other governmental funds and as assets in the GWFS to the extent AEDA’s capitalization threshold is met. Interest incurred during the construction phase of the capital asset of business-type activities is reflected in the capitalized value of the asset acquired. Depreciation and amortization expense is recorded only in the GWFS. No depreciation is recorded for land and construction in progress. Other property, equipment, furniture and fixtures, and motor vehicles of the primary government are depreciated using the straight-line method over the following estimated useful lives:

CAPITAL ASSETS	YEARS
Buildings	40
Building Improvements	40
Equipment, Furniture & Fixtures, and Motor Vehicles	5 - 20
Other	5

Depreciation and amortization expense of capital assets is recorded as a direct expense of the function/program specifically identified with the asset.

Impaired capital assets that will no longer be used by AEDA, if any, are reported at the lower of the carrying value or the fair value. Impairment losses on capital assets with physical damages that will continue to be used by AEDA are measured using the restoration cost approach. Impairments of capital assets that are subject to a change in the manner or duration of use, or assets affected by enactment or approval of laws or regulations or other changes in environmental factors, or assets that are subject to technological changes or obsolescence, if any, are measured using the service units’ approach.

Claims and Judgments

The estimated amount of the liability for claims and judgments, if any, which is due on demand, such as from adjudicated or settled claims, is recorded in the General Fund when the liability is incurred. The Non-Current Liabilities include amounts estimated as contingent liabilities or liabilities with a fixed or expected due date, which will require future available financial resources for their payment.

Long-Term Obligations

The liabilities reported in the GWFS include long-term notes, other noncurrent liabilities (e.g., employees’ vacations, claims and judgments, noncurrent liabilities to other governmental entities and third parties). Expenditures for principal and interest payments of the governmental general fund and the incentives fund are recognized in the corresponding fund when due.

Compensated Absences

Compensated absences are accounted for under the provisions of GASB Accounting Standards Codification Section C60, *Compensated Absences*. Compensated absences include paid time off made available to employees in connection with vacation. The liability for compensated absences recorded in the accompanying statement of Net Position is limited to leave of absence that: (i) is attributable to services already rendered on or before June 30, 2019; and (ii) is not contingent on a specific event (such as illness) that is outside the control of AEDA and the employee. The liability for compensated absences includes salary-related costs, which are directly and incrementally related to the amount of salary paid to the employee (e.g., employer's share of social security and Medicare taxes).

According to Act 8-2017 and Act 26-2017, the compensated absences policy of the Commonwealth that applies to AEDA's employees provides for a maximum annual accumulation of 15 days of vacations and 18 days of sick leave if hired before February 4, 2017, or 12 days of sick leave if hired after February 4, 2017.

Compensated absences are accrued when incurred using the pay or salary rates in effect at the date of the statement of Net Position. The cost of compensated absences expected to be paid in the next twelve (12) months is classified as a current liability while amounts expected to be paid after twelve (12) months are classified as noncurrent liabilities.

Vacation and sick leave may be accumulated up to a maximum of 60 and 99 days, respectively. In the event of employee termination, an employee is paid for accumulated vacation days up to the maximum allowed of 60 days. Termination of employment voids the right of compensation for accumulated sick leave.

Pension Benefits

AEDA accounts for pension costs under the provisions of GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*. This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, *Accounting and Financial Reporting for Pensions*, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also amends certain provisions of Statement No. 67, *Financial Reporting for Pension Plans*, and Statement 68 for pension plans and pensions that are within their respective scopes.

The requirements of Statement No. 73 extend the approach for accounting and financial reporting established in Statement 68 to all pensions with modifications as necessary to reflect that for accounting and financial reporting purposes, any assets accumulated for pensions that are provided through pension plans that are not administered through trusts that meet the criteria specified in Statement 68 should not be considered pension plan assets. It also requires that information similar to that required by Statement 68 be included in notes to the financial statements and required supplementary information by all similarly situated employers and non-employer contributing entities.

Refer to Note 12 for the allocation methodology used by AEDA to report its allocated share of the total pension liability and the related pension accounts.

Voluntary Termination Benefits

AEDA accounts for termination benefits in accordance with GASB Statement No. 47, *Accounting for Termination Benefits* (“GASB 47”). Pursuant to the provisions of GASB 47, AEDA, as an employer, should recognize a liability and expense for voluntary termination benefits (e.g., early retirement incentives) when the offer is accepted, and the amount can be estimated. A liability and expense for involuntary termination benefits (e.g., severance benefits) should be recognized when a plan of termination has been approved by those with the authority to commit the government to the plan, the plan has been communicated to the employees, and the amount can be estimated.

Other Postemployment Benefits

AEDA participates in the Other Postemployment Benefit Plan for Retired Employees of the Commonwealth (“OPEB”), which is an unfunded, multi-employer defined benefit other postemployment healthcare benefit plan (“OPEB Plan”) provided by the Commonwealth to its retired plan members. The Plan is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions* (“GASB 75”). Because certain employers that are component units of the Commonwealth, such as AEDA, prepare individual financial statements, a proportionate share or OPEB expense is determined for those employers.

GASB 75 requires that such proportionate share should be consistent with the manner in which amounts that are paid as benefits come due, are determined. The proportionate share as of each measurement date is based on the ratio of each agency and component unit's actual benefit payments to the total actual benefit payments paid during the year ending on the measurement date.

Deferred Outflows/ Inflows of Resources

In addition to assets and liabilities, the Statement of Net Position includes separate sections for deferred outflows/inflows of resources. Such separate financial statement elements, deferred outflows/inflows of resources, represent a depletion (expenses/expenditures) or accretion (income) of net position that applies to a future period, and thus, will not be recognized as an outflow/inflow of resources until then.

Enterprise Fund Operating and Non-operating Revenue and Expenses

The principal operating revenue of AEDA’s enterprise fund is from charges to customers for the sale and distribution of coffee. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Adoption of New Accounting Pronouncements

The provisions of the following Governmental Accounting Standards Board (GASB) Statement were implemented for the year ended June 30, 2019:

- GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The provisions in Statement 73 are effective for fiscal years beginning after June 15, 2016. Under the guidance of GASB No. 73, the Commonwealth and its component units (including AEDA) are considered to be one employer and are classified for financial reporting purposes as a single employer defined benefit plan. GASB Statement No. 71 requires a government to recognize a deferred outflow of resources for its pension contributions (or pension benefit payments effective July 1, 2017) made subsequent to the measurement date.

Recently Issued Accounting Pronouncements

The following new accounting standards have been issued but are not yet effective for the fiscal year ended June 30, 2019:

- GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2021, as revised by GASB Statement No. 95. AEDA is evaluating the impact of this new statement.
- GASB Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following: the effective date of Statement No. 87, *Leases*, and *Implementation Guide No. 2019-3, Leases*, for interim financial reports; reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other postemployment benefit (OPEB) plan; the applicability of Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended, and No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as

amended, to reporting assets accumulated for postemployment benefits; the applicability of certain requirements of Statement No. 84, *Fiduciary Activities*, to postemployment benefit arrangements; measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition; reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers; reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature; and terminology used to refer to derivative instruments. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021, as revised by GASB Statement No. 95. AEDA is evaluating the impact of this new statement.

- GASB Statement No. 95, *Postponement of the effective dates of Certain Authoritative Guidance*. The primary objective of this Statement is to provide temporary relief to governments and other stakeholders considering COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later. The new effective dates for the applicable statements to AEDA were included in each Statement described above.

Management is evaluating the impact that these Statements will have, if any, on AEDA's basic financial statements when the effective dates apply.

NOTE 2 – GOING CONCERN

The Commonwealth currently faces a severe fiscal, economic and liquidity crisis, the culmination of many years of significant governmental deficits, a prolonged economic recession, high unemployment, population decline, and high levels of debt and pension obligations. Further stressing the Commonwealth's liquidity is the vulnerability of revenue streams during times of major economic downturns and large health care, pension, and debt service costs. The Commonwealth's tax base has shrunk and its revenues have been affected by prevailing economic conditions; health care, pension and debt service costs have become an increasing portion of the Commonwealth's General Fund budget, which has resulted in reduced funding available for other essential services, like the ones provided by AEDA, which is a component unit of the Commonwealth.

The Commonwealth's debt and unfunded pension liabilities and the resulting required allocation of revenues to service debt and pension obligations have contributed to significant budget deficits during the past several years, which the Commonwealth has financed, further increasing the amount of its debt. More recently, these matters and the Commonwealth's liquidity constraints, among other factors, have adversely affected its credit ratings and its ability to obtain financing at reasonable interest rates. As a result, the Commonwealth has relied heavily on short-term financings and interim loans from GDB, and other instrumentalities of the Commonwealth, which reliance has constrained the liquidity of the Commonwealth in general and GDB and increased near-term refinancing risk. These factors have also resulted in delays in the repayment by the Commonwealth and its instrumentalities of outstanding GDB lines of credit, which delays have limited GDB's ability to continue providing liquidity to the Commonwealth and have caused GDB to fail to make a principal payment on its debt obligations. These factors are reflected in the

deterioration of the Commonwealth’s credit ratings. Since June 30, 2014, the principal rating agencies have continued to lower their rating on the general obligation bonds of the Commonwealth, which had already been placed within non-investment grade ratings in February 2014. They also lowered their ratings on the bonds of the Public Buildings Authority and COFINA, and on other bonds of various instrumentalities, including GDB, all of which were lowered multiple notches in the grading levels.

The following Commonwealth activities, funds, and blended component units reflect a deficit balance as of June 30, 2018, last audited financial statements:

	Deficit Balance
	<u>(In thousands)</u>
Primary Government	\$72,487,986
Component Units	\$14,135,056
Governmental Funds	\$808,936

The Commonwealth shows a net position deficit of approximately \$72 billion as of June 30, 2018. The net deficit is attributable to the accumulated effect of over a decade of operating expenses exceeding program and general revenues, an increase in the cost of funding the Retirement Systems, and a decrease in estimated revenues, among other factors.

The Commonwealth’s ability to reduce its deficit and achieve a balanced budget in future fiscal years depends on a number of factors, some of which are not wholly within its control, including the performance of the Commonwealth’s economy, that actual collections of taxes meet the Treasury Department’s projections, and the government’s ability to reduce and control governmental expenditures, particularly in areas such as education, public safety and healthcare, which represent a significant portion of the budget appropriations of the Commonwealth.

On June 30, 2016, the then-President of the United States signed into law the Puerto Rico Oversight, Management, and Economic Stability Act (“PROMESA”). In general terms, PROMESA seeks to provide the Commonwealth, its instrumentalities, and public corporations with fiscal and economic discipline through, among other things: (i) the establishment of the Oversight Board whose responsibilities include the certification of fiscal plans and budgets for the Commonwealth and its related entities; (ii) a temporary stay of all creditor lawsuits under Title IV of PROMESA; and (iii) two alternative methods to adjust unsustainable debt: (a) a voluntary debt modification process under Title VI of PROMESA, which establishes a largely out-of-court debt restructuring process through which modifications to financial debts can be accepted by a supermajority of creditors; and (b) a quasi-bankruptcy proceeding under Title III of PROMESA, which establishes an in-court debt restructuring process substantially based upon incorporated provisions of Title 11 of the United States Code (U.S. Bankruptcy Code).

On May 3, 2017, the Financial Oversight and Management Board (the Oversight Board), at the request of the Governor commenced a Title III case for the Commonwealth by filing a petition for relief under Title III of PROMESA in the United States District Court for the District of Puerto Rico. As of June 30, 2019, the Commonwealth continues under PROMESA proceedings for restructuring its existing debt.

The Commonwealth will not be able to honor all its obligations as they come due while at the same time providing essential government services and has stated that substantial doubt exists about its ability to continue as a going concern. Accordingly, because AEDA is part of the Commonwealth, and is financially dependent from the appropriations of the Commonwealth, it creates an uncertainty about AEDA's ability to continue as a going concern.

In addition, AEDA's net position show a net deficit of approximately \$90 million as of June 30, 2019. The net deficit is attributable to the accumulated effect of over a decade of operating expenses exceeding program and general revenues, an increase in the cost of funding the Retirement Systems, and a decrease in estimated revenues, among other factors.

In response to the financial difficulties, the Commonwealth submitted a Fiscal Plan covering the agriculture component that integrates the Department of Agriculture, AEDA and Insurance Farmers Corporation. The plan includes a series of costing initiatives to reduce administrative and payroll costs. The Certified Fiscal Plan establishes savings for the agriculture component of \$2.5 million for fiscal year 2019 and \$30 million for the five years ending on fiscal year 2023. Refer to Note 14 for more details of the fiscal plan.

NOTE 3 – CASH AND CASH EQUIVALENTS

Puerto Rico laws authorize governmental entities to invest in direct obligations or obligations guaranteed by the federal government or the Commonwealth. AEDA is also allowed to invest in bank acceptances, other bank obligations and certificates of deposit in financial institutions authorized to do business under the federal and Commonwealth laws.

During the year, AEDA invests its funds in interest bearing bank accounts. AEDA is authorized to deposit only in institutions approved by the Department of the Treasury of the Commonwealth. Such deposits should be kept in separate accounts in the name of AEDA. Under Puerto Rico statutes, public funds deposited in commercial banks must be fully collateralized for the amount deposited in excess of the amounts insured by the Federal Deposit Insurance Corporation

AEDA's cash and cash equivalents as of June 30, 2019, consist of the following:

	<u>Book Balance</u>	<u>Custodial credit risk loss</u>	<u>Book balance after loss</u>	<u>Depository bank balance</u>	<u>Amount uninsured and uncollateralized</u>
<u>GOVERNMENTAL FUNDS</u>					
Cash deposited in commercial banks					
First Bank of Puerto Rico	\$ 60,643,778	\$ -	\$ 60,643,778	\$ 14,648,794	\$ -
Popular Bank of Puerto Rico	<u>(4,728,886)</u>	<u>-</u>	<u>(4,728,886)</u>	<u>29,144,468</u>	<u>-</u>
Total for Governmental Funds	<u>55,914,892</u>	<u>-</u>	<u>55,914,892</u>	<u>43,793,262</u>	<u>-</u>
<u>ENTERPRISE FUNDS</u>					
Cash deposited in commercial banks					
First Bank of Puerto Rico	(25,507,336)	-	(25,507,336)	22,219,855	-
Popular Bank of Puerto Rico	<u>56,420,593</u>	<u>-</u>	<u>56,420,593</u>	<u>26,928,827</u>	<u>-</u>
Total for Enterprise Funds	<u>30,913,257</u>	<u>-</u>	<u>30,913,257</u>	<u>49,148,682</u>	<u>-</u>
Total of cash and cash equivalents	<u>\$ 86,828,149</u>	<u>\$ -</u>	<u>\$ 86,828,149</u>	<u>\$ 92,941,944</u>	<u>\$ -</u>

AEDA follows the provisions of GASB Accounting Standards Codification Section C20, *Cash Deposit with Financial Institutions*, related with cash deposit and interest-earning investment contract with financial institutions. Accordingly, the following is essential information about credit risk, interest rate risk, custodial credit risk, and foreign exchange exposure of deposits and investments of AEDA as of June 30, 2019:

Credit Risk

Credit risk refers to the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of June 30, 2019, AEDA has invested only in cash and cash equivalents of \$86,828,149 consisting of interest-bearing accounts in commercial banks, which are insured by the Federal Deposit Insurance Corporation (“FDIC”), generally up to a maximum of \$250,000. As previously mentioned, public funds deposited by AEDA in commercial banks must be fully collateralized for the amounts deposited in excess of the FDIC coverage. Neither investments in debt nor equity securities were made during the fiscal year ended June 30, 2019. Therefore, AEDA’s management has concluded that the credit risk related to any possible loss related to defaults by commercial banks on AEDA’s deposits is considered low as of June 30, 2019.

Custodial Credit Risk Reserve

This is the risk that, in the event of the failure of a depository financial institution, AEDA will not be able to recover its cash and investments or will not be able to recover collateral securities that are in the possession of an outside party. Pursuant to the Investment Guidelines for the Commonwealth adopted by the Treasury Department, AEDA may invest in obligations of the Commonwealth, obligations of the United States, certificates of deposit, commercial paper, banker’s acceptance, or in pools of obligations of the municipalities of Puerto Rico. It is management’s policy to only maintain deposits in banks affiliated to the FDIC to minimize the custodial credit risk.

Custodial Credit Risk Loss on Deposits with Government Development Bank for Puerto Rico

The Commonwealth’s credit rating downgrade in 2014 prevented the Government Development Bank for Puerto Rico (“GDB”) from receiving capital. Loans to Commonwealth and its instrumentalities constitute a significant portion of GDB’s assets. Thus, the ratings downgrade severely affected those entities which resulted in operational deficits, lack of access to capital markets and consequently, delays in the repayment of loans outstanding with GDB, which left GDB with significant non-performing assets, limited liquidity, and the inability to repay its debts when they come due. Although a Restructuring Support Agreement, dated May 15, 2017, was certified and approved by the Oversight Board on July 12, 2017, to provide for the restructuring of a significant portion of GDB’s liabilities, GDB’s substantial operations ceased in March 2018. On November 29, 2018, GDB completed a restructuring of certain of its indebtedness under Title VI of PROMESA. Pursuant to the Qualifying Modification and Act No. 109-2017, *Government Development Bank for Puerto Rico Debt Restructuring Act* (the “GDB Restructuring Act”), all cash accounts held at GDB by AEDA were applied to all indebtedness due to GDB. The resulting indebtedness balance was determined to be owed by the Puerto Rico Central Government. As a result of this transaction, AEDA does not hold any cash account or has any indebtedness to GDB as of June 30, 2019.

As a result of the above-mentioned matters, AEDA eliminated the custodial credit risk allowance on deposits held in GDB of approximately \$31.1 for the year ended June 30, 2019.

Interest Rate Risk

It is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. AEDA manages its exposure to declines in fair values by: (i) not including debt or equity investments in its investments portfolio as of June 30, 2019; (ii) limiting the weighted average maturity of its investments in certificates of deposit to periods of four months or less; and (iii) keeping most of its bank’s deposits and certificates of deposit in interest bearing accounts generating interest at prevailing market rates. Therefore, as of June 30, 2019, the interest risk associated with AEDA’s cash and cash equivalents is considered low.

Foreign Exchange Risk

It is the risk that changes in exchange rates will adversely affect the value of an investment or a deposit. According to the investment guidelines adopted, AEDA is prevented from investing in foreign securities or any other types of investments for which foreign exchange risk exposure may be significant. Accordingly, management has concluded that the foreign exchange risk related to AEDA’s deposits is considered low as of June 30, 2019.

Fiduciary Fund

Cash and cash equivalents of the fiduciary fund as of June 30, 2019, consist of the following:

	Book Balance	Custodial credit risk loss	Book balance after loss	Depository bank balance	Amount uninsured and uncollateralized
<u>AGENCY FUND</u>					
Cash and cash equivalents	\$ 265,459	\$ -	\$ 265,459	\$ 353,276	\$ -
Total for Agency Fund	<u>\$ 265,459</u>	<u>\$ -</u>	<u>\$ 265,459</u>	<u>\$ 353,276</u>	<u>\$ -</u>

As of June 30, 2019, AEDA has on behalf of the fiduciary fund the amount of \$265,459 in an interest-bearing account at a commercial bank. Deposits in commercial banks are insured by the FDIC, generally up to a maximum of \$250,000. However, public funds deposited by AEDA in commercial banks must be fully collateralized for the amounts deposited in excess of the FDIC coverage. Therefore, AEDA’s management has concluded that the credit risk related to any possible loss related to default by the commercial bank on AEDA’s Fiduciary Fund is considered low as of June 30, 2019.

NOTE 4 – LOANS AND ACCOUNTS RECEIVABLE

Accounts receivable as of June 30, 2019 consist of the following:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Trade	\$ 4,122,112	\$ 5,382,687	\$ 9,504,799
Due from Commonwealth	2,721,484	32,022,667	34,744,151
Due from Other Governmental Entities	793,329	-	793,329
Due from Commonwealth's Public Corporation	4,996,081	-	4,996,081
Notes Receivable	330,080	-	330,080
Other	8,753,200	568,452	9,321,652
Total	<u>21,716,286</u>	<u>37,973,806</u>	<u>59,690,092</u>
Less: Allowance for doubtful accounts	<u>(11,883,537)</u>	<u>(27,965,377)</u>	<u>(39,848,914)</u>
Loans and accounts receivable, net	<u>\$ 9,832,749</u>	<u>\$ 10,008,429</u>	<u>\$ 19,841,178</u>

Changes in the allowance for doubtful accounts during the year ended June 30, 2019 are as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Allowance for doubtful accounts, beginning of year	\$ 11,784,682	\$ 23,581,974	\$ 35,366,656
Plus: Provision for doubtful accounts	<u>98,855</u>	<u>4,383,403</u>	<u>4,482,258</u>
Allowance for doubtful accounts, end of year	<u>\$ 11,883,537</u>	<u>\$ 27,965,377</u>	<u>\$ 39,848,914</u>

NOTE 5 – INVENTORIES

Inventories, including supplies, are stated at the lower of cost or market determined using the first-in, first-out valuation method. The inventory balance by locations as of June 30, 2019, is as follows:

<u>Description</u>	<u>Location</u>	<u>Valuation</u>
Coffee - Yahuecas	Adjuntas	\$ 2,468,304
Other Products	Various	<u>1,089,319</u>
Total Inventory		3,557,623
Supplies	Various	<u>238,284</u>
Total Inventory and supplies		<u><u>\$3,795,907</u></u>

NOTE 6 – CAPITAL ASSETS

A summary of the activity of capital assets of the Governmental Activities follows:

Description	Balance at June 30, 2018	Additions	Retirements	Balance at June 30, 2019
Governmental Activities:				
Non-Depreciable:				
Land	\$ 546,678	\$ -	\$ -	\$ 546,678
Depreciable:				
Buildings	3,307,252	-	-	3,307,252
Equipment	11,317,317	47,311	(191)	11,364,437
Furniture & Fixtures	3,271,768	165,376	(27,917)	3,409,227
Motor Vehicles	838,918	-	-	838,918
Other	79,185	-	(38)	79,147
Total Depreciable	18,814,440	212,687	(28,146)	18,998,981
Less: Accumulated Depreciation				
Buildings	(1,808,858)	(54,709)	-	(1,863,567)
Equipment	(8,492,448)	(306,196)	171	(8,798,473)
Furniture & Fixtures	(2,771,879)	(81,991)	25,112	(2,828,758)
Motor Vehicles	(752,911)	(2,114)	-	(755,025)
Other	(71,266)	-	34	(71,232)
Total Accumulated Depreciation	(13,897,362)	(445,010)	25,317	(14,317,055)
Total Depreciable, net	4,917,078	(232,323)	(2,829)	4,681,926
CAPITAL ASSETS, NET	\$ 5,463,756	\$ (232,323)	\$ (2,829)	\$ 5,228,604

A summary of the activity of capital assets of the Business-Type Activities follows:

Description	Balance at June 30, 2018	Additions	Retirements	Balance at June 30, 2019
Business-Type Activities:				
Non-Depreciable:				
Land	\$ 3,192,804	\$ -	\$ -	\$ 3,192,804
Depreciable:				
Buildings	20,234,108	-	-	20,234,108
Equipment	9,311,273	191,370	(62,263)	9,440,380
Furniture & Fixtures	1,283,010	87,426	(2,116)	1,368,320
Motor Vehicles	4,932,908	149,450	(191,165)	4,891,193
Other	137,610	-	-	137,610
Total Depreciable	35,898,909	428,246	(255,544)	36,071,611
Less: Accumulated Depreciation				
Buildings	(10,580,094)	(374,372)	-	(10,954,466)
Equipment	(6,428,038)	(314,111)	34,284	(6,707,865)
Furniture & Fixtures	(1,104,616)	(34,143)	1,904	(1,136,855)
Motor Vehicles	(4,380,320)	(70,281)	172,049	(4,278,552)
Other	(122,511)	(1,110)	-	(123,621)
Total Accumulated Depreciation	(22,615,579)	(794,017)	208,237	(23,201,359)
Total Depreciable, net	13,283,330	(365,771)	(47,307)	12,870,252
CAPITAL ASSETS, NET	\$ 16,476,134	\$ (365,771)	\$ (47,307)	\$ 16,063,056

Accounting for the impairment of capital assets

AEDA accounts for assets impairment under the provisions of GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries*. The statement establishes accounting and financial reporting standards for impairment of capital assets. A capital asset is considered impaired when its services utility has declined significantly and unexpectedly. The statement also establishes accounting requirements for insurance recoveries. A capital asset generally should be considered impaired if both: (i) the decline in service utility of the capital asset is large in magnitude; and (ii) the event of change in circumstances is outside the normal life cycle of the capital asset. Impaired capital assets that will no longer be used by AEDA should be reported at the lower of carrying value or fair value. As of June 30, 2019, no capital assets were considered impaired by AEDA.

NOTE 7 – LONG-TERM OBLIGATIONS

The following summarizes the activities of the long-term obligations as of June 30, 2019:

	<u>Balance at June 30, 2018</u>	<u>Net change</u>	<u>Balance at June 30, 2019</u>	<u>Due within One (1) Year</u>	<u>Due after One (1) Year</u>
Governmental Activities:					
Line of Credit	\$ 12,321,135	\$ (12,249,407)	\$ 71,728	\$ 71,728	\$ -
Notes Payable	80,089,905	(79,318,352)	771,553	217,731	553,822
Legal Claims	634,999	273,085	908,084	-	908,084
Compensated Absences	653,717	(88,948)	564,769	299,328	265,441
Voluntary Termination Benefits	3,441,993	1,012,653	4,454,647	870,228	3,584,419
Total Other Postemployment Benefits	2,510,974	(222,746)	2,288,228	185,643	2,102,585
Total Pension Liability	<u>51,081,684</u>	<u>6,157,915</u>	<u>57,239,599</u>	<u>3,342,221</u>	<u>53,897,378</u>
TOTAL	<u>\$ 150,734,407</u>	<u>\$ (84,435,800)</u>	<u>\$ 66,298,608</u>	<u>\$ 4,986,879</u>	<u>\$ 61,311,729</u>
Business-Type Activities:					
Notes Payable	\$ 1,475,673	\$ (1,475,673)	\$ -	\$ -	\$ -
Compensated Absences	1,167,770	(135,918)	1,031,852	546,882	484,970
Voluntary Termination Benefits	7,990,045	706,898	8,696,943	1,526,371	7,170,572
Total Other Postemployment Benefits	4,463,954	(395,991)	4,067,963	330,033	3,737,930
Total Pension Liability	<u>90,811,881</u>	<u>10,947,405</u>	<u>101,759,286</u>	<u>5,941,726</u>	<u>95,817,560</u>
TOTAL	<u>\$ 105,909,323</u>	<u>\$ 9,646,721</u>	<u>\$ 115,556,044</u>	<u>\$ 8,345,012</u>	<u>\$107,211,032</u>

Line of Credit

Line of credit balance as of June 30, 2019 for the Governmental Activities is composed of the following:

- Revolving line of credit of \$7,800,000 with the “Fondo Integral para el Desarrollo Agrícola de Puerto Rico” with a maturity date of June 24, 2014, at a fixed annual interest rate of 6.50%. Balance as of June 30, 2019 is \$71,728.

Notes payable

Notes payable balance as of June 30, 2019 for the Governmental Activities is composed of the following:

- Long-term obligation of \$11,837,802 with the “Fondo Integral para el Desarrollo Agrícola de Puerto Rico” with a maturity date of June 30, 2016, payable in six (6) equal annual installments of \$1,469,168 of principal and fixed annual interest rate of 6%. Balance as of June 30, 2019 is \$771,553.

GDB’s Qualifying Modification

On November 29, 2018, the Government Development Bank for Puerto Rico (“GDB”) completed the restructuring of certain of its indebtedness pursuant to a Qualifying Modification (the “Qualifying Modification”) under Title VI of PROMESA. Pursuant to the Qualifying Modification

and Act No. 109-2017, *Government Development Bank for Puerto Rico Debt Restructuring Act* (the “GDB Restructuring Act”) , all cash accounts held at GDB by AEDA were applied to all indebtedness due to GDB. The resulting indebtedness balance was determined to be owed by the Puerto Rico Central Government. As result of this transaction, AEDA does not hold any cash account or has any indebtedness to GDB as of June 30, 2019.

As explained in Note 3, based on the terms of the GDB Qualifying Modification, AEDA recognized a recovery of custodial credit risk of approximately \$31 million in deposits held at GDB and eliminated the balance of approximately \$112.5 million, including interest, due to GDB under lines of credit and notes payable agreements that were assigned to the Commonwealth. As a result of this transaction, AEDA also recognized a special Contribution from Commonwealth of \$81.4 million, as detailed below:

	<u>Recovery from Custodial Credit Risk</u>	<u>Principal Balance Due to GDB</u>	<u>Interest Due to GDB</u>	<u>Transfers in (out)</u>	<u>Contribution from Commonwealth</u>
Governmental Funds	\$ 29,204,402	\$ (91,350,025)	\$ (19,461,001)	\$ 157,736	\$ (81,448,888)
Enterprise Funds	1,872,489	(1,475,673)	(239,080)	(157,736)	-
	<u>\$ 31,076,891</u>	<u>\$ (92,825,698)</u>	<u>\$ (19,700,080)</u>	<u>\$ -</u>	<u>\$ (81,448,888)</u>

NOTE 8 – VOLUNTARY TERMINATION BENEFITS

On July 2, 2010, the Commonwealth enacted Act No. 70 (Act No. 70) establishing a program that provides benefits for early retirement or economic incentives for voluntary employment termination to eligible employees, as defined, including employees of AEDA. Act No. 70 established that early retirement benefits will be provided to eligible employees that have completed between 15 to 29 years of credited service in the Retirement System and will consist of biweekly benefits ranging from 37.5% to 50% of each employee' salary, as defined. In this early retirement benefit program, AEDA will make the employer contributions to the Retirement System and pay the corresponding pension until the employee complies with the requirements of age and 30 years of credited service in the Retirement System. Economic incentives are available to eligible employees who have less than 15 years of credited service in the Retirement System or who have at least 30 years of credited service in the Retirement System and the age for retirement or who have the age for retirement. Economic incentives will consist of a lump-sum payment ranging from one-month to six-month salary based on employment years. Additionally, eligible employees that choose to participate in the early retirement benefit program or that choose the economic incentive are eligible to receive health plan coverage for up to 12 months in a health plan selected by the management of AEDA.

The financial impact resulting for the benefits granted to participants on this program was the recognition within AEDA's financial statements of a liability of \$10,145,955 in the statement of net position as of June 30, 2019. As of June 30, 2019, unpaid long-term benefits granted on this program were discounted at 2.35%.

On December 8, 2015, the Commonwealth enacted a program based on provisions established on Act No. 211. All eligible employees may retire from employment in exchange for an early pension and other benefits. Furthermore, the Act No. 211 provides that eligible employees may retire from employment in exchange for an early pension and other benefits. Act No. 211 only applied to employees with twenty years or more participating in the ERS created pursuant to Act No. 447 of 1951 and have not reached 61 years of age.

Act No. 211 provides that the employee will receive an annuity equivalent to 60% of the average compensation, as defined, as of December 31, 2015, and until the participating member has attained 61 years old, which is the age the employee will become part of the ERS. AEDA is responsible for the payment of the employer contribution to the Social Security and Medicare, based on 60% of the average compensation as of December 31, 2015. Also, AEDA is responsible for the payment of the related employee and employer contributions to the ERS based on the 100% of the average salary as of December 31, 2015, for amounts which guarantee a 50% minimum compensation to an eligible employee of its average compensation as of June 30, 2013. The participating employee will also receive the benefits of health insurance for a period not more than two years or when the employee reaches 61 years old, whichever comes first.

As of June 30, 2019, the total liability related to these termination benefits was approximately \$3,005,635. Payments of such voluntary termination plans are expected to be made until 2030.

NOTE 9 – OTHER POST EMPLOYMENT BENEFITS (“OPEB”)

Plan Description

In addition to the pension benefits described in Note 12, AEDA participates in the Other Postemployment Benefit Plan of the Commonwealth of Puerto Rico for Retired Participants of the Employees’ Retirement System (the “OPEB Plan”). The OPEB Plan is an unfunded defined benefit other postemployment healthcare benefit plan administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (“GASB No. 75”). Under the guidance of GASB No. 75, the Commonwealth and its component units are considered to be one employer and are classified for financial reporting purposes as a single employer defined benefit OPEB Plan.

The OPEB Plan covers a payment of up to \$100 per month to the eligible medical insurance plan selected by each member provided that the member retired prior to July 1, 2013 (Act No. 483, as amended by Act No. 3). The OPEB Plan is financed by the Commonwealth through legislative appropriations. However, the Commonwealth claims reimbursement from each employer monthly for the corresponding amount of the OPEB payments made by the Commonwealth in relation to the retirees associated with each employer. There is no contribution requirement from the plan members during active employment. The retirees contribute the amount of the healthcare insurance premium not covered by the Commonwealth contribution. Plan members were eligible for benefits upon reaching the applicable retirement age. Act No. 3 of 2013 eliminated this healthcare benefit to the OPEB plan members that retired after June 30, 2013.

On July 1, 2016, the Commonwealth's OPEB Plan members covered by the benefit terms consisted of 103,345. As of June 30, 2019, AEDA had 223 retired members.

Total OPEB Liability, OPEB Expense, and Actuarial Assumptions and Methods:

The total OPEB liability is \$6,356,191 as of June 30, 2019. The total OPEB liability as of June 30, 2019, was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018 (measurement date). As of June 30, 2019, AEDA's proportionate share was 0.75475%, which resulted in a decrease of 0.00297% from its proportionate as of June 30, 2018 (using the measurement date as of June 30, 2017). AEDA recognized an OPEB recovery of approximately \$502 thousand during the year ended June 30, 2019. The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

Discount Rate

The discount rate for June 30, 2018 (measurement date) was 3.87%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer GO 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality

- a) *Pre-retirement Mortality* — For general employees not covered under Act No. 127, RP-2014 Employee Mortality Rates for males and females adjusted to reflect Mortality Improvement Scale MP-2018 from the 2006 base year and projected forward using MP-2018 on a generational basis. For members covered under Act No. 127, RP-2014 Employee Mortality Rates are assumed with blue collar adjustments for males and adjusted to reflect Mortality Improvement Scale MP-2018 from the 2006 base year and projected forward using MP-2018 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127.
- b) *Post-retirement Healthy Mortality* — Rates which vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2007 to 2012 and updated expectations regarding future mortality improvement. The 2010 base rates are equal to 92% of the rates from the UP-1994 Mortality Table for Males and 95% of the rates from the UP-1994 Mortality Table for Females, both projected from 1994 to 2010 using Scale AA. The base rates are projected using Mortality Improvement Scale MP-2018 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.
- c) *Post-retirement Disabled Mortality* — Rates which vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2007 to 2012 and updated expectations regarding future mortality improvement. The 2010 base rates are equal to 105% of the rates from the UP-1994 Mortality Table for Males and 115% of the rates from the UP-1994 Mortality Table for Females. The base rates are projected using Mortality Improvement Scale MP-2018 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

Sensitivity of AEDA's Proportionate Share of Total OPEB Liability to Change in the Discount Rate

The following table presents AEDA's proportionate share of the total OPEB liability for the OPEB Plan as of June 30, 2019, calculated using the current discount rate of 3.87% as well what AEDA's proportionate share of the Plan's total OPEB liability if it were calculated using a discount rate of one percentage point lower (2.87%) or one percentage point higher (4.87%) than the current rate:

Description	At 1% decrease (2.87%)	At current discount rate (3.87%)	At 1% increase (4.87%)
OPEB liability	\$ 6,971,379	\$ 6,356,191	\$ 5,833,753

Deferred Outflows of Resources

The deferred outflows of resources related to OPEB Plan resulting from AEDA's contributions subsequent to measurement date amounting to \$581,661 as of June 30, 2019, will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2020. Because all participants are inactive, there are no deferred outflows or inflows of resources as changes in actuarial assumptions, economic or demographic gains and losses, and changes in proportionate share are recognized immediately during the measurement year.

Additional information on OPEB plan is provided in its stand alone financial statements for the year ended June 30, 2018, a copy of which can be obtained from the Employees' Retirement System of the Commonwealth of Puerto Rico, P.O Box 42004, San Juan, PR 00940-2004

NOTE 10 – COMPONENTS OF FUND BALANCES

Fund balances are presented in the following categories: nonspendable, restricted, committed, assigned, and unassigned. A detailed schedule of fund balances on June 30, 2019, is as follows:

	GENERAL FUND	SPECIAL REVENUE FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Nonspendable:	\$ 475,739	\$ -	\$ 2,744	\$ 478,483
Restricted For:				
Subsidies and Incentives	-	221,281,124	-	221,281,124
Total Restricted	-	221,281,124	-	221,281,124
Unassigned (Deficit)	(142,179,336)	-	13,129,417	(129,049,919)
Total Fund Balances	\$ (141,703,597)	\$ 221,281,124	\$ 13,132,161	\$ 92,709,688

NOTE 11 – INTERGOVERNMENTAL REVENUE, FEDERAL AND STATE GRANTS

Intergovernmental revenues consist primarily of funds received from the Fund for Agricultural Development Innovation of the Commonwealth and grants and subsidies received from the Commonwealth and federal agencies. Intergovernmental revenue is accounted for through the General Fund except for those directly related to urban development and capital improvements, which are accounted for through the Special Revenue Fund or other Governmental Funds.

NOTE 12 – EMPLOYEE’S RETIREMENT PLAN

Pension and Plan Description

The Defined Benefit Pension Plan for Participants of the Employees’ Retirement System of the Government of the Commonwealth of Puerto Rico (the Plan) was created pursuant to Act No. 447 on May 15, 1951, as amended (Act No. 447) to provide pension and other benefits to retired employees of the Commonwealth, its public corporations, and municipalities (“ERS participants”). Prior to the effect of Act No. 106 of August 23, 2017 (Act No. 106-2017) the Plan was administered by the Employees’ Retirement System of the Government of the Commonwealth of Puerto Rico. Effective July 1, 2017, all employer contributions were eliminated pursuant to Act No. 106-2017 and the Commonwealth implemented a “pay-as-you-go” (PayGo) system for the payment of pensions. Total employee contributions for the PayGo system during the year ended June 30, 2019, were approximately \$5.5 million.

As a result of the implementation of the PayGo system, the Plan does not meet the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, to be considered a plan that is administered through a trust or equivalent arrangement and, therefore, is required to apply the guidance in GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. Under the guidance of GASB Statement No. 73, the Commonwealth and its component units are considered to be one employer, and are classified for financial reporting purposes as a single-employer defined benefit pension plan.

Act No. 106-2017 also terminated the previously existing pension programs for ERS participants as of June 30, 2017 and created a new defined contribution plan (the New Defined Contribution Plan) for existing active members and new employees hired on or after July 1, 2017. This plan is similar to a 401(k) and is managed by a private entity. Future benefits will not be paid by the Plan. Under the New Defined Contribution Plan, members of the prior programs and new governmental employees hired on and after July 1, 2017, will be enrolled in the New Defined Contributions Program that will be selected by the Retirement Board established under Act No. 106-2017. As of June 22, 2020, the accumulated balance on the accounts of the prior pension programs were transferred to the individual member accounts in the New Defined Contribution Plan.

Act No. 106-2017, among other things, amended Act No. 447 with respect to Plan's governance, funding and benefits for active members of the actual program and new hired members. Under Act 106-2017, the Plan's Board of Trustees was eliminated, and a new Retirement Board was created. The Retirement Board is currently responsible for governing all the Commonwealth's three major pension systems, including the Plan.

Defined Benefit Program

The benefits provided to the Plan participants are established by Commonwealth law and may be amended only by the Legislature with the Governor’s approval, or by court decision.

Certain plan provisions are different for the three groups of members who entered the Plan prior to July 1, 2013, as described below:

- Members of Act No. 447 are generally those members hired before April 1, 1990 (contributory, defined benefit program).
- Members of Act No. 1 of February 16, 1990 (Act No. 1) are generally those members hired on or after April 1, 1990, and on or before December 31, 1999 (contributory, defined benefit program).
- Members of Act No. 305 of September 24, 1999 (Act No. 305 or System 2000) are generally those members hired on or after January 1, 2000, and on or before June 30, 2013 (defined contribution program).

All regular employees hired for the first time on or after July 1, 2013, and former employees who participated in the defined benefit program and the System 2000 program, and were rehired on or after July 1, 2013, become members of the Contributory Hybrid Program as a condition to their employment. In addition, employees who on June 30, 2013, were participants of previous programs became part of the Contributory Hybrid Program on July 1, 2013. Also, Act No. 3 of April 4, 2013 (Act No. 3 of 2013) froze all retirement benefits accrued through June 30, 2013, under the defined benefit program and, thereafter, all future benefits accrued under the defined contribution formula used for the System 2000 program participants.

Service Retirement Eligibility Requirements

- (1) *Eligibility for Act No. 447 Members* – members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 447 members could retire upon (1) attainment of age 55 with 25 years of credited service, (2) attainment of age 58 with 10 years of credited service, (3) any age with 30 years of credited service. In addition, Act No. 447 members who attained 30 years of credited service by December 31, 2013, are eligible to retire at any time. Act No. 447 members who were not eligible to retire as of June 30, 2013, did not attain 30 years of credited service by December 31, 2013, are eligible to retire with 10 years of credited service upon attainment of the retirement eligibility age shown in the table below.

<u>Date of birth</u>	<u>Attained age as of June 30, 2013</u>	<u>Retirement eligibility age</u>
July 1, 1957 or later	55 or less	61
July 1, 1956 to June 30, 1957	56	60
Before July 1, 1956	57 and up	59

- (2) *Eligibility for Act No. 1 Members* – members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 1 members could retire upon (1) attainment of age 55 with 25 years of credited service, or (2) attainment of age 65 with 10 years of credited service.

Act No. 1 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of age 65 with 10 years of credited service.

- (3) *Eligibility for System 2000 Members* – members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time.

System 2000 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of the retirement eligibility age shown in the table below.

<u>Date of birth</u>	<u>Attained age as of June 30, 2013</u>	<u>Retirement eligibility age</u>
July 1, 1957 or later	55 or less	65
July 1, 1956 to June 30, 1957	56	64
July 1, 1955 to June 30, 1956	57	63
July 1, 1954 to June 30, 1955	58	62
Before July 1, 1954	59 and up	61

Service Retirement Annuity Benefits

An annuity payable for the lifetime of the member equal to the annuitized value of the balance in the hybrid contribution account at the time of retirement, plus, for Act No. 447 and Act No. 1 members, the accrued benefit determined as of June 30, 2013. If the balance in the hybrid contribution account is \$10,000 or less, it shall be paid as a lump sum instead of as an annuity. For System 2000 participants this service retirement annuity benefit is not available.

Retirement benefits were determined by the application of stipulated benefit ratios to the member's average compensation. Average compensation was computed based on the highest 36 months of compensation recognized by the Plan. The annuity, for which a plan member was eligible, was limited to a minimum of \$500 per month and a maximum of 75% of the average compensation.

Refer to the stand alone financial statements of the Plan for further information on additional benefits.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2019, AEDA reported a liability of approximately \$159 million for its proportionate share of the total pension liability.

AEDA's total pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the total pension liability was determined by an actuarial valuation as of June 30, 2017, rolled forward to the measurement date of June 30, 2018. AEDA's proportion of the total pension liability was based on the ratio of AEDA's actual benefit payments for allocation to the aggregate total of benefit payments for allocation paid by all participating entities during the year ending on the measurement date. As of June 30, 2018, AEDA's proportionate share was 0.64925%.

Actuarial Assumptions and Methods:

The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

Discount Rate

The discount rate for June 30, 2018, was 3.87%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer GO 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality

The mortality tables used in the June 30, 2018 actuarial valuation was as follows:

a) *Pre-retirement Mortality*

For general employees not covered under Act No. 127, RP-2014 Employee Mortality Rates for males and females adjusted to reflect Mortality Improvement Scale MP-2018 from the 2006 base year and projected forward using MP-2018 on a generational basis. For members covered under Act No. 127, RP-2014 Employee Mortality Rates are assumed with blue collar adjustments for males and adjusted to reflect Mortality Improvement Scale MP-2018 from the 2006 base year and projected forward using MP-2018 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127.

b) *Post-retirement Healthy Mortality*

Rates which vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2007 to 2012 and updated expectations regarding future mortality improvement. The 2010 base rates are equal to 92% of the rates from the UP-1994 Mortality Table for Males and 95% of the rates from the UP-1994 Mortality Table for Females, both projected from 1994 to 2010 using Scale AA. The base rates are projected using Mortality Improvement Scale MP-2018 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

c) *Post-retirement Disabled Mortality*

Rates which vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2007 to 2012 and updated expectations regarding future mortality improvement. The 2010 base rates are equal to 105% of the rates from the UP-1994 Mortality Table for Males and 115% of the rates from the UP-1994 Mortality Table for Females. The base rates are projected using Mortality Improvement Scale MP-2018 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

Other Assumptions as of June 30, 2018

Actuarial cost method	Entry age normal
Inflation rate	Not applicable
Salary increases	3.00% per year. No compensation increases are assumed until July 1, 2021 as a result of Act No. 3-2017, four-year extension of Act No. 66-2014, and the current general economy.

Sensitivity of AEDA's proportionate share of net pension liability to change in the discount rate

The following table presents AEDA's proportionate share of the total pension liability for the Plan calculated using the discount rate of 3.87% as well what AEDA's proportionate share of the total pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

Description	At 1% decrease (2.87%)	At current discount rate (3.87%)	At 1% increase (4.87%)
Total pension liability	\$ 180,927,185	\$ 158,998,885	\$141,208,328

For the year ended June 30, 2019, AEDA recognized a pension expense of approximately \$16.9 million due to the GASB No. 73 implementation and other actuarial changes. As of June 30, 2019, the reported deferred outflows of resources and deferred inflows of resources related to pensions are related to the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 4,808,945
Change in assumptions	-	5,213,909
Changes in Proportion	-	2,696,463
Benefits paid subsequent to measurement date	10,219,795	-
	\$ 10,219,795	\$ 12,719,317

Deferred outflows of resources related to pension benefit payments made by AEDA subsequent to the measurement date that amounted to approximately \$10.2 million, will be recognized as a reduction of the total pension liability for the ended June 30, 2019.

Amounts reported as deferred outflows/inflows of resources from pension activities as of June 30, 2019, will be recognized in the pension expense (benefit) for the next five years, as follows:

Year ending June 30,	Amount
2019	\$ (2,004,562)
2020	(2,004,562)
2021	(2,004,562)
2022	(2,004,562)
2023	(2,004,562)
Total	\$ (10,022,810)

The previous amounts do not include AEDA’s specific deferred outflows and deferred inflows of resources related to changes in proportion. These amounts should be recognized (amortized) over the average of the expected remaining service lives of all plan members, which is 6 years for 2018.

Additional information on the Plan is provided on its stand alone financial statements for the year ended June 30, 2018, a copy of which can be obtained from the Employees’ Retirement System of the Commonwealth of Puerto Rico, P.O. Box 42004, San Juan, PR 00940-2004.

NOTE 13 – COMMITMENTS AND CONTINGENCIES

Operating Leases

AEDA has long-term operating lease agreements for substantially all its office facilities for periods up to thirty (30) years. Future minimum noncancelable lease payments on existing operating leases as of June 30, 2019, which have an initial term of one year or more, are as follows:

<u>Year ending June 30,</u>	<u>Amount</u>
2020	\$ 112,890
2021	112,890
2022	46,681
2023	46,681
2024	46,681
2025-2027	<u>112,812</u>
	<u>\$ 478,635</u>

Litigations

AEDA is a defendant in several lawsuits arising in the normal course of business. Management believes that it has a reasonable possibility of prevailing in these cases. AEDA has contingency reserves of \$908,084 to cover its exposure on the lawsuits.

Federal and State Awards

AEDA participates in a number of federal financial assistance programs funded by the federal government. Expenditures financed by these programs are subject to financial and compliance audits by the appropriate grantors or their representatives. If expenditures are disallowed due to noncompliance with grant program regulations, AEDA may be required to reimburse the grantors for such expenditures.

AEDA is from time to time audited by the Office of the Comptroller of Puerto Rico (“OCPR”) where audits could result in request for reimbursements or other resolutions. These amounts, if any, of expenditures, which may be disallowed, cannot be determined at this time. Management believes that such disallowances, if any, will not have a material effect in the financial statements of AEDA.

NOTE 14 – SUBSEQUENT EVENTS

AEDA has evaluated all transactions occurring subsequent to the statement of net position as of June 30, 2019 for items that should potentially be recognized or disclosed in the financial statements. The evaluation was conducted through September 15, 2021, the date the accompanying financial statements were available to be issued. The following events were noted:

Seismic Activity

During the last weeks of December 2019 and the first weeks of January 2020, Puerto Rico experienced a sequence of seismic events, the most significant of which was a 6.4 magnitude earthquake in the early morning hours of January 7, 2020. As a result, the Governor declared a state of emergency.

COVID-19

On March 11, 2020, the World Health Organization - WHO - declared the coronavirus disease (“COVID-19”) as a global pandemic. Subsequently, on March 15, 2020, the Commonwealth declared a "State of Emergency and Quarantine", as a consequence of the spread of COVID-19 in Puerto Rico, issuing a series of provisions to contain its spread, such as: exceptional restrictive traffic measures, the drastic reduction of activities and the issuance of economic regulations, among others; that have affected and are expected to significantly affect the economic activity of the country and the markets in general. Subsequent executive orders have been issued through the date of the financial statements to continue addressing the pandemic, always to balance the measures directed to containing the spread of the virus with those measures geared toward the stabilization of the economy. Extensive economic stabilization measures have been enacted by both the Federal and local government, in order alleviate the heavy impact of this pandemic on the economic activity. As the Commonwealth observes and assesses the results of recent reopening of the economy, it will continue to re-evaluate and further amend business restrictions as necessary to promote economic recovery while preserving the health, welfare, and safety of the people of Puerto Rico. At the date of issuance of the financial statements, the duration of the exceptional measures and the effects that they may have on AEDA cannot be reasonably estimated.

Commonwealth’s Fiscal Plan

On March 13, 2017, the Oversight Board certified the initial fiscal plan for the Commonwealth. The fiscal plan has been subject to various revisions. On April 23, 2021, the Oversight Board certified its most recent fiscal plan for the Commonwealth (the Oversight Board Fiscal Plan), which included the following categories of structural reforms and fiscal measures:

- (i) Human Capital and Welfare Reform
- (ii) K-12 Education Reform
- (iii) Ease of Doing Business Reform
- (iv) Power Sector Reform
- (v) Infrastructure and Capital Investment Reform

- (vi) Establishment of the Office of the CFO
- (vii) Agency Efficiency Measures
- (viii) Medicaid Reform
- (ix) Enhance Tax Compliance and Optimized Taxes and Fees
- (x) Reduction in UPR and Municipality Appropriations
- (xi) Comprehensive Pension Reform

There is no certainty that the Oversight Board Fiscal Plan (as currently certified or as subsequently amended and recertified) will be fully implemented, or if implemented will ultimately provide the intended results. All these plans and measures, and the Commonwealth's ability to reduce its deficit and achieve a balanced budget in future fiscal years depend on several factors and risks, some of which are not wholly within its control.

END OF NOTES

Required Supplementary Information

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
 (A Component Unit of the Commonwealth of Puerto Rico)

**REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF
 THE TOTAL PENSION LIABILITY AND
 RELATED RATIOS (UNAUDITED)
 FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

Description	2019*	2018*
Proportion of Total Pension Liability	0.64925%	0.66073%
Proportionate Share of Total Pension Liability	\$ 158,998,885	\$ 186,354,914

*The amounts presented have a measurement date of the previous fiscal year end.

*The coverage payroll disclosure is omitted because contributions were eliminated after the enactment of Act No. 106 - 2017 and are no longer based on payroll.

*No assets are accumulated in a trust for the payment of benefits.

Fiscal year 2019 was the first year that the AEDA transitioned from GASB No. 68 to No. GASB 73, as a result of the PayGo system implementation. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.

The accompanying notes are an integral part of this required supplementary information.

AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
(A Component Unit of the Commonwealth of Puerto Rico)

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF TOTAL
POSTEMPLOYMENT BENEFIT LIABILITY (UNAUDITED)
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Description	2019*	2018*
Proportion of Total Other Post Employment Benefit Liability	0.75475%	0.75772%
Proportionate Share of Total Other Post Employment Benefit Liability	\$ 6,356,191	\$ 6,974,928

*The amounts presented have a measurement date of the previous fiscal year end.

*The coverage payroll disclosure is omitted because contributions were eliminated after the enactment of Act No. 106-2017 and are no longer based on payroll.

*There are no assets accumulated in a trust for the payment of benefits.

Fiscal year 2018 was the first year that the new requirements of GASB 75 were implemented by AEDA. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.

The accompanying notes are an integral part of this required supplementary information.

1. As a result of the implementation of the PayGo system, the Pension Plan does not meet the criteria in paragraph 4 of *Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions*, to be considered a plan that is administered through a trust or equivalent arrangement and, therefore, is required to apply the guidance in GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and Amendments to Certain Provisions of GASB Statements 67 and 68. Under the guidance of GASB Statement No. 73, the Commonwealth and its component units, including AEDA) are considered to be one employer, and are classified for financial reporting purposes as a single-employer defined benefit pension plan.
2. The information presented in the schedules relates solely to AEDA and not to the Employee's Retirement System of the Government of the Commonwealth of Puerto Rico, as a whole.
3. The data provided in the schedules is based as of the measurement date of the total pension liability and total other post-employment benefits liability, which is as of the prior fiscal year ended June 30th.

PART II

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
AND REPORTS REQUIRED BY
GOVERNMENT AUDITING STANDARDS AND UNIFORM GUIDANCE**

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying	Passed - Through to Subrecipients	Amount
U.S. Department of Agriculture:				
Direct Programs				
WIC Farmers' Market Nutrition Program	10.572	N/A	\$ -	\$ 800,327
Senior Farmers' Market Nutrition Program	10.576	N/A	-	858,835
Total U.S. Department of Agriculture Programs			-	1,659,162
Homeland Security:				
Pass-through Puerto Rico Department of Agriculture Federal Emergency Management Agency	97.036	N/AV		297,037
Total Expenditures of Federal Awards			\$ -	\$ 1,956,199

The accompanying Notes to Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

1. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) includes the federal award activities of the Agricultural Enterprises Development Administration (“AEDA”) a component unit of the Commonwealth of Puerto Rico, under programs of the Federal government for the fiscal year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, (“Uniform Guidance”). Because the Schedule presents only a selected portion of the operations of AEDA, it is not intended to and does not present the financial position, changes in net position, or cash flows of AEDA.

Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. AEDA’s reporting entity is defined in Note 1 to the basic financial statements. All federal financial awards received directly from a federal agency as well as federal financial awards passed-through other government agencies, if any, are included in the Schedule.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

- A. Expenditures reported in the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, the cost principles in the *Office of Management and Budget Circular A-87, State and Local Governments*, or the cost principles contained in Subpart E of Title 2 *U.S. Code of Federal Regulations* Part 200, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- B. Negative amounts, if any, shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.
- C. Pass-through entity identifying numbers are presented where available and applicable.
- D. Numbers identified as N/A are not applicable. Numbers identified as N/AV are not available.
- E. AEDA has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

3. SCHEDULE NOT IN AGREEMENT WITH OTHER FEDERAL AWARD REPORTS

The information included in the Schedule may not fully agree with other federal award reports submitted directly to federal granting agencies.

4. FEDERAL CFDA NUMBER

The CFDA numbers included in this Schedule are determined based on the program's name, review of grant contract information, and the Office of Management and Budget's Catalogue of Federal Domestic Assistance ("CFDA").

5. RELATIONSHIP TO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS

Expenditures of federal awards related to WIC Farmers' Market Nutrition Program and Senior Farmers' Market Nutrition Program are reported in AEDA's Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds in the Other Governmental Funds column. However, expenditures of federal awards related to Disaster Grants – Public Assistance (Presidentially Declared Disasters) are reported in AEDA's Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds in the General Fund column.

END OF NOTES



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS

To the Administrator of the
Agricultural Enterprises Development Administration
of the Commonwealth of Puerto Rico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Agricultural Enterprises Development Administration ("AEDA"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise AEDA's basic financial statements and have issued our report thereon dated September 15, 2021. Our report on the basic financial statements includes an emphasis of matter paragraph describing conditions, discussed in Note 2 to the basic financial statements, that raised substantial doubt about AEDA's ability to continue as a going concern.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered AEDA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of AEDA's internal control. Accordingly, we do not express an opinion on the effectiveness of AEDA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We identified certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2019-001, that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether AEDA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Questioned Costs as item 2019-001.

Agricultural Enterprises Development Administration's Response to Findings

AEDA's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. AEDA's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

San Juan, Puerto Rico
September 15, 2021

Valdes, Garcia, Manin & Martinez, LLP

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affixed to the original.



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE

To the Administrator of the
Agricultural Enterprises Development Administration
of the Commonwealth of Puerto Rico

Report on Compliance for Each Major Federal Program

We have audited Agricultural Enterprises Development Administration's ("AEDA") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of AEDA's major federal programs for the year ended June 30, 2019. AEDA's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of AEDA's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about AEDA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of AEDA's compliance.

Opinion on Each Major Federal Program

In our opinion, AEDA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2019-002 and 2019-003. Our opinion on each major federal program is not modified with respect to this matter.

AEDA's response to the noncompliance findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. AEDA's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of AEDA is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered AEDA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of AEDA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2019-2002 to be a significant deficiency.

AEDA's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. AEDA's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

San Juan, Puerto Rico
September 1, 2022

Valdés, García, Mauné & Martínez, LLP

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affixed to the original.

SECTION I - SUMMARY OF AUDITORS' RESULTS

Part I - Financial Statements

1. Type of auditors' report issued: Unmodified opinion Qualified opinion
 Adverse opinion Disclaimer of opinion

Internal control over Financial Reporting

2. Significant deficiencies identified? Yes No
3. Significant deficiencies reported as material weaknesses? Yes None reported
4. Material noncompliance disclosed? Yes No

Part II - Federal Awards

Internal control over Major Programs:

1. Significant deficiencies identified? Yes No
2. Significant deficiencies reported as material weaknesses? Yes None reported
3. Type of auditors' report issued on compliance for major programs Unmodified opinion Qualified opinion
 Adverse opinion Disclaimer of opinion
4. Audit findings required to be reported under Uniform Guidance? Yes No

5. Identification of major program:

CFDA Number(s)	Name of Federal Program or Cluster
10.572	WIC Farmers' Market Nutrition Program
10.576	Senior Farmers' Market Nutrition Program

6. Dollar threshold used to distinguish Type A and Type B programs: \$750,000
7. Auditee qualified as low-risk auditee? Yes No

Section II - FINANCIAL STATEMENTS FINDINGS

Finding Number 2019-001

Category Financial, Internal Control Weakness and Noncompliance

Criteria

AEDA's accounting procedures manual states that management should maintain an effective and updated accounting system. In addition, Act Number 230 of July 23, 1974, Puerto Rico Government Accounting Law, as amended, states that the accounting system of the instrumentalities of the Commonwealth of Puerto Rico should be designed to reflect or provide complete and clear information related to their financial results of operations.

Condition

During the audit of AEDA's basic financial statements for the fiscal year ended June 30, 2019, we noted the following deficiencies in the accounting system:

1. A formal procedure for a monthly closing of the accounting records has not been established. The accounting records are not reconciled during the year and the balances needed for the preparation of financial statements require the recording of several adjusting entries at year-end to be in accordance with the generally accepted accounting principles.
2. Interfund transactions are not properly recorded and reconciled in the accounting records during the year. They required to be adjusted at year-end.
3. Certain differences were identified between the general ledger accounts and the subsidiaries or details provided by management.
4. We noted many accrued expenses with debit balances.

Effect

The lack of adequate accounting records does not allow management to perform the following procedures:

1. Detection of any irregularities or instances of fraud on a timely basis.
2. Preparation of timely comparison between actual expenditures and budget.
3. AEDA's reports to state and federal funding may be misleading for internal management decision making and for the reliability of financial reporting.
4. Compliance with corresponding financial reporting required by state and federal regulations.

Cause

AEDA did not maintain adequate and effective internal control procedures for reconciling and analyzing transactions recorded throughout the year and for the financial reporting process. The internal control system failed to provide adequate supervision of the Department of Finance personnel, proper training to accounting employees and periodical analysis of the accounting records and general ledger accounts.

Finding Number 2019-001 (Continuation)

Prior Year Audit Finding

2018-002

Recommendations

AEDA should develop formal procedures for the monthly and year-end closings to avoid delays in the preparation and issuance of the financial statements. Among other things to be considered in preparing a corrective action plan are the following:

1. Increase supervision over the tasks performed by the accounting personnel.
2. Establish procedures for the timely reconciliation of the general ledger accounts with the subsidiaries.
3. Establish deadlines for entry and corrections of transactions as well as for closing both interim and financial accounting periods.
4. Provide and/or increase trainings to accounting personnel related to the accounting system and generally accepted accounting principles of governmental entities.
5. Management must ensure that interfund transactions are properly and timely recorded. Also, a reconciliation is required to ensure that all funds reflect their corresponding transactions.

Auditee Response

See Grantee's Corrective Action Plan

SECTION III- FEDERAL AWARD FINDINGS AND QUESTIONED COST

Finding Number	2019-002
Agency:	U.S. Department of Agriculture
Federal Program:	WIC Farmers' Market Nutrition and Senior Farmers' Market Nutrition Programs
CFDA:	10.572, 10.576
Grant Number:	201818Y860441/201818Y86741
Grant Period:	October 1, 2017 - September 30,2018
Compliance Requirement:	Reporting
Category:	Internal Control Weakness and Noncompliance

Criteria

CFR Parts 248.23 and 249.23 *Records and reports. (a) Recordkeeping requirements.* Each State agency shall maintain full and complete records concerning FMNP and SFMNP operations. Such records shall comply with 2 CFR Part 200, Subpart D and USDA implementing regulations 2 CFR Part 400 and Part 415 and the following requirements: (1) Records shall include, but not limited to, information pertaining to financial operations, FMNP and SFMNP coupon issuance and redemption, equipment purchases and inventory, nutrition education, and civil rights procedures. (b) *Financial and recipient reports.* State agencies shall submit financial and FMNP and SFMNP performance data on a yearly basis as specified by FNS and required by section 17(m)(8) of the CAN. Such information shall include but shall not be limited to: (1) Number and type of recipients (Federal and non-Federal). (2) Value of coupons issued, (3) Value of coupons redeemed. (c) *Source documentation.* To be acceptable for audit purposes, all financial and FMNP and SFMNP performance reports shall be traceable to source documentation.

Condition

As part of our audit procedures over financial reporting requirement, we requested the WIC FMNP and SFMNP closeout reports, for the program year ended September 30, 2018, (Form FNS-683). We found the following exceptions:

- The administrative expenses were not reconciled to the general ledger accounts.
- Wage expenses reported were not allocated between WIC Farmers' Market Nutrition Program (WIC-FMNP) and Senior Farmers' Market Nutrition Program (SFMNP) in accordance with the percentages established in 2018 SFMNP and FMNP Consolidated State Plan of Operations. They were allocated on a 50% to 50%, respectively, instead of 62% for WIC and 38% for SFMNP.

Finding Number: 2019-002 (Continuation)

Effect

AEDA's noncompliance may result in administrative sanctions by the grantor agency and in costs disallowances, if applicable. The lack of reconciliation does not allow for a proper distribution of State and Federal resources, accurate reporting and detection of possible irregularities on a timely basis. Also, inaccurate reporting exposes AEDA to federal sanctions and prevents the Federal awarding agency and AEDA's management from proper monitoring of federal program financial activities, assessing the achievements of activities, and evaluating the grant award for subsequent years.

Cause

AEDA has not established proper internal control procedures to reconcile the amounts reported on the closeout reports to the amounts reported in its accounting system.

Context

As part of our audit procedures over reporting requirement, we evaluated the WIC-FMNP and SFMNP closeout reports (Form FNS-683), for the program year ended September 30, 2018.

Prior year audit finding

2017-005

Recommendation

Management should take appropriate actions to reconcile on a timely manner WIC-FMNP and SFMNP related reports and supporting documentation with the accounting records in order to generate accurate, current, reliable, and complete reports. This may require to either maintain or strengthen effective control to ascertain full and complete records concerning WIC-FMNP and SFMNP operations.

Questioned Costs

None

Management's Response

Refer to Grantee's Corrective Action Plan

Finding Number	2019-003
Agency	U.S. Department of Agriculture
Federal Program	WIC Farmers' Market Nutrition and Senior Farmers' Market Nutrition Programs
CFDA	10.572, 10.576
Grant Number	201818Y860441/201818Y86741 201919Y860441/201919Y86741
Grant Period	October 1, 2017 - September 30, 2018 October 1, 2018 - September 30, 2019
Compliance Requirement:	Reporting
Category	Noncompliance

Criteria

2 CFR Part 200.512 – Report Submission General establishes that (1) The audit must be completed, and the data collection form and the reporting package must be submitted within the earlier of 30 calendar days after receipt of the auditor's report(s), or nine months after the end of the audit period. If the due date falls on a Saturday, Sunday, or Federal holiday, the reporting package is due the next business day.

Condition

The Data Collection Form for the fiscal year ended June 30, 2019 was not timely submitted to the federal government.

Effect

AEDA is not in compliance with the reporting requirements set forth by federal regulations, which could affect the future of its federal grants.

Cause

AEDA has not been able to provide the necessary information for the preparation of the single audit report on a timely basis in order to complete its reporting requirements for the fiscal year 2019.

Prior Year Audit Finding

2018-003

Finding Number

2019-003 (continuation)

Recommendation

We recommend AEDA to assemble, before the year-end, an audit team to be in-charge of the single audit process. Also, AEDA's management should implement adequate procedures to timely close its accounting records, subsidiaries and reconciliations, which are essential for the preparation of the fiscal year-end financial statements and reports on an accurate and timely manner.

Questioned Costs

None

Management's Response

Refer to Grantee's Corrective Action Plan.

Reference Number: 2017-001; 2018-001
 Audit Finding: Material Weakness
 Condition: Several bank reconciliations included reconciling items that were not adjusted against AEDA's general ledger.
 Status of Corrective Action Plan: Corrected.

Reference Number: 2017-002; 2018-002
 Audit Finding: Material Weakness
 Condition: Expenses and liability accounts having non-traditional accounting balance.
 Status of Corrective Action Plan: Remains uncorrected. Refer to finding 2019-001 and corrective action plan.

Reference Number: 2017-003
 Agency: US Department of Agriculture
 CFDA Number: 10.572
 Condition: AEDA did not request funds from federal government within the audit period and funds requested were in excess of cost incurred (e.g. redeemed coupons).
 Status of Corrective Action Plan: Corrected.

Reference Number: 2017-004
 Agency: US Department of Agriculture
 CFDA Number: 10.572
 Condition: There is no evidence that benefits paid to participants were in effect to eligible certified WIC participants.
 Status of Corrective Action Plan: Corrected.

Reference Number: 2017-005
 Agency: US Department of Agriculture
 CFDA Number: 10.572
 Condition: As part of our audit procedures over financial reporting requirement, we requested the WIC FMNP closeout report, for the program year ended September 30, 2016, (Form FNS-683). We found the following exceptions:

- The total of redeemed coupons reported was not the actual total of redeemed coupons according to our test using the information provided in the bank statements.

- The administrative expenses were not reconciled to the general ledger accounts.
- Wage expenses reported were not allocated between WIC Farmers Market Nutrition Program (WIC-FMNP) and Senior Farmers Market Nutrition Program (SFMNP) in accordance with the percentages established in 2016 SFMNP and FMNP Consolidated State Plan of Operations. They were allocated on a 50%-50%, respectively, instead of 62% for WIC and 38% for SFMNP.
- The amount of federal funds requested was not made using the correct supporting documents. Reported total amount of coupons redeemed was \$605,080 and total funds requested was \$1,466,770, representing \$805,010 of unused funds subsequently refunded to the U.S. Department of Agriculture.
- Based on our analysis, total amount of coupons redeemed, based on information obtained from the bank statements, was \$896,975 instead of the amount reported of \$605,080. This represents \$291,895 that were subsidized with state funds even though they could have been subsidized with federal granted funds.

Status of Corrective Action Plan: Partially corrected. Refer to finding 2019-0002.

Reference Number: 2017-006
 Agency: US Department of Agriculture
 CFDA Number: 10.572
 Condition: Farmer's evaluation sheet is not conclusive as to the criteria under evaluation. Also, AEDA was unable to provide both evidence that WIC State Agency reviews of local agencies were performed and if such reviews included WIC-FMNP practices so that AEDA may relied on WIC monitoring procedures.

Status of Corrective Action Plan: Pending to receive monitory report for 2019.

Reference Number: 2017-007
 Agency: US Department of Agriculture
 CFDA Number: 10.572
 Audit Finding: Internal Control Weakness and Noncompliance
 Condition: AEDA did not perform an adequate accountability of the redeemed coupons and appropriate supporting documentation.

Status of Corrective Action Plan: Corrected.

Reference Number:	2017-008, 2018-003
Agency:	US Department of Agriculture
CFDA Number:	10.572
Audit Finding:	Noncompliance
Condition:	The Data Collection Form and the Reporting Package for the years ended June 30, 2018 and 2017 were not timely submitted to the federal government and local government, respectively.
Status of Corrective Action Plan	Remains uncorrected. Refer to finding 2019-003 and corrective action plan.

**AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
SINGLE AUDIT 2018-2019**

CORRECTIVE ACTION PLAN

FINDING NUMBER	2019-001
AUDITOR'S DESCRIPTION	FINANCIAL, INTERNAL CONTROL WEAKNESS AND NONCOMPLIANCE
CONDITION	<p>During the audit of AEDA's basic financial statements for the fiscal year ended June 30, 2019, we noted the following deficiencies in the accounting system:</p> <ol style="list-style-type: none"> 1. A formal procedure for a monthly closing of the accounting records has not been established. The accounting records are not reconciled during the year and the balances needed for the preparation of financial statements require the recording of several adjusting entries at year-end to be in accordance with the generally accepted accounting principles. 2. Interfund transactions are not properly recorded and reconciled in the accounting records during the year. They required to be adjusted at year-end. 3. Certain differences were identified between the general ledger accounts and the subsidiaries or details provided by management. 4. We noted many accrued expenses with debit balances.
AUDITOR'S RECOMMENDATION	<p>AEDA should develop formal procedures for the monthly and year-end closings to avoid delays in the preparation and issuance of the financial statements. Among other things to be considered in preparing a corrective action plan are the following:</p> <ol style="list-style-type: none"> 1. Increase supervision over the tasks performed by the accounting personnel. 2. Establish procedures for the timely reconciliation of the general ledger accounts with the subsidiaries. 3. Establish deadlines for entry and corrections of transactions as well as for closing both interim and financial accounting periods. 4. Provide and/or increase trainings to accounting personnel related to the accounting system and generally accepted accounting principles of governmental entities. 5. Management must ensure that interfund transactions are properly and timely recorded. Also, a reconciliation is required to ensure that all funds reflect their corresponding transactions.
CORRECTIVE ACTION PLAN	<p>A consulting firm is helping the AEDA's Finance Office to assist its accounting personnel in performing timely reconciliation of the general accounts with the subsidiaries and analyzing inter-fund transactions for their proper and timely recording. The Finance Director is performing an overall supervision of this.</p>

LEADS PERSONS ACCOUNTABLE FOR ACTIONS ITEM COMPLETION	Dializza Vélez, AEDA Finance Director
DELIVERABLE	June 30, 2023
EVIDENCE INCLUDED YES/NO	NO
TARGET COMPLETION DATE	<i>Finding 2019-001 was properly corrected for the fiscal year ended in 6/30/2023.</i>

Certifying Official: *Dializza Vélez Soto*

Date: 09/01/2022

**AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
SINGLE AUDIT 2018-2019**

CORRECTIVE ACTION PLAN

FINDING NUMBER	2019-002
AUDITOR'S DESCRIPTION	INTERNAL CONTROL WEAKNESS AND NONCOMPLIANCE
CONDITION	<p>As part of our audit procedures over financial reporting requirement, we requested the WIC FMNP and SFMNP closeout reports, for the program year ended September 30, 2018, (Form FNS-683). We found the following exceptions:</p> <ul style="list-style-type: none"> • The administrative expenses were not reconciled to the general ledger accounts. • Wage expenses reported were not allocated between WIC Farmers Market Nutrition Program (WIC-FMNP) and Senior Farmers Market Nutrition Program (SFMNP) in accordance with the percentages established in 2018 SFMNP and FMNP Consolidated State Plan of Operations. They were allocated on a 50%-50%, respectively, instead of 62% for WIC and 38% for SFMNP.
AUDITOR'S RECOMENDATION	Management should take appropriate actions to reconcile on a timely manner WIC-FMNP and SFMNP related reports and supporting documentation with the accounting records in order to generate accurate, current, reliable, and complete reports. This may require to either maintain or strengthen effective control to ascertain full and complete records concerning WIC-FMNP and SFMNP operations.
CORRECTIVE ACTION PLAN	AEDA is preparing several written procedures for the financial administration of the WIC-FMNP and SFMNP to meet federal financial management requirements to implement an effective system of controls that ensure that payments made with grant funds are accurate and that expenditures financed with federal funds granted for the operation and administration of both programs are authorized and properly chargeable to the corresponding program.
LEADS PERSONS ACCOUNTABLE FOR ACTIONS ITEM COMPLETION	<i>Dializza Vélez, AEDA Finance Director Andrés Rosado, AEDA Assistant Market Administrator</i>
DELIVERABLE	August 23, 2023
EVIDENCE INCLUDED YES/NO	YES , attached are the <u>Procedures for Processing Payments for FMNP and SFMNP</u> enacted and signed by AEDA's Administrator on August 23, 2023 . Other procedures are in the drafting stage.
TARGET COMPLETION DATE	<i>Finding 2019-002 was corrected for the State fiscal year that ended on 6/30/2024.</i>

Certifying Official: *Dializza Vélez Soto*

Date: 09/01/2022

**AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION
SINGLE AUDIT 2018-2019**

CORRECTIVE ACTION PLAN

FINDING NUMBER	2019-003
AUDITOR'S DESCRIPTION	WIC FARMERS MARKET NUTRITION AND SENIOR FARMERS MARKET NUTRITION PROGRAMS
CONDITION	The Data Collection Form for the fiscal year ended June 30, 2019, was not timely submitted to the federal government.
AUDITOR'S RECOMENDATION	We recommend AEDA to assemble, before the year-end, an audit team to be in-charge of the single audit process. Also, AEDA's management should implement adequate procedures to timely close its registers, subsidiaries and reconciliations, which are essential for the preparation of the fiscal year-end accounting records and reports on an accurate and orderly manner.
CORRECTIVE ACTION PLAN	<i>AEDA started changes in the Finance Office to complete the Single Audits process in time to submit all financial reports on time.</i>
LEADS PERSONS ACCOUNTABLE FOR ACTIONS ITEM COMPLETION	<i>Dializza Vélez and Yimaris Méndez, AEDA's Finance Director and Treasurer, respectively.</i>
DELIVERABLE	June 30, 2023
EVIDENCE INCLUDED YES/NO	NO
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Certifying Official: *Dializza Vélez Soto*

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ADMINISTRACIÓN PARA EL
**DESARROLLO
DE EMPRESAS**
AGROPECUARIAS



2023

PROCEDURES FOR PROCESSING PAYMENTS FOR FMNP AND SFMNP



Agricultural Enterprises
Development Administration

Approved on August 23, 2023



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Agricultural Enterprises Development Administration (ADEA, by its Spanish acronym) PR DEPARTMENT OF AGRICULTURE	Documentation Guidelines		
	<i>Procedures for Processing Payments for FMNP and SFMNP</i>	Effective Date	October 1, 2023
		Revision Date	
	Applies To:	Finance Department Market Department:	

SECTION 1 – INTRODUCTION AND LEGAL BASE

The Agricultural Enterprises Development Administration (ADEA, by its Spanish acronym) is a government agency under the responsibility of the Puerto Rico Department of Agriculture. Each year, the U.S. Department of Agriculture (USDA), through the Food and Nutrition Services (FNS), approves funding for ADEA to operate and administer the *WIC Farmer Market Nutrition Program* (FMNP) and the *Senior Farmer Market Nutrition Program* (SFMNP). Based on this, ADEA is responsible for the effective and efficient financial administration of the FMNP and the SFMNP by the requirements of the following laws and regulations:

- FEDERAL
 - 7 CRF Part 248 and 249
 - FNS’ Regulations, Guidelines, and Instructions issued under the FNS Directive Management Systems
 - Office of Management and Budget Circular A-130
 - *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and USDA implementing regulations 2 CRF 200, subparts A, B, D, E, and F, and subparts 400, 415, and 418.

- STATE
 - Law 230-1974, as amended – Government of Puerto Rico Accounting Act
 - Law 73-2019, as amended – General Services Administration for the Centralization of Government of Puerto Rico Procurement Act of 2019
 - Regulation Num. 6632 (Jun 2003) – General Regulation of Purchases and Auctions of the Department of Agriculture and its Institutional Units
 - Regulation Num. 6661 (Jul 2003) – Regulation on Travel Expenses (Treasury Department)

- Regulation Num. 9230 (Nov 2020)- Uniform Regulations for Purchases and Auctions of Non-Professional Goods, Works, and Services of the General Services Administration of the Government of Puerto Rico

SECTION 2 - PURPOSE

ADEA prepares this manual of *Procedures for Processing Payments for FMNP and SFMNP* to meet federal financial management requirements to implement an effective system of controls that ensure that payments made with grant funds are accurate [2 CFR §200.302(b)] and that expenditures financed with federal funds granted for the operation and administration of FMNP and SFMNP are authorized and properly chargeable to the corresponding program [7 CFR §248.011(b) and 7 CFR §249.011(b)].

With these written procedures, ADEA expects to help staff, new and current, to perform tasks correctly, consistently, and effectively and, in turn, make it easier to replicate the process for recording and disbursing funds for the operation and management of the FMNP and the SFMNP.

SECTION 3 – FINANCIAL MANAGEMENT SYSTEM

Section 7 CFR §248.11 and 7 CFR §249.11 impose on ADEA the responsibility of maintaining a financial management system that provides accurate, current, and complete disclosure of the financial status of both programs. According to these regulations, the financial management system must include the following:

- Accounting for all property, other assets, and program funds received and expended each fiscal year.
- Record that adequately identifies the source and use of funds expended for the program activities. These records must contain but are not limited to, information about authorization, receipt of funds, obligations, unobligated balances, assets, liabilities, outlays, and income.
- Prompt and accurate payment of allowable costs and ensure the allowability and allocability of costs in accordance with the cost principles and standard provisions of FNS for both programs (7 CFR 248 and 7 CRF 249), 2 CFR part 200, subpart E, and USDA implementing regulations 2 CRF parts 400 and 415, and FNS guidelines and instructions.
- Procedures that accurately identify obligated funds at the time the obligations are made.
- Procedures that ensure timely and appropriate resolution of claims and other matters resulting from audit findings and recommendations.
- Procedures for reconciling coupons in accordance with 7 CFR §248.10 and 7 CFR §249.10

- Procedures to establish the timing and amounts of cash drawn against the **Letter of Credit** in accordance with 31 CFR part 205.
 - **Form 374** is the official document containing the Letter of Credit, which summarizes the amounts apportionment by FNS for each program in terms of Food and Administrative Expenses eligible costs. These amounts reflect the maximum amounts by program and category that, during a fiscal year, ADEA can request through ASAP. [For ASAP Draw Procedures refer to Section 8.]

SECTION 4 – PAYMENT PROCESS FOR PURCHASE ORDERS

The payment process for purchase orders has several steps, which commence with the certification of services or goods received as agreed and requested as part of the procurement processes and end with the payment to the suppliers for their goods or services.

A summarized description of the payment processes related to the FMNP and SFMNP by the corresponding personnel or office of ADEA follows:

4.1 – ASSISTANT MARKET ADMINISTRATOR

They are responsible for requesting the purchases of eligible goods and services and for certifying the invoices presented by the vendors for their approval as services rendered or goods received by the Purchase Order and Contract, as applicable.

To ensure the payment is made timely, they are responsible for submitting to the Finance Department the original certified invoice and the original Purchase Order along with any supporting documentation within **15 days** of receipt of the invoice. Supporting documentation may include any relevant document, including the Receiving Slip.

4.2 – FINANCE DEPARTMENT

The Finance Department is responsible for the overall financial management of the public funds administered by ADEA. This includes that all funds must be spent following the federal and state law applicable and the internal policies established by ADEA.

To accomplish this responsibility, the functions of the Finance Department are internally divided as follows: Archiving/Correspondence, Treasury, Accounts Payable & Preintervention, Accounts Receivable/Collections, Accounting, Property, Insurance and Bank Conciliations.

4.2.1 – CORRESPONDENCE & ARCHIVING DIVISION

Is responsible for receiving, distributing, and archiving all documents received in the Finance Department. Invoices are distributed among the corresponding Accounts Payable & Preintervention Division personnel. After they perform their corresponding procedures, they send the documentation back to the *Correspondence & Archiving Division* for revision and payment approval by the Finance Director. When approved, invoices are referred to the *Treasury Division* for final payment procedures through check or electronic payment.

4.2.2 – ACCOUNTS PAYABLE & PREINTERVENTION DIVISION

Is responsible for the preintervention of all invoices presented to ADEA for payment and their proper registration in the accounting books using the financial accounting system Oracle.

Preintervention of an invoice requires validation of not just the invoice but all other supporting documents related to them, such as receiving slip and receiver copy of the purchase order, purchase orders, contracts (if applicable), descriptions of services or goods, quantities requested and billed, amounts, the signature of the certifier, etc. The principal purpose of the preintervention of an invoice is to ensure that only correct, proper, and legal expenditures are processed for payment.

To be correct, all information regarding dates, descriptions, quantities purchased and billed, amounts, certifications, suppliers, accounting account, etc., must agree to the Purchase Order, Contract, or any other official document representing a commitment for payment. To be legal, an invoice and its related supporting documentation must comply with federal and state applicable laws, and the goods and services must be requested and certified by authorized personnel of ADEA. To comply with the state law, all invoices must include the following paragraph adequately signed by the supplier:

“Under penalty of absolute nullity, I certify that no public servant of the Department of Agriculture is a party or has any interest in the profits or benefits resulting from the contract subject of this invoice and having been a party or having an interest in the profits or benefits resulting from the contract, has mediated a prior dispensation. The only consideration for supplying the goods or services covered by the contract has been the payment agreed with the agency’s authorized representative. The amount of this invoice is fair and correct. The works have been carried out and delivered (the services rendered) and have not been paid.”

For FMNP and SFMNP, only eligible services and goods can be preintervened and registered for payment for further authorization of the Finance Director. Eligible services and goods are those previously authorized by FNS in the budget approved in the State Plan.

Once the preintervention is completed and the invoice is eligible for payment, the invoice is signed and dated using a rubber stamp that reads "ACCOUNTS PAYABLE; Preintervened by _____; Date _____."

Then, the goods or services billed are registered in the Oracle system, which produces a Receipt Number that is annotated in the Purchase Order and included in the *Invoice Register*, which may include one or more invoices for the same or different vendors. The invoice Register is sent to the Finance Director for final revision and payment approval.

When the batches for payment approval are completed, a *Transmittal Summary* is prepared and attached to the original invoice and supporting documents, which are referred to the *Correspondence & Archiving Division* for the review and approval of the Finance Director.

4.2.3 – FINANCE DIRECTOR

The Finance Director is responsible for overseeing all tasks performed under their supervision and for the final approval for payment of each invoice.

After reviewing all batches of the *Invoice Register* fully preintervened and recorded for payment, the Finance Director revises them. If all information is correct, they authorize them for payment by stamping and initializing/signing a rubber stamp on the original receiver copy of the Purchase Order that reads "APPROVED FOR PAYMENT _____; DATE _____."

After this written authorization, the documents package is referred to the Treasury Division for final payment.

4.2.4 –TREASURY DIVISION

Is responsible for paying all invoices previously approved for payment by the Finance Director. Electronic payment is preferred, but it also may be made by check.

Final payment procedures include the preparation of a *Preliminary Payment Register* and a *Final Payment Register* in Oracle.

A reference number is created in Oracle for each payment which is annotated in a rubber stamp on the original receiver copy of the Purchase Order that reads "ADEA, CANCELLED, PAID, CHECK # _____, DATE _____."

Once the final payment is completed, the original invoice and supporting documents are referred to the *Correspondence & Archiving Division* for archiving.

SECTION 5 – OTHER EXPENDITURES

Other expenditures represent costs that do not have a Contract or a Purchase Order. FMNP and SFMNP may include eligible bank charges, allocation of gas tickets, and payroll expenses.

5.1 – BANK CHARGES

Bank charges represent a service not included in a Contract or a Purchase Order. For this reason, the payment process described above does not apply to them.

Bank charges are billed monthly in the Bank Statement, and accordingly, recording them as an eligible expenditure in the accounting system depends on the monthly bank's conciliation and the corresponding journal entry that must be prepared by the accountant who reconciles the bank account and should be recorded in the Oracle system by another accountant.

Bank conciliations must be performed monthly. Section 7 of the *Procedures to Detect Errors in Transactions Processed by the Bank* explains the process of Conciliation and Verification of Bank Statements in terms of detecting errors.

5.2 – GASOLINE

Gas tickets charged to the FMNP and SFMNP represent another type of service not included in a Purchase Order.

Gas service for ADEA is billed biweekly through another governmental agency – General Service Administration (ASG for its Spanish acronym), which is the State agency authorized to conduct almost all procurement processes for all the State agencies, including ADEA. Based on this, ASG bills ADEA for the gas provided for its vehicles.

The ASG invoice is supplemented with an Excel spreadsheet that shows a breakdown of the vehicles served by identifying the license plate number, the merchant's name, the city where it is located, the date and hour of service, the driver's license number, the millage, liters of gas served, type of gas served (01=premium, 02=regular and 03=diesel), price per liter and total billed. The invoice and the spreadsheet are signed by an ASG representative who certifies that the services were rendered but not paid for.

It is the responsibility of the *Assistant Market Administrator* to identify and keep separate tracking of the gasoline consumed in the operations of each program, which must be complemented by a Vehicle Use Log, which must include the license plate number, date, hours, driver name and position, location, driver's signature, etc.

An allocation of gasoline bills is performed monthly to record gas costs directly related to the programs. After completing this process, the gas allocated to each program is recorded in an Excel spreadsheet named MONTHLY EXPENSE & FUNDING TRACKING REPORT, and after this, the corresponding journal entry to record the expense in each program is prepared and recorded in the Oracle accounting system.

5.3 – ELIGIBLE PAYROLL ALLOCATION

For its nature, eligible payroll allocation for FMNP and SFMNP represents costs not requested by purchase orders, so their payment process differs.

Generally, payroll is paid with State funds [Fund 30]. It is recorded in the Oracle accounting system based on actual worked hours as per time recorded and approved in the ADP electronic payroll system. A separate SOP will establish processes for identifying and recording the eligible payroll attributable and allocated to FMNP and SFMNP.

Until then, an Excel spreadsheet named **PAYROLL ALLOCATION – [YEAR, MONTH]** is actualized monthly to identify the employees, their positions, and the salary and fringe benefits paid with State funds that will be allocated to the programs. Salary and fringe benefits paid information is obtained from official records of the Oracle accounting system, which receives the payroll data directly from the ADP electronic payroll system.

Once the eligible monthly allocated payroll is calculated in the **PAYROLL ALLOCATION – [YEAR, MONTH]** spreadsheet, the accountant enters the corresponding monthly amount for each program in the MONTHLY EXPENSE & FUNDING TRACKING REPORT. Two separate reports are maintained for each program: FMNP and SFMNP. A separate journal entry for each program is prepared and recorded in Oracle for the corresponding amount to record their payroll allocation.

SECTION 6 – MONITORING AND RECONCILING PAYMENTS

Monitoring and reconciling payments are tasks that the Finance Department must perform. However, when payments relate to FMNP and SFMNP, they must also be monitored by the *Assistant Market Administrator*, to whom the ADEA's Administrator delegated the function of the establishment of the budgets according to the FNS authorization, the planning, coordination, direction, and supervision of all the eligible activities to conduct the programs and use 100% of federal funds granted.

Based on this responsibility, the *Assistant Market Administrator* must also monitor and reconcile payments based on the petitions of goods or services submitted by them against the program funds and the bank charges on the corresponding bank account statements for each program.

To perform these monitoring procedures, the *Assistant Market Administrator* or their authorized representative must review monthly financial records to ensure that all eligible expenditures are timely, accurately, and adequately charged to the corresponding program. Their prompt intervention as a financial reviewer of the expenditures made against the grant funds would decrease the risk of financial errors and inaccurate reporting. Any discrepancy can be solved before it causes any inaccuracy in the financial records, and any unpaid or incorrect payment can be promptly detected and corrected.

SECTION 7 – PENDING PAYMENTS

Pending payments may include certified invoices that are pending for preintervention and payment approval processes and may include Purchase Orders for goods or services that have been authorized and received but not invoiced yet and any indirect costs that have not been charged and accounted for in the corresponding period and program.

Since they represent an obligation for payment, the *Assistant Market Administrator* should request the assistance of the Finance Department to conclude the payment process promptly.

A summary of the procedure to identify pending payments follows:

- (1) Before the closing of the ADEA's fiscal year (June 30) and before the closing of the Federal fiscal year (September 30), the ACCOUNTANT will identify in the *Purchasing Module* of the ORACLE accounting system any open purchase order and in the *Accounts Payable Module* all the information needed to validate payments made.
- (2) The ASSISTANT MARKET ADMINISTRATOR will review the open purchase orders and validate whether any goods or services have been received but not invoiced.

- (3) The ASSISTANT MARKET ADMINISTRATOR will notify the ACCOUNTANT of any goods or services received and not invoiced, for the corresponding accrual.
- (4) The information obtained for the ADEA's fiscal year period will be used to prepare the Schedule of Expenditures of Federal Awards (SEFA), and the information obtained for the Federal fiscal year period will be used for the Closeout Report.

SECTION 8 – ASAP DRAW PROCEDURES

ASAP is the acronym for *Automated System for Award Payments*. It is an electronic platform administered by the US Treasury where grantees perform drawdowns of awarded grant funds. ASAP is used to receive federal funds for the operation and management of the FMNP and SFMNP. It is also used to reimburse unused funds when requested by FNS or if any error is committed.

Only the Treasurer and the Finance Director have access to use ASAP. The Treasurer, under the supervision of the Finance Director, is responsible for requesting drawdowns and returning funds when necessary.

A summary of the **monthly** procedure for requesting drawdowns follows:

- (1) The ASSISTANT MARKET ADMINISTRATOR provides the ACCOUNTANT with all the supporting documentation related to eligible costs attributable to each program during the corresponding month.
- (2) The ACCOUNTANT validates the information received and reconciles and analyzes bank statements, disbursement documents, and General Ledger to determine if all eligible costs are accurately recorded in the corresponding GL account. If needed, prepare journal entries to update accounting records in General Ledger. Then, they update the MONTHLY EXPENSE & FUNDING TRACKING REPORT. This Excel spreadsheet serves as a budgetary control for each program and for requesting the Finance Director's authorization for drawdowns through ASAP.
- (3) The FINANCE DIRECTOR reviews and approves all eligible expenditure supporting documentation for each program before authorizing drawdowns for payment reimbursements. The authorization is referred to the Treasurer for execution in the ASAP platform.
- (4) The TREASURER requests drawdowns for payment reimbursements as authorized by the Finance Director. Then, they print the confirmation report from ASAP and record the

date, amount, and confirmation number in the MONTHLY EXPENSE & FUNDING TRACKING REPORT.

SECTION 9 - ROLES AND RESPONSIBILITIES

The implementation and compliance of this procedure is a team responsibility that includes the following personnel of ADEA:

9.1 - ASSISTANT MARKET ADMINISTRATOR

Establish the programmatic budget of each program based on FNS authorization; plan, coordinate, direct, and supervise all the eligible activities to conduct the programs and use 100% of funds granted.

9.2 - FARMER MARKET DIRECTOR

Execute the program and maintain all records of program operations and preparation of required reports, including compiling documentation regarding eligible administrative expenses and needs of the program.

9.3 - BUDGETING DIRECTOR

Establish the approved budget in the ORACLE financial system and certify funds availability to ensure that the disbursements for the programs are charged to the corresponding accounts.

9.4 - ACCOUNTANT

Validate expenses charged to the program and reconcile and analyze bank statements and disbursement documents to prepare journal entries to keep accounting records updated in General Ledger and the MONTHLY EXPENSE & FUNDING TRACKING REPORT.

9.5 - TREASURER

Request through ASAP drawdowns of all funds disbursed for the program's operations, including eligible food and administrative costs. Keep updated information and documentation supporting the drawdowns, and record drawdowns in the MONTHLY EXPENSE & FUNDING TRACKING REPORT.

Oversee all financial tasks and procedures performed in the Finance Department needed to ensure that the program's financial obligations and work performed by their supervision is done accurately, on time, and in compliance with this procedure and the Governmental Accounting Standard Board (GASB) guidelines.

It is the responsibility of all the staff to comply with this procedure as established.

SECTION 10 – BACKUP PERSONNEL

The Assistant Market Administrator and the Finance Director are responsible for identifying backup personnel for each necessary role required in this procedure. It is suggested that other MARKET Divisions and Finance Department personnel be trained to perform the tasks required in this procedure.

SECTION 11 -EFFECTIVE DATE

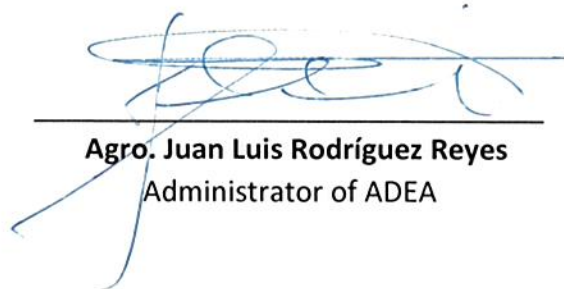
These guidelines and procedures are enacted to establish clear guidelines to meet the regulatory dispositions of FNS for having and implementing a system of controls that ensure that payments made with grant funds are accurate.

These procedures will be implemented on **October 1, 2023**.

SECTION 12 – APPROVAL

These *Procedures for Processing Payments for FMNP and SFMNP* are APPROVED under the authority granted by Section 22 of Law 4-2020, which establishes that ADEA must have an adequate accounting and recording system to report and segregate all its operations and activities.

These guidelines and procedures were previously reviewed and approved by FNS to ensure they are following the federal laws and regulations that apply to the FMNP and SFMNP. Accordingly, they are APPROVED by ADEA in San Juan, Puerto Rico, on **August 23, 2023**.



Agro. Juan Luis Rodríguez Reyes
Administrator of ADEA

SECTION 13 - VERSION HISTORY

Version	Date	Purpose
1.0	8/23/2023	First released version
1.1		
1.2		