### AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION

(A Component Unit of the Commonwealth of Puerto Rico)

#### **BASIC FINANCIAL STATEMENTS, REQUIRED SUPPLEMENTARY INFORMATION AND INDEPENDENT AUDITORS' REPORT**

JUNE 30, 2022

#### Part I – Financial: Independent Auditors' Report 1-3 Management's Discussion and Analysis (Unaudited) 4-16 **Basic Financial Statements: Government-Wide Financial Statements:** Statement of Net Position..... 17-18 Statement of Activities 19 **Fund Financial Statements: Governmental Funds** Balance Sheet..... 20 Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Position ..... 21 Statement of Revenue, Expenditures, and Changes in Fund Balances ..... 22 Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances – Governmental Funds to the Statement of Activities 23 **Enterprise Funds** Statement of Net Position..... 24-25 Statement of Revenue, Expenses, and Changes in Fund Net Position..... 26 Statement of Cash Flows..... 27 **Fiduciary Funds** Statement of Fiduciary Net Position – Custodial Fund 28 Statement of Changes in Net Position – Custodial Fund ..... 29 Notes to the Basic Financial Statements 30-71

#### Required Supplementary Information: (Unaudited) – Pension

| Schedule of Proportionate Share of the Total Pension Liability and Related Ratios  | 73    |
|--|-------|
| Schedule of Proportionate Share of Total OPEB Liability  | 74    |
| Part II Report Required by Governmental Auditing Standards   |       |
| Independent Auditor's Report on Internal Control over Financial Reporting and on<br>Compliance and Other Matters Based on an Audit of Financial Statements Performed<br>in accordance with Government Auditing Standards | 75-76 |

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#### INDEPENDENT AUDITOR'S REPORT

To the Administrators of the Agricultural Enterprise Development Administration (A Component Unit of the Commonwealth of Puerto Rico) San Juan, Puerto Rico

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of the Agricultural Enterprises Development Administration (A Component Unit of the Commonwealth of Puerto Rico) ("AEDA") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the AEDA's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of AEDA, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the AEDA, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the AEDA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and government auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and government auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the AEDA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the AEDA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the schedules of the proportionate share of the total pension liability and OPEB liability be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 15, 2023, on our consideration of the AEDA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the AEDA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering AEDA's internal control over financial reporting and compliance.

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ROMAN TORO & CO., CPA, CSP LICENSE #35 – IN FORCE

Yauco, Puerto Rico September 15, 2023

Stamp No. E508276 of the Puerto Rico of Certified Public Accountants was affixed to the original report The following is a discussion and analysis of the Agricultural Enterprises Development Administration's ("AEDA") financial performance, including an overview and analysis of the financial activities of AEDA for the fiscal year ended June 30, 2022. Readers should consider this information in conjunction with AEDA's financial statements, including the notes to the financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

#### **Government-wide Highlights**

The government-wide financial statements report information about AEDA as a whole using the economic resources measurement focus and accrual basis of accounting:

- Net Position of AEDA Governmental Activities, on a government-wide basis, was a net deficit at the close of the fiscal year 2022 of \$38.1 million and a deficit at the close of the fiscal year 2021 of \$24 million.
- Net Position of AEDA Business-Type Activities, on a government-wide basis, presented a deficit at the close of the fiscal year 2022 of \$81.2 million and a deficit at the close of the fiscal year 2021 of \$23.7 million.
- Net Position of AEDA, on a government-wide basis, was a deficit at the close of the fiscal year 2022 of \$119.3 million and at the close of the fiscal year 2021 of \$47.7 million. This represents an increase in deficit of \$71.6 million.
- Total Revenues of AEDA Governmental Activities, on a government-wide basis, decreased by \$48.9 million (78%) and expenses increased \$5.4 million (7%) in comparison with the year 2021.
- Total Revenues of AEDA Business-Type Activities, on a government-wide basis, decreased by \$15.9 million (21%) and expenses increased \$22.7 million (57%) in comparison with the year 2021.

#### Fund Highlights

The fund financial statements provide detailed information about AEDA's most significant funds using the current financial resources measurement focus and modified accrual basis of accounting:

- At the close of the current fiscal year, AEDA's governmental funds reported combined ending fund balances of \$24.7 million a decrease of \$6.4 million in comparison with the prior year.
- The General Fund reported deficiency of expenditures over revenues of \$1 million and a total fund balance surplus of \$22.6 million.
- Enterprise funds reported a combined fund deficit of \$81.2 million, an increase of \$57.5 million in comparison with the prior year.
- The business-type activities of AEDA include Agricultural Services.

#### General Financial Highlights

- The investment in capital assets from governmental activities as of June 30, 2022, was \$4.8 million net of accumulated depreciation of \$15.5 million and \$14.8 million net of accumulated depreciation of \$25 million from business-type activities.
- Long-term debt notes payable, and lines of credit was \$843,282 which remained the same with respect to 2021 in governmental activities.
- Other noncurrent liabilities increased by \$5.7 million from governmental activities and increased \$10.1 million from business-type activities.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Management's Discussion and Analysis is intended to serve as an introduction to AEDA's basic financial statements, which include three components: (i) Governmental-Wide Financial Statements; (ii) Fund Financial Statements; and (iii) Notes to the Basic Financial Statements. The focus is on both AEDA as a whole (i.e., governmental-wide) and the major individual funds. The dual perspectives allow the reader to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government), and enhance AEDA's accountability.

#### **Basic Financial Statements**

AEDA's basic financial statements consist of two kinds of statements, each with a different view of AEDA's finances. The Government-Wide Financial Statements provide both long-term and short-term information about AEDA's overall financial status. The Fund Financial Statements focus on major aspects of AEDA's operations, reporting the operations in more detail than the government-wide statements. The following table summarizes the major features of the financial statements. The overview section below also describes the structure and contents of each of the statements in more detail.

|   | GOVERNMENT-WIDE   | FUND FINANCIA  | L STATEMENTS   |
|---|---|--|--|
|   | STATEMENTS  | GOVERNMENTAL   | ENTERPRISE   |
| SCOPE   | Entire entity   | The day-to-day operating<br>activities of AEDA for basic<br>governmental services  | The day-to-day operating<br>activities of AEDA for<br>business-type enterprises  |
| ACCOUNTING BASIS AND<br>MEASUREMENT FOCUS   | Accrual accounting economic resources focus   | Modified accrual accounting<br>and current financial<br>resources focus  | Accrual accounting and economic resources focus  |
| TYPE OF ASSET, LIABILITY,<br>AND DEFERRED<br>OUTFLOWS/INFLOWS OF<br>RESOURCES INFORMATION | All assets and liabilities, both<br>financial and capital, short-<br>term, and long-term all<br>deferred outflows and<br>deferred inflows of<br>resources | Only assets expected to be<br>used up and liabilities that<br>come due during the year or<br>soon thereafter; no capital<br>assets included. All deferred<br>outflows and deferred<br>inflows of resources | All assets and liabilities, both<br>financial and capital, and<br>short-term and long-term.<br>All deferred outflows and<br>deferred inflows of<br>resources |
| TYPE OF INFLOW AND<br>OUTFLOW INFORMATION   | All revenues and expenses<br>during the year,<br>regardless of when cash is<br>received or paid   | Revenues for which cash is<br>received during or soon after<br>the year; expenditures when<br>goods or services have been<br>received and payments are<br>during the year or soon<br>thereafter            | All revenues and expenses<br>during the year, regardless of<br>when cash is received or<br>paid  |

#### • Government-Wide Financial Statements

The government-wide statements report information about AEDA as a whole using accounting methods similar to those used by private-sector businesses. They are prepared using the flow of economic resources measurement focus and the accrual basis of accounting.

*Statement of Net Position* – Presents information on all AEDA's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between them, reported as net position.

Net Position = (Assets + Deferred Outflows of Resources) – (Liabilities + Deferred Inflows of Resources)

Over time, increases or decreases in net position may serve as a useful indicator of whether its financial position is improving or deteriorating. Other non-financial factors may need to be considered to assess the overall financial position of AEDA.

Statement of Activities – The Statement of Activities presents information showing how AEDA's net position (deficit) changed during the year. All changes in net position (current year's revenues less expenses) are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected service charges, and earned but unused vacation leave). The Statement of Activities is focused on both the gross and net cost of various activities (including governmental and business-type activities). This is intended to summarize and simplify the reader's analysis of the revenues and costs of various state activities and the degree to which activities are subsidized by general revenues.

Both of these government-wide financial statements distinguish functions of AEDA that are principally supported by Commonwealth's contributions (i.e., governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (i.e., business-type activities).

The governmental activities of AEDA include incentives and subsidies for agricultural entrepreneurship development. These activities are primarily financed through Commonwealth's contributions (i.e., governmental activities). The business-type activities of AEDA include the purchase and sale of different kinds of agricultural products like coffee, and other agricultural services.

#### • Fund Financial Statements

A fund is a group of related accounts used to maintain control over resources that are segregated for specific activities or objectives. AEDA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of AEDA can be divided into two categories: governmental funds and enterprise funds. The fund financial statements provide more detailed information about AEDA's most significant funds. Funds are accounting devices that AEDA uses to keep track of specific sources of funding and spending for purposes. Some funds are required by Federal and Government regulations.

*Governmental Funds* – Governmental funds are used to account for essentially the same functions reported as governmental activities in government-wide statements. However, unlike the government-wide statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating AEDA's near-term financing requirements.

As required by GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

An unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the current fiscal year, AEDA's governmental funds reported combined ending fund balances of \$24.8 million. Of this amount, there is a surplus in the General Fund of \$22.6 million; therefore, there is available balance for spending at the government's discretion (i.e., unassigned fund balance). The remainder fund balance is classified as nonspendable, restricted, committed, or assigned to indicate that is not available for new spending because it has already been committed.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

AEDA maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for two major funds and an aggregate total for all non-major funds. AEDA's major governmental funds are the General Fund and Incentives Fund.

The General Fund is the chief operating fund of AEDA. At the end of the current fiscal year, the Unassigned General Fund surplus balance was \$21.5 million.

*Enterprise Funds* – AEDA maintains only one type of enterprise fund. *Enterprise funds* are used to report the same functions presented as business-type activities in government-wide financial statements. AEDA uses enterprise funds to account for its Agricultural Services Fund.

Enterprise funds financial statements provide the same type of information as the government -wide financial statements, but in greater detail. The enterprise fund financial statements provide separate information for the Agricultural Services Fund, which is the major enterprise fund of AEDA.

#### Notes to the Basic Financial Statements •

The notes provide additional information that is essential to a full understanding of the data provided in the governmental-wide and fund financial statements.

#### **Required Supplementary Information – Total Pension Liability** •

The annual financial report includes the Schedule of Proportionate Share of the Total Pension Liability and Related Ratios as the result of the implementation of GASB Statement No. 73.

#### **Required Supplementary Information – OPEB Liability** •

The annual financial report includes the Schedule of Proportionate Share of Total Other Postemployment Benefits Liability as required by GASB Statement No. 75.

#### FINANCIAL ANALYSIS OF AEDA AS A WHOLE

#### **Government-Wide Financial Statements Analysis**

The following table presents a summary of the Statements of Net Position as of June 30, 2022, and 2021:

|                                |                 |         |              | Commonwealth o  | of Puerto Rico<br>elopment Admin | istuation        |       |              |                 |         |
|--------------------------------|-----------------|---------|--------------|-----------------|----------------------------------|------------------|-------|--------------|-----------------|---------|
|                                |                 |         | Agricultura  | Statement of N  | •                                | Istration        |       |              |                 |         |
|                                |                 |         |              | As of Ju        | ne 30,                           |                  |       |              |                 |         |
|                                |                 |         |              |                 |                                  |                  |       |              | Total Cha       | nge     |
|                                | Governme        | ental . | Activities   | Business-Ty     | pe Activities                    |                  | Total |              | Dollar          | Percent |
|                                | 2022            |         | 2021         | 2022            | 2021                             | 2022             |       | 2021         | 2022            | 2022    |
| Current and Non-current Assets | \$ 48,738,681   | \$      | 53,909,812   | \$ 48,854,059   | \$ 89,189,507                    | \$ 97,592,740    | ) \$  | 143,099,319  | \$ (45,506,579) | -32%    |
| Capital Assets                 | 4,998,313       |         | 5,134,427    | 14,758,483      | 15,577,611                       | 19,756,79        | 5     | 20,712,038   | (955,242)       | -5%     |
| Total Assets                   | 53,736,994      |         | 59,044,239   | 63,612,542      | 104,767,118                      | 117,349,53       | 5     | 163,811,357  | (46,461,821)    | -28%    |
| Deferred Outflows of Resources | 12,136,048      |         | 13,137,328   | 21,575,198      | 23,355,248                       | 33,711,240       | 5     | 36,492,576   | (2,781,330)     | -8%     |
| Current Liabilities            | 24,575,491      |         | 23,651,715   | 26,782,990      | 23,420,291                       | 51,358,48        | l     | 47,072,006   | 4,286,475       | 9%      |
| Noncurrent Liabilities         | 74,950,491      |         | 69,191,049   | 132,625,864     | 122,575,584                      | 207,576,355      | 5     | 191,766,633  | 15,809,722      | 8%      |
| <b>Total Liabilities</b>       | 99,525,982      |         | 93,429,064   | 159,408,854     | 146,672,704                      | 258,934,83       | 5     | 238,838,639  | 20,096,197      | 8%      |
| Deferred Inflows of Resources  | 4,489,671       |         | 3,295,264    | 6,986,057       | 5,858,241                        | 11,475,72        | 3     | 9,153,505    | 2,322,223       | 25%     |
| Net Position, as adjusted:     |                 |         |              |                 |                                  |                  |       |              |                 |         |
| Investment in Capital Assets   | 4,799,655       |         | 5,134,427    | 14,758,483      | 15,577,611                       | 19,558,13        | 3     | 20,712,038   | (1,153,900)     | -6%     |
| Unrestricted (Deficit)         | (42,942,266)    |         | (29,090,888) | (95,965,654)    | (39,309,361)                     | (138,907,920     | )     | (68,400,249) | (70,507,671)    | -103%   |
| Total Net Position             | \$ (38,142,611) | \$      | (23,956,461) | \$ (81,207,171) | \$ (23,731,750)                  | \$ (119,349,782) | \$    | (47,688,211) | \$ (71,661,571) | -150%   |

#### **Analysis of Net Position**

Net position (deficit) may serve over time as a useful indicator of a government's financial position. AEDA's liabilities and deferred inflows exceeded its assets and deferred outflows by \$119.3 million at the close of the fiscal year 2022.

A portion of AEDA's net position reflects its investment in capital assets (e.g., land, buildings, infrastructure, motor vehicles, and machinery and equipment) of \$19.8 million (i.e., total capital assets less accumulated depreciation). AEDA uses these assets to provide services to citizens and consequently, these assets are not available for future spending. Unrestricted net position is the part of the net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements.

As of June 30, 2022, AEDA presented an unrestricted deficit of \$138.9 million. This balance was affected by liabilities of \$269.9 million including \$219.9 million for payroll-related liabilities (e.g., compensated absences, voluntary termination benefits, other post-employment benefits, pensions) and financing liabilities of \$843,282 (e.g., lines of credit, notes payable).

The following table summarizes the changes in net position for the years ended June 30, 2022, and 2021:

|   |                 | Č                           | erprises Developm<br>hanges in Net Posi<br>the Years Ended Ju | tion            |                  |                 |                 |                |
|---|-----------------|-----------------------------|---|-----------------|------------------|-----------------|-----------------|----------------|
|   | Government      | al Activities               | Business-Ty   | pe Activities   | Tot              | al              | Dollar Change   | Percent Change |
|   | 2022            | 2021                        | 2022  | 2021            | 2022             | 2021            | 2022            | 2022           |
| Revenues:   |                 |                             |   |                 |                  |                 |                 |                |
| Program Revenues:                                 |                 |                             |   |                 |                  |                 |                 |                |
| Charges for Services                              | s -             | \$ -                        | \$ 60,663,161   | \$ 69,699,860   | \$ 60,663,161    | \$ 69,699,860   | \$ (9,036,699)  | -13%           |
| Operating Grants and Contributions                | 10,627,684      | 62,559,075                  | -   | 6,931,000       | 10,627,684       | 69,490,075      | (58,862,391)    | -85%           |
| General Revenues:                                 | 10.000          |                             |   | 10.050          |                  |                 |                 | 201            |
| Interest Income                                   | 19,530          | 8,442                       | 36,916  | 43,352          | 56,446           | 51,794          | 4,652           | 9%             |
| Rent Income                                       | 290,738         | 21,867                      | 12,339  | -               | 303,077          | 21,867          | 281,210         | 1286%          |
| Other General Revenues                            | 2,805,490       | 94,293                      | 123,844   | 40,450          | 2,929,334        | 134,743         | 2,794,591       | 2074%          |
| Total Revenues                                    | 13,743,442      | 62,683,677                  | 60,836,260  | 76,714,662      | 74,579,702       | 139,398,339     | (64,818,637)    | -46%           |
| Governmental Activities Expenses:                 |                 |                             |   |                 |                  |                 |                 |                |
| Incentives and Subsidies                          | 45,891,500      | 45,334,364                  |   |                 | 45,891,500       | 45,334,364      | 557,136         | 1%             |
| General Government - Administrative and Operating | 37,098,507      | 32,260,351                  | -   | -               | 37,098,507       | 32,260,351      | 4,838,156       | 15%            |
| Interest Costs                                    | 8,876           | 8,423                       | -   | -               | 8,876            | 8,423           | 4,858,150       | 5%             |
| Total Expenses                                    | 82,998,883      | 77,603,138                  |   |                 | 82,998,883       | 77,603,138      | 5,395,745       | 7%             |
| Total Expenses                                    | 02,770,005      | //,005,150                  |   |                 | 02,770,005       | //,005,150      | 3,373,743       | 770            |
| Business-Type Activities Expenses:                |                 |                             |   |                 |                  |                 |                 |                |
| Agricultural Services                             | -               | _                           | 62,841,585  | 40,138,072      | 62,841,585       | 40,138,072      | 22,703,513      | 57%            |
| Total Expenses                                    | <u> </u>        |                             | 62,841,585  | 40,138,072      | 62,841,585       | 40,138,072      | 22,703,513      | 57%            |
| Total Expenses                                    |                 |                             | 02,011,000  | 10,100,072      | 02,011,000       |                 |                 | 0770           |
| Transfers:  |                 |                             |   |                 |                  |                 |                 |                |
| Transfer in (out)                                 | 55,470,096      | 18,008,709                  | (55,470,096)  | (18,008,709)    |                  | _               |                 |                |
| Transfer in (Other agencies), net                 | (400,805)       |                             | (55,470,090)  | (10,000,705)    | (400,805)        | -               | (400,805)       |                |
| Total Transfers                                   | 55,069,291      | 18,008,709                  | (55,470,096)  | (18,008,709)    | (400,805)        |                 | (400,805)       |                |
|   | 55,007,271      | 10,000,705                  | (55,470,070)  | (10,000,70))    | (400,000)        |                 | (400,000)       |                |
|   |                 |                             |   |                 |                  |                 |                 |                |
| Increase (Decrease) in Net Position               | (14,186,150)    | 3,089,248                   | (57,475,421)  | 18,567,881      | (71,661,571)     | 21,657,129      | (93,318,700)    | -431%          |
| (   |                 |                             |   |                 |                  |                 |                 |                |
| Changes in Net Position                           | (14,186,150)    | 3,089,248                   | (57,475,421)  | 18,567,881      | (71,661,571)     | 21,657,129      | (93,318,700)    | -431%          |
| -   | /               |                             | /   |                 | /                |                 | /               |                |
| Net Position - Beginning, as Adjusted             | (23,956,461)    | (27,045,709)                | (23,731,750)  | (42,299,631)    | (47,688,211)     | (69,345,340)    | 21,657,129      | 31%            |
| •   |                 |                             |   |                 |                  |                 |                 |                |
| Net Position (Deficit) - Ending                   | \$ (38,142,611) | \$ (23,956,461)             | \$ (81,207,171)   | \$ (23,731,750) | \$ (119,349,782) | \$ (47,688,211) | \$ (71,661,571) | -150%          |
| Territorion (Denter) - Enting                     | ÷ (50,142,011)  | · (23,730, <del>1</del> 01) | φ (01,207,171)  | · (25,751,750)  | · (11),54),782)  | · (+7,000,211)  | φ (/1,001,3/1)  | -15070         |

Commonwealth of Puerto Rico

#### Analysis of Changes in Net Position

AEDA's net deficit overall increased by \$71.6 million during the fiscal year 2022, compared to a \$19.3 million decrease during the fiscal year 2021. The governmental activities component change in net position for 2022 was a decrease of \$14.2 million and for business-type activities, the change in net position was a decrease of \$57.5 million. A discussion of these changes is presented in the government and business-type activities below.

*Governmental Activities*. Approximately 76% of AEDA's Governmental Activities revenues came from state grants and contributions, and 24% from other sources. AEDA's expenses cover a range of services. The largest expenses are incentives and subsidies with 59%, and general government and others with 41% of total expenses.

*Business-Type Activities*. The enterprise fund net position (deficit) decreased to \$57.5 million during the fiscal year 2022.

The following table focuses on the cost of each of AEDA's largest functions/programs as well as each function/program's net cost (total cost less charges for services generated by the programs, Commonwealth's contributions, and grants):

### Commonwealth of Puerto Rico Agricultural Enterprises Development Administration

Agency Cost of Programs/Functions

#### Fiscal Years Ended June 30,

|   |              | Total Cost | ofSe | rvices     | Net Cost of Services |              |    |              |  |
|---|--------------|------------|------|------------|----------------------|--------------|----|--------------|--|
|   |              | 2022       |      | 2021       |                      | 2022         |    | 2021         |  |
| Governmental Activities:                          |              |            |      |            |                      |              |    |              |  |
| Incentives and Subsidies                          | \$           | 45,891,500 | \$   | 45,334,364 | \$                   | (43,627,439) | \$ | (8,505,789)  |  |
| General Government - Administrative and Operating |              | 37,098,507 |      | 32,260,351 |                      | (28,734,884) |    | (6,529,851)  |  |
| Interest Costs                                    |              | 8,876      |      | 8,423      |                      | (8,876)      |    | (8,423)      |  |
| Total Expenses                                    |              | 82,998,883 |      | 77,603,138 |                      | (72,371,199) |    | (15,044,063) |  |
| Business-Type Activities:                         |              |            |      |            |                      |              |    |              |  |
| Agricultural Services                             |              | 62,841,585 |      | 40,138,072 |                      | (2,178,424)  |    | 36,492,788   |  |
| Total Expenses                                    |              | 62,841,585 |      | 40,138,072 |                      | (2,178,424)  |    | 36,492,788   |  |
| Total   | <b>\$1</b> 4 | 45,840,468 | \$1  | 17,741,210 | \$                   | (74,549,623) | \$ | 21,448,725   |  |

#### FINANCIAL ANALYSIS OF AEDA'S FUNDS

#### Governmental Funds

The focus of AEDA's governmental funds is to provide information on near-term inflows, outflows, and balances of resources available for spending. Such information is useful in assessing AEDA's financing requirements. Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

|                  |                 |        | Ag      | ricultu |            |         | opment A<br>nce |     | stration     |              |              |              |
|------------------|-----------------|--------|---------|---------|------------|---------|-----------------|-----|--------------|--------------|--------------|--------------|
|                  |                 |        |         |         |            | FU      | JND BAL         | ANC | ES           |              |              |              |
|                  | Nonsper         | ndable | e       |         | Comn       | nitte d |                 |     | Unass        | igned        | Tot          | al           |
| FUNDS            | <br>2022        |        | 2021    |         | 2022       |         | 2021            |     | 2022         | 2021         | 2022         | 2021         |
| General          | \$<br>1,102,774 | \$     | 980,705 | \$      | -          | \$      |                 | -   | \$21,460,513 | \$24,886,389 | \$22,563,287 | \$25,867,094 |
| Incentive        | -               |        | -       |         | -          |         |                 | -   | (13,009,592) | (3,936,864)  | (13,009,592) | (3,936,864)  |
| Joint Resolution | -               |        | -       |         | 12,525,471 |         |                 | -   | -            | 9,781,448    | 12,525,471   | 9,781,448    |
| Federal          | -               |        | -       |         | 2,647,400  |         |                 | -   | -            | -            | 2,647,400    | -            |
| Total            | \$<br>1,102,774 | \$     | 980,705 | \$      | 15,172,871 | \$      |                 | -   | \$ 8,450,921 | \$30,730,973 | \$24,726,566 | \$31,711,678 |

An unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the fiscal year 2022, AEDA's governmental funds reported combined ending fund balances of \$24.7 million, which represents a net decrease of approximately \$6.9 million respect to the prior year. This decrease was due primarily to the excess of expenditures over revenues in the incentives fund. \$20.6 million is available for spending at the government's discretion (i.e., unassigned fund balance). The remainder fund balance is nonspendable or committed to indicate that is not available for new spending because it has already been committed.

The general fund is the operating fund of AEDA. The unassigned Fund Balance of the General Fund presents a surplus of \$21.5 million.

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#### Commonwealth of Puerto Rico Agricultural Enterprises Development Administration General Fund As of June 30,

|   |                 |                  | Dollar             | Percentage |
|---|-----------------|------------------|--------------------|------------|
| Description                             | <br>2022        | <br>2021         | <br>Change         | Change     |
| Revenues:                               |                 |                  |                    |            |
| Contributions from Commonwealth         | \$<br>8,363,623 | \$<br>25,730,500 | \$<br>(17,366,877) | -67%       |
| Interest                                | 19,530          | 8,442            | 11,088             | 131%       |
| Rent                                    | 244,336         | 21,867           | 222,469            | 1017%      |
| Other                                   | <br>2,355,741   | <br>65,877       | <br>2,289,864      | 3476%      |
| Total Revenues                          | <br>10,983,230  | <br>25,826,686   | <br>(14,843,456)   | -57%       |
| Expenditures:                           |                 |                  |                    |            |
| General Government                      | 29,155,025      | 31,738,815       | (2,583,790)        | -8%        |
| Capital Outlays                         | 282,417         | 226,973          | 55,444             | 24%        |
| Debt Service (Principal and Interest)   | <br>-           | <br>8,423        | <br>(8,423)        | -100%      |
| Total Expenditures                      | <br>29,437,442  | <br>31,974,211   | <br>(2,536,769)    | -8%        |
| Other Financing Sources (Uses)          | <br>17,571,530  | <br>17,133,750   | <br>437,780        | 3%         |
| Net Change in Fund Balance, as adjusted | \$<br>(882,682) | \$<br>10,986,225 | \$<br>(11,868,907) | -108%      |

For the fiscal year 2022, the surplus of the general fund decreased by \$2.6 million when in the prior year there was an increase of \$11.9 million.

#### **Enterprise Fund**

AEDA's enterprise fund provides the same type of information found in the government-wide financial statements but in more detail.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of the fiscal year, AEDA invested \$19.6 million (net of accumulated depreciation) in a broad range of capital assets, including buildings, land, vehicles, and equipment. This amount represents a net decrease of \$1.1 million or 6% less than in the prior year.

AEDA acquired a total of \$325,735 of capital assets during the fiscal year 2022. Governmental Activities additions were \$282,418 and Business-Type Activities were \$43,317.

The following table presents the components of capital assets for the fiscal years 2022 and 2021:

#### Commonwealth of Puerto Rico Agricultural Enterprises Development Administration Capital Assets, Net As of June 30,

| Description                        | 2022          | 2021                                    | Dollar<br>Change | Percentage<br>Change |
|------------------------------------|---------------|---|------------------|----------------------|
| Governmental Activities:           |               |   |                  |                      |
| Non-Depreciable Capital Assets:    |               |   |                  |                      |
| Land                               | \$ 546,678    | \$ 546,678                              | \$ -             | 0%                   |
| Depreciable Capital Assets (Net):  | \$ 210,070    | \$ 510,070                              | Ψ                | 070                  |
| Buildings                          | 1,280,959     | 1,334,268                               | (53,309)         | -4%                  |
| Equipment                          | 1,828,036     | 2,045,232                               | (217,196)        | -11%                 |
| Furniture & Fixtures               | 919,045       | 984,145                                 | (65,100)         | -7%                  |
| Motor Vehicles                     | 217,030       | 216,188                                 | 842              | 0%                   |
| Right to Use Leased Assets         | 198,658       |   | 198,658          | 100%                 |
| Other                              | 7,907         | 7,915                                   | (8)              | 0%                   |
|                                    |               | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | (3)              | 070                  |
| Total Governmental Capital Assets  | 4,998,313     | 5,134,427                               | (136,113)        | -3%                  |
| Business-Type Activities:          |               |   |                  |                      |
| Non-Depreciable Capital Assets:    |               |   |                  |                      |
| Land                               | 3,192,804     | 3,192,804                               | -                | 0%                   |
| Depreciable Capital Assets (Net):  |               |   |                  |                      |
| Buildings                          | 8,156,808     | 8,531,086                               | (374,278)        | -4%                  |
| Equipment                          | 2,478,498     | 2,798,034                               | (319,536)        | -11%                 |
| Furniture & Fixtures               | 734,617       | 190,397                                 | 544,220          | 286%                 |
| Motor Vehicles                     | 182,644       | 851,554                                 | (668,910)        | -79%                 |
| Other                              | 13,112        | 13,736                                  | (624)            | -5%                  |
| Total Business-Type Capital Assets | 14,758,483    | 15,577,611                              | (819,128)        | -5%                  |
| Total                              | \$ 19,756,796 | \$ 20,712,038                           | \$ (955,241)     | -5%                  |

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#### NONCURRENT LIABILITIES

At year-end, AEDA had \$221.4 million in outstanding debt including the line of credit, notes payable, payroll-related liabilities, legal claims, and pension liability. This amount represents an increase of \$15.7 million or (8%) with respect to the prior year. Following is a summary of AEDA's outstanding long-term debts as of June 30, 2022, and 2021:

| Agri                                | icultural | Commonwealth of<br>Enterprises Deve<br>Dutstanding Long-<br>As of June | lopme<br>Term | nt Administration | n  |             |            |
|-------------------------------------|-----------|--|---------------|-------------------|----|-------------|------------|
|                                     |           |  |               |                   |    | Dollar      | Percentage |
| Governmental Activities:            |           | 2022   |               | 2021              |    | Change      | Change     |
| Line of Credit                      | \$        | 71,728   | \$            | 71,728            | \$ | -           | 0%         |
| Notes Payable                       |           | 771,554  |               | 771,554           |    | -           | 0%         |
| Leases Payable                      |           | 152,256  |               | -                 |    | 152,256     | 100%       |
| Legal Claims                        |           | 674,162  |               | 674,162           |    | -           | 0%         |
| Compensated Absences                |           | 690,516  |               | 738,438           |    | (47,922)    | -6%        |
| Voluntary Termination Benefits      |           | 2,439,950  |               | 3,397,840         |    | (957,890)   | -28%       |
| Total Other Postemployment Benefits |           | 2,448,435  |               | 2,373,238         |    | 75,197      | 3%         |
| Total Pension Liability             |           | 73,450,920   |               | 66,936,893        |    | 6,514,027   | 10%        |
| Total                               | \$        | 80,699,521   | \$            | 74,963,853        | \$ | 5,735,668   | 8%         |
| Business-Type Activities:           |           |  |               |                   |    |             |            |
| Compensated Absences                | \$        | 783,082  | \$            | 853,869           | \$ | (70,787)    | -8%        |
| Voluntary Termination Benefits      |           | 5,106,388  |               | 6,670,541         |    | (1,564,153) | -23%       |
| Total Other Postemployment Benefits |           | 4,352,775  |               | 4,219,089         |    | 133,686     | 3%         |
| Total Pension Liability             |           | 130,579,410  |               | 118,998,920       |    | 11,580,490  | 10%        |
| Total                               | \$        | 140,821,655  | \$            | 130,742,419       | \$ | 10,079,236  | 8%         |

#### DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

#### **Deferred Outflows of Resources**

This classification balance, although similar to "assets," is set apart because these items do not meet the technical definition of being an asset of AEDA on the date of the financial statements. In other words, these amounts are not available to pay liabilities in the way assets are available. When all the recognition criteria are met, the deferred outflow of resources will become an expense/expenditure.

The most significant deferred outflows of resources reported are related to the implementation of GASB Statement No. 73 for pension liability reporting. On June 30, 2021, AEDA adopted the provisions of GASB Statement No. 73, "Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement No. 68". This statement requires that governmental employers whose employees are provided with defined benefit pensions recognize a liability and pension expense and report deferred outflows of resources and deferred inflows of resources related to pensions administered through a trust that do not meet the requirements of GASB Statement No. 73. AEDA's pension plan is administered by the Employees

#### Deferred Outflows of Resources, cont.

Retirement System Administration ("ERS"). However, there may be some deferred outflows of resources attributable to the various components that impact pension changes, and may include investment changes amortization, changes due to actuarial assumptions, and differences between expected or actual experience.

#### **Deferred Inflows of Resources**

Deferred inflows of resources are the counterpart to deferred outflows of resources on the Statement of Net Position. Deferred inflows of resources are not technically liabilities of AEDA as of the date of the financial statements. When all the recognition criteria are met, the deferred inflow of resources will become revenue or an increase in the net position.

Deferred inflows of resources related to pensions represent a net amount attributable to the various components that impact pension changes and may include investment changes amortization, changes due to actuarial assumptions, and differences between expected or actual experience.

#### **CURRENTLY KNOWN FACTS**

The following is a summary description of currently known facts, decisions, and conditions that have had, or are expected to have, an impact on AEDA's financial position and results of operations.

#### **COVID-19 PANDEMIC**

On March 11, 2021, the World Health Organization - WHO - declared the coronavirus disease (COVID-19) a global pandemic. Subsequently, on March 15, 2021, the Commonwealth declared a "State of Emergency and Quarantine", as a consequence of the spread of COVID-19 in Puerto Rico, issuing a series of provisions to contain its spread, such as exceptional restrictive traffic measures, the drastic reduction of activities and the issuance of economic regulations, among others; that have affected and are expected to significantly affect the economic activity of the country and the markets in general. Subsequent executive orders have been issued through the date of the financial statements to continue addressing the pandemic, always in an attempt to balance the measures directed to containing the spread of the virus with those measures geared toward the stabilization of the economy. Extensive economic stabilization measures have been enacted by both the Federal and local governments, in order to alleviate the heavy impact of this pandemic on economic activity. As the Commonwealth observes and assesses the results of the reopening of the economy, it will continue to re-evaluate and further amend business restrictions as necessary to promote economic recovery while preserving the health, welfare, and safety of the people of Puerto Rico. At the date of issuance of the financial statements, the duration of the aforementioned exceptional measures and the effects that they may have on AEDA cannot be reasonably estimated. To help with the economic impact of the pandemic, the Government of Puerto Rico distributed funds from the federal program Coronavirus State Fiscal Recovery Fund to private's entities and different agencies of the government known as Premium Pay Program. During the audited fiscal year ended on June 30, 2022, ADEA received the amount of \$634,000 from this concept.

#### CONTACTING AEDA'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of AEDA's finances and to demonstrate AEDA's accountability for the money it receives. If you have questions about this report or need additional information, contact AEDA's Office of Finance Affairs at (787) 304-5350 Ext. 2159 or P.O. Box 9200, San Juan, Puerto Rico 00908-0200.

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#### PRIMARY GOVERNMENT

| ASSETS                                     |    | ERNMENTAL<br>CTIVITIES | <br>SINESS-TYPE<br>CTIVITIES | <br>TOTAL        |
|--|----|------------------------|------------------------------|------------------|
| Current Assets                             |    |                        |                              |                  |
| Cash and Cash Equivalents                  | \$ | 39,481,571             | \$<br>45,287,115             | \$<br>84,768,686 |
| Receivables, net                           |    |                        |                              |                  |
| Trade                                      |    | 21,603                 | 6,844                        | 28,447           |
| Other                                      |    | 4,261,381              | -                            | 4,261,381        |
| Internal Balance                           |    | (490,427)              | 490,427                      | -                |
| Lease Receivables                          |    | 579,116                | -                            | 579,116          |
| Due from Commonwealth                      |    | 28,368                 | 40,770                       | 69,138           |
| Inventory                                  |    | 180,828                | 2,997,174                    | 3,178,002        |
| Prepaid Expenses                           |    | 924,690                | <br>31,729                   | <br>956,419      |
| Total Current Assets                       |    | 44,987,130             | <br>48,854,059               | <br>93,841,189   |
| Non-Current Assets                         |    |                        |                              |                  |
| Due from Commonwealth's Public Corporation |    | 3,751,551              | -                            | 3,751,551        |
| Capital Assets, net                        |    | 4,998,313              | 14,758,483                   | 19,756,796       |
| Total Non-Current Assets                   |    | 8,749,864              | <br>14,758,483               | <br>23,508,347   |
| TOTAL ASSETS                               |    | 53,736,994             | <br>63,612,542               | <br>117,349,536  |
| DEFERRED OUTFLOWS OF RESOURCES             |    |                        |                              |                  |
| Pension Related                            |    | 11,936,140             | 21,219,806                   | 33,155,946       |
| Other Post-Employment Benefits Related     |    | 199,908                | <br>355,392                  | <br>555,300      |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES       | \$ | 12,136,048             | \$<br>21,575,198             | \$<br>33,711,246 |

(Continues)

#### PRIMARY GOVERNMENT

|   | ERNMENTAL<br>CTIVITIES | SINESS-TYPE<br>CTIVITIES | TOTAL               |
|---|------------------------|--------------------------|---------------------|
| LIABILITIES   |                        | <br>                     |                     |
| Current Liabilities                                 |                        |                          |                     |
| Accounts Payable- Trade                             | \$<br>4,876,127        | \$<br>14,298,346         | \$<br>19,174,473    |
| Accounts Payable- Farmers                           | 2,419,328              | -                        | 2,419,328           |
| Accrued Expenses                                    | 11,327,352             | 4,288,853                | 15,616,205          |
| Line of Credit-FIDA                                 | 71,728                 | -                        | 71,728              |
| Notes Payable- FIDA                                 | 771,554                | -                        | 771,554             |
| Accrued Interest                                    | 203,654                | -                        | 203,654             |
| Compensated Absences                                | 483,361                | 548,157                  | 1,031,518           |
| Voluntary Termination Benefits Payable              | 706,649                | 1,041,878                | 1,748,527           |
| Total Other Post-Employment Benefits Liability      | 199,908                | 355,392                  | 555,300             |
| Total Pension Liability                             | <br>3,515,830          | <br>6,250,364            | <br>9,766,194       |
| Total Current Liabilities                           | <br>24,575,491         | <br>26,782,990           | <br>51,358,481      |
| Non-Current Liabilities                             |                        |                          |                     |
| Reserve for Legal Claims                            | 674,162                | -                        | 674,162             |
| Leases Payable                                      | 152,256                | -                        | 152,256             |
| Compensated Absences                                | 207,155                | 234,925                  | 442,080             |
| Voluntary Termination Benefits Payable              | 1,733,301              | 4,064,510                | 5,797,811           |
| Total Other Post-Employment Benefits Liability      | 2,248,527              | 3,997,383                | 6,245,910           |
| Total Pension Liability                             | 69,935,090             | 124,329,046              | 194,264,136         |
| Total Noncurrent Liabilities                        | <br>74,950,491         | <br>132,625,864          | 207,576,355         |
| TOTAL LIABILITIES                                   | <br>99,525,982         | <br>159,408,854          | <br>258,934,836     |
| DEFERRED INFLOWS OF RESOURCES                       |                        |                          |                     |
| Pension Related                                     | 3,929,661              | 6,986,057                | 10,915,718          |
| Lease Related                                       | 560,010                | -                        | 560,010             |
| <b>Total Deferred Inflows of Resources</b>          | <br>4,489,671          | <br>6,986,057            | <br>11,475,728      |
| Total liabilities and deferred inflows of resources | <br>104,015,653        | <br>166,394,911          | <br>270,410,564     |
| NET POSITION  |                        |                          |                     |
| Investment in Capital Assets                        | 4,799,655              | 14,758,483               | 19,558,138          |
| Unrestricted (Deficit)                              | <br>(42,942,266)       | <br>(95,965,654)         | <br>(138,907,920)   |
| TOTAL NET POSITION (DEFICIT)                        | \$<br>(38,142,611)     | \$<br>(81,207,171)       | \$<br>(119,349,782) |

### AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION (A Component Unit of the Commonwealth of Puerto Rico)

|  |                        |                         | Program Revenue |                                       |            |    | Net (Expense) Revenue and Changes in Net Position |                               |    |               |  |
|--|------------------------|-------------------------|-----------------|---------------------------------------|------------|----|---|-------------------------------|----|---------------|--|
| Functions/Programs                               | Expenses               | Charges For<br>Services |                 | Operating Grants<br>and Contributions |            |    | Governmental<br>Activities                        | Business - Type<br>Activities |    | Total         |  |
| PRIMARY GOVERNMENT                               |                        |                         |                 |                                       |            |    |   |                               |    |               |  |
| <b>Governmental Activities</b>                   |                        |                         |                 |                                       |            |    |   |                               |    |               |  |
| Incentives and Subsidies<br>General Government - | \$ 45,891,500          | \$                      | -               | \$                                    | 2,264,061  | \$ | (43,627,439)                                      | \$ -                          | \$ | (43,627,439)  |  |
| Administrative and Operating                     | 37,098,507             |                         | -               |                                       | 8,363,623  |    | (28,734,884)                                      | -                             |    | (28,734,884)  |  |
| Interest on Long-Term Debt                       | 8,876                  |                         | -               |                                       | -          | ·  | (8,876)   | -                             |    | (8,876)       |  |
| Total Governmental Activities                    | 82,998,883             |                         | -               |                                       | 10,627,684 |    | (72,371,199)                                      |                               |    | (72,371,199)  |  |
| <b>Business-Type Activities</b>                  |                        |                         |                 |                                       |            |    |   |                               |    |               |  |
| Agricultural Services                            | 62,841,585             |                         | 60,663,161      |                                       | -          |    |   | (2,178,424)                   |    | (2,178,424)   |  |
| Total Business-Type Activities                   | 62,841,585             |                         | 60,663,161      |                                       | _          | ·  |   | (2,178,424)                   |    | (2,178,424)   |  |
| Total Primary Government                         | \$ 145,840,468         | \$                      | 60,663,161      | \$                                    | 10,627,684 |    | (72,371,199)                                      | (2,178,424)                   |    | (74,549,623)  |  |
|  | General Revenue:       |                         |                 |                                       |            |    |   |                               |    |               |  |
|  | Rent                   |                         |                 |                                       |            |    | 290,738   | 12,339                        |    | 303,077       |  |
|  | Interest               |                         |                 |                                       |            |    | 19,530  | 36,916                        |    | 56,446        |  |
|  | Other Income           |                         |                 |                                       |            |    | 2,805,490   | 123,844                       |    | 2,929,334     |  |
|  | Transfer in (out)      |                         |                 |                                       |            |    | 55,470,096  | (55,470,096)                  |    | -             |  |
|  | Transfers from othe    | -                       | s               |                                       |            |    | 885,156   | -                             |    | 885,156       |  |
|  | Transfers to other as  | •                       | 1               |                                       |            |    | (1,285,961)                                       | -                             |    | (1,285,961)   |  |
|  | Total General Rev      | venue and               | 1 Iransfers     |                                       |            |    | 58,185,049  | (55,296,997)                  |    | 2,888,052     |  |
|  | CHANGES IN N           | ET POS                  | ITION           |                                       |            |    | (14,186,150)                                      | (57,475,421)                  |    | (71,661,571)  |  |
|  | Net Position (Deficit) | – Beginn                | ing of Year, a  | s Restat                              | ed         |    | (23,956,461)                                      | (23,731,750)                  |    | (47,688,211)  |  |
|  | NET POSITION (DE       | EFICIT)-                | - END OF YE     | CAR                                   |            | \$ | (38,142,611)                                      | \$ (81,207,171)               | \$ | (119,349,782) |  |

| ASSETS                              | GENERAL<br>FUND | INCENTIVES<br>FUND | RF | JOINT<br>CSOLUTION<br>FUND |    | FEDERAL<br>FUND | GOV | TOTAL<br>/ERNMENTAL<br>FUNDS |
|-------------------------------------|-----------------|--------------------|----|----------------------------|----|-----------------|-----|------------------------------|
| Cash and Cash Equivalents           | \$ 24,034,146   | \$ 1,326,766       | \$ | 12,924,439                 | \$ | 1,196,220       | \$  | 39,481,571                   |
| Receivables, net                    | • = .,•• .,= .• | + -,,,             | *  | ;,;                        | *  | -,,             | *   |                              |
| Trade                               | 21,603          | -                  |    | -                          |    | -               |     | 21,603                       |
| Other                               | 694             | 2,811,607          |    | -                          |    | 1,449,080       |     | 4,261,381                    |
| Lease Receivable                    | 579,116         | -                  |    | -                          |    | -               |     | 579,116                      |
| Due from Commonwealth               | 28,368          | -                  |    | -                          |    | -               |     | 28,368                       |
| Due from Other Funds                | 4,296,904       | -                  |    | -                          |    | -               |     | 4,296,904                    |
| Inventory                           | 180,828         | -                  |    | -                          |    | -               |     | 180,828                      |
| Prepaid Expenses                    | 921,946         |                    |    | -                          |    | 2,744           |     | 924,690                      |
| Total Assets                        | \$ 30,063,605   | \$ 4,138,373       | \$ | 12,924,439                 | \$ | 2,648,044       | \$  | 49,774,461                   |
| LIABILITIES                         |                 |                    |    |                            |    |                 |     |                              |
| Accounts Payable - Trade            | \$ 1,510,483    | \$ 2,975,176       | \$ | 389,824                    | \$ | 644             | \$  | 4,876,127                    |
| Accounts Payable - Farmers          | -               | 2,419,328          |    | -                          |    | -               |     | 2,419,328                    |
| Accrued Expenses                    | 5,302,921       | 6,015,287          |    | 9,144                      |    | -               |     | 11,327,352                   |
| Line of Credit-FIDA                 | 71,728          | -                  |    | -                          |    | -               |     | 71,728                       |
| Notes Payable-FIDA                  | -               | 771,554            |    | -                          |    | -               |     | 771,554                      |
| Due to Other Funds                  | -               | 4,296,904          |    | -                          |    | -               |     | 4,296,904                    |
| Internal Balance                    | -               | 490,427            |    | -                          |    | -               |     | 490,427                      |
| Interest Payable                    | 24,365          | 179,289            |    | -                          |    | -               |     | 203,654                      |
| Total Liabilities                   | 6,909,497       | 17,147,965         |    | 398,968                    |    | 644             | ·   | 24,457,074                   |
| DEFERRED INFLOWS OF                 |                 |                    |    |                            |    |                 |     |                              |
| Lease Related                       | 560,010         |                    |    |                            |    | -               |     | 560,010                      |
| FUND BALANCES<br>Restricted:        |                 |                    |    |                            |    |                 |     |                              |
| Nonspendable                        | 1,102,774       | -                  |    | -                          |    | -               |     | 1,102,774                    |
| Committed                           | -               | -                  |    | 12,525,471                 |    | 2,647,400       |     | 15,172,871                   |
| Unassigned (Deficit)                | 21,491,324      | (13,009,592)       |    | -                          |    | -               | ·   | 8,481,732                    |
| Total Fund Balances                 | 22,594,098      | (13,009,592)       |    | 12,525,471                 |    | 2,647,400       | ·   | 24,757,377                   |
| Total Liabilities and Fund Balances | \$ 30,063,605   | \$ 4,138,373       | \$ | 12,924,439                 | \$ | 2,648,044       | \$  | 49,774,461                   |

| Total Fund Balances of Governmental Funds   | -            | \$ 24,757,377  |
|---|--------------|----------------|
| Amount reported for Governmental Activities in the Statement of Net Position are  |              |                |
| different because:  |              |                |
| Capital Assets used in governmental activities are not financial resources and  |              |                |
| therefore are not reported in the funds. In the current period, these amounts are:  | 20.217.111   |                |
| Capital Assets<br>Accumulated Depreciation  | 20,316,111   |                |
| Accumulated Depreciation  | (15,516,456) | 4 700 655      |
| Dialet to you lagged agents   | 205 509      | 4,799,655      |
| Right to use leased assets<br>Accumulated amortization  | 205,508      |                |
| Accumulated amortization  | (6,850)      | 100 (50        |
| A state (reacively) not available to provide surrant recourses  |              | 198,658        |
| Assets (receivables) not available to provide current resources:<br>Notes Receivable from Commonwealth's Public Corporation |              | 2 751 551      |
| Notes Receivable from Commonweatin's Fuone Corporation  |              | 3,751,551      |
| Deferred Outflows of Resources in Governmental Activities are paid in the current   | 12,136,048   |                |
| available period and therefore are reported in the funds.   | 12,130,048   |                |
| Deferred Inflows of Resources in Governmental Activities corresponded to future   | (3,929,661)  |                |
| period and therefore are not reported in the funds.   | (3,727,001)  |                |
| Total Deferral of Resources   |              | 8,206,387      |
| Some liabilities are not due and payable in the current period and therefore are not  |              |                |
| reported in the funds. Those liabilities consist of:  |              |                |
| Reserve for Legal Claims  | (674,162)    |                |
| Leases Payable  | (152,256)    |                |
| Compensated Absences  | (690,516)    |                |
| Voluntary Termination Benefits Payable  | (2,439,950)  |                |
| Total Other Postemployment Liability  | (2,448,435)  |                |
| Total Pension Liability   | (73,450,920) |                |
| Total Long-Term Liabilities   | -            | (79,856,239)   |
|   |              |                |
| Total Net Position (Deficit) of Governmental Activities   |              | \$(38,142,611) |

| REVENUE   | G   | ENERAL<br>FUND | INC  | CENTIVES<br>FUND | RE | JOINT<br>SOLUTION<br>FUND | FED | ERAL FUND | GOV | TOTAL<br>ERNMENTAL<br>FUNDS |
|---|-----|----------------|------|------------------|----|---------------------------|-----|-----------|-----|-----------------------------|
| Contributions from Commonwealth                 | \$  | 8,363,623      | \$   | -                | \$ | -                         | \$  | -         | \$  | 8,363,623                   |
| Federal Grants                                  |     | -              |      | -                |    | -                         |     | 2,264,061 |     | 2,264,061                   |
| Rent  |     | 244,336        |      | -                |    | -                         |     | -         |     | 244,336                     |
| Interest  |     | 19,530         |      | -                |    | -                         |     | -         |     | 19,530                      |
| Other   |     | 2,355,741      |      | 449,749          |    |                           |     |           |     | 2,805,490                   |
| Total Revenue                                   |     | 10,983,230     |      | 449,749          |    | -                         |     | 2,264,061 |     | 13,697,040                  |
| EXPENDITURES                                    |     |                |      |                  |    |                           |     |           |     |                             |
| Incentives, Subsidies and Other Services        |     | -              |      | 43,713,786       |    | 102,819                   |     | 1,968,151 |     | 45,784,756                  |
| General Government - Administrative and         |     |                |      |                  |    |                           |     |           |     |                             |
| Operating Activities                            |     | 29,155,025     |      | 54,643           |    | -                         |     | 116,080   |     | 29,325,748                  |
| Capital Outlays                                 |     | 282,417        |      | -                |    | -                         |     | -         |     | 282,417                     |
| Debt Service:                                   |     |                |      |                  |    |                           |     |           |     |                             |
| Interest  |     | -              |      | 52,101           |    | -                         |     | -         |     | 52,101                      |
| Total Expenditures                              |     | 29,437,442     |      | 43,820,530       |    | 102,819                   |     | 2,084,231 |     | 75,445,022                  |
| EXCESS (DEFICIENCY) OF REVENUE                  |     |                |      |                  |    |                           |     |           |     |                             |
| OVER (UNDER) EXPENDITURES                       |     | (18,454,212)   | (    | 43,370,781)      |    | (102,819)                 |     | 179,830   |     | (61,747,982)                |
| OTHER FINANCIAL SOURCES (USES)                  |     |                |      |                  |    |                           |     |           |     |                             |
| Transfer in                                     |     | 18,247,945     |      | 34,298,053       |    | 2,846,842                 |     | 77,256    |     | 55,470,096                  |
| Transfers from other agencies                   |     | 609,546        |      | -                |    | -                         |     | -         |     | 609,546                     |
| Transfers to other agencies                     |     | (1,285,961)    |      | -                |    | -                         |     | -         |     | (1,285,961)                 |
| <b>Total Other Financial Sources (Uses)</b>     |     | 17,571,530     |      | 34,298,053       |    | 2,846,842                 |     | 77,256    |     | 54,793,681                  |
| Net Change in Fund Balances (Deficiency)        |     | (882,682)      |      | (9,072,728)      |    | 2,744,023                 |     | 257,086   |     | (6,954,301)                 |
| Fund Balances (Deficit) - Beginning of year, as |     | 23,476,780     |      | (3,936,864)      |    | 9,781,448                 |     | 2,390,314 |     | 31,711,678                  |
| FUND BALANCES (DEFICIT) – End of Year           | _\$ | 22,594,098     | \$ ( | 13,009,592)      | \$ | 12,525,471                | \$  | 2,647,400 | \$  | 24,757,377                  |

| Net Change in Fund Balances of Governmental Funds   |                        | \$<br>(6,954,301)  |
|---|------------------------|--------------------|
| Amount reported for Governmental Activities in the Statement of Activities are different because:   |                        |                    |
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the current period, these amounts are:              |                        |                    |
| Depreciation Expense<br>Capital Outlays   | (604,872)<br>282,417   |                    |
| Excess of Depreciation Expense over Capital Outlays   |                        | (322,455)          |
| Governmental Funds only report the proceeds received in the disposal of assets. In the Statement of Activities, a gain or loss is reported for each disposal. Thus, the change in net assets differs from the change in fund balance by the cost of the disposed asset. |                        | (12,317)           |
| In the Statement of Activities some revenues are recognized that do not provide current financial resources and are not recognized as revenues in the govermental funds until available.  |                        | 322,012            |
| Some liabilities are not due and payable on the current period and therefore are not reported in the funds. These activities consist of:  |                        |                    |
| Change in Accrued Compensated Absences Liability  | 47,922                 |                    |
| Change in Total Other Postemployment Benefits Liability<br>Change in Total Pension Liability  | 957,890<br>(8,224,901) |                    |
| Total Change in Expenses  |                        | (7,219,089)        |
| Change in Net Position of Governmental Activities   |                        | \$<br>(14,186,150) |

| ASSETS                                |               |
|---------------------------------------|---------------|
| Current Assets                        |               |
| Cash and Cash Equivalents             | \$ 45,287,115 |
| Receivables, net:                     |               |
| Trade                                 | 6,844         |
| Due from Other Funds                  | 490,427       |
| Due from Commonwealth                 | 40,770        |
| Inventories                           | 2,997,174     |
| Prepaid Expenses                      | 31,729        |
| Total Current Assets                  | 48,854,059    |
| Noncurrent Assets                     |               |
| Capital Assets                        |               |
| Land                                  | 3,192,804     |
| Property, Plant and Equipment, Net    | 11,565,679    |
| Total Non Current Assets              | 14,758,483    |
| TOTAL ASSETS                          | 63,612,542    |
| DEFERRED OUTFLOWS OF RESOURCES        |               |
| Pension Related                       | 21,219,806    |
| Other Postemployment Benefits Related | 355,392       |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES  | \$ 21,575,198 |

(Continues)

| LIABILITIES  |                 |
|--|-----------------|
| Current Liabilities                                    |                 |
| Accounts Payable - Trade                               | \$ 14,298,346   |
| Accrued Expenses                                       | 4,288,853       |
| Compensated Absences                                   | 548,157         |
| Voluntary Termination Benefits Payable                 | 1,041,878       |
| Total Other Postemployment Benefits Liability          | 355,392         |
| Total Pension Liability                                | 6,250,364       |
| Total Current Liabilities                              | 26,782,990      |
| Noncurrent Liabilities                                 |                 |
| Compensated Absences                                   | 234,925         |
| Voluntary Termination Benefits Payable                 | 4,064,510       |
| Total Other Postemployment Benefits Liability          | 3,997,383       |
| Total Pension Liability                                | 124,329,046     |
| Total Noncurrent Liabilities                           | 132,625,864     |
| <b>DEFERRED INFLOWS OF RESOURCES - Pension Related</b> | 6,986,057       |
| NET POSITION   |                 |
| Investment in Capital Assets                           | 14,758,483      |
| Unrestricted (Deficit)                                 | (95,965,654)    |
| TOTAL NET POSITION (DEFICIT)                           | \$ (81,207,171) |

#### **OPERATING REVENUE**

| Sales of Goods  | \$<br>60,663,161   |
|---|--------------------|
| Rent  | 12,339             |
| Other   | <br>123,844        |
| Total Operating Revenue                                 | <br>60,799,344     |
| OPERATING EXPENSES                                      |                    |
| Cost of Sales   | 44,754,922         |
| Administrative and Operating Expenses                   | 17,224,218         |
| Depreciation  | <br>827,841        |
| Total Operating Expenses                                | <br>62,806,981     |
| Operating Loss  | <br>(2,007,637)    |
| NON-OPERATING REVENUE (EXPENSES)                        |                    |
| Interest  | 36,916             |
| Loss on Disposal of Capital Assets                      | (34,604)           |
| Total Non-Operating Revenue (Expenses)                  | <br>2,312          |
| TRANSFERS:  |                    |
| Transfer Out  | <br>(55,470,096)   |
| Net Change in Net Position                              | (57,475,421)       |
| Net Position (Deficit) - Beginning of Year, as adjusted | <br>(23,731,750)   |
| NET POSITION (DEFICIT) - END OF YEAR                    | \$<br>(81,207,171) |

| CASH FLOWS FROM OPERATING ACTIVITIES  |  |
|---|--|
| Receipts from Customers and Users   | \$<br>69,150,531   |
| Payments to Suppliers   | (39,512,653)   |
| Payments to Employees   | <br>(4,738,020)  |
| Net Cash Provided by Operating Activities   | <br>24,899,858   |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES   |  |
| Transfer to Other Funds   | <br>(55,470,096)   |
| Net Cash Used in Noncapital Financing Activities  | <br>(55,470,096)   |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  |  |
| Acquisitions of Property and Equipment, Net   | <br>(43,317)   |
| Net Cash Used in Capital and Financing Activities   | <br>(43,317)   |
| CASH FLOWS FROM INVESTING ACTIVITIES  |  |
| Interest Received   | <br>36,916   |
| Net Cash Provided by Investing Activities   | <br>36,916   |
| Net Increase in Cash and Cash Equivalents   | (30,576,639)   |
| Cash and Cash Equivalents at Beginning of Year  | 75,863,754   |
| Cash and Cash Equivalents at End of Year  | \$<br>45,287,115   |
|   |  |
| RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:  |  |
|   | \$<br>(2,007,637)  |
| ACTIVITIES:   | \$<br>(2,007,637)  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided   | \$<br>(2,007,637)<br>827,841   |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:   | \$<br>,  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation   | \$<br>827,841  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense   | \$<br>827,841  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:  | \$<br>827,841<br>(813,350)   |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable   | \$<br>827,841<br>(813,350)<br>8,351,187  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies   | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586   |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses   | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses<br>Deferred Outflows of Resources   | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)<br>1,780,050   |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses<br>Deferred Outflows of Resources<br>Accounts Payable   | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)<br>1,780,050<br>3,939,847  |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses<br>Deferred Outflows of Resources<br>Accounts Payable<br>Accrued Expenses   | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)<br>1,780,050<br>3,939,847<br>(606,105)                                       |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses<br>Deferred Outflows of Resources<br>Accounts Payable<br>Accrued Expenses<br>Compensated Absences Liability   | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)<br>1,780,050<br>3,939,847<br>(606,105)<br>(70,787)                           |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses<br>Deferred Outflows of Resources<br>Accounts Payable<br>Accrued Expenses<br>Compensated Absences Liability<br>Voluntary Termination Benefits Liability | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)<br>1,780,050<br>3,939,847<br>(606,105)<br>(70,787)<br>(1,564,153)            |
| ACTIVITIES:<br>Operating Loss<br>Adjustments to Reconcile Operating Income to Net Cash Provided<br>by Operating Activities:<br>Depreciation<br>Bad Debt Expense<br>Net Change in Assets and Liabilities:<br>Accounts Receivable<br>Inventory and supplies<br>Prepaid Expenses<br>Deferred Outflows of Resources<br>Accounts Payable<br>Accrued Expenses<br>Compensated Absences Liability<br>Voluntary Termination Benefits Liability | \$<br>827,841<br>(813,350)<br>8,351,187<br>2,225,586<br>(4,614)<br>1,780,050<br>3,939,847<br>(606,105)<br>(70,787)<br>(1,564,153)<br>133,685 |

### ASSETS

| Cash and Cash Equivalents               | \$<br>4,509,919 |
|---|-----------------|
| TOTAL ASSETS                            | <br>4,509,919   |
| NET POSITION                            |                 |
| Restricted for Incentives and subsidies | <br>4,509,919   |
| TOTAL NET POSITION                      | \$<br>4,509,919 |

#### ADDITIONS

| Contributions from Department of Agriculture  | \$ 17,558,000 |
|---|---------------|
| <b>DEDUCTIONS</b><br>Incentives and subsidies | (13,526,513)  |
| Net increase in Net Position                  | 4,031,487     |
| NET POSITION - Beginning of Year              | 478,432       |
| NET POSITION - End of Year                    | \$ 4,509,919  |

# NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Agricultural Enterprises Development Administration ("AEDA") is a component unit of the Commonwealth of Puerto Rico created under the Reorganization Plan No. 4 of the Department of Agriculture (the "Department") on July 29, 2010 (the "Reorganization Plan"). The Reorganization Plan eliminated Rural Development and Agricultural Enterprises Service and Development Administration. The functions of the two entities were transferred to AEDA, which was created to provide a wide variety of services and incentives to the agricultural sector. Under the Reorganization Plan, AEDA has fiscal and operational autonomy and receives administrative support from the Department.

The Secretary of the Department of Agriculture: (1) implements AEDA's public policy and approves the necessary, appropriate, and suitable standards, rules, and regulations to exercise the power and comply with the purposes of the Reorganization Plan and any applicable law; (2) appoints the Administrator, who administers AEDA in accordance with the provisions of the Reorganization Plan; and (3) may delegate to the Administrator and, at the same time, other employees of AEDA, such powers, and duties as it deems necessary, except the power to regulate.

#### **Summary of Significant Accounting Policies**

The accompanying basic financial statements of AEDA have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP"), as prescribed by the Governmental Accounting Standard Board ("GASB").

#### **Measurement Focus**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

#### **Government-Wide Financial Statements ("GWFS")**

The GWFS are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is generally recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which AEDA gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and entitlements. Revenue from grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been met, other than time requirements. These resources relate to a future period (when the advance is first permitted to be used by the government-mandated non-exchange transaction or a voluntary non-exchange transaction) and, therefore, should be classified as deferred inflows of resources until the resources are first permitted to be used.

# NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, cont.

#### **Governmental Funds Financial Statements ("GFFS")**

The GFFS are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized as soon as they are both measurable and available. Revenues are available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For these purposes, AEDA considers revenues to be available if they are collected within sixty (60) days after the end of the current fiscal period. Revenues that AEDA earns by incurring obligations are recognized in the same period as when the obligations are recognized. For the fiscal year ended on June 30, 2022, all revenue sources met the availability criterion.

Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements and the amount is received during the period or when the availability requirements have been met, and the amount is received during the period or within the availability period for this revenue source (i.e., 60 days of year-end). However, those resources not available for spending in the current period should be classified as deferred inflows of resources. Expenditures-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Accordingly, such resources, if any, should be reported as unearned revenue in the liability section of the GFFS general fund's Balance Sheet. All other revenue items are measurable and available only when cash is received by AEDA.

Expenditures are recorded when the related fund liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Principal and interest on notes payable are recorded when they mature (i.e., when payment is due). Proceeds from long-term debt and acquisitions under capital leases, if any, are reported as other financing sources and uses.

#### **Basis of Presentation**

The accompanying basic financial statements present the financial position of the governmental activities, business-type activities, each major governmental fund, and the aggregate remaining fund information of AEDA as of June 30, 2022, and the respective changes in financial position, and the cash flows, where applicable, thereof for the fiscal year then ended, in conformity with GAAP, as prescribed by GASB.

The basic financial statements of AEDA have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) in the United States of America as applicable to local governmental units. The basic financial statements include both government-wide (based on AEDA as a whole) and fund financial statements, which provide a more detailed level of financial information. Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type.

# NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, cont.

#### **Basis of Presentation, cont.**

Principal revenue sources include Commonwealth's appropriations, charges for services and grants, and contributions.

Expenditures are generally recorded when a liability is incurred, as under the accrual basis of accounting. Modifications to the accrual basis of accounting include the following:

- Employees vested in annual vacation and sick leave are recorded as expenditures when matured. The unmatured amount of accumulated annual vacation leave as of June 30, 2022, is reported only in the GWFS.
- Interest and principal on general long-term obligations are recorded when due, except for interest and principal due on July 1 of the following fiscal year, if resources are available for payment as of June 30.
- Debt service expenditures, federal funds' cost disallowances, other long-term obligations, and amounts subject to judgments under litigation are recorded in the governmental funds only when payment is due; and in the case of judgments under litigation, when a settlement has been made and awaiting payment. Until these criteria are met, these liabilities are recorded only in the GWFS.

A summary reconciliation of the difference between the total fund balances as reflected in the governmental funds' balance sheet and the net position of governmental activities as shown in the government-wide statement of net position is presented in the accompanying reconciliation of the balance sheet of governmental funds to the statement of net position.

A summary reconciliation of the difference between the net change in fund balances as reflected in the governmental funds statement of revenue, expenditures, and changes in fund balances and the change in net position in the statement of activities of the government-wide financial statements is presented in the accompanying reconciliation of revenue, expenditures, and changes in fund balances of governmental funds to the statement of activities.

*Proprietary Funds and Fiduciary Funds* – The financial statements of the proprietary funds and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting, like the GWFS.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses. The major sources of revenue of the proprietary funds are charges for services (e.g., the sale and distribution of coffee).

# NOTE 1 – ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, cont.

#### **Basis of Presentation, cont.**

#### **Government-Wide Financial Statements ("GWFS")**

The GWFS (i.e., statement of net position, statement of activities) reports information on all the nonfiduciary activities of AEDA. For the most part, the effect of interfund activity has been removed from the GWFS. Governmental Activities, which normally are supported by Commonwealth's appropriations, are reported separately from Business-Type Activities, which rely to a significant extent on charges for services or which are financed and operated in a manner like private business enterprises.

The GWFS is prepared using the economic resources measurement focus and the accrual basis of accounting. This approach differs from the way GFFS are prepared. Therefore, GFFS includes reconciliations with brief explanations to better identify the relationship between the GWFS and the GFFS.

The statement of net position presents the reporting entities' nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the residual measure reported as net position. Net position is reported in three categories:

- *Investment in Capital Assets* This component of net position consists of capital assets net of accumulated depreciation and reduced by the outstanding balance of any bonds, mortgages, notes, or other borrowings that are directly attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement related debt also should be included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at year-end, the portion of the debt or deferred inflows of resources attributable to the unspent amount is not included in the calculation of this component of net position. Rather, that portion of the debt or deferred inflows of resources is included in the same net position component (restricted or unrestricted) as the unspent amount.
- *Restricted Net Position* This component of net position consists of restricted assets and deferred outflows of resources reduced by related liabilities and deferred inflows of resources. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets reported. Restricted assets result when constraints placed on those assets used are either, externally imposed by creditors, grantors, contributors, and the like, or imposed by law through constitutional provisions or enabling legislation.

#### Government-Wide Financial Statements ("GWFS"), cont.

• Unrestricted Net Position – This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

When both restricted and unrestricted resources are available for use, generally, it is AEDA's policy to use restricted resources first, then unrestricted resources as they are needed. Designations solely imposed by AEDA's management are not presented as restricted net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses for centralized services and administrative overhead are allocated among the programs and functions using a full cost allocation approach and are presented separately to enhance comparability of direct expenses between governments that allocate direct expenses and those that do not.

Program revenue includes charges to customers who purchase, use, or directly benefit from goods or services provided by a given function or segment. Program revenue also includes grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenue that is not classified as program revenue, including rent and interest, are presented as general revenue. Resources that are dedicated internally are reported as general revenue rather than as program revenue.

For the most part, the effect of inter-fund activity has been removed from these statements. The government-wide *Statement of Activities* presents a comparison between expenses, both direct and indirect, and program revenues for each of the programs of the primary government of AEDA.

## **Governmental Funds Financial Statements ("GFFS")**

The GFFS (i.e., balance sheet, statement of revenues, expenditures, and changes in fund balances) provides information about AEDA's funds. The emphasis of fund financial statements is on major governmental funds displayed in a separate column. Non-major funds are summarized in a single column.

Each fund is a separate accounting entity with a self-balancing set of accounts used to record the financial transactions and balances of that entity. Individual funds have been established as stipulated by legal provisions or by administrative discretion. AEDA uses fund accounting, which is designed to demonstrate legal compliance, segregates funds according to their intended purpose, and is used to aid management in demonstrating compliance with legal, financial, and contractual provisions.

## Governmental Funds Financial Statements ("GFFS"), cont.

The general fund is always considered a major fund. Governmental funds other than the general fund must be reported as major funds if they meet both the ten percent and five percent criterion, defined respectively as (a) an individual governmental fund reports at least ten percent of any of the following: (i) total governmental fund assets and deferred outflows; (ii) total governmental fund liabilities and deferred inflows; (iii) total governmental fund revenues; or (iv) total governmental fund expenditures; or (b) an individual governmental fund reports at least five percent of the aggregated total for both governmental funds and enterprise funds of any one of the items for which it met the ten percent criterion. In addition, a fund may be reported as major if it is believed to be of importance to financial statement users.

Governmental Funds focus on the sources and uses of funds and provide information on near-term inflows, outflows, and balances of available resources. AEDA reports the following governmental funds as of June 30, 2022:

- *General Fund* The General Fund is the primary operating fund of AEDA. It is used to account for and report all financial resources received and used for those services traditionally provided by a government, except those required to be accounted for and reported in another fund. The financial resources received and used in the General Fund mostly include Commonwealth's contributions as approved by the Legislature and as adjusted for timing and basis of accounting differences.
- *Incentive Fund* This major fund accounts for resources devoted to providing farmers support, subsidies, economic incentives, protection, and provision of agricultural resources to develop infrastructure, entrepreneurship, and implementation of necessary technology for the following industries: apiculture, poultry, coffee, livestock, dairy, fisheries, swine, vegetable, fruit, food, and producers of rabbits, goats, and sheep.
- Joint Resolutions Fund This major fund accounts for joint resolutions from the Commonwealth's Legislative Assembly assigned to AEDA to develop several infrastructure projects. Also, this fund makes contributions and transfers to other agencies and municipalities for capital projects.
- *Federal Grants* The Federal Fund accounts for revenues and expenditures related to WIC Farmers' Market Nutrition Program and Senior Farmers' Market Nutrition Program from the US Department of Agriculture and the Unallied Management Project from the National Oceanic and Atmospheric Administration.

## Governmental Funds Financial Statements ("GFFS"), cont.

The GFFS are the following:

- *Balance Sheet* Reports information as of June 30, 2022, about the current financial resources (assets, liabilities, and fund balances) of each major governmental fund. Generally, reflects only assets that will be converted into cash to satisfy current liabilities. Long-term assets and those assets that will not be converted into cash to satisfy current liabilities are generally not accounted for in the accompanying *Balance Sheet Governmental Funds*.
- Statement of Revenue, Expenditures, and Changes in Fund Balances Reports information about the revenues and expenditures of the governmental funds for the fiscal year ending June 30, 2022. The measurement focus of the GFFS is on decreases in net financial resources (i.e., expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related governmental fund liability is incurred. Allocation of costs, such as depreciation and amortization, are recorded in the accompanying *Statement of Activities* but are not recorded in the accompanying GFFS.

In accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the classification of fund balance is based on the extent to which AEDA is bound to observe constraints imposed upon the use of resources in governmental funds. The classifications are as follows:

- *Non-spendable* Amounts that are not in a spendable form or are legally or contractually required to be maintained intact.
- *Restricted* Amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for a specific purpose.
- *Committed* Amounts that are constrained for specific purposes that are internally imposed by the government's formal action at the highest level of decision-making authority. The highest level of decision authority for AEDA is the Secretary of the Department of Agriculture.
- *Assigned* includes fund balance amounts that are constrained and are intended to be used for specific purposes that are neither considered restricted nor committed. The Administrator of AEDA is authorized to assign an amount for a specific purpose.
- Unassigned is the residual classification for the General Fund. In a governmental fund other than the General Fund, a negative amount indicates that the expenditures incurred for a specific purpose exceeded the amounts in the fund that are restricted, committed, and assigned to that purpose.

## Governmental Funds Financial Statements ("GFFS"), cont.

AEDA uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents/contracts that prohibit doing this (e.g., grant agreement requiring dollar-for-dollar spending). Additionally, unless required by law or agreement, AEDA would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made. AEDA does not have a formal minimum fund balance policy.

## **Enterprise Funds**

The enterprise funds follow the accrual basis of accounting. Under the accrual basis, revenue is recognized when earned and expenses are recorded as liabilities when incurred, without regard to receipt or payment of cash, respectively. The enterprise funds also distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operation. Revenue and expenses not meeting this definition are reported as non-operating revenue and expenses.

AEDA includes as operating transactions in the Agricultural Services Fund (i.e., enterprise fund) any activity undertaken during the ordinary business, as well as ancillary activities or activities that are a natural extension of, or that result from these activities. Transactions resulting from events or transactions clearly distinct from ordinary activities and which are not expected to occur frequently or regularly are reported as non-operating transactions. This fund accounts for those activities for which the intent of management is to recover, primarily through charges for services or goods, and the cost of providing goods or services to the public.

The financial statements of the Agricultural Services Fund are the following:

Statement of Net Position – Assets and liabilities are presented in a classified format to distinguish between current and long-term assets and liabilities. The deferred outflows/inflows of resources are presented as part of the implementation of GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, and GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions.

*Statement of Revenue, Expenses, and Changes in Fund Net Position* – Revenue and expenses are reported by distinguishing between operating and non-operating revenues and expenses.

## **Enterprise Funds, cont.**

Statement of Cash Flows – The primary purpose of the Statement of Cash Flows is to provide relevant information about the cash receipts and disbursements of AEDA during the fiscal year. The information of the Statement of Cash Flows should help financial report users assess AEDA's: (i) ability to generate future net cash flows; (ii) ability to meet its obligations as they come due; (iii) needs for external financing; and (iv) reasons for differences between operating income and associated cash receipts and disbursements and the effects on Agricultural Services Fund's financial position of operating, capital and related financing activities, non-capital related financing activities and investment activities during the period.

The accompanying statement of cash flows is presented in accordance with the provisions of GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*. For purposes of reporting cash flows, cash includes cash on hand, amounts due from banks, and items in process of collection.

## **Fiduciary Funds**

The accounting used for fiduciary funds is much like that used for proprietary funds. Fiduciary funds follow the accrual basis of accounting. Fiduciary Funds are used to account for assets held by AEDA in a trustee capacity, or as an agent for individuals, private organizations, and other governmental units. The fiduciary fund is not accounted for in the statement of Net Position because the resources of the fund are not available to support AEDA's programs. AEDA's fiduciary fund is considered a Custodial Fund. These are custodial in nature and do not involve measurement of the results of operations.

## **Risk Management**

The Commonwealth of Puerto Rico purchases commercial insurance covering casualty, theft, tort, claims, and other losses for AEDA. AEDA reimburses the Commonwealth for premium payments made on its behalf. AEDA's current insurance policies have not been canceled or terminated.

For workers' compensation, the State Insurance Fund Corporation, a component unit of the Commonwealth of Puerto Rico, provides workers' compensation insurance to AEDA's employees.

AEDA is authorized to deposit only in financial institutions approved by the Department of the Treasury of the Commonwealth of Puerto Rico, and such deposits should be kept in separate accounts in the name of AEDA. Under Puerto Rico statutes, public funds deposited in commercial banks must be fully collateralized for the amount deposited more than the amounts insured by the Federal Deposit Insurance Corporation.

#### **Significant Accounting Policies**

#### Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from these estimates. Significant estimates made by management include the allowance for loan losses, the useful lives of capital assets, the valuation of capital assets, and accruals for legal claims and other contingencies. The current economic environment has increased the degree of uncertainty inherent in estimates and assumptions.

#### Cash and Cash Equivalents

AEDA considers all highly liquid investments with an original maturity of three (3) months or less when purchased to be cash equivalents. The cash balances are available to meet the current operating requirements in various interest-bearing accounts with commercial banks.

#### **Receivables and Payables**

The receivables are shown net of estimated allowances for uncollectible accounts, which are determined by past collection experience, historical trends, and current economic conditions. Receivables represent mostly agricultural service charges corresponding to June revenues collected thereafter. Intergovernmental receivables (e.g., due from Commonwealth, due from Commonwealth's public corporations) represent amounts owed to AEDA pursuant to charges for services and state contributions. Accounts payable represent amounts, including salaries and wages, payable for goods and services received prior to year-end.

Intergovernmental receivables are stated net of estimated allowances for uncollectible accounts, which are determined, based on past collection experience and current economic conditions. This intergovernmental revenue is recognized in the governmental funds when it becomes measurable and available based on actual collections for 90 days following the fiscal year-end related to transactions that occurred before the end of the year.

The accounts receivable from nongovernmental customers are net of estimated uncollectible amounts. These receivables arise primarily from service charges to users. Accounts receivable from Commonwealth and from Commonwealth's public corporations are evaluated for collectability.

#### Significant Accounting Policies, cont.

#### **Federal Grants**

Contributions received from federal grants are recorded as operating revenues under the U.S. Department of Agriculture ("USDA") programs in the accounting period in which all eligibility requirements and/or time and purposes restrictions are met.

## **Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out ("FIFO") method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both GWFS and GFFS.

#### **Interfund Transactions**

Activities among the funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). Any residual balances outstanding among the governmental activities and business-type activities are reported in the GWFS as "internal balances".

During its operations, AEDA has activities among the funds that represent flows of assets without equivalent flows of assets in return and without the requirement for repayment are reported as interfund transfers. These are reported as "transfer-out" in the fund that issues the transfers and as "transfer-in" in the fund receiving the transfers. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the GWFS. Balances among the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities (i.e., the enterprise fund) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise fund) are eliminated so that only the net amount is included in business-type activities in the business-type activities column.

## **Capital Assets**

Capital assets, which include buildings and improvements, equipment, furniture and fixtures, motor vehicles, and others, are reported in the applicable governmental or business-type activities column in the GWFS. Capital assets are defined by AEDA as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. For improvements other than buildings, the capital outlay must be greater than \$5,000, extend the estimated useful life for ten years, and be greater than 10% of the original cost of the asset.

#### Significant Accounting Policies, cont.

#### Capital Assets, cont.

As AEDA constructs or acquires additional capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essential amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, AEDA values the capital asset at the estimated fair value of the item at the date of its donation.

Capital outlay is recorded as an expenditure in the General Fund and other governmental funds and as assets in the GWFS to the extent AEDA's capitalization threshold is met. Interest incurred during the construction phase of the capital asset of business-type activities is reflected in the capitalized value of the asset acquired. Depreciation and amortization expense is recorded only in the GWFS. No depreciation is recorded for land and construction in progress. Other properties, equipment, furniture and fixtures, and motor vehicles of the primary government are depreciated using the straight-line method over the following estimated useful lives:

| CAPITAL ASSETS                                      | YEARS  |
|---|--------|
| Buildings   | 40     |
| Building Improvements                               | 40     |
| Equipment, Furniture & Fixtures, and Motor Vehicles | 5 - 20 |
| Other   | 5      |

Depreciation and amortization expense of capital assets is recorded as a direct expense of the function/program specifically identified with the asset.

Impaired capital assets that will no longer be used by AEDA, if any, are reported at the lower of the carrying value or the fair value. Impairment losses on capital assets with physical damages that will continue to be used by AEDA are measured using the restoration cost approach. Impairments of capital assets that are subject to a change in the manner or duration of use, assets affected by enactment or approval of laws or regulations or other changes in environmental factors, or assets that are subject to technological changes or obsolescence, if any, are measured using the service units' approach.

## Leases

A lease liability and an intangible right-to-use lease asset (RTU lease asset) are recognized in the government-wide financial statements for each noncancelable lessee transaction.

## Significant Accounting Policies, cont.

#### Leases, cont.

At the commencement of each lease, the lease liability is measured at the present value of payments expected to be made during the lease term. Subsequently, the lease liabilities are reduced by the principal portions of lease payments made. The RTU lease assets are measured as the initial amount of the individual lease liabilities, adjusted for lease payments made at or before the lease commencement dates, plus certain initial direct costs. Subsequently, the RTU lease assets are amortized on a straight-line basis over their useful lives.

Key estimates and judgments related to leases include how the AEDA determines the discount rate it uses to discount the expected lease payments to present value, lease term, and lease payments.

- The interest rate charged by the lessor is used as the discount rate. When an interest rate charged by the lessor is not provided, the estimated incremental borrowing rate is used as the discount rate for leases.
- The lease terms include the noncancelable period of the leases and option years that the AEDA is reasonably certain to exercise. Lease payments included in the measurement of the lease liabilities are composed of fixed payments and purchase option prices that the AEDA is reasonably certain to exercise.

The AEDA monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease assets and liabilities if certain changes occur that are expected to significantly affect the amount of the lease liabilities. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

The AEDA is a lessor for noncancelable leases of buildings and equipment. Lease receivables and deferred inflows of resources are recognized in the government-wide and governmental fund financial statements.

At the commencement of the leases, the lease receivables are measured at the present value of payments expected to be received during the lease term. Subsequently, the lease receivables are reduced by the principal portion of lease payments received. The deferred inflows of resources are initially measured as the amounts of the lease receivables, adjusted for lease payments received at or before the lease commencement dates. Subsequently, the deferred inflows of resources are recognized as revenue over the life of the lease terms.

## Significant Accounting Policies, cont.

#### Leases, cont.

Key estimates and judgments include how the AEDA determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

- The AEDA uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease terms include the noncancelable periods of the leases.
- Lease receipts included in the measurement of the lease receivables are composed of fixed payments from the lessees.

The AEDA monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease receivables and deferred inflows of resources if certain changes occur that are expected to significantly affect the amounts of the lease receivables. Lease detail is included in Note 14.

## **Claims and Judgments**

The estimated amount of the liability for claims and judgments, if any, which is due on demand, such as from adjudicated or settled claims, is recorded in the General Fund when the liability is incurred. The Non-Current Liabilities include amounts estimated as contingent liabilities or liabilities with a fixed or expected due date, which will require future available financial resources for their payment.

## **Long-Term Obligations**

The liabilities reported in the GWFS include long-term notes, and other noncurrent liabilities (e.g., employees' vacations, claims, and judgments, and noncurrent liabilities to other governmental entities and third parties). Expenditures for principal and interest payments of the government general fund and the incentives fund are recognized in the corresponding fund when due.

## **Compensated Absences**

Compensated absences are accounted for under the provisions of GASB Accounting Standards Codification Section C60, *Compensated Absences*. Compensated absences include paid time off made available to employees in connection with vacation. The liability for compensated absences recorded in the accompanying statement of Net Position is limited to a leave of absence that: (i) is attributable to services already rendered on or before June 30, 2022; and (ii) is not contingent on a specific event (such as illness) that is outside the control of AEDA and the employee. The liability for compensated absences includes salary-related costs, which are directly and incrementally related to the amount of salary paid to the employee (e.g., employer's share of social security and Medicare taxes).

#### Significant Accounting Policies, cont.

#### **Compensated Absences, cont.**

According to Act 8-2017 and Act 26-2017, the compensated absences policy of the Commonwealth that applies to AEDA's employees provides for a maximum annual accumulation of 15 days of vacations and 18 days of sick leave if hired before February 4, 2017, or 12 days of sick leave if hired after February 4, 2017.

Compensated absences are accrued when incurred using the pay or salary rates in effect at the date of the statement of Net Position. The cost of compensated absences expected to be paid in the next twelve (12) months is classified as a current liability while amounts expected to be paid after twelve (12) months are classified as noncurrent liabilities.

Vacation and sick leave may be accumulated up to a maximum of 67.5 and 99 days, respectively. In the event of employee termination, an employee is paid for accumulated vacation days up to the maximum allowed of 60 days. Termination of employment voids the right of compensation for accumulated sick leave.

#### **Pension Benefits**

AEDA accounts for pension costs under the provisions of GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68.

This Statement establishes requirements for defined benefit pensions that are not within the scope of Statement No. 68, *Accounting and Financial Reporting for Pensions*, as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement No. 68. It also amends certain provisions of Statement No. 67, *Financial Reporting for Pension Plans*, and Statement No. 68 for pension plans and pensions that are within their respective scopes.

The requirements of Statement No. 73 extend the approach for accounting and financial reporting established in Statement No. 68 to all pensions with modifications as necessary to reflect that for accounting and financial reporting purposes, any assets accumulated for pensions that are provided through pension plans that are not administered through trusts that meet the criteria specified in Statement No. 68 should not be considered pension plan assets. It also requires that information like that required by Statement No. 68 be included in notes to the financial statements and required supplementary information by all similarly situated employers and non-employer contributing entities.

Refer to Note 10 for the allocation methodology used by AEDA to report its allocated share of the total pension liability and the related pension accounts.

## **Voluntary Termination Benefits**

AEDA accounts for termination benefits in accordance with GASB Statement No. 47, *Accounting for Termination Benefits* ("GASB 47"). Pursuant to the provisions of GASB 47, AEDA, as an employer, should recognize a liability and expense for voluntary termination benefits (e.g., early retirement incentives) when the offer is accepted, and the amount can be estimated. A liability and expense for involuntary termination benefits (e.g., severance benefits) should be recognized when a plan of termination has been approved by those with the authority to commit the government to the plan, the plan has been communicated to the employees, and the amount can be estimated.

## **Other Postemployment Benefits**

AEDA participates in the Other Postemployment Benefit Plan for Retired Employees of the Commonwealth ("OPEB"), which is an unfunded, multi-employer defined benefit other postemployment healthcare benefit plan ("OPEB Plan") provided by the Commonwealth to its retired plan members. The Plan is administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions* 

("GASB 75"). Because certain employers that are component units of the Commonwealth, such as AEDA, prepare individual financial statements, a proportionate share of OPEB expense is determined for those employers.

GASB 75 requires that such proportionate share should be consistent with the way the amounts that are paid as benefits come due are determined. The proportionate share as of each measurement date is based on the ratio of each agency and component unit's actual benefit payments to the total actual benefit payments paid during the year ending on the measurement date.

## **Deferred Outflows/ Inflows of Resources**

In addition to assets and liabilities, the Statement of Net Position includes separate sections for deferred outflows/inflows of resources. Such separate financial statement elements, deferred outflows/inflows of resources, represent a depletion (expenses/expenditures) or accretion (income) of net position that applies to a future period, and thus, will not be recognized as an outflow/inflow of resources until then.

## **Enterprise Fund Operating and Non-operating Revenue and Expenses**

The principal operating revenue of AEDA's enterprise fund is from charges to customers for the sale and distribution of coffee. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Adoption of New Accounting Pronouncements

The provisions of the following Governmental Accounting Standards Board (GASB) Statement were implemented for the year ended June 30, 2022:

- GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2021, as revised by GASB Statement No. 95.
- GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This statement will enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and will simplify accounting for interest costs incurred before the end of a construction period. The requirements of this statement are effective for reporting periods beginning after December 15, 2020, as revised by GASB Statement No. 95.
- GASB Statement No. 91, *Conduit Debt Obligations*. This statement is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with 1) commitments extended by issuers, 2) arrangements associated with conduit debt obligations, and 3) related note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2020, as revised by GASB Statement No. 95.
- GASB Statement No. 92, *Omnibus 2020*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during the implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions about the following: the effective date of Statement No. 87, *Leases, and Implementation Guide No. 2020-3, Leases,* for interim financial reports; reporting of intra-entity transfers of assets between a primary government employer and a component unit defined benefit pension plan or defined benefit other post-employment benefit (OPEB) plan; the applicability of Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement*

#### Adoption of New Accounting Pronouncements, cont.

68, and Amendments to Certain Provisions of GASB Statements 67 and 68, as amended, and No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, to reporting assets accumulated for post-employment benefits; the applicability of certain requirements of Statement No. 84, Fiduciary Activities, to post-employment benefit arrangements; measurement of liabilities (and assets, if any) related to asset retirement obligations (AROs) in a government acquisition; reporting by public entity risk pools for amounts that are recoverable from reinsurers or excess insurers; reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature; and terminology used to refer to derivative instruments. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021, as revised by GASB Statement No. 95.

- GASB Statement No. 93, *Replacement of Interbank Offered Rates*. This Statement establishes accounting and financial reporting requirements related to the replacement of IBORs in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The requirements of this statement are effective for reporting periods ending after June 15, 2021, as revised by GASB Statement No. 95.
- GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans. This Statement is intended to (i) increase the comparability of the reporting of fiduciary component units in circumstances where a potential component unit doesn't have a governing board; (ii) mitigate financial reporting costs associated with certain defined contribution pension plans, defined contribution other post-employment benefit (OPEB) plans, and other employee benefit plans, by clarifying the financial burden criteria in Statement No. 84, Fiduciary Activities; and extends the accounting and financial reporting requirements related to pension plans, to Section 457 plans that meet the definition of a pension plan. The requirements of this statement are effective for reporting periods beginning after June 15, 2021.
- GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of the comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The requirements of this Statement are effective for fiscal years ending after December 15, 2021.

## **Recently Issued Accounting Pronouncements**

The following new accounting standards have been issued but are not yet effective for the fiscal year ended June 30, 2022:

- GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This Statement establishes standards of accounting and financial reporting for PPPs and APAs for governments. The requirements of this statement are effective for reporting periods beginning after June 15, 2022, as revised by GASB Statement No. 95.
- GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements for government end users. The requirements of this statement are effective for reporting periods beginning after June 15, 2022.
- GASB Statement No. 99, *Omnibus 2022*. This Statement enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during the implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements of this Statement are effective for fiscal years ending after June 15, 2022.
- GASB Statement No. 100, Accounting Changes and Error Corrections An Amendment of GASB Statement No. 62. This Statement enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for fiscal years ending after June 15, 2023.
- GASB Statement No. 101, *Compensated Absences*. This Statement updates the recognition and measurement guidance for compensated absences. The requirements of this Statement are effective for fiscal years ending after December 15, 2023.

Management is evaluating the impact that these Statements will have, if any, on AEDA's basic financial statements when the effective dates apply.

## NOTE 2 – CASH AND CASH EQUIVALENTS

Puerto Rico laws authorize governmental entities to invest in direct obligations or obligations guaranteed by the federal government or the Commonwealth. AEDA is also allowed to invest in bank acceptances, other bank obligations, and certificates of deposit in financial institutions authorized to do business under federal and Commonwealth laws.

During the year, AEDA invests its funds in interest-bearing bank accounts. AEDA is authorized to deposit only in institutions approved by the Department of the Treasury of the Commonwealth. Such deposits should be kept in separate accounts in the name of AEDA. Under Puerto Rico statutes, public funds deposited in commercial banks must be fully collateralized for the amount deposited more than the amounts insured by the Federal Deposit Insurance Corporation.

AEDA's cash and cash equivalents as of June 30, 2022, consist of the following:

|                                    | <b>Book Balance</b> | Depository Bank<br>Balance |
|------------------------------------|---------------------|----------------------------|
| GOVERNMENTAL FUNDS                 |                     |                            |
| Cash deposited in commercial banks | \$ 39,481,571       | 46,531,961                 |
| ENTERPRISE FUNDS                   |                     |                            |
| Cash deposited in commercial banks | 45,287,115          | 48,105,505                 |
| Total of cash and equivalents      | \$ 84,768,686       | \$ 94,637,466              |

AEDA follows the provisions of GASB Accounting Standards Codification Section C20, *Cash Deposit with Financial Institutions*, related to cash deposits and interest-earning investment contracts with financial institutions. Accordingly, the following is essential information about credit risk, interest rate risk, custodial credit risk, and foreign exchange exposure of deposits and investments of AEDA as of June 30, 2022.

## **Credit Risk**

Credit risk refers to the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of June 30, 2022, AEDA has invested only in cash equivalents of \$84,768,686 consisting of interest-bearing accounts in commercial banks, which are insured by the Federal Deposit Insurance Corporation ("FDIC"), generally up to a maximum of \$250,000. As previously mentioned, public funds deposited by AEDA in commercial banks must be fully collateralized for the amounts deposited more than the FDIC coverage. Neither investments in debt nor equity securities were made during the fiscal year ended on June 30, 2022. Therefore, AEDA's management has concluded that the credit risk related to any possible loss related to defaults by commercial banks on AEDA's deposits is considered low as of June 30, 2022.

## NOTE 2 – CASH AND CASH EQUIVALENTS, cont.

## Custodial Credit Risk Reserve

This is the risk that, in the event of the failure of a depository financial institution, AEDA will not be able to recover its cash and investments or will not be able to recover collateral securities that are in the possession of an outside party. Pursuant to the Investment Guidelines for the Commonwealth adopted by the Treasury Department, AEDA may invest in obligations of the Commonwealth, obligations of the United States, certificates of deposit, commercial paper, banker's acceptance, or in pools of obligations of the municipalities of Puerto Rico. It is management's policy to only maintain deposits in banks affiliated with the FDIC to minimize the custodial credit risk.

## Interest Rate Risk

It is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. AEDA manages its exposure to declines in fair values by (i) not including debt or equity investments in its investments portfolio as of June 30, 2022; (ii) limiting the weighted average maturity of its investments in certificates of deposit to periods of four months or less; and (iii) keeping most of its bank's deposits and certificates of deposit in interest-bearing accounts generating interest at prevailing market rates. Therefore, as of June 30, 2022, the interest risk associated with AEDA's cash and cash equivalents is considered low.

#### **Foreign Exchange Risk**

It is the risk that changes in exchange rates will adversely affect the value of an investment or a deposit. According to the investment guidelines adopted, AEDA is prevented from investing in foreign securities or any other types of investments for which foreign exchange risk exposure may be significant. Accordingly, management has concluded that the foreign exchange risk related to AEDA's deposits is considered low as of June 30, 2022.

## **Fiduciary Fund**

Cash equivalents of the fiduciary fund as of June 30, 2022, consist of the following:

|                           | Book Balance | Depository<br>bank balance |  |  |  |  |
|---------------------------|--------------|----------------------------|--|--|--|--|
| CUSTODIAL FUND            |              |                            |  |  |  |  |
| Cash and cash equivalents | \$ 4,509,919 | \$ 4,690,130               |  |  |  |  |

## NOTE 2 – CASH AND CASH EQUIVALENTS, cont.

As of June 30, 2022, AEDA has on behalf of the fiduciary fund the amount of \$4,509,919 in an interest-bearing account at a commercial bank. Deposits in commercial banks are insured by the FDIC, generally up to a maximum of \$250,000. However, public funds deposited by AEDA in commercial banks must be fully collateralized for the amounts deposited more than the FDIC coverage. Therefore, AEDA's management has concluded that the credit risk related to any possible loss related to defaults by commercial banks on AEDA's Fiduciary Fund is considered low as of June 30, 2022.

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## NOTE 3 – NOTES AND ACCOUNTS RECEIVABLE

Accounts receivable as of June 30, 2022, consist of the following:

|  | Governmental<br>Activities |              | Business-Type<br>Activities |              | <br>Total        |
|--|----------------------------|--------------|-----------------------------|--------------|------------------|
| Current Assets:                            |                            |              |                             |              |                  |
| Trade                                      | \$                         | 11,124,521   | \$                          | 5,869,923    | \$<br>16,994,444 |
| Due from Other Governmental Entities       |                            | 886,445      |                             | 19,605,329   | 20,491,774       |
| Internal Balances                          |                            | -            |                             | 490,427      | 490,427          |
| Lease Receivable                           |                            | 579,116      |                             | -            | 579,116          |
| Other                                      |                            | 4,366,631    |                             | 601,501      | 4,968,132        |
| Total                                      |                            | 16,956,713   |                             | 26,567,180   | <br>43,523,893   |
| Non-current Assets:                        |                            |              |                             |              |                  |
| Due from Commonwealth's Public Corporation |                            | 3,751,551    |                             | -            | <br>3,751,551    |
| Less: Allowance for doubtful accounts      |                            | (12,066,245) |                             | (26,029,139) | <br>(38,095,384) |
| Loans and accounts receivable, net         | \$                         | 8,642,019    | \$                          | 538,041      | \$<br>9,180,060  |

Changes in the allowance for doubtful accounts during the year ended June 30, 2022, are as follows:

Changes in the allowance for doubtful accounts during the year ended June 30, 2022 are as follows:

| Allowance for doubtful accounts, beginning of year | \$<br>12,040,297 | \$<br>26,842,489 | \$<br>38,882,786 |
|--|------------------|------------------|------------------|
| Plus: Provision for doubtful accounts              | <br>25,948       | <br>(813,350)    | <br>(787,402)    |
| Allowance for doubtful accounts, end of year       | \$<br>12,066,245 | \$<br>26,029,139 | \$<br>38,095,384 |

#### Note Receivable:

#### Due From Commonwealth's Public Corporation

Due from Commonwealth's Public Corporation balance as of June 30, 2022, for the Governmental Activities is composed of the following:

- Note Receivable of \$5,000,000 with the "Corporación de Seguros Agricolas" with a maturity date of Three (3) months after the expenditure was made by AEDA, no annual interest rate. The balance as of June 30, 2022 is \$3,751,551.

## **NOTE 4– INVENTORIES**

Inventories, including supplies, are stated at the lower cost or market determined using the first-in, first-out valuation method. The inventory balance by location as of June 30, 2022, is as follows:

| Description                  | Location | Valuation   |
|------------------------------|----------|-------------|
| Business Type:               |          |             |
| Coffee - Yahuecas            | Adjuntas | \$2,089,406 |
| Other                        | Various  | 907,768     |
| Total Inventory              |          | 2,997,174   |
| Govermental Type:            |          |             |
| Supplies                     | Various  | 180,828     |
| Total Inventory and Supplies |          | \$3,178,002 |

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## **NOTE 5 – CAPITAL ASSETS**

A summary of the activity of capital assets of the Governmental Activities follows:

|  | Balance at June 30, 2021 |              | e 30, 2021 Additions |           | Re | tire ments | Balance at June 30, 2022 |              |  |
|--|--------------------------|--------------|----------------------|-----------|----|------------|--------------------------|--------------|--|
| Description                                    |                          |              |                      |           | -  |            |                          |              |  |
| Governmental Activities:                       |                          |              |                      |           |    |            |                          |              |  |
| Non-Depreciable Capital Assets:                |                          |              |                      |           |    |            |                          |              |  |
| Land   | \$                       | 546,678      | \$                   | -         | \$ | -          | \$                       | 546,678      |  |
| Depreciable Capital Assets:                    |                          |              |                      |           |    |            |                          |              |  |
| Buildings                                      |                          | 3,307,252    |                      | -         |    | -          |                          | 3,307,252    |  |
| Equipment                                      |                          | 11,050,539   |                      | 91,401    |    | -          |                          | 11,141,940   |  |
| Furniture & Fixtures                           |                          | 4,158,195    |                      | 146,521   |    | (10,690)   |                          | 4,294,026    |  |
| Motor Vehicles                                 |                          | 1,015,062    |                      | 44,495    |    | (112,398)  |                          | 947,159      |  |
| Right to use leased assets                     |                          | -            |                      | 205,508   |    | -          |                          | 205,508      |  |
| Other  |                          | 79,147       |                      | -         |    | (94)       |                          | 79,053       |  |
| Total Depreciable Capital Assets               |                          | 19,610,195   |                      | 487,925   |    | (123,182)  |                          | 19,974,938   |  |
| Less: accumulated depreciation or amortization |                          |              |                      |           |    |            |                          |              |  |
| Buildings                                      |                          | (1,972,984)  |                      | (53,309)  |    | -          |                          | (2,026,293)  |  |
| Equipment                                      |                          | (9,005,307)  |                      | (308,597) |    | -          |                          | (9,313,904)  |  |
| Furniture & Fixtures                           |                          | (3,174,050)  |                      | (210,553) |    | 9,622      |                          | (3,374,981)  |  |
| Motor Vehicles                                 |                          | (798,874)    |                      | (32,413)  |    | 101,158    |                          | (730,129)    |  |
| Right to use leased assets                     |                          | -            |                      | (6,850)   |    | -          |                          | (6,850)      |  |
| Other  |                          | (71,231)     |                      | -         |    | 85         |                          | (71,146)     |  |
| Total Accumulated Depreciation                 |                          | (15,022,446) |                      | (611,722) |    | 110,865    |                          | (15,523,303) |  |
| Total Depreciable Capital Assets (Net)         |                          | 4,587,749    |                      | (123,797) |    | (12,317)   |                          | 4,451,635    |  |
| CAPITAL ASSETS, NET                            | \$                       | 5,134,427    | \$                   | (123,797) | \$ | (12,317)   | \$                       | 4,998,313    |  |

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## NOTE 5 – CAPITAL ASSETS, cont.

A summary of the activity of capital assets of the Business-Type Activities follows:

|  | Balance at June 30, 2021 |              | Additions |           |    | Retirements |    | ce at June 30, 2022 |
|--|--------------------------|--------------|-----------|-----------|----|-------------|----|---------------------|
| Description                            |                          |              |           |           |    |             |    |                     |
| Business-Type Activities:              |                          |              |           |           |    |             |    |                     |
| Non-Depreciable Capital Assets:        |                          |              |           |           |    |             |    |                     |
| Land                                   | \$                       | 3,192,804    | \$        | -         | \$ | -           | \$ | 3,192,804           |
| Depreciable Capital Assets:            |                          |              |           |           |    |             |    |                     |
| Buildings                              |                          | 20,234,108   |           | -         |    | -           |    | 20,234,108          |
| Equipment                              |                          | 10,268,431   |           | 14,903    |    | (49,943)    |    | 10,233,391          |
| Furniture & Fixtures                   |                          | 1,373,489    |           | 20,919    |    | (20,370)    |    | 1,374,038           |
| Motor Vehicles                         |                          | 4,847,829    |           | 7,495     |    | (267,281)   |    | 4,588,043           |
| Other                                  |                          | 137,351      |           | -         |    | (6,206)     |    | 131,145             |
| Total Depreciable Capital Assets       |                          | 36,861,208   |           | 43,317    |    | (343,800)   |    | 36,560,725          |
| Less: accumulated depreciation         |                          |              |           |           |    |             |    |                     |
| Buildings                              |                          | (11,703,022) |           | (374,278) |    | -           |    | (12,077,300)        |
| Equipment                              |                          | (7,470,397)  |           | (329,222) |    | 44,726      |    | (7,754,893)         |
| Furniture & Fixtures                   |                          | (1,183,090)  |           | (26,637)  |    | 18,333      |    | (1,191,394)         |
| Motor Vehicles                         |                          | (3,996,275)  |           | (97,704)  |    | 240,553     |    | (3,853,426)         |
| Other                                  |                          | (123,617)    |           | -         |    | 5,584       |    | (118,033)           |
| Total Accumulated Depreciation         |                          | (24,476,401) |           | (827,841) |    | 309,196     |    | (24,995,046)        |
| Total Depreciable Capital Assets (Net) |                          | 12,384,807   |           | (784,524) |    | (34,604)    |    | 11,565,679          |
| CAPITAL ASSETS, NET                    | \$                       | 15,577,611   | \$        | (784,524) | \$ | (34,604)    | \$ | 14,758,483          |

Depreciation and amortization expenses of Governmental Activities were charged to general governmental administrative and operating functions. Depreciation expenses of Business–Type Activities were charged to agricultural services for the year ended June 30, 2022.

## Accounting for the impairment of capital assets

AEDA accounts for assets impairment under the provisions of GASB Statement No. 42, *Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries.* The statement establishes accounting and financial reporting standards for the impairment of capital assets. A capital asset is considered impaired when the utility of its service has declined significantly and unexpectedly. The statement also establishes accounting requirements for insurance recoveries. A capital asset generally should be considered impaired if both: (i) the decline in service utility of the capital asset is large in magnitude; and (ii) the event of a change in circumstances is outside the normal life cycle of the capital asset. Impaired capital assets that will no longer be used by AEDA should be reported at the lower of carrying value or fair value. As of June 30, 2022, no capital assets were considered impaired by AEDA.

## **NOTE 6 – FIDA TRANSACTIONS**

## Line of Credit

Line of credit balance as of June 30, 2022, for the Governmental Activities is composed of the following:

- Revolving line of credit of \$7,800,000 with the "Fondo Integral para el Desarrollo Agrícola de Puerto Rico" with a maturity date of June 24, 2014, at a fixed annual interest rate of 6.50%. Balance as of June 30, 2022 is \$71,728 of principal and \$24,365 of accrued interest.

#### Notes payable

Notes payable balance as of June 30, 2022 for the Governmental Activities is composed of the following:

- Debt obligation originally of \$11,837,802 with the "Fondo Integral para el Desarrollo Agrícola de Puerto Rico" with a maturity date of June 30, 2016, payable in six (6) equal annual installments of \$1,469,168 of principal and fixed annual interest rate of 6%. Balance as of June 30, 2022 is \$771,554 of principal and \$179,289 of accrued interest which was classified as payable due within one year since its past due for this audited period.

## NOTE 7 – LONG TERM OBLIGATIONS

The following summarizes the activities of the long-term obligations as of June 30, 2022:

|                                     | J  | Balance at<br>une 30, 2021 | <br>Increase     | ]  | Decrease    | Balance at<br>une 30, 2022 | <br>e within One<br>(1) Year | <br>Due after<br>Dne (1) Year |
|-------------------------------------|----|----------------------------|------------------|----|-------------|----------------------------|------------------------------|-------------------------------|
| Governmental Activities:            |    |                            |                  |    |             |                            |                              |                               |
| Line of Credit                      | \$ | 71,728                     | \$<br>-          | \$ | -           | \$<br>71,728               | \$<br>71,728                 | \$<br>-                       |
| Notes Payable                       |    | 771,554                    | -                |    | -           | 771,554                    | 771,554                      | -                             |
| Leases Payable                      |    | -                          | 152,256          |    | -           | 152,256                    |                              | 152,256                       |
| Legal Claims                        |    | 674,162                    | -                |    | -           | 674,162                    | -                            | 674,162                       |
| Compensated Absences                |    | 738,438                    | -                |    | (47,922)    | 690,516                    | 483,361                      | 207,155                       |
| Voluntary Termination Benefits      |    | 3,397,840                  | -                |    | (957,890)   | 2,439,950                  | 706,649                      | 1,733,301                     |
| Total Other Postemployment Benefits |    | 2,373,238                  | 75,197           |    | -           | 2,448,435                  | 199,908                      | 2,248,527                     |
| Total Pension Liability             |    | 66,936,893                 | <br>6,514,027    |    | -           | <br>73,450,920             | <br>3,515,830                | <br>69,935,090                |
| TOTAL                               | \$ | 74,963,853                 | \$<br>6,741,480  | \$ | (1,005,812) | \$<br>80,699,521           | \$<br>5,749,030              | \$<br>74,950,491              |
| Business-Type Activities:           |    |                            |                  |    |             |                            |                              |                               |
| Compensated Absences                | \$ | 853,869                    | \$<br>-          | \$ | (70,787)    | \$<br>783,082              | \$<br>548,157                | \$<br>234,925                 |
| Voluntary Termination Benefits      |    | 6,670,541                  | -                |    | (1,564,153) | 5,106,388                  | 1,041,878                    | 4,064,510                     |
| Total Other Postemployment Benefits |    | 4,219,089                  | 133,686          |    | -           | 4,352,775                  | 355,392                      | 3,997,383                     |
| Total Pension Liability             |    | 118,998,919                | <br>11,580,491   |    | -           | <br>130,579,410            | <br>6,250,364                | <br>124,329,046               |
| TOTAL                               | \$ | 130,742,418                | \$<br>11,714,177 | \$ | (1,634,940) | \$<br>140,821,655          | \$<br>8,195,791              | \$<br>132,625,864             |

## **NOTE 8 – VOLUNTARY TERMINATION BENEFITS**

On July 2, 2010, the Commonwealth enacted Act No. 70 (Act No. 70) establishing a program that provides benefits for early retirement or economic incentives for voluntary employment termination to eligible employees, as defined, including employees of AEDA. Act No. 70 established that early retirement benefits will be provided to eligible employees that have completed between 15 to 29 years of credited service in the Retirement System and will consist of biweekly benefits ranging from 37.5% to 50% of each employee' salary, as defined. In this early retirement benefit program, AEDA will make the employer contributions to the Retirement System and pay the corresponding pension until the employee complies with the requirements of age and 30 years of credited service in the Retirement System. Economic incentives are available to eligible employees who have less than 15 years of credited service in the Retirement System or who have at least 30 years of credited service in the Retirement System and the age for retirement or who have the age for retirement. Economic incentives will consist of a lump-sum payment ranging from one-month to six-month salary based on employment years. Additionally, eligible employees that choose to participate in the early retirement benefit program or that choose the economic incentive are eligible to receive health plan coverage for up to 12 months in a health plan selected by the management of AEDA.

The financial impact resulting from the benefits granted to participants in this program was the recognition within AEDA's financial statements of liability of \$6,320,021 in the statement of net position as of June 30, 2022. As of June 30, 2022, unpaid long-term benefits granted on this program were discounted at 2.65%.

On December 8, 2015, the Commonwealth enacted a program based on provisions established on Act No. 211. All eligible employees may retire from employment in exchange for an early pension and other benefits. Furthermore, Act No. 211 provides those eligible employees may retire from employment in exchange for an early pension and other benefits. Act No. 211 only applied to employees with twenty years or more participating in the ERS created pursuant to Act No. 447 of 1951 and who have not reached 61 years of age.

Act No. 211 provides that the employee will receive an annuity equivalent to 60% of the average compensation, as defined, as of December 31, 2015, and until the participating member has attained 61 years old, which is the age the employee will become part of the ERS. AEDA is responsible for the payment of the employer contribution to Social Security and Medicare, based on 60% of the average compensation as of December 31, 2015. Also, AEDA is responsible for the payment of the related employee and employer contributions to the ERS based on 100% of the average salary as of December 31, 2015, for amounts that guarantee a 50% minimum compensation to an eligible employee of its average compensation as of June 30, 2013. The participating employee will also receive the benefits of health insurance for a period not more than two years or when the employee reaches 61 years old, whichever comes first.

As of June 30, 2022, the total liability related to these termination benefits was approximately \$1,226,316. Payments of such voluntary termination plans are expected to be made until 2030.

## NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS ("OPEB")

## **Plan Description**

In addition to the pension benefits described in Note 10, AEDA participates in the Other Postemployment Benefit Plan of the Commonwealth of Puerto Rico for Retired Participants of the Employees' Retirement System (the "OPEB plan"), through the ERS MIPC, in accordance with local law. The OPEB plan is an unfunded defined benefit other post-employment healthcare benefit plan administered on a pay-as-you-go basis. Accordingly, no assets are accumulated in a qualifying trust that meets the criteria in paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (GASB Statement No. 75). Under the guidance of GASB Statement No. 75, the Commonwealth and its component units are one employer and are classified for financial reporting purposes as a single-employer defined benefit OPEB plan.

The OPEB plan covers a payment of up to \$100 per month to the eligible medical insurance plan selected by each member provided that the member retired prior to July 1, 2013 (Act No. 483, as amended by Act No. 3). The OPEB Plan is financed by the Commonwealth through legislative appropriations. There is no contribution requirement from the plan members during active employment. The retirees contribute the amount of the healthcare insurance premium not covered by the Commonwealth contribution. Plan members were eligible for benefits upon reaching the applicable retirement age. Act No. 3 of 2013 eliminated this healthcare benefit to the OPEB plan members that retired after June 30, 2013.

## Total OPEB Liability, OPEB Expense, and Actuarial Assumptions and Methods:

The total OPEB liability is \$6,801210 as of June 30, 2022. The total OPEB liability as of June 30, 2022, was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021 (measurement date). As of June 30, 2022, AEDA's proportion was 0.85216%, which resulted in an increase of 0.09843% from its proportion as of June 30, 2021 (using the measurement date as of June 30, 2020). AEDA recognized an OPEB expense of approximately \$208,883 during the year ended June 30, 2022. The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

| Change - Increase        | 0.09843% |
|--------------------------|----------|
| Proportion June 30, 2021 | 0.85216% |
| Proportion June 30, 2020 | 0.75373% |

## Discount Rate

The discount rate for June 30, 2021 (measurement date) was 2.16%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer General Obligation 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

## NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS ("OPEB"), cont.

#### Mortality

- *a) Pre-retirement Mortality* For general employees not covered under Act No. 127-1958, PubG-2010 Employee Mortality Rates, adjusted by 100% for males and 110% for females projected to reflect Mortality Improvement Scale MP-2021 on a general basis. For members covered under Act No. 127, PubS-2010 Employee Mortality Rates are assumed for males and females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. As generational tables, they reflect mortal improvements both before and after the measurement dates. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127.
- b) *Post-retirement Healthy Mortality* Rates that vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 healthy retiree rates, adjusted by 100% of the rates for Males and 110% for Females, are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.
- c) *Post-retirement Disabled Mortality* Rates that vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 disabled retiree rates were adjusted by 80% of the rates for Males and 100% for Females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.
- d) *Post-Retirement Beneficiary Mortality* Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010 (B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after measurement date.

## Sensitivity of AEDA's Proportionate Share of Total OPEB Liability to Change in the Discount Rate

The following table presents AEDA's proportionate share of the total OPEB liability for the OPEB Plan as of June 30, 2022, calculated using the current discount rate of 2.16% as well as what AEDA's proportionate share of the Plan's total OPEB liability if it were calculated using a discount rate of one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current rate:

| Description              | At | 1% decrease<br>(1.16%) |    | current discount<br>rate (2.16%) | At 1% increase (3.16%) |           |  |
|--------------------------|----|------------------------|----|----------------------------------|------------------------|-----------|--|
| OPEB liability:          |    |                        |    |                                  |                        |           |  |
| Govermental Activities   | \$ | 2,687,587              | \$ | 2,448,435                        | \$                     | 2,244,788 |  |
| Business-Type Activities |    | 4,777,932              | _  | 4,352,775                        |                        | 3,990,734 |  |
|                          | \$ | 7,465,519              | \$ | 6,801,210.00                     | \$                     | 6,235,522 |  |

## NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS ("OPEB"), cont.

## **Deferred Outflows of Resources**

The deferred outflows of resources related to OPEB Plan resulting from AEDA's benefits payments made after the measurement date amounting to \$555,300 as of June 30, 2022, will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2022. Because all participants are inactive, there are no deferred outflows or inflows of resources as changes in actuarial assumptions, economic or demographic gains and losses, and changes in proportionate share are recognized immediately during the measurement year.

## NOTE 10 – EMPLOYEE'S RETIREMENT PLAN

## **Pension and Plan Description**

The Defined Benefit Pension Plan for Participants of the Employees' Retirement System of the Government of the Commonwealth of Puerto Rico (the Commonwealth) (the Plan) was created pursuant to Act No. 447 on May 15, 1951, as amended (Act No. 447) to provide pension and other benefits to retired employees of the Commonwealth, its public corporations, and municipalities ("ERS participants"). Prior to the effect of Act No. 106 of August 23, 2017 (Act No. 106-2017) the Plan was administered by the Employees' Retirement System of the Government of the Commonwealth of Puerto Rico. Effective July 1, 2017, all employer contributions were eliminated pursuant to Act No. 106-2017 and the Commonwealth implemented a "pay-as-you-go" (PayGo) system for the payment of pensions. Total employee contributions for the PayGo system during the year ended June 30, 2022, were approximately \$9.8 million.

As a result of the implementation of the PayGo system, the Plan does not meet the criteria in paragraph 4 of Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, to be considered a plan that is administered through a trust or equivalent arrangement and, therefore, is required to apply the guidance in GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68.* Under the guidance of GASB Statement No. 73, the Commonwealth and its component units are considered to be one employer and are classified for financial reporting purposes as a single-employer defined benefit pension plan.

Act No. 106-2017 also terminated the previously existing pension programs for ERS participants as of June 30, 2017, and created a new defined contribution plan (the New Defined Contribution Plan) for existing active members and new employees hired on or after July 1, 2017. This plan is like a 401(k) and is managed by a private entity. Future benefits will not be paid by the Plan. Under the New Defined Contribution Plan, members of the prior programs and new governmental employees hired on and after July 1, 2017, will be enrolled in the New Defined Contributions Program that will be selected by the Retirement Board established under Act No. 106-2017.

## NOTE 10 – EMPLOYEE'S RETIREMENT PLAN, cont.

Act No. 106-2017, among other things, amended Act No. 447 with respect to the Plan's governance, funding, and benefits for active members of the actual program and newly hired members. Under Act 106-2017, the Plan's Board of Trustees was eliminated, and a new Retirement Board was created. The Retirement Board is currently responsible for governing all the Commonwealth's three major pension systems, including the Plan.

## Defined Benefit Program

The benefits provided to the Plan participants are established by Commonwealth law and may be amended only by the Legislature with the Governor's approval, or by court decision.

Certain plan provisions are different for the three groups of members who entered the Plan prior to July 1, 2013, as described below:

- Members of Act No. 447 are generally those members hired before April 1, 1990 (contributory, defined benefit program).
- Members of Act No. 1 of February 16, 1990 (Act No. 1) are generally those members hired on or after April 1, 1990, and on or before December 31, 1999 (contributory, defined benefit program).
- Members of Act No. 305 of September 24, 1999 (Act No. 305 or System 2000) are generally those members hired on or after January 1, 2000, and on or before June 30, 2013 (defined contribution program).

All regular employees hired for the first time on or after July 1, 2013, and former employees who participated in the defined benefit program and the System 2000 program, and were rehired on or after July 1, 2013, become members of the Contributory Hybrid Program as a condition to their employment. In addition, employees who on June 30, 2013, were participants of previous programs became part of the Contributory Hybrid Program on July 1, 2013. Also, Act No. 3 of April 4, 2013 (Act No. 3 of 2013) froze all retirement benefits accrued through June 30, 2013, under the defined benefit program and, thereafter, all future benefits accrued under the defined contribution formula used for the System 2000 program participants.

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## NOTE 10 – EMPLOYEE'S RETIREMENT PLAN, cont.

#### Service Retirement Eligibility Requirements

(1) Eligibility for Act No. 447 Members – members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 447 members could retire upon (1) attainment of age 55 with 25 years of credited service, (2) attainment of age 58 with 10 years of credited service, (3) any age with 30 years of credited service. In addition, Act No. 447 members who attained 30 years of credited service by December 31, 2013, are eligible to retire at any time. Act No. 447 members who were not eligible to retire as of June 30, 2013, did not attain 30 years of credited service by December 31, 2013, are eligible to retire with 10 years of credited service by December 31, 2013, are eligible to retire with 10 years of credited service upon attainment of the retirement eligibility age shown in the table below.

| Date of Birth  | Attained age as of<br>June 30, 2013 | Retirement<br>Eligibility age |
|--|-------------------------------------|-------------------------------|
| July 1, 1957 or later                                | 55 or less                          | 61                            |
| July 1, 1956 to July 30, 1957<br>Before July 1, 1956 | 56<br>57 and up                     | 60<br>59                      |

- (2) Eligibility for Act No. 1 Members members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time. Prior to July 1, 2013, Act No. 1 members could retire upon (1) attainment of age 55 with 25 years of credited service, or (2) attainment of age 65 with 10 years of credited service. Act No. 1 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of age 65 with 10 years of credited service.
- (3) *Eligibility for System 2000 Members* members who were eligible to retire as of June 30, 2013, continue to be eligible to retire at any time.

System 2000 members who were not eligible to retire as of June 30, 2013, are eligible to retire upon attainment of the retirement eligibility age shown in the table below.

| Date of Birth                 | Attained age as of June 30, 2013 | Retirement<br>Eligibility age |
|-------------------------------|----------------------------------|-------------------------------|
| July 1, 1957 or later         | 55 or less                       | 65                            |
| July 1, 1956 to July 30, 1957 | 56                               | 64                            |
| July 1, 1955 to July 30, 1956 | 57                               | 63                            |
| July 1, 1954 to July 30, 1955 | 58                               | 62                            |
| Before July 1, 1954           | 59 and up                        | 61                            |

## NOTE 10 - EMPLOYEE'S RETIREMENT PLAN, cont.

## Service Retirement Annuity Benefits

An annuity is payable for the lifetime of the member equal to the annuitized value of the balance in the hybrid contribution account at the time of retirement, plus, for Act No. 447 and Act No. 1 members, the accrued benefit determined as of June 30, 2013. If the balance in the hybrid contribution account is \$10,000 or less, it shall be paid as a lump sum instead of as an annuity. For System 2000 participants this service retirement annuity benefit is not available.

Retirement benefits were determined by the application of stipulated benefit ratios to the member's average compensation. Average compensation was computed based on the highest 36 months of compensation recognized by the Plan. The annuity, for which a plan member was eligible, was limited to a minimum of \$500 per month and a maximum of 75% of the average compensation.

Refer to the stand-alone financial statements of the Plan for further information on additional benefits.

## Total Pension Liability, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

As of June 30, 2022, AEDA reported a liability of approximately \$204 million for its proportionate share of the total pension liability.

AEDA's total pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the total pension liability was determined by an actuarial valuation as of July 1, 2020, rolled forward to the measurement date of June 30, 2021. AEDA's proportion of the total pension liability was based on the ratio of AEDA's actual benefit payments for allocation to the aggregate total benefit payments for allocation paid by all participating entities during the year ending on the measurement date.

As of June 30, 2022, AEDA's proportion was 0.75054%, which was the June 30, 2021 base as required by GASB No. 73:

| Change - Increase (Decrease) | 0.08813% |
|------------------------------|----------|
| Proportion June 30, 2021     | 0.75054% |
| Proportion June 30, 2020     | 0.66241% |

#### Actuarial Assumptions and Methods:

The actuarial valuation used the following actuarial assumptions applied to all periods in the measurement period.

## NOTE 10 – EMPLOYEE'S RETIREMENT PLAN, cont.

#### Actuarial Assumptions and Methods, cont.

#### Discount Rate

The discount rate for June 30, 2021, was 2.16%. This represents the municipal bond return rate as chosen by the Commonwealth. The source is the Bond Buyer GO 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

#### Mortality

The mortality tables used for June 30, 2021; actuarial valuation was as follows:

#### a) Pre-retirement Mortality

For general employees not covered under Act No. 127-1958, PubG-2010 Employee Mortality Rates adjusted by 100% for males and 110% for females, projected to reflect Mortality Improvement Scale MP-2021 on a generational basis. For members covered under Act No. 127, PubS-2010 Employee Mortality Rates are assumed for males and females, projected forward using MP-2021 on a generational basis. As generational tables, they reflect mortality improvements both before and after the measurement date. 100% of deaths while in active service are assumed to be occupational for members covered under Act 127.

## b) *Post-retirement Healthy Mortality*

Rates that vary by gender are assumed for healthy retirees and beneficiaries based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 healthy retiree rates, adjusted by 100% for Males and 110% for Females, are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

## c) Post-retirement Disabled Mortality

Rates that vary by gender are assumed for disabled retirees based on a study of the Plan's experience from 2013 to 2018 and updated expectations regarding future mortality improvement. The PubG-2010 disabled retiree rates were adjusted by 80% of the rates for Males and 100% for Females. The base rates are projected using Mortality Improvement Scale MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after the measurement date.

## d) Post-Retirement Beneficiary Mortality

Prior to retiree's death, beneficiary mortality is assumed to be the same as the post-retirement retiree mortality. For periods after the retiree's death, the PubG-2010 (B) contingent survivor rates, adjusted by 110% for males and 120% for females, projected using MP-2021 on a generational basis. As a generational table, it reflects mortality improvements both before and after measurement date.

## NOTE 10 - EMPLOYEE'S RETIREMENT PLAN, cont.

#### Actuarial Assumptions and Methods, cont.

Other Assumptions as of June 30, 2021

| Actuarial cost method | Entry age normal  |
|-----------------------|---|
| Inflation rate        | Not applicable  |
| Salary increases      | 3.00% per year. No compensation increases are assumed until |
|                       | July 1, 2022, because of Act No. 3-2017, a four-year        |
|                       | extension of Act No. 66-2014, and the current general       |
|                       | economy.  |

## Sensitivity of AEDA's proportionate share of the total pension liability to changes in the discount rate

The following table presents AEDA's proportionate share of the total pension liability for the Plan calculated using the discount rate of 2.16% as well as what AEDA's proportion of the total pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

| Description              | At 1% decrease<br>(1.16%) | At current discount<br>rate (2.16%) | At 1% increase (3.16%) |
|--------------------------|---------------------------|-------------------------------------|------------------------|
| Total Pension Liability: |                           |                                     |                        |
| Govermental Activities   | \$ 83,920,627             | \$ 73,450,920                       | \$ 64,966,966          |
| Business-Type Activities | 149,192,227               | 130,579,410                         | 115,496,827            |
|                          | \$ 233,112,854            | \$ 204,030,330                      | \$ 180,463,793         |

For the year ended June 30, 2022, AEDA recognized a pension expense of approximately \$22.7 million. As of June 30, 2022, the reported deferred outflows of resources and deferred inflows of resources related to pensions are related to the following sources:

| Description  | 2010 | Deferred Outflows of<br>Resources |    | rred Inflows of<br>Resources |
|--|------|-----------------------------------|----|------------------------------|
| Differences between expected and actual experience | \$   | 325,913.00                        | \$ | 6,078,497                    |
| Change in assumptions                              |      | 20,886,138                        |    | 2,410,937                    |
| Changes in Proportion                              |      | 2,177,701                         |    | 2,426,284                    |
| Benefits paid subsequent to measurement date       |      | 9,766,194                         |    | -                            |
|  | \$   | 33,155,946                        |    | 10,915,718                   |

Deferred outflows of resources related to pension benefit payments made by AEDA subsequent to the measurement date amounted to approximately \$9.8 million, will be recognized as a reduction of the total pension liability for the ended June 30, 2022.

## NOTE 10 - EMPLOYEE'S RETIREMENT PLAN, cont.

#### Sensitivity of AEDA's proportion of the total pension liability to changes in the discount rate

Amounts reported as deferred outflows/inflows of resources from pension activities as of June 30, 2022, will be recognized in the pension expense (benefit) for the following three years period:

| Year ending June 30, | Amount |            |
|----------------------|--------|------------|
| 2023                 | \$     | 3,523,752  |
| 2024                 |        | 3,523,749  |
| 2025                 |        | 5,426,533  |
| Total                | \$     | 12,474,034 |

The previous amounts do not include AEDA's specific deferred outflows and deferred inflows of resources related to changes in proportion. These amounts should be recognized (amortized) over the average of the expected remaining service lives of all plan members, which is 6 years for 2018, 5 years for 2019 and 2020, and 4 years for 2021.

## NOTE 11– COMPONENTS OF FUND BALANCE

Fund balances are presented in the following categories: nonspendable, restricted, committed, assigned, and unassigned. A detailed schedule of fund balances on June 30, 2022, is as follows:

|                      | GENERAL<br>FUND | INCENTIVES<br>FUND | JOINT<br>RESOLUTION<br>FUND | FEDERAL<br>FUND | TOTAL<br>GOVERNMENTAL<br>FUNDS |
|----------------------|-----------------|--------------------|-----------------------------|-----------------|--------------------------------|
| Restricted:          |                 |                    |                             |                 |                                |
| Nonspendable         | \$ 1,102,774    | \$ -               | \$ -                        | \$ -            | \$ 1,102,774                   |
| Commited             | -               | -                  | 12,525,471                  | 2,647,400       | 15,172,871                     |
| Unassigned (Deficit) | 21,491,324      | (13,009,592)       |                             |                 | 8,481,732                      |
| Total Fund Balances  | \$ 22,594,098   | \$ (13,009,592)    | \$ 12,525,471               | \$ 2,647,400    | \$ 24,757,377                  |

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## NOTE 12 – Interfund Receivables, Payables and Transfers

#### A. Interfund Receivable and Payable Balances

During operations, numerous transactions occur between the Municipality's funds for goods provided and services rendered and for the reimbursement of expenditures. Related interfund receivables and payables are classified as "Due from Other Funds" and "Due to Other Funds" on the Balance Sheet and Statement of Net Position and will be settled within one year. Due to/from Other Funds on June 30, 2022, are summarized as follows:

|                |    | Due To      |
|----------------|----|-------------|
| Due From       | Ge | eneral Fund |
| Incentive Fund | \$ | 4,296,904   |
|                | \$ | 4,296,904   |

## **B.** Transfer in/out of funds

The transfers in/out present General Fund expenses that are covered permanently with internal resources from the current operations of the Enterprise Fund and Other Governmental Funds.

|                          | Transfer (Out)          |      |
|--------------------------|-------------------------|------|
| Transfer In              | Enterprise Fund         |      |
| <b>Govermental Funds</b> | Agricultural Services F | und  |
| General Fund             | \$ 18,247               | ,945 |
| Incentive Fund           | 34,298                  | ,053 |
| Joint Resolution Fund    | 2,846                   | ,842 |
| Federal Fund             | 77                      | ,256 |
|                          | \$ 55,470               | ,096 |

## NOTE 13 – NET POSITION / FUND BALANCE RESTATEMENTS

A prior period adjustment was made to correct ending balances pertaining to Fiscal Year 2021, arising from duplicated Invoices. As of June 30, 2021, Accounts Payable balances were overstated by \$1,263,129 million (\$586,300 in the Governmental Activities and \$676,829 in the Business-Type Activities). These were subsequently reversed from AEDA's accounting records during Fiscal Year 2022. The impact of this adjustment in the beginning Net Position and Fund Balances is detailed as follows:

#### 1) Net Position

The following schedule reconciles the June 30, 2021 Net Position (Deficit), as previously reported, to Beginning Net Position (Deficit), as Restated, July 1, 2021, for Governmental and Business-Type Activities.

|   | Governmental<br>Activities | Business-Type<br>Activities | Total           |
|---|----------------------------|-----------------------------|-----------------|
| Beginning Net Position (Deficit), As Previously<br>Reported, June 30, 2021    | \$ (24,542,761)            | \$ (24,408,579)             | \$ (48,951,340) |
| Adjustment correcting accounting error<br>Beginning Net Position, As Restated | 586,300                    | 676,829                     | 1,263,129       |
| July 1, 2021  | \$ (23,956,461)            | \$ (23,731,750)             | \$ (47,688,211) |

## 2) Fund Balances

The following schedule reconciles the June 30, 2021 Fund Balance, as previously reported, to Beginning Fund Balance, as Restated, July 1, 2021, for Governmental Funds.

|  | General Fund  | Incentives Fund | Joint Resolution<br>Fund | Federal Fund | Total         |
|--|---------------|-----------------|--------------------------|--------------|---------------|
| Beginning Net Position, As Previously<br>Reported, June 30, 2021 | \$ 23,476,780 | \$ (3,936,864)  | \$ 9,195,148             | \$ 2,390,314 | \$ 31,125,378 |
| Adjustment correcting accounting error                           |               |                 | 586,300                  |              | 586,300       |
| Beginning Net Position, As Adjusted<br>July 1, 2021              | \$ 23,476,780 | \$ (3,936,864)  | \$ 9,781,448             | \$ 2,390,314 | \$ 31,711,678 |

## NOTE 14 – ADOPTION OF NEW ACCOUNTING PRINCIPLE (GASB 87)

The AEDA implemented GASB Statement No. 87, Leases, which requires recognition of certain lease assets and liabilities that previously were classified as operating leases.

## A. Right to Use - Leased Assets

AEDA entered into a lease agreement as a lessee for the use of land as a parking lot for employees and visitors. Leased assets are amortized on a straight-line basis over the life of the lease.

AEDA's leased asset as of June 30, 2022, is shown below:

|                          | Govermental<br>Activities |         |  |
|--------------------------|---------------------------|---------|--|
| Leased Assets            | \$                        | 205,508 |  |
| Accumulated Amortization |                           | (6,850) |  |
| Leased assets, net       | \$                        | 198,658 |  |

## **B.** Lease Receivables

AEDA has entered into contract agreements with third parties to lease land, property and equipment owned by AEDA for commercial and agricultural purposes. The lease terms range from five to fifteen years and AEDA will receive monthly payments that range from \$25 to \$1,140. AEDA recognized \$54,851 in lease revenue and \$9,044 in interest revenue during the current fiscal year. As of June 30, 2022, AEDA's governmental activities receivables for lease payments totaled \$579,116.

Lease receivables are recorded by AEDA at the present value of future lease payments expected to be received from the lessee during the lease term, reduced by any provision for estimated uncollectible amounts. Lease receivables are subsequently reduced over the life of the lease as cash is received in the applicable reporting period. The present value of future lease payments to be received are discounted based on prevailing market rates as of June 30, 2022, for discounting cash flows based on a 100% cash allocation. Prevailing markets rates are based on expected returns for cash based on a survey of expert forecasts for the yields on 3-Month Treasury Bills over the next 10 years published by Blue Chip Financial Forecasts and longer-term forecasts published by the Congressional Budget Office. Lease receivables are measured at a discount rate of 1.7%.

## NOTE 14 – ADOPTION OF NEW ACCOUNTING PRINCIPLE (GASB 87), cont.

The following schedule details future minimum payments to be received by year as of June 30, 2022:

|                        |           | Govermenta | mental Activities |        |  |  |
|------------------------|-----------|------------|-------------------|--------|--|--|
| Year Ending June 30    | Principal |            | Interest          |        |  |  |
| 2023                   | \$        | 46,912     | \$                | 9,538  |  |  |
| 2024                   |           | 55,728     |                   | 8,720  |  |  |
| 2025                   |           | 61,667     |                   | 7,782  |  |  |
| 2026                   |           | 69,056     |                   | 6,743  |  |  |
| 2027                   |           | 67,344     |                   | 5,601  |  |  |
| 2028-2032              |           | 260,024    |                   | 12,423 |  |  |
| 2033-2037              |           | 18,385     | _                 | 183    |  |  |
| Total Lease Receivable | \$        | 579,116    | \$                | 50,990 |  |  |

## **C. Deferred Inflows**

The total deferred inflow of resources associated with the contract agreements with third parties to lease land, property and equipment will be recognized as revenue over the lease term. As of June 30, 2022, the balance of the governmental activities deferred inflow of resources was \$560,010.

## **D.** Lease Payables

AEDA routinely leases land, buildings and equipment in lieu of purchasing assets. During the current fiscal year, AEDA entered into a five-year lease agreement as a lessee for the use of land as a parking lot for employees and visitors. ADEA is required to make monthly principal and interest payments of \$2,700. As of June 30, 2022, AEDA's governmental activities for lease liabilities totaled \$152,256. Lease obligations are measured at a discount rate of 1.15% and are based on AEDA's estimated prevailing market rates unless the discount rate is known.

## NOTE 14 - ADOPTION OF NEW ACCOUNTING PRINCIPLE (GASB 87), cont.

The following is a schedule by fiscal year of principal and interest payments due for lease payments as of June 30, 2022:

|                            |           | Govermental Activities |          |       |  |  |
|----------------------------|-----------|------------------------|----------|-------|--|--|
| Fiscal Year Ending June 30 | Principal |                        | Interest |       |  |  |
| 2023                       | \$        | 30,811                 | \$       | 1,589 |  |  |
| 2024                       |           | 31,167                 |          | 1,233 |  |  |
| 2025                       |           | 31,528                 |          | 872   |  |  |
| 2026                       |           | 31,892                 |          | 508   |  |  |
| 2027                       |           | 26,858                 |          | 142   |  |  |
| Total lease liabilities    | \$        | 152,256                | \$       | 4,344 |  |  |

## NOTE 15 – COMMITMENTS AND CONTINGENCIES

## **Litigations**

AEDA is a defendant in several lawsuits arising in the normal course of business. Management believes that it has a reasonable possibility of prevailing in these cases. AEDA has contingency reserves of \$674,162 to cover its exposure to lawsuits.

## **NOTE 16 – SUBSEQUENT EVENTS**

AEDA has evaluated all transactions occurring after the statement of net position as of June 30, 2022, for items that should potentially be recognized or disclosed in the financial statements. The evaluation was conducted through September 15, 2023, the date the accompanying financial statements were available to be issued. The following events were noted:

#### Hurricane Fiona

On September 17, 2022, Puerto Rico was directly impacted by Hurricane Fiona leaving in its path the destruction of homes, knocking out power across the entire island, and flooding many streets and roads. The Governor of Puerto Rico submitted to the Government of the United States a request for a declaration of a major disaster and the activation of funds from the Public Assistance program of FEMA. At the date of the issuance of the Financial Statements, the effects that Hurricane Fiona may have on AEDA cannot be reasonably estimated.

## **END OF NOTES**

**Required Supplementary Information** 

#### AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION (A Component Unit of the Commonwealth of Puerto Rico)

| Description                                    | 2022*         | 2021*         | 2020*         | 2019*         | 2018*         |
|--|---------------|---------------|---------------|---------------|---------------|
| Proportion of Total Pension Liability          | 0.75054%      | 0.66241%      | 0.64824%      | 0.64925%      | 0.66073%      |
| Proportionate Share of Total Pension Liability | \$204,030,330 | \$185,935,812 | \$161,090,274 | \$158,998,885 | \$186,354,914 |

\*The amounts presented have a measurement date of the previous fiscal year end.

\*The coverage payroll disclosure is omitted because contributions

were eliminated after the enactment of Act No. 106 - 2017 and are no

longer based on payroll.

There are no assets accumulated in a trust for payment of defined pension benefits participants, and the plan is not administered through a trust or equivalent arrangement

Fiscal year 2019 was the first year that the AEDA transitioned from GASB No. 68 to No. GASB 73, as a result of the PayGo system implementation. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE TOTAL PENSION LIABILITY AND RELATED RATIOS (UNAUDITED) FOR THE FISCAL YEAR ENDED JUNE 30, 2022

#### AGRICULTURAL ENTERPRISES DEVELOPMENT ADMINISTRATION (A Component Unit of the Commonwealth of Puerto Rico)

| Description  | 2022*       | 2021*       | 2020*       | 2019*       | 2018*       |
|--|-------------|-------------|-------------|-------------|-------------|
| Proportion of Total Other Post Employment Benefit Liability          | 0.85216%    | 0.75373%    | 0.75866%    | 0.75475%    | 0.75772%    |
| Proportionate Share of Total Other Post Employment Benefit Liability | \$6,801,210 | \$6,592,327 | \$6,313,811 | \$6,356,191 | \$6,974,928 |

\*The amounts presented have a measurement date of the previous fiscal year end.

\*The coverage payroll disclosure is omitted because contributions were eliminated

after the enactment of Act No. 106-2017 and are no longer based on payroll.

There are no assets accumulated in a trust for payment of OPEB related benefits, and the plan is not administered through a trust or equivalent arrangement

Fiscal year 2018 was the first year that the new requirements of GASB 75 were implemented by AEDA. This schedule is required to illustrate 10 years of information. However, until a 10-year trend has been completed, information is presented only for the years for which the required supplementary information is available.



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Administrator of the Agricultural Enterprise Development Administration (A Component Unit of the Commonwealth of Puerto Rico) San Juan, Puerto Rico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Agricultural Enterprise Development Administration (A Component Unit of the Commonwealth of Puerto Rico) (AEDA) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise AEDA's basic financial statements, and have issued our report thereon dated September 15, 2023.

## **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered AEDA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of AEDA's internal control. Accordingly, we do not express an opinion on the effectiveness of AEDA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether AEDA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Romin Trovico

ROMAN TORO & CO., CPA, CSP LICENSE #35 – IN FORCE

Yauco, Puerto Rico September 15, 2023

Stamp No. E508282 of the Puerto Rico of Certified Public Accountants was affixed to the original report